

### CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREMAN'S RELIEF ASSOCIATION

**CLARION COUNTY** 

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

**JANUARY 1, 2009 TO DECEMBER 31, 2011** 



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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010, (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended, 53 P.S. § 895.701 *et seq.* (commonly referred to as Act 205), are properly expended.

The Callensburg-Licking Township Volunteer Fireman's Relief Association, herein referred to as Callensburg-Licking Township Volunteer Firefighters' Relief Association, is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 118 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 118 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 118, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality.

#### BACKGROUND (Continued)

The Callensburg-Licking Township Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

Municipality	County	2009	2010	2011
Callensburg Borough	Clarion	\$ 890	\$1,002 *	\$1,434
Licking Township	Clarion	\$2,455 *	\$2,764	\$4,430
Toby Township	Clarion	\$ 83	\$ 94	\$ 129

<sup>\*</sup> The 2010 state aid allocation from Licking Township and the 2011 state aid allocation from Callensburg Borough were not deposited timely by the relief association. (See the finding in the Finding and Recommendation section of this report.)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Callensburg-Licking Township Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

Callensburg-Licking Township Volunteer Fire Company



# Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen

EUGENE A. DEPASQUALE AUDITOR GENERAL

Mr. Joseph L. Painter, President CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Clarion County

We have conducted a compliance audit of the Callensburg-Licking Township Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010 (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, for the period January 1, 2009 to December 31, 2011.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objectives.

#### The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the finding contained in our prior audit report; and
- To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Callensburg-Licking Township Volunteer Firefighters' Relief Association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with those requirements and that we considered to be significant within the context of the audit objectives, and assessed whether those significant controls were properly designed and implemented. Our audit procedures also included tests of documentary evidence supporting the Callensburg-Licking Township Volunteer Firefighters' Relief Association's recorded financial transactions, tests of the physical existence of inventories, interviews of selected officials and direct confirmation of the Callensburg-Licking Township Volunteer Firefighters' Relief Association's cash, investments, and certain other assets and liabilities as of December 31, 2011, with the custodians of the funds, debtors, creditors, and financial institutions to the extent necessary to satisfy the audit objectives. Additionally, we performed procedures to provide a reasonable assurance of detecting instances of violations of legal and regulatory requirements or violations of provisions of contracts that are significant within the context of the audit objectives.

The results of our audit, for the period January 1, 2009 to December 31, 2011, found the Callensburg-Licking Township Volunteer Firefighters' Relief Association did not take appropriate corrective action to address the finding contained in our prior audit report, as detailed below and discussed in the Status of Prior Finding section of this report. In addition, the results of our audit found the Callensburg-Licking Township Volunteer Firefighters' Relief Association, in all significant respects, received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the finding listed below and discussed in detail in the Finding and Recommendation section of this report. The results of our tests also indicated the Callensburg-Licking Township Volunteer Firefighters' Relief Association expended funds as presented in the Accompanying Expenditure Information and, as of December 31, 2011, had a cash balance of \$3,335 and no investments.

Finding – Noncompliance With Prior Audit Recommendation – Untimely Deposit of State Aid

The contents of this report were discussed with the management of the Callensburg-Licking Township Volunteer Firefighters' Relief Association and, where appropriate, their response has been included in the report.

May 23, 2012

EUGENE A. DEPASQUALE Auditor General

## CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDING

### NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

• Noncompliance With Prior Audit Recommendation – Failure to Deposit State Aid

While the relief association deposited, on August 19, 2009, the 2008 state aid check, totaling \$993, received from Callensburg Borough on August 19, 2009, the relief association failed to comply with our prior audit recommendation to establish internal control procedures to ensure the timely deposit of state aid into relief association accounts. State aid received during the current audit period was not deposited timely. (See the finding in the Finding and Recommendation section of this report.)

We are concerned with the volunteer firefighters' relief association's failure to correct the previously reported audit finding. The association management should strive to implement the recommendation and corrective action noted in this audit report.

## CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

### <u>Finding Noncompliance With Prior Audit Recommendation – Untimely Deposit of State Aid</u>

<u>Condition</u>: The volunteer firefighters' relief association, again, did not deposit the 2010 state aid allocation it received from Licking Township, in the amount of \$2,764, until January 7, 2011. In addition, the relief association did not deposit the 2011 allocation it received from Callensburg Borough, in the amount of \$1,434, until January 19, 2012.

Year	Municipality	Aı	mount	Date Municipality Distributed Aid	Deposit Date
2010	Licking Township	\$	2,764	10/13/10	01/07/11
2011	Callensburg Borough		1,434	10/12/11	01/10/12

<u>Criteria</u>: Section 706 (b)(2) of the Act of December 18, 1984, (P.L. 1005, No. 205), states:

The foreign fire insurance premium tax amount applicable to a municipality served solely by volunteer firefighters shall be paid to the municipality, which shall within 60 days of the date of the receipt of the moneys from the State Treasurer pay the amount received to the relief association fund of the fire department or departments, or fire company or companies, now existing or hereafter organized, inside or outside of the municipality, which is or are actively engaged in the service of the municipality and duly recognized by the governing body of the municipality.

<u>Cause</u>: The foreign fire insurance tax allocation was distributed to the municipal treasurers on September 20, 2010 and September 21, 2011, respectively, who forwarded the state aid to the volunteer firefighters' relief association on October 13, 2010 and October 12 2011, respectively, which is within 60 days of receipt, as required by Section 706 (b)(2) of the Act of December 18, 1984, (P.L. 1005, No. 205). Upon receipt of the state aid allocation, the relief association should ensure the funds are deposited in a timely manner.

During our prior audit, the relief association was cited for failure to deposit its state aid allocations. While the relief association did deposit its state aid allocations received during the current audit period, due to a lack of the establishment of appropriate internal controls, this state aid was not deposited timely.

<u>Effect</u>: As a result of the untimely deposits, funds were not available, again, to pay general operating expenses or for investment purposes. In addition, an untimely deposit of receipts increases the risk that funds could be lost or misappropriated.

## CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION (Continued)

### <u>Finding – (Continued)</u>

<u>Recommendation</u>: We, again, recommend the relief association officials adopt internal control procedures to ensure the timely deposit of all income received. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

# CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2009 TO DECEMBER 31, 2011

Act 118 at 35 Pa.C.S. § 7412 states: a volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. The organization may contain within its membership the members of one or more fire companies and may serve secondary purposes, as set forth in this subchapter, but only if adequate provisions have been first made to serve the primary purpose.

Act 118 at 35 Pa.C.S. § 7416 authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds.

Furthermore, all expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

#### **USES OF FUNDS:**

Benefit Services:	
Insurance premiums	\$ 1,968
Total Benefit Services	\$ 1,968
Fire Services: Equipment purchased Equipment maintenance	\$ 9,355 2,614
Total Fire Services	\$ 11,969

## CALLENSBURG-LICKING TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Callensburg-Licking Township Volunteer Firefighters' Relief Association Governing Body:

Mr. Joseph L. Painter, President

Mr. Shane Buzzard, Vice President

Ms. Cynthia L. Painter, Secretary

Ms. Hollie Mohney, Treasurer

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report.

Ms. Donna Whitmer, Secretary Callensburg Borough

Ms. Karen A. Best, Secretary Licking Township

Ms. Janey L. Corle, Secretary Toby Township

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.