ATTESTATION ENGAGEMENT

Township of Pocono

Monroe County, Pennsylvania 45-209

Liquid Fuels Tax Fund
For the Period
January 1, 2015 to December 31, 2016

June 2017



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General



Commonwealth of Pennsylvania
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EUGENE A. DEPASQUALE AUDITOR GENERAL

Independent Auditor's Report

The Honorable Leslie Richards Secretary Department of Transportation Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Township of Pocono, Monroe County, for the period January 1, 2015 to December 31, 2016. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria set forth in Note 1. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are fairly stated based on the criteria, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each municipality's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

<u>Independent Auditor's Report (Continued)</u>

Although management of the municipality provided us with a management representation letter on the date of our exit conference of March 23, 2017, held at the municipality, they did not respond to our request for an updated management representation letter including the disclosure of any subsequent events that affected the Forms MS-965 through the date of this report.

In our opinion, except for the possible effects of the matter described in the preceding paragraph, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Township of Pocono, Monroe County, for the period January 1, 2015 to December 31, 2016, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Forms MS-965; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Forms MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Forms MS-965 will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over reporting on the Forms MS-965 was for the limited purpose of expressing an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and would not necessarily identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our engagement we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Independent Auditor's Report (Continued)

As part of obtaining reasonable assurance about whether the Forms MS-965 are free from material misstatement, we performed tests of the Township of Pocono, Monroe County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Forms MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we did note a matter that, while not required to be included in this report by *Government Auditing Standards*, has been included in the finding below:

• Late Receipt Of Allocation.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication* 9. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Township of Pocono, Monroe County, to us during the course of our examination. If you have any questions, please feel free to contact Michael B. Kashishian, CPA, CGAP, CFE, Director, Bureau of County Audits, at 717-787-1363.

May 23, 2017

Eugene A. DePasquale Auditor General

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TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND BACKGROUND FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2016

Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, (72 P.S. § 2615.5 et sec.), provides municipalities other than counties (townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state, and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

The Vehicle Code, Title 75 P.S. § 9511, provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

- 1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- 2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND BACKGROUND FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2016

Background (Continued)

- 3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
- 4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- 5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND 2015 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Major equipment purchases	\$	-	\$	-	\$	-
Minor equipment purchases		-		-		_
Computer/Computer related training		-		-		_
Agility projects		-		-		_
Cleaning streets and gutters		-		-		_
Winter maintenance services		-		-		_
Traffic control devices		-		-		_
Street lighting		-		-		_
Storm sewers and drains		-		-		_
Repairs of tools and machinery		-		-		_
Maintenance and repair of						
roads and bridges		-		-		_
Highway construction and						
rebuilding projects		373,302.00		-		373,302.00
Miscellaneous						
Total (To Section 2, Line 5)	\$	373,302.00	\$	_	\$	373,302.00

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND 2015 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Reported		Reported Adjustment		Adjusted Amount	
1. Balance, January 1, 2015	\$	71.27	\$	-	\$	71.27		
Receipts:								
2. State allocation	3	370,832.94		-		370,832.94		
2a. Turnback allocation		-		-		-		
2b. Interest on investments (Note 3)		280.14		-		280.14		
2c. Miscellaneous (Summary of 2013 Examination Recommendation)		2,160.92		_		2,160.92		
Diameter recommendation,		2,100.72				2,100.72		
3. Total receipts	3	373,274.00				373,274.00		
4. Total funds available	3	373,345.27				373,345.27		
5. Expenditures (Section 1)	373,302.00					373,302.00		
6. Balance, December 31, 2015	\$	43.27	\$		\$	43.27		

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND 2015 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Reported		Reported		Adjustments		Adjusted Amount	
1. Prior year equipment balance	\$	71.27	\$	-	\$	71.27				
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)		74,166.59		-		74,166.59				
3. PENNDOT approved adjustments										
4. Total funds available for equipment acquisition		74,237.86		-		74,237.86				
5. Less: Major equipment expenditures		<u>-</u>				<u>-</u>				
6. Remainder		74,237.86				74,237.86				
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	43.27	\$	_	\$	43.27				

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND 2016 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Major equipment purchases	\$	-	\$	-	\$	-
Minor equipment purchases		-		-		_
Computer/Computer related training		-		-		_
Agility projects		-		-		_
Cleaning streets and gutters		-		-		_
Winter maintenance services		-		-		_
Traffic control devices		-		-		_
Street lighting		-		-		_
Storm sewers and drains		-		-		_
Repairs of tools and machinery		-		-		_
Maintenance and repair of						
roads and bridges		-		-		_
Highway construction and						
rebuilding projects		433,747.00		-		433,747.00
Miscellaneous						
Total (To Section 2, Line 5)	\$	433,747.00	\$	_	\$	433,747.00

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND 2016 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Reported Adjustm		Adjusted Amount	
1. Balance, January 1, 2016	\$	43.27	\$	-	\$ 43.27	
Receipts: 2. State allocation 2a. Turnback allocation 2b. Interest on investments (Note 3) 2c. Miscellaneous		1,231.20		- - - -	432,770.60 - 1,231.20 -	
3. Total receipts		134,001.80			 434,001.80	
4. Total funds available		134,045.07			434,045.07	
5. Expenditures (Section 1)	433,747.00				 433,747.00	
6. Balance, December 31, 2016	\$	298.07	\$	-	\$ 298.07	

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND 2016 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Reported		Reported		Adju	stments	Adjusted Amount
1. Prior year equipment balance	\$	43.27	\$	-	\$ 43.27				
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)		86,554.12		-	86,554.12				
3. PENNDOT approved adjustments					 				
4. Total funds available for equipment acquisition		86,597.39		-	86,597.39				
5. Less: Major equipment expenditures				-	 				
6. Remainder		86,597.39		-	 86,597.39				
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	298.07	\$	-	\$ 298.07				

Notes to Forms MS-965 With Adjustments are an integral part of this report.

