## **COMPLIANCE AUDIT**

# Delmont Volunteer Firemen's Relief Association of Delmont, Pennsylvania

Westmoreland County For the Period January 1, 2018, to December 31, 2021

### March 2023



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. Donald L. Cline, President Delmont Volunteer Firemen's Relief Association of Delmont, Pennsylvania Westmoreland County

We have conducted a compliance audit of the Delmont Volunteer Firemen's Relief Association of Delmont, Pennsylvania (relief association) for the period January 1, 2018, to December 31, 2021. The audit was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania; Section 403 of The Fiscal Code, 72 P.S. § 403; and the Volunteer Firefighters' Relief Association Act ("VFRA Act"), see 35 Pa.C.S. § 7418.

The objectives of the audit were:

- 1. To determine if the relief association took appropriate corrective action to address the findings contained in our prior audit report.
- 2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2018, to December 31, 2021:

- The relief association took appropriate corrective action to address the findings contained in our prior audit report.
- Because of the significance of the matter described in Finding No. 1 below and discussed later in this report, the relief association did not, in all significant respects, comply with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, collectively as a whole. Therefore, the relief association may be subject to the potential withholding of its upcoming state aid distribution, as discussed in the Potential Withhold of State Aid section of this report.

Finding No. 1 – Inappropriate Ownership Of Rescue Vehicle

Finding No. 2 – Failure To Maintain Minutes Of Meetings

The contents of this report were discussed with the management of the relief association and, where appropriate, their responses have been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

Timothy L. DeFoor Auditor General February 9, 2023

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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code<sup>1</sup>, and the Volunteer Firefighters' Relief Association Act<sup>2</sup> ("VFRA Act"), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law<sup>3</sup> (commonly referred to as Act 205) are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

The VFRA Act governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, the VFRA Act authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by the VFRA Act, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws, and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

The relief association was allocated state aid from the following municipality:

Municipality	County	2018	2019	2020	2021
Delmont Borough	Westmoreland	\$12,585	\$13,636	\$13,756	\$12,218

<sup>&</sup>lt;sup>1</sup> 72 P.S. § 403 (as last amended by Act 44 of 2017).

<sup>&</sup>lt;sup>2</sup> 35 Pa.C.S. § 7411 et seq. See specifically, 35 Pa.C.S. § 7418 (amended by Act 91 of 2020).

<sup>&</sup>lt;sup>3</sup> 53 P.S. § 895.701 et seq. (Act 205 of 1984, as amended by Act 119 of 1990).

#### **BACKGROUND** – (Continued)

Based on the relief association's records, its total cash as of December 31, 2021, was \$39,918, as illustrated below:

Cash \$ 39,918

Based on the relief association's records, its total expenditures for the period January 1, 2018, to December 31, 2021, were \$42,066, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.<sup>4</sup> The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

Expenditures:

**Benefit Services:** \$ Insurance premiums 21.370 Death benefits 1,200 **Total Benefit Services** \$ 22,570 Fire Services: Equipment purchased \$ 1,551 Equipment maintenance 6,326 Training expenses 1,009 Fire prevention materials 266 **Total Fire Services** \$ 9,152 Administrative Services: Bond premiums \$ 344 Other Expenditures: Miscellaneous \* \$ 10,000 **Total Expenditures** \$ 42,066

\* The miscellaneous expenditure represents a transfer of funds on July 17, 2020, from the relief association's checking account to the relief association's savings account.

<sup>&</sup>lt;sup>4</sup> Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

#### BACKGROUND – (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Delmont Volunteer Fire Department

#### DELMONT VOLUNTEER FIREMEN'S RELIEF ASSOCIATION OF DELMONT, PENNSYLVANIA STATUS OF PRIOR FINDINGS

#### COMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The relief association has complied with the prior audit findings and recommendations, as follows:

• <u>Undocumented Expenditure</u>

By receiving reimbursement of \$3,000 from the affiliated fire company for the undocumented expenditure that was made in the prior audit period.

• Failure To Maintain Surety (Fidelity) Bond Coverage

By maintaining Surety (Fidelity) bond coverage in an amount greater than the balance of the relief association's cash assets.

