## **COMPLIANCE AUDIT**

# South Mountain Fireman's Relief Association Inc. of South Mountain Pennsylvania

### Franklin County For the Period January 1, 2017 to December 31, 2019

## April 2021





Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. John Curfman, Jr., President South Mountain Fireman's Relief Association Inc. of South Mountain Pennsylvania Franklin County

We have conducted a compliance audit of the South Mountain Fireman's Relief Association Inc. of South Mountain Pennsylvania (relief association) pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010 (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, for the period January 1, 2017 to December 31, 2019.

The objectives of the audit were:

- 1. To determine if the relief association took appropriate corrective action to address the findings contained in our prior audit report.
- 2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2017 to December 31, 2019:

- The relief association took appropriate corrective action to address four of the six findings contained in our prior audit report. However, the relief association failed to take appropriate corrective action to address the two remaining findings contained in our prior audit report, as listed below and discussed in the Status of Prior Findings section of this report.
- The relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the findings listed below and discussed later in this report.
  - Finding No. 1 Noncompliance With Prior Audit Recommendation Unauthorized Expenditures
  - Finding No. 2 Noncompliance With Prior Audit Recommendation Failure To Maintain A Complete And Accurate Membership Roster

The contents of this report were discussed with the management of the relief association and, where appropriate, their responses have been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

March 16, 2021

Timothy L. DeFoor Auditor General

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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010, (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended, 53 P.S. § 895.701 *et seq.* (commonly referred to as Act 205), are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 118 governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, Act 118 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 118, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

#### **BACKGROUND** – (Continued)

The relief association was allocated state aid from the following municipalities:

Municipality	County	2017	2018	2019
Hamiltonban Township	Adams	\$ 1,718	\$ 1,563	\$ 1,655
Guilford Township	Franklin	\$18,567	\$17,032	\$18,144
Quincy Township	Franklin	\$ 4,238	\$ 3,913	\$ 4,336

Based on the relief association's records, its total cash and investments as of December 31, 2019 were \$108,133, as illustrated below:

Cash	\$ 104,662
Fair Value of Investments	 3,471
Total Cash and Investments	\$ 108,133

#### **BACKGROUND – (Continued)**

Based on the relief association's records, its total expenditures for the period January 1, 2017 to December 31, 2019 were \$82,480, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.<sup>1</sup> The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

#### **Expenditures**:

Benefit Services:	
Insurance premiums	\$ 5,314
Death benefits	250
Tokens of sympathy and goodwill	100
Total Benefit Services	\$ 5,664
Fire Services:	
Equipment purchased	\$ 46,402
Equipment maintenance	16,102
Training expenses	 6,365
Total Fire Services	\$ 68,869
Administrative Services:	
Bond premiums	\$ 400
Other administrative expenses	7,312
Total Administrative Services	\$ 7,712
Other Expenditures:	
Unauthorized expenditure	\$ 235
Total Expenditures	\$ 82,480

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

South Mountain Volunteer Fire Company

<sup>&</sup>lt;sup>1</sup> Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

#### SOUTH MOUNTAIN FIREMAN'S RELIEF ASSOCIATION INC. OF SOUTH MOUNTAIN PENNSYLVANIA STATUS OF PRIOR FINDINGS

#### COMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The relief association has complied with four of the six prior audit findings and recommendations, as follows:

• Failure To Maintain A Complete And Accurate Equipment Roster

By maintaining a cumulative inventory roster of all relief association owned equipment.

• Insufficient Surety (Fidelity) Bond Coverage

By increasing the Surety (Fidelity) bond coverage to an amount greater than the balance of the relief association's cash assets.

• Inadequate Signatory Authority For The Disbursement Of Funds

By requiring more than one signature on all negotiable instruments.

• Failure To Maintain Minutes Of Meetings

By maintaining minutes of all relief association meetings held during the period.

#### NONCOMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The relief association has not complied with two of the six prior audit findings. These findings are noted below and discussed in detail in the Findings and Recommendations section of this report:

• <u>Unauthorized Expenditures</u>

Although the relief association received reimbursement of \$7,268 from the affiliated fire company for the unauthorized expenditures made in the prior audit period, the relief association made another unauthorized expenditure of \$235.

• Failure To Maintain A Complete And Accurate Membership Roster

We are concerned by the relief association's failure to correct these previously reported audit findings. The association management should strive to implement the recommendations and corrective actions noted in this audit report.

