

OFFICE OF JUDICIAL SUPPORT AND OFFICE OF COURT FINANCIAL SERVICES

DELAWARE COUNTY

EXAMINATION REPORT

FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007

COMMONWEALTH OF PENNSYLVANIA

EUGENE A. DEPASQUALE - AUDITOR GENERAL

DEPARTMENT OF THE AUDITOR GENERAL





Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen

EUGENE A. DEPASQUALE AUDITOR GENERAL

<u>Independent Auditor's Report</u>

The Honorable Daniel P. Meuser Secretary Pennsylvania Department of Revenue Harrisburg, PA 17128

We have examined the accompanying statement of receipts and disbursements (Statement) of the Office of Judicial Support and Office of Court Financial Services, Delaware County, Pennsylvania (County Officers), for the period January 1, 2006 to December 31, 2007, pursuant to the requirements of Section 401(b) of *The Fiscal Code*, 72 P.S § 401(b). This Statement is the responsibility of the county office's management. Our responsibility is to express an opinion on this Statement based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting the Statement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Section 401(b) of *The Fiscal Code* to audit the accounts of each county officer to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 401(b) of *The Fiscal Code*.

<u>Independent Auditor's Report (Continued)</u>

In our opinion, the Statement referred to above presents, in all material respects, the operations of the County Officers as it pertains to receipts made on behalf of the Commonwealth for the period January 1, 2006 to December 31, 2007, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Statement and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Statement is presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Statement or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County Officer's ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of the County Officer's Statement that is more than inconsequential will not be prevented or detected by the County Officer's internal control. We consider the deficiencies described in the findings below to be significant deficiencies in internal control over the reporting on the Statement:

• Inadequate Internal Controls Over Manual Receipts - Office Of Court Financial Services.

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Statement will not be prevented or detected by the County Officer's internal control. Our consideration of the internal control over reporting on the Statement would not necessarily disclose all matters in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider the significant deficiency described above to be a material weakness.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we did note other matters that, while not required to be included in this report by *Government Auditing Standards*, have been included in the findings below:

<u>Independent Auditor's Report (Continued)</u>

- Improper Bail Forfeiture Procedures Office Of Judicial Support.
- Inadequate Assessment Of Fines, Costs, Fees, And Surcharges Office Of Judicial Support.

This report is intended solely for the information and use of the Pennsylvania Department of Revenue, the Administrative Office of Pennsylvania Courts, and the County Officer and is not intended to be and should not be used by anyone other than these specified parties.

May 15, 2014

EUGENE A. DEPASQUALE

Auditor General

Eugraf: O-Pagur

CONTENTS

<u>Pag</u>	E
Financial Section:	
Statement Of Receipts And Disbursements	
Notes To The Statement Of Receipts And Disbursements	
Exhibit 1 - Schedule Of Reporting Errors And Examination Adjustments	
Findings And Recommendations:	
Finding No. 1 - Inadequate Internal Controls Over Manual Receipts - Office Of Court Financial Services	
Finding No. 2 - Improper Bail Forfeiture Procedures - Office Of Judicial Support	
Finding No. 3 - Inadequate Assessment Of Fines, Costs, Fees, And Surcharges - Office Of Judicial Support	
Report Distribution	

OFFICE OF JUDICIAL SUPPORT AND OFFICE OF COURT FINANCIAL SERVICES DELAWARE COUNTY

STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Department of Transportation	
Title 75 Fines	\$ 145,659
Overweight Fines	41
Department of Revenue Court Costs	107,039
Crime Victims' Compensation Costs	527,495
Crime Commission Costs/Victim Witness Services Costs	306,193
Domestic Violence Costs	16,183
Emergency Medical Services Fines	17,207
DUI - ARD/EMS Fees	51,122
CAT/MCARE Fund Surcharges	205,206
Judicial Computer System/Access to Justice Fees	112,215
Offender Supervision Fees	1,702,306
Constable Service Surcharges	373
Criminal Laboratory Users' Fees	8,321
Probation and Parole Officers' Firearm Education Costs	26,252
Substance Abuse Education Costs	229,004
Office of Victims' Services Costs	24,567
Miscellaneous State Fines and Costs	221,317
Total receipts (Note 2)	3,700,500
Disbursements to Commonwealth (Note 3)	 (3,701,565)
Balance due Commonwealth (County)	
per settled reports (Note 4)	(1,065)
Examination adjustments (Exhibit 1)	595
Adjusted balance due Commonwealth (County)	
for the period January 1, 2006 to December 31, 2007	\$ (470)

Notes to the Statement of Receipts and Disbursements are an integral part of this report.

