COMPLIANCE AUDIT

Loyalsock Volunteer Fire Company No. 1's Relief Association Lycoming County, Pennsylvania For the Period January 1, 2018 to December 31, 2020

May 2021



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. Charles Plankenhorn, President Loyalsock Volunteer Fire Company No. 1's Relief Association Lycoming County

We have conducted a compliance audit of the Loyalsock Volunteer Fire Company No. 1's Relief Association (relief association) pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010 (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, for the period January 1, 2018 to December 31, 2020.

The objectives of the audit were:

- 1. To determine if the relief association took appropriate corrective action to address the findings contained in our prior audit report.
- 2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2018 to December 31, 2020:

- The relief association took appropriate corrective action to address one of the two findings contained in our prior audit report. However, the relief association failed to take appropriate corrective action to address the one remaining finding contained in our prior audit report, as listed below and discussed in the Status of Prior Findings section of this report.
- The relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the finding listed below and discussed later in this report.

Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures

The contents of this report were discussed with the management of the relief association and, where appropriate, their response has been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

May 5, 2021

Timothy L. DeFoor Auditor General

CONTENTS

	Page
Background	1
Status of Prior Findings	4
Finding and Recommendation:	
Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures	5
Report Distribution List	6

BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010, (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended, 53 P.S. § 895.701 *et seq.* (commonly referred to as Act 205), are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 118 governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, Act 118 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 118, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

The relief association was allocated state aid from the following municipality:

Municipality	County	2018	2019	2020
Loyalsock Township	Lycoming	\$64,214	\$69,583	\$69,761

BACKGROUND – (Continued)

Based on the relief association's records, its total cash as of December 31, 2020 was \$112,904, as illustrated below:

Cash

Expenditures:

\$ 112,904

Based on the relief association's records, its total expenditures for the period January 1, 2018 to December 31, 2020 were \$203,761, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.¹ The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

Benefit Services:	
Insurance premiums	\$ 11,203
Death benefits	5,000
Relief benefits	578
Total Benefit Services	\$ 16,781
Fire Services:	
Equipment purchased	\$ 88,561
Equipment maintenance	46,742
Training expenses	12,387
Fire prevention materials	1,165
Total Fire Services	\$ 148,855
Administrative Services:	
Other administrative expenses	\$ 9,602
Bond premiums	1,164
Total Administrative Services	\$ 10,766
Other Expenditures:	
Payments on loan	\$ 23,359
Unauthorized expenditures*	4,000
Total Other Expenditures	\$ 27,359
Total Expenditures	\$ 203.761
Total Expenditures	\$ 203,761

* The unauthorized expenditures are made up of \$2,000 which were reported in the prior audit finding as subsequent expenditures and \$2,000 included in the finding in this report.

¹ Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

BACKGROUND – (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Loyalsock Volunteer Fire Company No. 1

LOYALSOCK VOLUNTEER FIRE COMPANY NO. 1'S RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

COMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The relief association has complied with one of the two prior audit findings and recommendations, as follows:

• Failure To Maintain A Complete And Accurate Equipment Roster

By maintaining a cumulative inventory roster of all relief association owned equipment.

NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The relief association has not complied with one of the two prior audit findings. This finding is noted below and discussed in detail in the Finding and Recommendation section of this report:

• <u>Unauthorized Expenditures</u>

Although the relief association received reimbursement of \$2,000 on October 10, 2018 from the affiliated fire company for the two 2018 unauthorized expenditures that were reported in the prior audit period, the relief association again expended funds during the current audit period that were not authorized by Act 118 as further disclosed in the finding of this report.

We are concerned by the relief association's failure to correct this previously reported audit finding. The relief association management should strive to implement the recommendation and corrective action noted in this audit report.

LOYALSOCK VOLUNTEER FIRE COMPANY NO. 1'S RELIEF ASSOCIATION FINDING AND RECOMMENDATION

Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditures

<u>Condition</u>: Although the relief association received reimbursement of \$2,000 from the affiliated fire company for two 2018 unauthorized expenditures that were reported in the prior audit period for grant writing fees, the relief association again expended funds for additional grant writing fees in the amount of \$2,000 during the current audit period.

Criteria: Section 7416(f) of Act 118 states:

- (1) To pay for such normal and reasonable running expenses as may be appropriate to the businesslike conduct of the affairs of the association, including legal fees, rental or purchase of offices, payment of reasonable compensation of employees and purchase of office equipment and supplies.
- (11) To purchase safeguards for preserving life, health and safety of volunteer firefighters to ensure their availability to participate in the volunteer fire service.

Costs associated with grant writing fees do not qualify as authorized volunteer firefighters' relief association expenditures; consequently, these disbursements are not authorized under Act 118.

<u>Cause</u>: The relief association officials did not provide a reason for why this occurred despite the relief association being notified of this condition during our prior audit.

<u>Effect</u>: As a result of these improper expenditures, relief association funds were not available for investment purposes, or to pay for expenditures authorized by Act 118.

<u>Recommendation</u>: We again recommend that the relief association be reimbursed \$2,000 for the unauthorized expenditures and that relief association officials become familiar with Section 7416(f) of Act 118 to aid them in determining the propriety of future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and, as a result of our audit, the affiliated fire company reimbursed the relief association \$2,000 for the unauthorized expenditures on April 5, 2021.

<u>Auditor's Conclusion</u>: We reviewed documentation verifying that the reimbursement of \$2,000 was received. Compliance for expenditures made during the next audit period will be subject to verification through our next audit.

LOYALSOCK VOLUNTEER FIRE COMPANY NO. 1'S RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf Governor Commonwealth of Pennsylvania

Loyalsock Volunteer Fire Company No. 1's Relief Association Governing Body:

Mr. Charles Plankenhorn President

> Mr. William Miller Vice President

Ms. Susan Caschera Secretary

Mr. Thomas Miller Treasurer

Mr. Brian Bubb Trustee

Mr. Irvin Temple Trustee

Mr. Chad Weaver Trustee

A report was also distributed to the following municipality, which allocated foreign fire insurance tax monies to this relief association:

Ms. Sarah Hughes Secretary Loyalsock Township

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.