1. Criteria

Section 1

This section of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

• Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2012	2013	2014	2015/2016
\$10,000.00	\$10,200.00	\$10,300.00	\$10,500.00

• Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs, or less, than the amounts indicated below:

2012	2013	2014	2015/2016
\$10,000.00	\$10,200.00	\$10,300.00	\$10,500.00

• Agility projects are exchanges of services with the Department of Transportation.

Section 2

This section of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation was received from the Department of Transportation in March of each year beginning in 2014. The amount the municipality receives is based half on its population and half on its road mileage.
- The turnback allocation was received from the Department of Transportation in March of each year beginning in 2014. A municipality receives a yearly turnback allocation based on road mileage for all roads that were transferred to the municipality from the Commonwealth of Pennsylvania through the Highway Transfer Program.

1. <u>Criteria (Continued)</u>

Section 2 (Continued)

• Expenditures include the total transferred from Section 1.

Section 3

This section of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Basis Of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Forms MS-965 have been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Forms MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

1. <u>Criteria (Continued)</u>

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments are prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

2. Deposits

The Second Class Township Code, Title 53 P.S. § 68204, authorizes the township to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts, of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit purchased from institutions insured by the FDIC or other like insurance to the extent that such accounts are so insured. For any amounts in excess of the insured maximum, such deposits shall be collateralized by a pledge or assignment of assets. Certificates of deposit may not exceed 20 percent of a bank's total capital surplus or 20 percent of a savings and loan or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in a financial institution. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

2. <u>Deposits (Continued)</u>

There were no deposits exposed to custodial credit risk as of December 31, 2016. Custodial credit risk, as defined by GASB No. 40, as amended, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the municipality's name.

Fund Balance

The fund balance as of December 31, 2016 consists of the following:

Cash \$298.07

3. Interest On Investments

Our examination disclosed that the municipality deposited idle liquid fuels tax money in an interest-bearing account which earned \$280.14 during 2015, and \$1,231.20 during 2016, thus providing additional funds for road maintenance and repairs.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND FINDING AND RECOMMENDATION FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2016

Finding - Late Receipt Of Allocation

Our examination disclosed that the 2015 Liquid Fuels Tax Fund allocation of \$370,832.94 which should have been distributed from the Department of Transportation to the municipality during the first week of March of that year, was not received until May 8, 2015 because the municipality failed to comply with the Department of Transportation's *Publication 9*, Chapter Two, Section 2.4, which states:

To qualify for the annual liquid fuels tax allocation, a municipality shall:

- Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- Make deposits and payments or expenditures in compliance with the Act 655. Failure to do so may result in not receiving allocations from PENNDOT until all discrepancies are resolved.
- Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition by March 15th.
- Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.

Because the municipality failed to file documents and information timely as noted above, the municipality did not have use of the 2015 allocation for two months. Furthermore, had the allocation been received timely, money may have been available for investment purposes, potentially earning interest income which could have been used for road maintenance and repairs.

The municipality received its 2016 Liquid Fuels Tax Fund allocation timely.

Recommendation

We recommend that, in the future, the municipality continues to comply with the Department of Transportation's *Publication 9* to ensure that the allocations are received during the first week in March as outlined above.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND FINDING AND RECOMMENDATION FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2016

Finding - Late Receipt Of Allocation (Continued)

Management's Response

The treasurer stated:

In 2014, the township transitioned from a Second Class Township to a First Class Township and as such the appropriate paperwork needed in the department that releases the checks in Harrisburg was not received. I did not realize that they were not notified of the change in status until 2015 when the liquid fuels money was not received timely. I subsequently had to call Harrisburg to straighten it out. As a result, the money was not released until May of 2015.

In 2016, I did not submit a Survey of Financial Condition before January 31 of 2016 because the due date is March 15th. I was not aware that it was actually due before January 31st or that it would affect the timing of the payment. I will be sure to have it submitted before January 31st in the future.

Auditors Conclusion

The municipality received the 2016 state allocation timely. During our next examination we will determine if the municipality complied with our recommendation.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND SUMMARY OF 2013 EXAMINATION RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2016

Summary Of 2013 Examination Recommendations

In our 2013 report we recommended that the Department of Transportation review our examination finding to determine if the municipality should reimburse \$2,160.92 to its Liquid Fuels Tax Fund for nonpermissible expenditures.

During our current examination we reviewed a letter dated January 6, 2014, from the Department of Transportation informing the municipality to reimburse \$2,160.92 to its Liquid Fuels Tax Fund. We noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on February 5, 2015.

TOWNSHIP OF POCONO MONROE COUNTY LIQUID FUELS TAX FUND SUMMARY OF EXIT CONFERENCE FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2016

An exit conference was held March 23, 2017. Those participating were:

TOWNSHIP OF POCONO

Ms. Regina Zuvich, Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mr. Robert A. Bauder, Auditor

The results of the examination were presented and discussed in their entirety.

TOWNSHIP OF POCONO

MONROE COUNTY

LIQUID FUELS TAX FUND

REPORT DISTRIBUTION

FOR THE PERIOD

JANUARY 1, 2015 TO DECEMBER 31, 2016

This report was initially distributed to:

The Honorable Leslie Richards

Secretary
Department of Transportation

Township of Pocono

Monroe County 112 Township Drive Tannersville, PA 18372

The Honorable Harold Werkheiser

President of the Board of Commissioners

Ms. Regina Zuvich

Treasurer

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.