OFFICE OF JUDICIAL SUPPORT AND OFFICE OF COURT FINANCIAL SERVICES DELAWARE COUNTY

NOTES TO THE STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007

1. Criteria

The Statement of Receipts and Disbursements provides a summary of receipts and disbursements by category. The categories and the amounts of fines, costs, fees, and surcharges assessed are based on Pennsylvania laws and regulations.

The Statement was prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Revenue. Under this method, only the Commonwealth portion of cash receipts and disbursements are presented, revenues are recognized when received, and expenditures are recognized when paid.

2. Receipts

Receipts are comprised of fines, costs, fees, and surcharges collected on behalf of the Commonwealth. These fines, costs, fees, and surcharges represent collections made on summary and criminal cases filed with the Office of Judicial Support and Office of Court Financial Services.

3. Disbursements

Total disbursements are comprised as follows:

Office of Judicial Surpport and Office of Court Financial Services checks issued to:

Department of Revenue	\$ 3,687,265
Welfare	20
State Police	11
Bureau of Crime Victims' Services	290
Department of Environmental Protection	7,426
Department of Labor and Industry	 6,553
Total	\$ 3,701,565

4. <u>Balance Due Commonwealth (County) For The Period January 1, 2006 To December 31, 2007</u>

This balance reflects a summary of monthly transmittal reports as settled by the Department of Revenue. The balance also reflects a summary of any receipts disbursed directly to other state agencies. It does not reflect adjustments disclosed by our examination. Refer to Exhibit 1.

OFFICE OF JUDICIAL SUPPORT AND OFFICE OF COURT FINANCIAL SERVICES DELAWARE COUNTY

NOTES TO THE STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007

5. Reconciliation Of Settled Reports

The following presents a reconciliation of monthly reports settled by the Department of Revenue for the period January 1, 2006 to December 31, 2007:

Date of Summary of Collections Report	Settled Comm	Balance Due Settled Reports Commonwealth (County) Adjusti		Settled Reports Commonwealth		Adjustments		djusted ance Due nonwealth county)
2006								
January	\$	-	\$	-	\$	-		
February		(100)		-		(100)		
March		-		-		-		
April		(810)		-		(810)		
May		-		-		-		
June		(150)		-		(150)		
July		(150)		-		(150)		
August		(40)		-		(40)		
September		(145)		-		(145)		
October		(20)		-		(20)		
November		250		-		250		
December		(25)		-		(25)		
2007								
January		-		-		_		
February		-		-		-		
March		-		-		-		
April		150		-		150		
May		-		-		-		
June		-		-		-		
July		-		-		-		
August		-		-		-		
September		-		-		-		
October		-		-		-		
November		(25)		-		(25)		
December		-		-		-		
Balance due Commonwealth per settled reports	h (County)					(1,065)		
Examination adjustments (E	Exhibit 1)					595		
Adjusted balance due Comr	nonwealth (C	ounty)						
for the period of January 1			7		\$	(470)		

OFFICE OF JUDICIAL SUPPORT AND OFFICE OF COURT FINANCIAL SERVICES DELAWARE COUNTY

NOTES TO THE STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007

6. County Officers Serving During Examination Period

Deborah L. Gaston served as the Director of the Office of Judicial Support for the period January 1, 2006 to December 31, 2007.

Michael W. Raith, Esquire, served as the Director of the Office of Court Financial Services for the period January 1, 2006 to February 28, 2006.

Leslie Scott served as the Director of the Office of Court Financial Services for the period March 1, 2006 to December 31, 2007.

OFFICE OF JUDICIAL SUPPORT DELAWARE COUNTY EXHIBIT 1 FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Exhibit 1 - Schedule Of Reporting Errors And Examination Adjustments

<u>Month</u>	<u>Year</u>	<u>Case Number</u>	Examination Adjustments		Explanation
October	2007	CP-23-CR-0004176-2006	\$	105.00	1
October	2007	CP-23-CR-0004805-2006		175.00	1
October	2007	CP-23-CR-0004842-2006		175.00	1
December	2007	CP-23-CR-0006668-2007		140.00	1
			\$	595.00	

^{1.} Bail forfeiture was remitted to the County in error.

