# EPHRATA AREA SCHOOL DISTRICT LANCASTER COUNTY, PENNSYLVANIA PERFORMANCE AUDIT REPORT

FOR THE YEARS ENDED JUNE 30, 2006, 2005, 2004 AND 2003, AND IN CERTAIN AREAS EXTENDING BEYOND JUNE 30, 2006



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# EPHRATA AREA SCHOOL DISTRICT CONTENTS

<u>Pa</u>	age
Independent Auditor's Report	1
Background	3
Objective, Scope and Methodology	4
Conclusion	5
Supplementary Information: Schedule and Description of State Revenue Received	7
Audit Report Distribution List	11



The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania Harrisburg, Pennsylvania 17120

#### Dear Governor Rendell:

We have conducted a performance audit of the Ephrata Area School District for the years ended June 30, 2006, 2005, 2004 and 2003, and in certain areas extending beyond June 30, 2006. Our audit was conducted pursuant to 72 P.S. § 403 and in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States.

The objective of our audit was to determine if the Ephrata Area School District complied with applicable state laws, regulations, contracts, grant requirements, and administrative procedures falling within the scope of our audit.

To plan and perform our audit of the Ephrata Area School District, we considered the district's internal controls pertinent to our audit objectives. Based on our consideration of these internal controls we determined audit procedures for the purpose of reporting on our audit objectives, but not to provide assurance on the effectiveness of the district's internal controls. However, any significant internal control deficiencies found during our audit were included in our report.

The results of our tests indicated that, in all significant respects, the Ephrata Area School District complied with applicable state laws, regulations, contracts, grant requirements, and administrative procedures falling within the scope of our audit.

### Independent Auditor's Report (Continued)

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

Sincerely

September 27, 2007

/s/ JACK WAGNER Auditor General

#### **Background**

The Ephrata Area School District is located in Lancaster County and encompasses an area of approximately 45 square miles. The school district has a population of 30,458, according to the 2000 federal census. The administrative offices are located at 803 Oak Boulevard, Ephrata, Pennsylvania.

According to school district administrative officials, during the 2003-04 school year, the district provided basic educational services to 3,987 pupils through the employment of 24 administrators, 298 teachers, and 197 full-time and part-time support personnel. Special education was provided by the district and the Lancaster Lebanon Intermediate Unit #13. Occupational training and adult education in various vocational and technical fields were provided by the district and the Lancaster County Career and Technology Center.

Generally, state subsidies and reimbursements are paid in the year subsequent to the year in which the school district incurs the cost that qualifies it for the applicable subsidy or reimbursement. While the Pennsylvania Department of Education (DE) makes partial payments to the school district throughout the year, final payments are normally made in June. Refer to the Supplementary Information on pages 7 through 10 of this report for a listing of the state revenue the district received during the 2005-06, 2004-05, 2003-04 and 2002-03 school years and for descriptions of the state revenue received by category.

In July of each year, the Commonwealth's Labor, Education and Community Services, Comptroller's Office confirms the payments that were made by DE throughout the prior fiscal year. School district annual financial reports and the related certified audits of the payments are not available before October 31<sup>st</sup> of the following fiscal year.

### EPHRATA AREA SCHOOL DISTRICT PERFORMANCE AUDIT REPORT OBJECTIVE SCOPE AND METHODOLOGY

#### **OBJECTIVE AND SCOPE**

Our audit objective was to determine if the Ephrata Area School District complied with applicable state laws, regulations, contracts, grant requirements, and administrative procedures falling within the scope of our audit.

The scope of our audit covered the years ended June 30, 2006, 2005, 2004 and 2003, and in certain areas extending beyond June 30, 2006.

### **METHODOLOGY**

Our audit was conducted under authority of 72 P.S. § 403, and does not supplant the local annual audit as required by the Public School Code of 1949, as amended (Public School Code).

