COMPLIANCE AUDIT

Pitcairn Volunteer Firefighter's Relief Association Allegheny County, Pennsylvania For the Period January 1, 2018 to December 31, 2021

June 2022



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. Thomas C. Dick, President Pitcairn Volunteer Firefighter's Relief Association Allegheny County

We have conducted a compliance audit of the Pitcairn Volunteer Firefighter's Relief Association (relief association) for the period January 1, 2018 to December 31, 2021. The audit was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania; Section 403 of The Fiscal Code, 72 P.S. § 403; and the Volunteer Firefighters' Relief Association Act ("VFRA Act"), see 35 Pa.C.S. § 7418.

The objectives of the audit were:

- 1. To determine if the relief association took appropriate corrective action to address the finding contained in our prior audit report.
- 2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2018 to December 31, 2020:

- The relief association took appropriate corrective action to address the finding contained in our prior audit report.
- The relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the findings listed below and discussed later in this report.

Finding No. 1– Improper Equipment TransactionsFinding No. 2– Failure To Obtain A Pennsylvania Sales Tax Exempt Number

The contents of this report were discussed with the management of the relief association and, where appropriate, their responses have been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

Timothy L. DeFoor Auditor General March 31, 2022

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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code¹, and the Volunteer Firefighters' Relief Association Act² ("VFRA Act"), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law³ (commonly referred to as Act 205) are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

The VFRA Act governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, the VFRA Act authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by the VFRA Act, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies and, therefore, the association officers have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

¹ 72 P.S. § 403 (as last amended by Act 44 of 2017).

² 35 Pa.C.S. § 7411 *et seq*. See specifically, 35 Pa.C.S. § 7418 (amended by Act 91 of 2020).

³ 53 P.S. § 895.701 et seq. (Act 205 of 1984, as amended by Act 119 of 1990).

BACKGROUND – (Continued)

The relief association was allocated state aid from the following municipality:

Municipality	County	2018	2019	2020	2021
Pitcairn Borough	Allegheny	\$11,035	\$11,877	\$12,089	\$10,760

Based on the relief association's records, its total cash and investments as of December 31, 2021 were \$41,059, as illustrated below:

Cash	\$ 29,891
Fair Value of Investments	 11,168
Total Cash and Investments	\$ 41,059

BACKGROUND – (Continued)

Based on the relief association's records, its total expenditures for the period January 1, 2018 to December 31, 2021 were \$63,077, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.⁴ The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

Expenditures:

Benefit Services:	
Insurance premiums	\$ 17,912
Fire Services:	
Equipment purchased	\$ 36,067
Equipment maintenance	1,817
Training expenses	 1,007
Total Fire Services	\$ 38,891
Administrative Services:	
Officer compensation	\$ 300
Other administrative expenses	158
Bond premiums	 816
Total Administrative Services	\$ 1,274
Total Investments Purchased	\$ 5,000
Total Expenditures	\$ 63,077

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Pitcairn Hose Company No. 1

⁴ Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

PITCAIRN VOLUNTEER FIREFIGHTER'S RELIEF ASSOCIATION STATUS OF PRIOR FINDING

COMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The relief association has complied with the prior audit finding and recommendation as follows:

• Insufficient Surety (Fidelity) Bond Coverage

By increasing the Surety (Fidelity) bond coverage to an amount greater than the balance of the relief association's cash assets.

PITCAIRN VOLUNTEER FIREFIGHTER'S RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

Finding No. 1 – Improper Equipment Transactions

<u>Condition</u>: During a review of relief association invoices and equipment roster information, our auditors determined that the relief association purchased equipment in the amount of \$2,277. It appears these purchases may have been improperly retained and/or removed from the relief association by former members of the relief association and the closed Pitcairn Station No. 2 fire company. The equipment was purchased in July 2018 and was classified as missing as of January 2019, but was considered useful/in service equipment as of that time. According to relief association officials, a certified notarized letter was sent to the Pitcairn Fire Station No. 2 fire company requesting that the equipment be returned to the relief association, but the letter was not accepted and was returned to the relief association through the mail. Relief officials indicated at our audit exit conference that the relief association has filed a report with law enforcement authorities to assist in obtaining the missing purchased equipment (six pairs of boots), which are property of the relief association, according to relief officials.

