COMPLIANCE AUDIT

Montoursville Firemen’s Relief Association, Inc. of Montoursville, PA
Lycoming County, Pennsylvania
For the Period
January 1, 2018 to December 31, 2019

October 2020

Commonwealth of Pennsylvania
Department of the Auditor General
Eugene A. DePasquale • Auditor General
Mr. Jason Lewis, President
Montoursville Firemen’s Relief Association, Inc.
of Montoursville, PA
Lycoming County

We have conducted a compliance audit of the Montoursville Firemen’s Relief Association, Inc. of Montoursville, PA (relief association) pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters’ Relief Association Act, as consolidated by the Act of November 23, 2010 (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 et seq., for the period January 1, 2018 to December 31, 2019.

The objectives of the audit were:

1. To determine if the relief association took appropriate corrective action to address the finding contained in our prior audit report.

2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association’s administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.
Based on our audit procedures, we conclude that, for the period January 1, 2018 to December 31, 2019:

- The relief association did not take appropriate corrective action to address the finding contained in our prior audit report, as detailed below and discussed in the Status of Prior Findings section of this report.

- The relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the findings listed below and discussed later in this report.

  Finding No. 1 – Undocumented Expenditures

  Finding No. 2 – Noncompliance With Prior Audit Recommendation – Failure To Maintain A Complete And Accurate Equipment Roster

The contents of this report were discussed with the management of the relief association and, where appropriate, their responses have been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

September 28, 2020

EUGENE A. DEPASQUALE
Auditor General
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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters’ Relief Association Act, as consolidated by the Act of November 23, 2010, (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 et seq., the Department of the Auditor General’s duty is to audit the accounts and records of every volunteer firefighters’ relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended, 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 118 governs the overall operation of volunteer firefighters’ relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, Act 118 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters’ relief association investment options. Within the parameters established by Act 118, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters’ relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association’s financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters’ relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters’ relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

The relief association was allocated state aid from the following municipalities:

<table>
<thead>
<tr>
<th>Municipality</th>
<th>County</th>
<th>2018</th>
<th>2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fairfield Township</td>
<td>Lycoming</td>
<td>$17,518</td>
<td>$18,990</td>
</tr>
<tr>
<td>Montoursville Borough</td>
<td>Lycoming</td>
<td>$23,882</td>
<td>$26,315</td>
</tr>
<tr>
<td>Upper Fairfield Township</td>
<td>Lycoming</td>
<td>$ 4,549</td>
<td>$ 7,578</td>
</tr>
</tbody>
</table>
BACKGROUND – (Continued)

Based on the relief association’s records, its total cash and investments as of December 31, 2019 were $209,411, as illustrated below:

<table>
<thead>
<tr>
<th></th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cash</td>
<td>$ 33,437</td>
</tr>
<tr>
<td>Fair Value of Investments</td>
<td>175,974</td>
</tr>
<tr>
<td>Total Cash and Investments</td>
<td>$ 209,411</td>
</tr>
</tbody>
</table>

Based on the relief association’s records, its total expenditures for the period January 1, 2018 to December 31, 2019 were $96,964, as noted below. The accuracy of these expenditures was evaluated as part of the Department’s audit to conclude on the relief association’s compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.\(^1\) The scope of the Department’s audit does not include the issuance of an opinion on the accuracy of these amounts.

Expenditures:

**Benefit Services:**

- Insurance premiums $32,631
- Death benefits 5,000

Total Benefit Services $37,631

**Fire Services:**

- Equipment purchased $36,576
- Equipment maintenance 12,217
- Training expenses 4,139

Total Fire Services $52,932

**Administrative Services:**

- Officer compensation $800
- Other administrative expenses 3,176
- Bond premiums 1,020

Total Administrative Services $4,996

**Other Expenditures:**

- Undocumented expenditures $1,175
- Duplicate payment/Sales tax expenditure* 230

Total Other Expenditures $1,405

Total Expenditures $96,964

\(^1\) Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.
BACKGROUND – (Continued)

* During the current audit period, the relief association made insignificant disbursements in the amount of $160 and $70, respectively, which were not authorized by Act 118. We disclosed these issues to relief association officials on August 31, 2020. The relief association should be reimbursed for the expenditures.

The volunteer firefighters’ relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Willing Hand Hose Company, Inc.
NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The relief association has not complied with the following prior audit finding. This finding is noted below and discussed in detail in the Findings and Recommendations section of this report:

- Failure To Maintain A Complete And Accurate Equipment Roster

We are concerned by the relief association’s failure to correct this previously reported audit finding. The association management should strive to implement the recommendation and corrective action noted in this audit report.
Finding No. 1 – Undocumented Expenditures

Condition: We provided a verbal observation during our prior audit regarding the relief association’s lack of adequate supporting documentation for the expenditure listed below. During the current audit engagement, the relief association was again unable to provide adequate supporting documentation for this expenditure made during the prior audit period:

<table>
<thead>
<tr>
<th>Date</th>
<th>Check No.</th>
<th>Payee Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>11/14/2016</td>
<td>1679</td>
<td>Relief association member</td>
<td>$72</td>
</tr>
</tbody>
</table>