#### SOUTH MOUNTAIN FIREMAN'S RELIEF ASSOCIATION INC. OF SOUTH MOUNTAIN PENNSYLVANIA FINDINGS AND RECOMMENDATIONS

#### <u>Finding No. 1 – Noncompliance With Prior Audit Recommendation – Unauthorized</u> <u>Expenditure</u>

<u>Condition</u>: Although the relief association received reimbursement from the affiliated fire company for the unauthorized expenditures that were made in the prior audit period, a similar condition occurred during the current audit period. The relief association expended \$235 for equipment for an ambulance during the current audit period that is not authorized by Act 118.

Criteria: Section 7416(f) of Act 118 states:

The funds of any volunteer firefighters' relief association may be spent:

- (1) To pay for such normal and reasonable running expenses as may be appropriate to the businesslike conduct of the affairs of the association, including legal fees, rental or purchase of offices, payment of reasonable compensation of employees and purchase of office equipment and supplies.
- (11) To purchase safeguards for preserving life, health and safety of volunteer firefighters to ensure their availability to participate in the volunteer fire service.
- (15) To purchase fire hoses and nozzles.

Costs associated with the purchase of equipment for an ambulance to transport the public do not qualify as an authorized volunteer firefighters' relief association expenditure; consequently, this disbursement is not authorized under Act 118.

<u>Cause</u>: Even though notified of this condition during our prior audit, relief association officials again neglected the fact that the expenditure noted above was not authorized by Act 118.

<u>Effect</u>: As a result of this improper expenditure, relief association funds were not available for investment purposes or to pay for expenditures authorized by Act 118.

<u>Recommendation</u>: We again recommend that the relief association be reimbursed \$235 for the unauthorized expenditure and that relief association officials become familiar with Section 7416(f) of Act 118 to aid them in determining the propriety of future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

#### SOUTH MOUNTAIN FIREMAN'S RELIEF ASSOCIATION INC. OF SOUTH MOUNTAIN PENNSYLVANIA FINDINGS AND RECOMMENDATIONS

#### **Finding No. 1 – (Continued)**

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

<u>Auditor's Conclusion</u>: We are concerned by the relief association's failure to correct this previously reported audit finding and strongly encourage timely implementation of the recommendation noted in this audit report.

#### <u>Finding No. 2 – Noncompliance With Prior Audit Recommendation – Failure To Maintain</u> <u>A Complete And Accurate Membership Roster</u>

<u>Condition</u>: The relief association officials did not maintain a complete and accurate roster of relief association members. A similar condition was noted in the prior audit.

<u>Criteria</u>: Relief association officials should maintain a complete and accurate roster of the relief association's membership, as identified by criteria set forth in the relief association's bylaws. A comprehensive roster of all relief association members should include the following:

- Names of each member
- Members' mailing addresses
- Dates of births
- Dates of memberships
- Membership classifications

In addition, when warranted, a notation should be made on the roster identifying the date of a member's resignation or death.

<u>Cause</u>: Relief association officials again neglected to maintain a comprehensive roster of relief association members despite being notified of this condition during our prior audit.

<u>Effect</u>: The continued failure to maintain a comprehensive membership roster could result in the payment of benefits to nonmembers, or deprive eligible relief association members from receiving authorized benefit payments.

#### SOUTH MOUNTAIN FIREMAN'S RELIEF ASSOCIATION INC. OF SOUTH MOUNTAIN PENNSYLVANIA FINDINGS AND RECOMMENDATIONS

#### **Finding No. 2 – (Continued)**

<u>Recommendation</u>: We again recommend that the relief association officials compile and maintain a complete and accurate roster of the relief association's membership. For additional guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

<u>Auditor's Conclusion</u>: We are concerned by the relief association's failure to correct this previously reported audit finding and strongly encourage timely implementation of the recommendation noted in this audit report.

#### SOUTH MOUNTAIN FIREMAN'S RELIEF ASSOCIATION INC. OF SOUTH MOUNTAIN PENNSYLVANIA REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

#### **The Honorable Tom W. Wolf** Governor Commonwealth of Pennsylvania

South Mountain Fireman's Relief Association Inc. of South Mountain Pennsylvania Governing Body:

#### Mr. John Curfman, Jr. President

Mr. Brett Nichols Vice President

Ms. Karen Minnich Secretary

Mr. Charles Baker Treasurer

Mr. David Minnich Trustee

Mr. Keith Baker Trustee

#### SOUTH MOUNTAIN FIREMAN'S RELIEF ASSOCIATION INC. OF SOUTH MOUNTAIN PENNSYLVANIA REPORT DISTRIBUTION LIST

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report:

Ms. Nina Garretson Secretary Hamiltonban Township

Ms. Shannon Malott Secretary Guilford Township

Ms. Laura A. Justus Secretary Quincy Township

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.