

DISTRICT COURT 38-1-11

MONTGOMERY COUNTY

EXAMINATION REPORT

FOR THE PERIOD

JANUARY 1, 2009 TO DECEMBER 31, 2012

COMMONWEALTH OF PENNSYLVANIA

EUGENE A. DEPASQUALE - AUDITOR GENERAL

DEPARTMENT OF THE AUDITOR GENERAL





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EUGENE A. DEPASQUALE AUDITOR GENERAL

Independent Auditor's Report

The Honorable Daniel P. Meuser Secretary Pennsylvania Department of Revenue Harrisburg, PA 17128

We have examined the accompanying statement of receipts and disbursements (Statement) of District Court 38-1-11, Montgomery County, Pennsylvania (District Court), for the period January 1, 2009 to December 31, 2012, pursuant to the requirements of Section 401(c) of *The Fiscal Code*, 72 P.S § 401(c). This Statement is the responsibility of the District Court's management. Our responsibility is to express an opinion on this Statement based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting the Statement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Section 401(c) of *The Fiscal Code* to audit the accounts of each district court to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 401(c) of *The Fiscal Code*.

<u>Independent Auditor's Report (Continued)</u>

In our opinion, the Statement referred to above presents, in all material respects, the operations of the District Court as it pertains to receipts made on behalf of the Commonwealth for the period January 1, 2009 to December 31, 2012, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Statement and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Statement is presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Statement or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District Court's ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of the District Court's Statement that is more than inconsequential will not be prevented or detected by the District Court's internal control. We consider the deficiencies described in the findings below to be significant deficiencies in internal control over the reporting on the Statement:

- Inadequate Internal Controls Over Manual Receipts.
- Evidence Of Authorizing The Disposition Of Citations Was Not Available.

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Statement will not be prevented or detected by the District Court's internal control. Our consideration of the internal control over reporting on the Statement would not necessarily disclose all matters in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider the first bulleted deficiency to be a material weakness.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

<u>Independent Auditor's Report (Continued)</u>

This report is intended solely for the information and use of the Pennsylvania Department of Revenue, the Administrative Office of Pennsylvania Courts, and the District Court and is not intended to be and should not be used by anyone other than these specified parties.

November 27, 2013

EUGENE A. DEPASQUALE

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Auditor General

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DISTRICT COURT 38-1-11 MONTGOMERY COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Receipts:

Department of Transportation	
Title 75 Fines	\$ 211,835
Motor Carrier Road Tax Fines	13
Overweight Fines	190
Littering Law Fines	276
Child Restraint Fines	2,330
Department of Revenue Court Costs	294,982
Crime Victims' Compensation Bureau Costs	46,199
Crime Commission Costs/Victim Witness Services Costs	34,154
Domestic Violence Costs	13,940
Emergency Medical Service Fines	94,606
CAT/MCARE Fund Surcharges	290,743
Judicial Computer System Fees	120,520
Access to Justice Fees	32,849
Criminal Justice Enhancement Account Fees	6,724
Judicial Computer Project Surcharges	30,635
Constable Service Surcharges	37,069
Miscellaneous State Fines and Costs	 1,283
Total receipts (Note 2)	1,218,348
Disbursements to Commonwealth (Note 3)	 (1,218,336)
Balance due Commonwealth (District Court) per settled reports (Note 4)	12
Examination adjustments	-
Adjusted balance due Commonwealth (District Court) for the period January 1, 2009 to December 31, 2012	\$ 12

Notes to the Statement of Receipts and Disbursements are an integral part of this report.

DISTRICT COURT 38-1-11 MONTGOMERY COUNTY

NOTES TO THE STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2009 TO DECEMBER 31, 2012

1. Criteria

The Statement of Receipts and Disbursements provides a summary of receipts and disbursements by category. The categories and the amounts of fines, costs, fees, and surcharges assessed are based on Pennsylvania laws and regulations.

The Statement was prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Revenue. Under this method, only the Commonwealth portion of cash receipts and disbursements are presented, revenues are recognized when received, and expenditures are recognized when paid.

2. Receipts

Receipts are comprised of fines, costs, fees, and surcharges collected on behalf of the Commonwealth. These fines, costs, fees, and surcharges represent collections made on traffic, non-traffic, civil, and criminal cases filed with the District Court.

3. Disbursements

Total disbursements are comprised as follows:

District Court checks issued to:

Department of Revenue

\$ 1,218,336

4. <u>Balance Due Commonwealth (District Court) For The Period January 1, 2009 To December 31, 2012</u>

This balance reflects the summary of monthly transmittal reports as settled by the Department of Revenue.

5. Magisterial District Judges Serving During Examination Period

Thomas A. Palladino served at District Court 38-1-11 for the period January 1, 2009 to December 31, 2011.

Scott T. Palladino served at District Court 38-1-11 for the period January 1, 2012 to December 31, 2012.

DISTRICT COURT 38-1-11 MONTGOMERY COUNTY FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Finding No. 1 - Inadequate Internal Controls Over Manual Receipts

The Administrative Office of Pennsylvania Courts' (AOPC) policies require computer downtime manual receipts to be issued in the event of a temporary power loss to the district court's computer system. When the computer system is operating again, the computer downtime manual receipt is replaced by an official computer-generated receipt and included in the daily receipts. When the AOPC's policies are not followed, the possibility that funds received by the District Court could be lost or misappropriated increases significantly.