Additionally, the relief association was unable to provide adequate supporting documentation for the following expenditure made during the current audit period:

<table>
<thead>
<tr>
<th>Date</th>
<th>Check No.</th>
<th>Payee Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>12/03/2018</td>
<td>1743</td>
<td>Equipment vendor</td>
<td>$1,175</td>
</tr>
</tbody>
</table>

**Total**  1,247

**Criteria:** Section 7418(a) of Act 118 states:

The Office of Auditor General shall have the power and its duty shall be to audit the accounts and records of every volunteer firefighters’ relief association receiving money under Chapter 7 of the Act of December 18, 1984 (P.L. 1005, No. 205), known as the Municipal Pension Plan Funding Standard and Recovery Act, as far as may be necessary to satisfy the Auditor General that the money received was or is being expended for no purpose other than that authorized by this subchapter. Copies of all audits shall be furnished to the Governor.

Without adequate supporting documentation, such as invoices and/or itemized receipts, this department is unable to determine whether relief association funds were expended for purposes authorized by Act 118. Furthermore, prudent business practice dictates that supporting documentation be maintained to evidence the propriety of all financial transactions.

**Cause:** Relief officials did not provide a reason for why this occurred other than that invoices were missing.
Finding No. 1 – (Continued)

Effect: Lack of supporting documentation, such as invoices, itemized receipts and detailed minutes of meetings, made it impossible to determine if the expenditures were made in accordance with Section 7416(f) of Act 118. In addition, the failure to maintain adequate supporting documentation for relief association expenditures can lead to an increased risk of errors occurring and funds being misappropriated.

Recommendation: We again recommend that the relief association officials provide this department with adequate supporting documentation, such as invoices and/or itemized receipts, to ensure the propriety of the expenditures or that the relief association be reimbursed $1,247 for the undocumented expenditures. We also recommend that the relief association officials maintain supporting documentation for all future expenditures. For further guidance, please refer to the Auditor General’s publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS’ RELIEF ASSOCIATIONS.

Management’s Response: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor’s Conclusion: Compliance will be subject to verification through our next audit.

Finding No. 2 – Noncompliance With Prior Audit Recommendation – Failure To Maintain A Complete And Accurate Equipment Roster

Condition: The relief association failed to maintain a complete and accurate roster of equipment owned by the relief association. Although a listing of relief association owned equipment was provided during the current audit period, this listing was incomplete and did not accurately identify all of the equipment owned by the relief association. Additionally, the listing of relief association owned equipment did not contain the names of suppliers (vendors), dates of purchase, cost of equipment and serial numbers to accurately identify equipment owned by the relief association. As such, it was impossible to determine if all equipment purchased during the audit period in the amount of $36,576 was recorded. In addition, there was no indication that a physical inventory of equipment was conducted on an annual basis to account for the equipment owned by the relief association.

A similar condition was noted in our prior audit report.
Finding No. 2 – (Continued)

Criteria: Prudent business practice dictates that the relief association should establish adequate internal control procedures to ensure the maintenance of a cumulative equipment roster of all items purchased by the relief association in order to provide an effective accounting control over the relief association’s equipment. A cumulative equipment roster of all relief association equipment should include all of the following:

- Types of equipment purchased
- Dates of purchase
- Unit costs
- Names of suppliers
- Serial numbers, if applicable
- Current locations of items
- Final dispositions of sold or damaged equipment
- Evidence of the performance and results of an annual physical inventory

Cause: Even though notified of this condition during our prior audit, the relief association officials did not provide a reason for why this occurred.

Effect: The continued failure to properly record equipment purchases in a detailed equipment roster prevents officials from effectively monitoring the relief association’s equipment purchases. In addition, the failure to maintain a detailed equipment roster and perform an annual physical inventory of equipment prevents adequate accountability for, and safeguarding of, relief association equipment.

Recommendation: We again recommend that the relief association officials maintain a cumulative equipment roster of all equipment owned by the relief association. Furthermore, the relief association should ensure it performs an annual physical inventory of all operable equipment and that the completion of the inventory be sufficiently documented. For further guidance, please refer to the Auditor General’s publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS’ RELIEF ASSOCIATIONS.

Management’s Response: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor’s Conclusion: We are concerned by the relief association’s failure to correct this previously reported audit finding and strongly encourage timely implementation of the recommendation noted in this audit report.
MONTOURSVILLE FIREMEN’S RELIEF ASSOCIATION, INC. OF MONTOURSVILLE, PA REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf
Governor
Commonwealth of Pennsylvania

Montoursville Firemen’s Relief Association, Inc. of Montoursville, PA Governing Body:

Mr. Jason Lewis
President

Mr. Danilo Cruz
Vice President

Ms. Amber Snyder
Secretary

Mr. Scott W. Konkle
Treasurer

Mr. Tyler Fetterman
Director
The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report:

**Ms. Jody L. Johnston**  
Secretary  
Fairfield Township

**Ms. Ginny A. Gardner**  
Secretary  
Montoursville Borough

**Ms. Penny Ruggieri**  
Secretary  
Upper Fairfield Township

This report is a matter of public record and is available online at [www.PaAuditor.gov](http://www.PaAuditor.gov). Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.