<u>Finding No. 1 - Inadequate Internal Controls Over Manual Receipts - Office Of Court Financial</u> Services

Manual receipts are available to be issued in the event of a temporary power loss to the office's computer system. When the computer system is operating again, the manual receipt is replaced by an official computer-generated receipt and included in the daily receipts.

Our examination disclosed the following deficiencies in the internal controls over manual receipts:

Of six receipts tested, we noted the following:

- The office used generic, pre-printed manual receipt books. All manual receipt books could not be accounted for. The 2006 and 2007 manual receipt books were destroyed prior to our examination.
- The office used generic, pre-printed manual receipt books. The receipts books were not in numerical order. The manual receipts were issued in numerical sequence within each book but the books were not used in sequential order. There was no documentation, verification, or accountability as to the number of manual receipt books purchased. Therefore, we were unable to verify the number of pre-printed manual receipts books issued.
- There were four instances in which the computer receipt was not generated timely after the issuance of the corresponding manual receipt. The time lapse from the date of the manual receipt to the corresponding computer receipt ranged from 8 days to 26 days.
- There were six instances in which the manual receipt number was not entered into the computer system when the corresponding computer receipt was generated.

<u>Finding No. 1 - Inadequate Internal Controls Over Manual Receipts - Office Of Court Financial</u> Services (Continued)

Good internal accounting controls ensure that:

- Manual receipts are accounted for and maintained.
- Manual receipt books are issued in sequential order.
- Only official Common Pleas Case Management System (CPCMS) manual receipts and log, that are available through the computer system, are used.
- Computer receipts are generated timely after the issuance of the corresponding manual receipts.
- Manual receipt numbers are entered in the manual receipt number field on the computer when the corresponding computer receipts are generated.

Without a good system of internal controls over funds received by the office, the possibility of funds being lost or misappropriated increases significantly.

Adherence to good internal accounting controls would have ensured adequate internal controls over receipts.

These conditions existed because the office failed to establish and implement an adequate system of internal controls over manual receipts.

Recommendation

We recommend that the office establish and implement an adequate system of internal controls over manual receipts as noted above.

<u>Finding No. 1 - Inadequate Internal Controls Over Manual Receipts - Office Of Court Financial</u> Services (Continued)

Management's Response

The County Officer responded as follows:

Based on the Supreme Court of Pennsylvania Administrative Office of Pennsylvania Court's Record Retention and Disposition Schedule, the 2006 and 2007 receipts were timely sent to Delaware County's storage facility. Under the guidelines the retention period for financial receipts is three years, which was outside of this audit cycle. However, as a result of the Finding all future financial records will be stored without a destruction date pending the completion of the audit period.

The manual receipt procedures for Court Financial Services has been revised. To ensure that preprinted manual receipt books are accounted for, the books are now kept in a locked cabinet and a record of the numbered receipt books and user are now recorded. Also, when manual receipt books are ordered a copy of the purchase order will be kept on file in Court Financial Services.

Also, as of January 6, 2014, Court Financial Services began using the manual receipts and log generated from the Common Pleas Case Management System. Staff members have been trained on the proper procedure for using the manual receipts, which includes the timely entering of the manual receipt into the computer system. This also includes entering the manual receipt number in the manual receipt number field on the computer when the corresponding computer receipt is generated. Court Financial Services has made every effort to further ensure adequate internal controls over manual receipts.

Auditor's Conclusion

During our next examination we will determine if the office complied with our recommendation.

Finding No. 2 - Improper Bail Forfeiture Procedures - Office Of Judicial Support

Our examination disclosed that of 11 cases tested, there were 4 cases in which bail forfeitures were erroneously remitted to the county, resulting in a balance due the Commonwealth of \$595.00 (See Exhibit 1).

When bail is posted and the defendant fails to appear for his/her hearing, bail is forfeited and according to 42 Pa.C.S. § 3571(b), should be disbursed in the same manner as fines.

The failure to properly remit bail forfeitures resulted in a loss of revenue to the Commonwealth.

This condition existed because the office failed to establish and implement an adequate system of internal controls over bail forfeitures procedures.