Criteria: Section 7418(a) of the VFRA Act states:

The Office of Auditor General shall have the power and its duty shall be to audit the accounts and records of every volunteer firefighters' relief association receiving money under Chapter 7 of the Act of December 18, 1984 (P.L. 1005, No. 205), known as the Municipal Pension Plan Funding Standard and Recovery Act, as far as may be necessary to satisfy the Auditor General that the money received was or is being expended for no purpose other than that authorized by this subchapter. Copies of all audits shall be furnished to the Governor.

Section 7416(f) of the VFRA Act also states:

Funds of any volunteer firefighters' relief association may be spent:

(11) To purchase safeguards for preserving life, health and safety of volunteer firefighters to ensure their availability to participate in the volunteer fire service.

Equipment purchased by a relief association is to be used by relief association members for the member's benefit and protection when performing volunteer fire service work on behalf of the relief association.

Prudent business practice requires that adequate internal controls are in place to ensure all relief association owned equipment is adequately safeguarded and protected from improper use, waste, and/or theft.

PITCAIRN VOLUNTEER FIREFIGHTER'S RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

Finding No. 1 – (Continued)

<u>Cause</u>: The relief association officials did not provide a reason for why this occurred. As of the time of our audit, it appears relief association internal controls were not adequate in preventing the loss of the equipment or in safeguarding/collecting the relief association owned equipment.

<u>Effect</u>: As a result of the inadequate internal controls, relief association equipment appears to have been lost or improperly removed from the relief association and, therefore, this equipment could not be used for its intended purposes. The lack of internal controls places the relief association equipment at greater risk of misuse, waste, abuse and/or theft. The missing equipment may have been used for purposes inconsistent with the VFRA Act.

<u>Recommendation</u>: We recommend that the relief association officials follow-through on their efforts to obtain the missing equipment items or seek reimbursement of the items at an established estimated value of the equipment or seek reimbursement at the original cost of the items of \$2,277 if a new estimated value cannot be determined, and that the relief association maintains documentation to support their recoupment efforts. We also recommend that the relief association establish adequate internal control procedures to prevent the loss of equipment or misuse of relief association owned equipment, and to ensure that relief association equipment/assets are adequately protected and secured. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and immediately filed a police report for the missing equipment.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

Finding No. 2 – Failure To Obtain A Pennsylvania Sales Tax Exemption Number

<u>Condition</u>: As cited as a verbal observation during our prior audits, the relief association failed to obtain a Pennsylvania sales tax exemption number. The relief association is currently using the fire service organization's sales tax exemption number, although the fire service organization and the relief association are separate legal entities.

Criteria: Section 7415(e) of the VFRA Act states:

A volunteer firefighters' relief association organized or conducted in accordance with the requirements of this section shall be regarded as a charitable corporation for all purposes, including the right to establish exemption from the operation of certain taxes.

PITCAIRN VOLUNTEER FIREFIGHTER'S RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

Finding No. 2 – (Continued)

<u>Cause</u>: Relief association officials indicated that they were unaware of the necessity to obtain its own sales tax exemption number from the Department of Revenue. Even though notified of this condition during our prior audit, relief association officials again neglected to obtain its own sales tax exemption number from the Department of Revenue.

<u>Effect</u>: As a result of the relief association's continued failure to obtain a sales tax exemption number, the relief association may be required to pay Pennsylvania sales tax on its purchases, which ultimately reduces the funds otherwise available for general operating expenditures or for investment purposes.

<u>Recommendation</u>: We again recommend that the relief association officials immediately obtain a state sales tax exemption number from the Department of Revenue and furnish this exemption number to all vendors from whom the relief association purchases equipment. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

PITCAIRN VOLUNTEER FIREFIGHTER'S RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf Governor Commonwealth of Pennsylvania

Mr. Charles J. McGarvey, Sr. State Fire Commissioner

Pitcairn Volunteer Firefighter's Relief Association Governing Body:

Mr. Thomas C. Dick President

Mr. Timothy Dick Secretary

Mr. Nick Turner Treasurer

A report was also distributed to the following municipality, which allocated foreign fire insurance tax monies to this relief association:

Ms. Annette Dietz Secretary Pitcairn Borough

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.