The proper administration of a school district requires school board members to establish and maintain internal controls to provide reasonable assurance that specific school district objectives will be achieved. School board members are responsible for the adoption and use of policies and procedures that promote the economical and efficient conduct of assigned duties and responsibilities. In completing our audit, we obtained an understanding of the school district's internal controls as they relate to the district's compliance with applicable state laws, regulations, contracts, grant requirements, and administrative procedures falling within the scope of our audit. We evaluated and tested documents, files, reports, agreements, and systems, and performed analytical procedures to the extent necessary to satisfy our audit objectives. Additionally, we interviewed selected administrators and operations personnel.

As noted in the Background section of this report, the Department of Education generally pays state subsidies and reimbursements in the fiscal year subsequent to the fiscal year in which the district incurs the qualifying cost. Because we use the payment confirmations, annual financial reports and certified audit data as supporting documentation of actual payments received in the performance of our audit, we cannot begin the field work of a school district's operations for a given year until after this information becomes available.

### **CONCLUSION**

The first objective of our audit was to determine if the Ephrata Area School District complied with applicable state laws, regulations, contracts, grant requirements, and administrative procedures falling within the scope of our audit.

The results of our tests indicate that with respect to the items tested, the Ephrata Area School District complied with applicable state laws, regulations, contracts, grant requirements, and administrative procedures falling within the scope of our audit.



# SUPPLEMENTARY INFORMATION [UNAUDITED]

### **Schedule of State Revenue Received**

The district reported it received state revenue of \$12,805,573, \$12,673,853, \$11,881,523 and \$11,620,303, respectively, for the years ended June 30, 2006, 2005, 2004 and 2003, as detailed in the following schedule:

STATE REVENUE	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
Basic Education	\$ 7,703,439	\$ 7,441,560	\$ 7,264,489	\$ 7,112,561
Read to Succeed	-	-	-	28,463
Charter Schools	66,422	26,225	17,761	17,761
School Performance Incentives	-	-	-	99,815
Tuition for Orphans and Children				
Placed in Private Homes	133,477	78,214	67,550	172,924
Homebound Instruction	2,142	1,901	996	6,858
Vocational Education	35,525	39,136	141,690	35,123
Alternative Education	41,041	46,268	44,032	33,300
Driver Education	5,095	5,760	5,195	5,385
Migratory Children	-	397	320	120
Special Education	1,915,714	1,882,783	1,829,407	1,844,377
Transportation	535,687	597,356	558,284	530,123
Rental and Sinking Fund Payments	627,285	914,797	778,230	798,464
Health Services	87,676	82,926	84,885	91,625
Social Security & Medicare Taxes	778,546	747,269	717,858	711,598
Retirement	464,429	412,624	360,478	122,441
Other Program Subsidies/Grants:				
PA Accountability	379,473	379,473	-	-
Dual Enrollment	3,375	-	-	-
PA Meaningful	6,000	_	-	_
PA Meaningful Watershed	3,000	-	-	-
PA Chesapeake Bay	2,500	-	-	-
Highland Habitat for Discovery	10,000	-	-	-
Commonwealth Revenue				
Assistance Program	-	10,000	-	-
Alternative Schools	4,747	6,664	6,002	9,365
Wild Action	_	500	-	_
Federal Emergency Management				
Agency Assistance	-	-	4,346	-
TOTAL STATE REVENUE	\$12,805,573	\$12,673,853	\$11,881,523	\$11,620,303

# SUPPLEMENTARY INFORMATION [UNAUDITED]

Description of State Revenue Received (Source: Pennsylvania Accounting Manual)

#### **Basic Education**

Revenue received from Commonwealth appropriations as subsidy for basic education.

#### Read to Succeed

Revenue received from the Commonwealth to ensure that all students learn to read and write by the end of the third grade.

#### **Charter Schools**

Revenue received from the Commonwealth to fund the Charter Schools initiative. The state subsidy received includes revenue for startup funding, nonpublic transfers, and transitional grants.

