# **COMPLIANCE AUDIT**

# The Firemen's Relief Association of Lansdowne, PA Delaware County, Pennsylvania For the Period January 1, 2019, to December 31, 2022

November 2023



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. Thomas C. Young, President The Firemen's Relief Association of Lansdowne, PA Delaware County

We have conducted a compliance audit of the Firemen's Relief Association of Lansdowne, PA (relief association) for the period January 1, 2019, to December 31, 2022. The audit was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania; Section 403 of The Fiscal Code, 72 P.S. § 403; and the Volunteer Firefighters' Relief Association Act ("VFRA Act"), see 35 Pa.C.S. § 7418.

The objectives of the audit were:

- 1. To determine if the relief association took appropriate corrective action to address the finding contained in our prior audit report.
- 2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief association funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.

We were not able to obtain copies of canceled or imaged checks from the relief association. While the relief association provided bank statements, the relief association failed to provide copies of canceled or imaged checks. Without copies of canceled or imaged checks, we were not able to determine whether two relief association officers authorized and signed the checks as required by the VFRA Act.

Based on our audit procedures, we conclude that, except for the effects, if any, of the matter described in the preceding paragraph, for the period January 1, 2019, to December 31, 2022:

- The relief association took appropriate corrective action to address the finding contained in our prior audit report.
- The relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the findings listed below and discussed later in this report.

Finding No. 1 – Inadequate Relief Association Bylaws
Finding No. 2 – Inadequate Minutes Of Meetings
Finding No. 3 – Failure To Conduct Annual Physical Equipment Inventories

The contents of this report were discussed with the management of the relief association and, where appropriate, their responses have been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

Timothy L. DeFoor Auditor General October 26, 2023

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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code<sup>1</sup>, and the Volunteer Firefighters' Relief Association Act<sup>2</sup> ("VFRA Act"), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law<sup>3</sup> (commonly referred to as Act 205) are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

The VFRA Act governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, the VFRA Act authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by the VFRA Act, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the relief association officers therefore have a responsibility to the public to conduct the relief association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all relief association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the relief association operates in accordance with applicable state laws, contracts, bylaws, and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

<sup>&</sup>lt;sup>1</sup> 72 P.S. § 403 (as last amended by Act 44 of 2017).

<sup>&</sup>lt;sup>2</sup> 35 Pa.C.S. § 7411 *et seq*. See specifically, 35 Pa.C.S. § 7418 (amended by Act 91 of 2020).

<sup>&</sup>lt;sup>3</sup> 53 P.S. § 895.701 et seq. (Act 205 of 1984, as amended by Act 119 of 1990).

#### **BACKGROUND – (Continued)**

The relief association was allocated state aid from the following municipality:

Municipality	County	2019	2020	2021	2022
Lansdowne Borough	Delaware	\$51,613	\$51,973	\$46,218	\$58,081

Based on the relief association's records, its total cash as of December 31, 2022, was \$591,280, as illustrated below:

Cash	\$	591,280

Based on the relief association's records, its total expenditures for the period January 1, 2019, to December 31, 2022, were \$205,554, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.<sup>4</sup> The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

Expenditures:

Benefit Services:	
Insurance premiums	\$ 124,805
Fire Services:	
Equipment purchased	\$ 10,875
Equipment maintenance	39,071
Total Fire Services	\$ 49,946
Administrative Services:	
Bond premiums	\$ 860
Other administrative expenses *	29,943
Total Administrative Services	\$ 30,803
Total Expenditures	\$ 205,554

\* A majority of other administrative expenses included \$8,220 for the copier lease and \$19,066 in legal fees.

<sup>&</sup>lt;sup>4</sup> Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

# BACKGROUND – (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Lansdowne Fire Company

# THE FIREMEN'S RELIEF ASSOCIATION OF LANSDOWNE, PA STATUS OF PRIOR FINDING

# COMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The relief association has complied with the prior audit finding and recommendation, as follows:

• <u>Failure To Maintain An Active Pennsylvania Sales Tax Exemption Number Resulting In</u> <u>Payment Of Pennsylvania Sales Tax</u>

By reapplying for a sales tax exemption number from the Pennsylvania Department of Revenue and by seeking a refund from the Pennsylvania Department of Revenue's Board of Appeals.