Our examination disclosed that required computer downtime manual receipt procedures were not always followed. Of 48 receipts available to be issued, we noted the following:

- There were 24 computer downtime manual receipts that could not be located and were not available for our examination.
- The computer downtime manual receipt log sheets for 28 receipts were not available for review.

The Magisterial District Judge Automated Office Clerical Procedures Manual (Manual) establishes the uniform written internal control policies and procedures for all district courts. The Manual requires that downtime manual receipts be issued in the event of a temporary power loss to the computer system. When the computer system is not operational, the receipt and log sheet should be filled out for each receipt number and the initials of the employee receiving the payment should be documented on the log sheet. The receipts should be used in numerical order; the log sheet should be filled out using the appropriate receipt number; a copy of that receipt should be given to the remitter; and the second copy of the receipt should be kept, along with the associated log, in a secure location. When the computer system is running again, the second copy of the receipt should be attached to the new system-generated receipt and placed in the case file and the date the payment was entered into the system should be documented on the log sheet. Additionally, the Manual requires that when a manual receipt number is issued, the manual receipt number should be entered in the manual receipt number field when creating the computer receipt. This will link the manual receipt to the computer receipt.

Good internal accounting controls ensure that:

- Computer downtime manual receipts are accounted for and maintained.
- Computer downtime manual receipt log sheets are accounted for and maintained.

DISTRICT COURT 38-1-11 MONTGOMERY COUNTY FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Finding No. 1 - Inadequate Internal Controls Over Manual Receipts (Continued)

Adherence to good internal accounting controls and the uniform internal control policies and procedures, as set forth in the Manual, would have ensured that there were adequate internal controls over collections.

These conditions existed because the district court failed to establish and implement an adequate system of internal controls over computer downtime manual receipts.

Recommendation

We recommend that the district court establish and implement an adequate system of internal controls over computer downtime manual receipts as noted above.

Management's Response

The Magisterial District Judge responded as follows:

Upon the initiation of the new system, we were instructed to run new sets of manual receipts. The first manual receipt under the new system follows in numerical order. The old manual receipts were filed but we are unable to locate them.

Auditor's Conclusion

During our next examination we will determine if the district court complied with our recommendation.

DISTRICT COURT 38-1-11 MONTGOMERY COUNTY FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Finding No. 2 - Evidence Of Authorizing The Disposition Of Citations Was Not Available

During our examination of the district court's case files, we tested 65 cases with dispositions of not guilty, dismissed, discharged, or withdrawn, and cases that had a guilty plea disposition without an accompanying full payment. There was no evidence in 16 cases that the dispositions were authorized by the Magisterial District Judge.

Good internal accounting controls ensure that there is evidence that the disposition on these cases was authorized by the Magisterial District Judge. The failure to follow this procedure increases the risk for funds to be lost or misappropriated.

Adherence to good internal controls would have ensured that there were adequate internal controls over citations.

This condition existed because the office failed to establish and implement an adequate system of internal controls over documenting that disposition was authorized by the Magisterial District Judge.

Recommendation

We recommend that there is evidence that the Magisterial District Judge authorize the disposition of these cases and it is available for examination.

Management's Response

The Magisterial District Judge responded as follows:

We have addressed this issue and have now instituted an additional spot on our disposition forms that allows me to formally sign off if time served was granted to the defendant in each case. Also, I have designated a person in the office to double check that all citations have a disposition checked and my signature is on every citation.

Auditor's Conclusion

During our next examination we will determine if the district court complied with our recommendation.

DISTRICT COURT 38-1-11 MONTGOMERY COUNTY COMMENT FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

Comment - Compliance With Prior Examination Recommendation

During our prior examination, we recommended that the office review and incorporate the procedures outlined in the manual for collecting filing fees for civil cases.

During our current examination, we noted that the office complied with our recommendation.

During our prior examination, we also recommended that the office review the tickler reports for warrants and DL 38's daily and take appropriate action as required by the manual. Additionally, we recommended that the court review control reports and notify police or other officials to return warrants that are unserved for 60 days for summary traffic and non-traffic cases as required by the manual.

Our current examination found that the office substantially complied with our prior examination recommendations. Insignificant instances of noncompliance were verbally communicated to the office.

DISTRICT COURT 38-1-11 MONTGOMERY COUNTY REPORT DISTRIBUTION FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2012

This report was initially distributed to:

The Honorable Daniel P. Meuser Secretary Pennsylvania Department of Revenue

The Honorable Zygmont Pines Court Administrator of Pennsylvania Supreme Court of Pennsylvania Administrative Office of Pennsylvania Courts

The Honorable Scott T. Palladino Magisterial District Judge

The Honorable Josh Shapiro Chair of the Board of Commissioners

The Honorable Stewart J. Greenleaf, Jr. Controller

Michael R. Kehs, Esquire Court Administrator

This report is a matter of public record and is available online at http://www.auditorgen.state.pa.us. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: news@auditorgen.state.pa.us.