Recommendation

We recommend that the office ensure that all bail forfeitures due the Commonwealth are disbursed to the Commonwealth according to 42 Pa.C.S. § 3571(b),

Management's Response

The County Officer responded as follows:

Delaware County takes the position that there is a conflict between the cited statute (42 PA Cons. Stat. Section 3571 (b)) and Delaware County's established and published Rules regarding forfeiture, except as relates to snowmobiles (subsection 1), which are not addressed by our rules. Subsections 2 through 4 contain provisions incompatible with Delaware County Rules.

Auditor's Conclusion

Section 3502 (relating to Financial regulations) of Chapter 35 (Budget and Finance) of the Judicial Code (Code), 42 Pa.C.S. § 3502, provide the various counties with the authority to promulgate financial regulations pertaining to the forms and accounting methods to be utilized in connection with Chapter 35 of the Code but only to the extent they specify the time and manner of making remittances and disbursements of moneys. The Delaware County Rules do not impact the Code's requirement in 42 Pa.C.S. § 3571(b) which mandated that Delaware County must remit bail forfeitures to the Commonwealth. Our finding stands as written.

<u>Finding No. 3 - Inadequate Assessment Of Fines, Costs, Fees, And Surcharges - Office Of</u> Judicial Support

Our examination disclosed that the office did not assess certain fines, costs, fees, and surcharges as mandated by law. Of 14 cases tested, we noted the following discrepancies:

- There was one case in which the Constable Education and Training Surcharge was not assessed.
- There were four cases in which the DNA Cost was not assessed.
- There were two cases in which the Amber Alert System Cost was not assessed.

The following state statutes address the assessment of fines, costs, fees, and surcharges that were not properly assessed:

- Title 42 Pa.C.S.A. § 2949 (b) provides for the collection of the Constable Education and Training Surcharge. If service is performed by a constable or deputy constable, a \$5 fee per docket for criminal and summary cases shall be maintained and collected.
- Effective January 31, 2005, Title 44 P.S. § 2322, specifies that all felonies, regardless of offense, and misdemeanors for § 2910 (relating to luring a child into a motor vehicle) and § 3126 (relating to indecent assault), authorizes the automatic assessment of a \$250 DNA cost when a DNA sample is taken.
- Title 35 P.S. § 7025.4 provides for the collection of the Amber Alert System Cost.
 Unless the court finds that undue hardship would result, in addition to any other cost
 imposed by law, a cost of \$25 shall automatically be assessed on each person
 convicted, adjudicated delinquent or granted accelerated rehabilitative disposition
 (ARD) of the offenses in 18 Pa.C.S. § 2901 -2910.

The improper assessment of these costs and fees resulted in the defendant not being assessed the proper amount of costs and fees associated with the violation, and/or a corresponding loss of revenue to the Commonwealth and County.

These incorrect assessments occurred because the office was not aware of, or current with, the laws and regulations that promulgate current rates for the assessment of Commonwealth fines, costs, fees, and surcharges.

<u>Finding No. 3 - Inadequate Assessment Of Fines, Costs, Fees, And Surcharges - Office Of Judicial Support (Continued)</u>

Recommendation

We recommend that the office review the laws noted above to ensure that fines, costs, fees, and surcharges are assessed as mandated by law.

Management's Response

The County Officer responded as follows:

Although the Office of Judicial Support was assessing, as mandated by law, costs, fines, fees and surcharges, the audit did correctly reveal areas where greater consistency could be applied, and those recommendations were immediately implemented. We believe that OJS is now completely complying with all mandates.

Auditor's Conclusion

During our next examination we will determine if the office complied with our recommendation.

OFFICE OF JUDICIAL SUPPORT AND OFFICE OF COURT FINANCIAL SERVICES DELAWARE COUNTY REPORT DISTRIBUTION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

This report was initially distributed to:

The Honorable Daniel P. Meuser Secretary Pennsylvania Department of Revenue

The Honorable Zygmont Pines Court Administrator of Pennsylvania Supreme Court of Pennsylvania Administrative Office of Pennsylvania Courts

Mr. Thomas J. Dougherty
Director
Division of Grants and Standards
Pennsylvania Board of Probation and Parole

Angela Martinez, Esquire Director of the Office of Judicial Support

Leslie Scott Director of the Office of Court Financial Services

The Honorable Edward O'Lone Controller

The Honorable Thomas J. McGarrigle Chairman of the Board of Commissioners

This report is a matter of public record and is available online at http://www.auditorgen.state.pa.us. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: news@auditorgen.state.pa.us.