

MCCONNELLSBURG FIREMEN'S RELIEF ASSOCIATION

FULTON COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2009 TO DECEMBER 31, 2012

RELEASED MARCH 2014

COMMONWEALTH OF PENNSYLVANIA

EUGENE A. DEPASQUALE - AUDITOR GENERAL

DEPARTMENT OF THE AUDITOR GENERAL





Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen

EUGENE A. DEPASQUALE AUDITOR GENERAL

Mr. Jeffery D. Harr, President MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Fulton County

We have conducted a compliance audit of the McConnellsburg Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010 (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 et seq., for the period January 1, 2009 to December 31, 2012.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received state aid and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the McConnellsburg Volunteer Firefighters' Relief Association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with those requirements and that we considered to be significant within the context of the audit objectives, and assessed whether those significant controls were properly designed and implemented. Our audit procedures also included tests of documentary evidence supporting the McConnellsburg Volunteer Firefighters' Relief Association's recorded financial transactions, tests of the physical existence of inventories, interviews of selected officials and direct confirmation of the McConnellsburg Volunteer Firefighters' Relief Association's cash, investments, and certain other assets and liabilities as of December 31, 2012, with the custodians of the funds, debtors, creditors, and financial institutions to the extent necessary to satisfy the audit objectives. Additionally, we performed procedures to provide a reasonable assurance of detecting instances of violations of legal and regulatory requirements or violations of provisions of contracts that are significant within the context of the audit objectives.

The results of our audit, for the period January 1, 2009 to December 31, 2012, found the McConnellsburg Volunteer Firefighters' Relief Association took appropriate corrective action to address one of the two findings contained in our prior audit report. However, the McConnellsburg Volunteer Firefighters' Relief Association failed to take appropriate corrective action to address the remaining finding contained in our prior audit report, as listed below and discussed in the Status of Prior Finding section of this report. In addition, the results of our audit found the McConnellsburg Volunteer Firefighters' Relief Association, in all significant respects, received state aid and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the finding listed below and discussed in detail in the Finding and Recommendation section of this report. The results of our tests also indicated the McConnellsburg Volunteer Firefighters' Relief Association expended funds as presented in the Accompanying Expenditure Information and, as of December 31, 2012, had a cash balance of \$31,321 and an investment balance with a fair value of \$143,689.

Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures

The contents of this report were discussed with the management of the McConnellsburg Volunteer Firefighters' Relief Association and, where appropriate, their response has been included in the report.

September 26, 2013

EUGENE A. DEPASQUALE

Eugraf. O-Pager

Auditor General

CONTENTS

Background	. 1
Status of Prior Findings	. 3
Finding and Recommendation:	
Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures	. 4
Accompanying Expenditure Information	. 6
Report Distribution List	. 8

BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010, (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 et seq., the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended, 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The McConnellsburg Firemen's Relief Association, herein referred to as McConnellsburg Volunteer Firefighters' Relief Association, is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 118 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 118 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 118, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality.

BACKGROUND (Continued)

The McConnellsburg Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

Municipality	County	2009	2010	2011	2012
		442.054	41.1.1.50	422.24	410.5 01
Ayr Township	Fulton	\$12,854	\$14,468	\$22,345	\$13,581
Licking Creek Township	Fulton	\$ 3,031	\$ 3,395	\$ 5,713	\$ 3,243
McConnellsburg Borough	Fulton	\$ 6,144	\$ 6,916	\$11,496	\$ 6,540
Todd Township	Fulton	\$ 8,745	\$ 9,843	\$15,728	\$ 8,939

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The McConnellsburg Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

McConnellsburg Volunteer Fire Company No. 1

MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

COMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The McConnellsburg Volunteer Firefighters' Relief Association has complied with the following prior audit finding and recommendation:

• Inadequate Minutes of Meetings

By maintaining detailed minutes of all association meetings.

NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The McConnellsburg Volunteer Firefighters' Relief Association has not complied with one of the two prior audit findings. This finding is noted below and discussed in detail in the Finding and Recommendation section of this report:

• Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures

We are concerned with the volunteer firefighters' relief association's failure to correct the previously reported audit finding. The association management should strive to implement the recommendation and corrective action noted in this audit report.

MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

<u>Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures</u>

<u>Condition</u>: As disclosed in the Status of Prior findings section of this report, the relief association expended funds in the prior audit period that were unauthorized by Act 118. A similar condition occurred in the current audit period. The relief association expended funds in the current audit period for the following items that are not authorized by Act 118:

Date	Check No. Description		Amount	
04/06/12	1539	Memorial flags	\$	540
05/11/11 04/06/12	1580 1623	Memorial flags Memorial flags		275 859
		Total	\$	1,674

<u>Criteria</u>: Act 118 at 35 Pa.C.S. § 7416(f)(5) states:

The funds of any volunteer firefighters' relief association may be spent:

(5) To pay the cost of procuring and forwarding tokens of sympathy and goodwill to a volunteer firefighter who may be ill or hospitalized as a result of participation in the fire service or who may die or who may be seriously ill for any reason.

Costs associated with the purchase of memorial flags do not qualify as authorized volunteer firefighters' relief association expenditures; consequently, these disbursements are not authorized under Act 118.

<u>Cause</u>: Relief association officials, again, failed to become familiar with Act 118 at 35 Pa.C.S. §7416(f) to aid them in determining the propriety of future expenditures. Relief association officials were unaware that expending relief association funds to purchase memorial flags is not authorized by Act 118.

<u>Effect</u>: As a result of these improper expenditures, relief association funds were not available for investment purposes, or to pay for expenditures authorized by Act 118.

However, as a result of our audit, and subsequent to the audit period, on May 14, 2013, the relief association was reimbursed \$1,674 by the affiliated fire department for this unauthorized expenditure.

MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION (Continued)

<u>Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures – Continued</u>

<u>Recommendation</u>: We again recommend that relief association officials become familiar with Act 118 at 35 Pa.C.S. § 7416(f) to aid them in determining the propriety of future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they have taken action to comply with the recommendation.

MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Act 118 at 35 Pa.C.S. § 7412 states: a volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. The organization may contain within its membership the members of one or more fire companies and may serve secondary purposes, as set forth in this subchapter, but only if adequate provisions have been first made to serve the primary purpose.

Act 118 at 35 Pa.C.S. § 7416 authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds.

Furthermore, all expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

Benefit Services:	
Insurance premiums	\$ 53,626
Death benefits	8,500
Tokens of sympathy and goodwill	1,674
Total Benefit Services	\$ 63,800
Fire Services:	
Equipment purchased	\$ 65,078
Equipment maintenance	27,065
Training expenses	14,269
Fire prevention materials	3,007
Total Fire Services	\$ 109,419
Administrative Services:	
Other administrative expenses	\$ 2,420
Total Administrative Services	\$ 2,420
Total Investments Purchased:	\$ 159,669

MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION (Continued) FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Other Expenditures:

Principal payments on loan	\$ 41,970
Interest payments on loan	8,260
Principal payments on lease-financing	15,172
Interest payments on lease-financing	15,513
Total Other Expenditures	\$ 80,915

MCCONNELLSBURG VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

McConnellsburg Volunteer Firefighters' Relief Association Governing Body:

Mr. Jeffery D. Harr, President

Mr. Jason Pecho, Vice President

Ms. Cindy Lynch, Secretary

Mr. Melvin D. Hann, Treasurer

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report.

Ms. Denise R. Grissinger, Secretary Ms. Lu Anne Keebaugh, Secretary

Ayr Township Licking Creek Township

Mr. Jack D. Fields, Secretary Ms. Marcie J. Mellott, Secretary

McConnellsburg Borough Todd Township

This report is a matter of public record and is available online at www.auditorgen.state.pa.us. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: news@auditorgen.state.pa.us.