### **COMPLIANCE AUDIT**

# Thompsontown Volunteer Firefighters Relief Association

Juniata County, Pennsylvania
For the Period
January 1, 2021, to December 31, 2022

August 2023



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. John Dymond, President Thompsontown Volunteer Firefighters Relief Association Juniata County

We have conducted a compliance audit of the Thompsontown Volunteer Firefighters Relief Association (relief association) for the period January 1, 2021, to December 31, 2022. The audit was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania; Section 403 of The Fiscal Code, 72 P.S. § 403; and the Volunteer Firefighters' Relief Association Act ("VFRA Act"), see 35 Pa.C.S. § 7418.

The objective of the audit was to determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds. Our audit was limited to the areas related to the objective identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objective. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2021, to December 31, 2022, the relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the finding listed below and discussed later in this report.

Finding – Failure To Secure Ownership Interest In Jointly Purchased Equipment

The contents of this report were discussed with the management of the relief association and, where appropriate, their response has been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. DeFoor Auditor General

July 31, 2023

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#### **BACKGROUND**

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code<sup>1</sup>, and the Volunteer Firefighters' Relief Association Act<sup>2</sup> ("VFRA Act"), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law<sup>3</sup> (commonly referred to as Act 205) are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

The VFRA Act governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, the VFRA Act authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by the VFRA Act, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws, and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

The relief association was allocated state aid from the following municipalities:

Municipality	County	2021	2022
Delaware Township	Juniata	\$1,884	\$2,378
Thompsontown Borough	Juniata	\$2,627	\$3,001
Walker Township	Juniata	\$4,530	\$5,639

<sup>&</sup>lt;sup>1</sup> 72 P.S. § 403 (as last amended by Act 44 of 2017).

<sup>&</sup>lt;sup>2</sup> 35 Pa.C.S. § 7411 et seq. See specifically, 35 Pa.C.S. § 7418 (amended by Act 91 of 2020).

<sup>&</sup>lt;sup>3</sup> 53 P.S. § 895.701 et seq. (Act 205 of 1984, as amended by Act 119 of 1990).

#### **BACKGROUND** – (Continued)

Based on the relief association's records, its total cash and investments as of December 31, 2022, were \$22,476, as illustrated below:

Cash	\$ 12,105
Fair Value of Investments	 10,371
Total Cash and Investments	\$ 22,476

Based on the relief association's records, its total expenditures for the period January 1, 2021, to December 31, 2022, were \$26,012, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.<sup>4</sup> The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

#### Expenditures:

Benefit Services:	
Insurance premiums	\$ 4,068
Fire Services:	
Equipment purchased	\$ 1,591
Equipment maintenance	12,510
Training expenses	7,343
Total Fire Services	\$ 21,444
Administrative Services:	
Bond premiums	\$ 375
Other administrative expenses	125
Total Administrative Services	\$ 500
Total Expenditures	\$ 26,012

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Thompsontown Volunteer Fire Company

<sup>&</sup>lt;sup>4</sup> Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

### THOMPSONTOWN VOLUNTEER FIREFIGHTERS RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### Finding - Failure To Secure Ownership Interest In Jointly Purchased Equipment

Condition: On August 18, 2022, the relief association paid \$2,808 for turnout gear. The affiliated fire company also contributed \$11,876 for the same turnout gear. However, there was no formal written agreement provided to specify the relief association's percentage of ownership.

Criteria: Section 7418(a) of the VFRA Act states:

The Office of Auditor General shall have the power and its duty shall be to audit the accounts and records of every volunteer firefighters' relief association receiving money under Chapter 7 of the Act of December 18, 1984, (P.L. 1005, No. 205), known as the Municipal Pension Plan Funding Standard and Recovery Act, as far as may be necessary to satisfy the Auditor General that the money received was or is being expended for no purpose other than that authorized by this subchapter. Copies of all audits shall be furnished to the Governor.

Prudent business practice dictates that the relief association should secure its proportional ownership interest in the equipment purchased by the relief association by executing a formal written agreement that enumerates the relief association's proportional share of the cost of the equipment. Such agreement shall specify that the relief association shall receive its prorated share of the proceeds upon sale of the equipment, in the event the equipment is ever sold.

<u>Cause</u>: The relief association officials indicated that they were unaware of the requirement to execute a formal written agreement and therefore, did not execute one.

<u>Effect</u>: The failure to adequately secure the proportional share of ownership interest in the jointly purchased equipment places the relief association's ownership interest at greater risk.

Recommendation: We recommend that the relief association officials execute a formal written agreement with the fire company that enumerates the relief association's proportional ownership interest in the equipment as well as stipulating that the proportionate sales proceeds shall revert to the relief association in the event the equipment is ever sold. If such action is not taken, we recommend that the relief association be reimbursed \$2,808. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

### THOMPSONTOWN VOLUNTEER FIREFIGHTERS RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### Finding – (Continued)

Management's Response: Relief association management agreed with the finding as presented at the audit exit conference and, as a result of our audit, the affiliated fire company reimbursed the relief association \$2,808 on April 21, 2023.

<u>Auditor's Conclusion</u>: We reviewed documentation verifying that the reimbursement of \$2,808 was received. Compliance for ownership agreements related to equipment purchases made during the next audit period will be subject to verification through our next audit.

## THOMPSONTOWN VOLUNTEER FIREFIGHTERS RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

#### The Honorable Joshua D. Shapiro

Governor Commonwealth of Pennsylvania

Thompsontown Volunteer Firefighters Relief Association Governing Body:

Mr. John Dymond President

Mr. Jordan Leach Secretary

Ms. Lori Leach
Treasurer

Ms. Carolyn Dymond Assistant Treasurer

### THOMPSONTOWN VOLUNTEER FIREFIGHTERS RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report:

Ms. Cheri Peck

Secretary Delaware Township

Ms. Vivian Sue Pontius

Secretary Thompsontown Borough

> **Ms. Nancy Baillie** Secretary Walker Township

This report is a matter of public record and is available online at <a href="www.PaAuditor.gov">www.PaAuditor.gov</a>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <a href="mailto:news@PaAuditor.gov">news@PaAuditor.gov</a>.