# THE FIREMEN'S RELIEF ASSOCIATION OF LANSDOWNE, PA FINDINGS AND RECOMMENDATIONS

# Finding No. 1 – Inadequate Relief Association Bylaws

<u>Condition</u>: The existing bylaws of the relief association do not clearly address all of the provisions required by Section 7415(c) of the VFRA Act. Specifically, the bylaws do not address that all negotiable instruments contain the signature of the disbursing officer. In addition, we recommend that the relief association officials remove the language referring to Act 84 by updating the bylaws governing their organization as soon as possible so that the bylaws meet the requirements set forth in the VFRA Act (Act 118 of 2010 and Act 91 of 2020).

Criteria: Section 7415(c) of the VFRA Act states that the relief association's bylaws shall:

(3) Require that the signatures of at least two officers, one of whom shall be the disbursing officer, shall be required to bind the association by formal contract or to issue a negotiable instrument.

Furthermore, the relief association bylaws should authorize and clearly specify the criteria to be met before receiving death or relief benefits and the amount of any benefit payments. In addition, the bylaws should address the authorization of compensation to relief association officers.

<u>Cause</u>: Relief association officials indicated that they were unaware of the mandatory bylaw provisions established by the VFRA Act.

<u>Effect</u>: As a result of the mandatory provisions not being included in the bylaws, the relief association may have conducted its affairs without proper authorization.

<u>Recommendation</u>: We recommend that the relief association officials review and update the bylaws governing their organization and remove the language referring to Act 84 so that the bylaws meet the requirements set forth in the VFRA Act (Act 118 of 2010 and Act 91 of 2020) and properly authorize the operating procedures of the relief association. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

## THE FIREMEN'S RELIEF ASSOCIATION OF LANSDOWNE, PA FINDINGS AND RECOMMENDATIONS

#### Finding No. 2 – Inadequate Minutes Of Meetings

<u>Condition</u>: The relief association failed to maintain detailed minutes of meetings as required by the VFRA Act. Specifically, the relief association's minutes did not address all financial-related transactions that occurred during the audit period. In addition, the meeting minutes were not signed and dated by the recording officer.

Criteria: Section 7415(a) of the VFRA Act states, in part, that the relief association:

... must provide for taking and preserving minutes of all meetings and maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its fiscal affairs.

The relief association's bylaws at Article VII, Section 4 states, in part:

The Secretary shall keep a true record of the proceedings of every meeting in the minutes. The minutes shall note authorization by the membership of all Association financial transactions and all other pertinent business discussed at meetings.

<u>Cause</u>: The relief association officials indicated that they were unaware that maintaining detailed minutes of meetings was required by the VFRA Act. In addition, the relief association officials did not provide a reason why financial transactions were not addressed within the meeting minutes or why the Secretary of the Relief Association did not sign the meeting minutes.

<u>Effect</u>: Without maintaining detailed minutes of meetings that are signed and dated, evidence that relief association business was presented before the membership for approval does not exist.

<u>Recommendation</u>: We recommend that the relief association officials maintain detailed minutes of meetings as required by the VFRA Act, evidencing the discussion and approval of all financial-related business conducted by the relief association. The minutes should include an adequate record of all financial-related business conducted by the relief association. We also recommend that the relief association officials ensure that all meeting minutes are signed and dated by the Secretary of the Relief Association to ensure the validity of the meeting minutes. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

# THE FIREMEN'S RELIEF ASSOCIATION OF LANSDOWNE, PA FINDINGS AND RECOMMENDATIONS

## Finding No. 3 – Failure To Conduct Annual Physical Equipment Inventories

<u>Condition</u>: As cited as a verbal observation in the prior audit, the relief association officials failed to provide evidence that it conducted annual physical inventories of equipment and ensure such inventory accounted for all equipment owned by the relief association.

<u>Criteria</u>: Sound business practice dictates that annual inventories are conducted to ensure the accuracy of the relief association's equipment roster.

<u>Cause</u>: The relief association officials did not provide a reason why this occurred.

<u>Effect</u>: The failure to perform an annual physical inventory of equipment prevents adequate accountability for, and safeguarding of, relief association owned equipment.

<u>Recommendation</u>: We recommend that the relief association officials ensure they perform an annual physical inventory of all operable equipment and that the completion of the inventories be sufficiently documented. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

#### THE FIREMEN'S RELIEF ASSOCIATION OF LANSDOWNE, PA REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

#### The Honorable Joshua D. Shapiro

Governor Commonwealth of Pennsylvania

The Firemen's Relief Association of Lansdowne, PA Governing Body:

Mr. Thomas C. Young President

### Mr. William Shuker Vice President

#### Mr. Jeff Quinn Secretary

A report was also distributed to the following municipality, which allocated foreign fire insurance tax monies to this relief association:

Ms. Hannah Pavlo Secretary Lansdowne Borough

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.