#### **School Performance Incentives**

Revenue received from Commonwealth appropriations to reward significant educational and school-specific performance improvements as measured by improvements in student attendance and student accomplishments.

#### Tuition for Orphans and Children Placed in Private Homes

Revenue received from the Commonwealth as tuition for children who are orphans and/or children who are placed in private homes by the court. Payments are made in accordance with Sections 1305 and 1306 of the Public School Code.

#### Homebound Instruction

Revenue received from the Commonwealth as subsidy for expenses incurred for instruction of homebound pupils. Payments are made in accordance with Section 2510.1 of the Public School Code.

#### **Vocational Education**

Revenue received from the Commonwealth as subsidy for vocational education expenditures which are classified as current operating expenditures and also for preliminary expenses in establishing an area vocational education school. Payments are made in accordance with Sections 2504, 2506 and 2507 of the Public School Code.

# SUPPLEMENTARY INFORMATION [UNAUDITED]

#### Alternative Education

Revenue received from the Commonwealth as subsidy for alternative education. Alternative education is specialized educational instruction and support services to students that must be removed from regular classrooms because of disruptive behavior.

#### **Driver Education**

Revenue received from the Commonwealth as subsidy for conducting a standardized driver education program. Payments are made in accordance with Section 2504.1 of the Public School Code.

#### Migratory Children

Revenue received from the Commonwealth as subsidy for the attendance of migratory children in accordance with Sections 2502 and 2509.2 of the Public School Code.

#### **Special Education**

Revenue received from the Commonwealth as subsidy for expenditures incurred for instructing school age special education students.

#### **Transportation**

Revenue received from the Commonwealth as subsidy for pupil transportation expenditures and/or board and lodging in lieu of transportation. Payments for pupil transportation are made in accordance with Section 2541 of the Public School Code. Payments for board and lodging in lieu of transportation are made in accordance with Section 2542 of the Public School Code. This revenue also includes subsidy for the transportation of nonpublic and charter school students.

### Rental and Sinking Fund Payments

Revenue received from the Commonwealth as a full or partial subsidy payment for approved lease rentals, sinking fund obligations, or any approved district debt obligations for which the Department of Education has assigned a lease number.

#### **Health Services**

Revenue received from the Commonwealth as subsidy for health services. Payments are made in accordance with Section 2505.1 of the Public School Code and include revenue for medical, dental, nurse and health services.

# SUPPLEMENTARY INFORMATION [UNAUDITED]

#### Social Security and Medicare Taxes

Revenue received from the Commonwealth as subsidy designated as the Commonwealth's matching share of the employer's contribution of the Social Security and Medicare taxes for covered employees who are not federally funded.

### Retirement

Revenue received from the Commonwealth as subsidy designated as the Commonwealth's matching share of the employer's contribution of retirement contributions for active members of the Public School Employees' Retirement System.

### Other Program Subsidies/Grants

Revenue received from the Commonwealth not specified elsewhere.

#### **BUREAU OF SCHOOL AUDITS**

#### AUDIT REPORT DISTRIBUTION LIST

This report was initially distributed to the superintendent of the school district, the board members, and the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania Harrisburg, PA 17120

The Honorable Gerald Zahorchak, D.Ed. Secretary of Education 1010 Harristown Building #2 333 Market Street Harrisburg, PA 17126

The Honorable Robin L. Wiessmann State Treasurer Room 129 - Finance Building Harrisburg, PA 17120

Mr. John Godlewski Director, Bureau of Budget and Fiscal Management Department of Education 4<sup>th</sup> Floor, 333 Market Street Harrisburg, PA 17126

Dr. David Wazeter Research Manager Pennsylvania State Education Association 400 North Third Street - Box 1724 Harrisburg, PA 17105

Dr. David Davare Director of Research Services Pennsylvania School Boards Association P.O. Box 2042 Mechanicsburg, PA 17055

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, Pennsylvania 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.