#### DELMONT VOLUNTEER FIREMEN'S RELIEF ASSOCIATION OF DELMONT, PENNSYLVANIA FINDINGS AND RECOMMENDATIONS

#### Finding No. 1 – Inappropriate Ownership Of Rescue Vehicle

<u>Condition</u>: On February 13, 2011, the relief association purchased a rescue vehicle, in the amount of \$195,000, to carry personnel and safeguard equipment; however, the title to the vehicle was inappropriately issued in the name of the fire company.

<u>Criteria</u>: Prudent business practice dictates that the relief association should maintain sole ownership of all equipment purchased by the relief association. As such, rescue vehicles purchased by the relief association are to be titled in the name of the relief association.

<u>Cause</u>: Relief association officials did not provide a reason for why this deficiency occurred. Relief officials indicated a duplicate title was applied for and upon receipt the volunteer fire company will apply to transfer the title from the fire department to the relief association.

<u>Effect</u>: As a result of the rescue vehicle being inappropriately titled in the name of the fire company, this relief association asset was not properly safeguarded. Furthermore, the relief association's future state aid allocations may be withheld until the finding recommendation is complied with.

<u>Recommendation</u>: We recommend that the rescue vehicle be titled in the name of the relief association. If such action is not taken, we recommend that the relief association be reimbursed \$195,000. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

<u>Auditor's Conclusion</u>: Due to the potential withhold of state aid, the relief association's compliance with the finding recommendation will be monitored subsequent to the release of the audit report and through our next audit of the relief association.

#### Finding No. 2 – Failure To Maintain Minutes Of Meetings

<u>Condition</u>: The relief association did not maintain minutes of meetings as required by the VFRA Act and the relief association's bylaws. Specifically, the relief association's minutes did not address all financial-related transactions that occurred during the year 2018.

#### DELMONT VOLUNTEER FIREMEN'S RELIEF ASSOCIATION OF DELMONT, PENNSYLVANIA FINDINGS AND RECOMMENDATIONS

#### **Finding No. 2 – (Continued)**

Criteria: Section 7415(a) of the VFRA Act states, in part, that the relief association:

... must provide for taking and preserving minutes of all meetings and maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its fiscal affairs.

The relief association's bylaws at Article VI, Section 3 states:

The Secretary shall keep a complete records of the proceedings of all meetings relative to the Association. When necessary he shall mail or telephone notices of special meetings at least 24 hours previous to such meetings. Upon election of a successor to this office, he shall at once turn over all books, papers and other property belonging to the Association.

In addition, the relief association's bylaws at Article VII, Section 1 states:

The monthly meetings of this Association shall be held each month on the second Monday at 8:00PM.

Cause: Relief association officials did not provide a reason for why this deficiency occurred.

<u>Effect</u>: Without maintaining detailed minutes of meetings, evidence that relief association business was presented before the membership for approval does not exist.

<u>Recommendation</u>: We recommend that the relief association officials maintain a permanent record of all relief association meetings as required by the VFRA Act and the relief association's bylaws. The minutes should include an adequate record of all financial-related business conducted by the relief association. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

#### DELMONT VOLUNTEER FIREMEN'S RELIEF ASSOCIATION OF DELMONT, PENNSYLVANIA POTENTIAL WITHHOLD OF STATE AID

A condition such as that reported by Finding No. 1 contained in this audit report may lead to a total withholding of state aid in the future unless that finding is corrected. However, such action may not be considered if sufficient documentation is provided within 60 days to verify compliance with this department's recommendations. Such documentation should be submitted by the relief association to: Department of the Auditor General, Bureau of Fire Relief Audits, Room 316E Finance Building, Harrisburg, PA 17120.

#### DELMONT VOLUNTEER FIREMEN'S RELIEF ASSOCIATION OF DELMONT, PENNSYLVANIA REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

#### The Honorable Joshua D. Shapiro

Governor Commonwealth of Pennsylvania

Delmont Volunteer Firemen's Relief Association of Delmont, Pennsylvania Governing Body:

#### Mr. Donald L. Cline President

#### Ms. Rachel Cline Secretary

#### Mr. Michael W. Peltz Treasurer

A report was also distributed to the following municipality, which allocated foreign fire insurance tax monies to this relief association:

#### Ms. Dawn Earhart Secretary Delmont Borough

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.