COMPLIANCE AUDIT

Falls Township Non-Uniformed Employee's Pension Plan Bucks County, Pennsylvania For the Period January 1, 2018 to December 31, 2021

March 2023



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL

Board of Township Supervisors Falls Township Bucks County Fairless Hills, PA 19030

We have conducted a compliance audit of the Falls Township Non-Uniformed Employee's Pension Plan for the period January 1, 2018 to December 31, 2021. We also evaluated compliance with some requirements subsequent to that period when possible. The audit was conducted pursuant to authority derived from the Municipal Pension Plan Funding Standard and Recovery Act (Act 205 of 1984, as amended, 53 P.S. § 895.402(j)), which requires the Auditor General, as deemed necessary, to audit every municipality which receives general municipal pension system state aid and every municipal pension plan and fund in which general municipal pension system state aid is deposited. The audit was not conducted, nor was it required to be, in accordance with Government Auditing Standards issued by the Comptroller General of the United States. We planned and performed the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. To determine whether the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, our methodology included the following:

• We determined whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the period under audit.

- We determined whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- We determined whether annual employee contributions were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the period under audit and examining documents evidencing the deposit of these employee contributions into the pension plan. We also tested individual employee contributions for all active employees employed during the audit period amounting to \$89,233, \$84,793, \$95,192, and \$221,809, for the years 2018, 2019, 2020, and 2021, respectively, made during the audit period.
- We determined whether retirement benefits calculated for plan members who retired or elected to vest during the current audit period represent payments to all (and only) those entitled to receive them and were properly determined and disbursed in accordance with the plan's governing document, applicable laws, and regulations by recalculating the amount of the monthly pension benefits due to the retired individuals and comparing these amounts to supporting documentation evidencing amounts determined and actually paid or payable to the recipients.
- We determined whether the January 1, 2017, January 1, 2019, and January 1, 2021 actuarial valuation reports were prepared and submitted by March 31, 2018, 2020, and 2022, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

The Falls Township Non-Uniformed Employee's Pension Plan participates in the Pennsylvania Municipal Retirement System (PMRS), which is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating municipal pension plans. PMRS issues a separate Annual Comprehensive Financial Report, copies of which are available from the PMRS accounting office. PMRS's financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Township officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Falls Township Non-Uniformed Employee's Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. As previously described, we tested transactions, interviewed selected officials and performed procedures to the extent necessary to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and local ordinances and policies that are significant within the context of the audit objective.

The results of our procedures indicated that, in all significant respects, the Falls Township Non-Uniformed Employee's Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Falls Township and, where appropriate, their responses have been included in the report. We would like to thank township officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

Timothy L. DeFoor Auditor General February 27, 2023

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BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq</u>.). The Act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans.

Annual state aid allocations are provided from a 2 percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Falls Township Non-Uniformed Employee's Pension Plan is also governed by implementing regulations published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 15 - Pennsylvania Municipal Retirement Law, Act of February 1, 1974 (P.L. 34, No. 15), as amended, 53 P.S. § 881.101 et seq.

The Falls Township Non-Uniformed Employee's Pension Plan is a single-employer cash balance pension plan locally controlled by the provisions of Ordinance No. 2021-6 and a separately executed plan agreement with the plan custodian, effective January 1, 2021, adopted pursuant to Act 15. Prior to January 1, 2021, the plan was locally controlled by the provisions of Ordinance No. 2020-1, effective April 1, 2020, and Ordinance No. 10-05, effective September 1, 2010, and separately executed plan agreements with the plan custodian, adopted pursuant to Act 15. The plan is also affected by the provisions of collective bargaining agreements between the township and its Public Works and AFSCME union employees. The plan was established September 1, 2010. Prior to January 1, 2021, plan member consisted of the township's Public Works employees. Effective January 1, 2021, the township's management employees and AFSCME union employees transferred to this plan from the township's non-uniformed defined contribution plan, and in April 2021, those employees' account balances were transferred from the defined contribution plan to the cash balance plan. All new hires (Public Works, management employees, and AFSCME union employees) will participate in this non-uniformed cash balance plan. Active members are required to contribute 5 percent of salary, and may optionally contribute up to 20 percent of salary, to the plan. The municipality is required to contribute 5 percent of each member's salary to the plan. As of December 31, 2021, the plan had 44 active members, 3 terminated members eligible for vested benefits in the future, and 4 retirees receiving pension benefits.

FALLS TOWNSHIP NON-UNIFORMED EMPLOYEE'S PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of</u> <u>State Aid</u>

<u>Condition</u>: The township certified an ineligible non-uniformed employee (1 unit) and overstated payroll by \$46,684 on the Certification Form AG 385 filed in 2020. The data contained on this certification form is based on prior calendar year information.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year.

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the accuracy of the data certified. Plan officials certified an employee who terminated June 12, 2019 and did not work for at least six consecutive months.

<u>Effect</u>: The data submitted on this certification form is used, in part, to calculate the state aid due to the municipality for distribution to its pension plan. Because the township's state aid allocation was based on unit value, the incorrect certification of pension data affected the township's state aid allocation, as identified below:

	Units	Unit	State Aid		
Year	Overstated	Value	Overpayment		
2020	1	\$ 4,924	\$ 4,924		

<u>Recommendation</u>: We recommend that the total excess state aid, in the amount of \$4,924, plus interest, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120. A copy of the interest calculation must be submitted along with the check.

We also recommend that in the future, plan officials establish adequate internal control procedures, such as having at least two people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

Management's Response: Municipal officials agreed with finding without exception.

<u>Auditor's Conclusion</u>: Compliance will be monitored subsequent to the release of the audit report and through our next audit of the pension plan.

FALLS TOWNSHIP NON-UNIFORMED EMPLOYEE'S PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

Year Ended December 31	R Cor	atutorily equired ntribution SRC)*	in R	tributions elation to e SRC*	Def	ribution iciency cess)**	Covered- Employee Payroll***	Contributions as a Percentage of Covered- Employee Payroll
2014	\$	66,432	\$	66,091	\$	341	\$1,321,820	5.00%
2015		63,080		62,740		340	1,254,799	5.00%
2016		59,293		58,973		320	1,179,054	5.00%
2017		63,372		63,012		360	1,260,246	5.00%
2018		72,164		71,824		340	1,436,085	5.00%
2019		68,384		68,384		-	1,359,682	5.03%
2020		69,322		68,943		379	1,378,847	5.00%
2021		185,209		185,209		-		

SCHEDULE OF CONTRIBUTIONS

* The Statutorily Required Contribution (SRC) is a contribution amount based upon the payroll and the contribution rate as outlined under the terms of the cash balance pension plan.

** The Statutorily Required Contribution and the actual Contribution were provided by PMRS. Deviation between these amounts is due to transfers from the municipal reserve account to pay plan administrative fees.

*** Due to the timing of this audit, covered-employee payroll for 2021 was not provided in this schedule.

FALLS TOWNSHIP NON-UNIFORMED EMPLOYEE'S PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Joshua D. Shapiro Governor Commonwealth of Pennsylvania

Mr. Jeffry E. Dence Chairman, Board of Township Supervisors

Mr. Jeffrey M. Boraski Vice-Chairman, Board of Township Supervisors

> Mr. Brian M. Galloway Township Secretary

Mr. John W. Palmer Township Supervisor

Ms. Erin M. Mullen Township Supervisor

Mr. Matthew Takita Township Manager

Ms. Jean E. Reukauf Finance Director

Mr. Richard Cardamone, CPA, CGMA Pennsylvania Municipal Retirement System

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.