LIMITED PROCEDURES ENGAGEMENT

Macungie Borough Police Pension Plan

Lehigh County, Pennsylvania For the Period January 1, 2016 to December 31, 2018

March 2019







Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

EUGENE A. DEPASQUALE AUDITOR GENERAL

The Honorable Mayor and Borough Council Macungie Borough Lehigh County Macungie, PA 18062

We conducted a Limited Procedures Engagement (LPE) of the Macungie Borough Police Pension Plan for the period January 1, 2016 to December 31, 2018 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq</u>.) but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

Our LPE was limited to determining the following:

- Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period.
- Whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- Whether annual employee contributions were required during the engagement period and, if so, were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the engagement period and examining documents evidencing the deposit of these employee contributions into the pension plan.

- Whether the January 1, 2015 and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2016 and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.
- We determined whether provisions of the Deferred Retirement Option Plan (DROP) were in accordance with the provisions of Act 205 by examining provisions stated in the plan's governing documents.

Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the Macungie Borough Police Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The borough should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Macungie Borough and, where appropriate, their responses have been included in this report. We would like to thank borough officials for the cooperation extended to us during the conduct of this LPE.

March 19, 2019

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EUGENE A. DEPASQUALE Auditor General

CONTENTS

<u>Page</u>

| Supplementary Information | 1 |
|---------------------------|---|
| Report Distribution List | 8 |

The supplementary information contained on Pages 1 through 4 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2014, 2015, AND 2016

| | 2014 | <u>2015</u> | <u>2016</u> |
|--|--------------|----------------|--------------|
| Total Pension Liability | | | |
| Service cost | \$ 52,834 | | \$ 59,320 |
| Interest | 69,998 | · · · · · | 84,421 |
| Difference between expected and actual experience | - | 17,232 | - |
| Benefit payments, including refunds of member | | | |
| contributions | (39,499 | | (44,150) |
| Net Change in Total Pension Liability | 83,333 | 111,783 | 99,591 |
| Total Pension Liability – Beginning | 932,068 | 1,015,401 | 1,127,184 |
| Total Pension Liability – Ending (a) | \$ 1,015,401 | \$ 1,127,184 | \$ 1,226,775 |
| Plan Fiduciary Net Position | | | |
| Contributions – Employer | \$ 70,974 | \$ 65,561 | \$ 24,471 |
| Contributions – State Aid | - | - | 43,747 |
| Contributions – Member | 9,678 | 10,172 | 9,485 |
| Net investment income | 42,896 | (6,415) | 43,065 |
| Benefit payments, including refunds of member | | | , , |
| contributions | (39,499 |) (39,499) | (44,150) |
| Administrative expense | (1,788 |) (12,978) | (10,059) |
| Net Change in Plan Fiduciary Net Position | 82,261 | 16,841 | 66,559 |
| Plan Fiduciary Net Position – Beginning | 818,106 | 900,367 | 917,208 |
| Plan Fiduciary Net Position – Ending (b) | \$ 900,367 | | \$ 983,767 |
| Net Pension Liability – Ending (a-b) | \$ 115,034 | \$ 209,976 | \$ 243,008 |
| Plan Fiduciary Net Position as a Percentage of the | | | |
| Total Pension Liability | 88.7% | 6 81.4% | 80.2% |
| Estimated Covered Employee Payroll | \$ 337,529 | \$ 338,936 | \$ 322,632 |
| Net Pension Liability as a Percentage of Covered Employee Payroll | 34.1% | 62.0% | 75.3% |

SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2018

| | | <u>2017</u> | | <u>2018</u> |
|--|----|------------------|----|------------------|
| Total Pension Liability | | | | |
| Service cost | \$ | 52,088 | \$ | 54,692 |
| Interest | | 81,936 | | 88,978 |
| Difference between expected and actual experience | | (128,955) | | - |
| Benefit payments, including refunds of member | | | | |
| contributions | | (39,499) | | (39,499) |
| Net Change in Total Pension Liability | | (34,430) | | 104,171 |
| Total Pension Liability – Beginning | | 1,226,775 | | 1,192,345 |
| Total Pension Liability – Ending (a) | \$ | 1,192,345 | \$ | 1,296,516 |
| | | | | |
| Plan Fiduciary Net Position | \$ | 21.079 | ¢ | 14 410 |
| Contributions – Employer Contribution – State Aid | Ф | 31,078 36,706 | \$ | 14,419 46,094 |
| Contribution – State Ald Contributions – Member | | 8,210 | | 40,094 7,564 |
| Net investment income | | 129,019 | | (55,033) |
| Benefit payments, including refunds of member | | 129,019 | | (33,033) |
| contributions | | (39,499) | | (39,499) |
| Administrative expense | | (12,397) | | (9,454) |
| Net Change in Plan Fiduciary Net Position | | 153,117 | | (35,909) |
| Plan Fiduciary Net Position – Beginning | | 983,767 | | 1,136,884 |
| Plan Fiduciary Net Position – Ending (b) | \$ | 1,136,884 | \$ | 1,100,975 |
| Fian Fiduciary Net Fosition – Ending (0) | ¢ | 1,130,004 | \$ | 1,100,975 |
| Net Pension Liability – Ending (a-b) | \$ | 55,461 | \$ | 195,541 |
| Plan Fiduciary Net Position as a Percentage of the Total | | | | |
| Pension Liability | | 95.3% | | 84.9% |
| Estimated Covered Employee Payroll | \$ | 295,552 | \$ | 292,000 |
| Not Dension Liebility of a Demonstrate of Course 1 | | | | |
| Net Pension Liability as a Percentage of Covered Employee Payroll | | 18.8% | | 67.0% |
| | | 10.070 | | 07.070 |

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the borough as of December 31, 2014, 2015, 2016, 2017 and 2018, calculated using the discount rate of 7.25%, as well as what the borough's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

| | 1% Decrease (6.25%) | | Current Discount Rate (7.25%) | | 1% Increase (8.25%) | | | |
|----------------------------------|------------------------|---------|-------------------------------------|---------|------------------------|----------|--|--|
| Net Pension Liability – 12/31/14 | \$ | 250,913 | \$ | 115,034 | \$ | 347 | | |
| Net Pension Liability – 12/31/15 | \$ | 361,130 | \$ | 209,976 | \$ | 82,227 | | |
| Net Pension Liability – 12/31/16 | \$ | 406,294 | \$ | 243,008 | \$ | 104,773 | | |
| Net Pension Liability – 12/31/17 | \$ | 212,694 | \$ | 55,461 | \$ | (77,636) | | |
| Net Pension Liability – 12/31/18 | \$ | 364,148 | \$ | 195,541 | \$ | 52,610 | | |

SCHEDULE OF CONTRIBUTIONS

| Year Ended December 31 | De | tuarially termined ntribution | Actual tributions | Det | tribution ficiency fxcess) | Covered- Employee Payroll | Contributions as a Percentage of Covered- Employee Payroll |
|--------------------------------------|----|--|--|-----|----------------------------------|--|--|
| 2014 2015 2016 2017 2018 | \$ | 70,974 65,561 68,218 67,784 60,513 | \$ 70,974 65,561 68,218 67,784 60,513 | \$ | - - - | \$ 337,529 338,936 322,632 295,552 292,000 | 21.03% 19.34% 21.14% 22.93% 20.72% |

SCHEDULE OF INVESTMENT RETURNS

Annual Money-Weighted Rate of Return, Net of Investment Expense:

| 2014 | 6.16% |
|------|---------|
| 2015 | (0.72%) |
| 2016 | 4.70% |
| 2017 | 13.11% |
| 2018 | (4.84%) |

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

| | (1) | (2) | (3) | (4) |
|-----------|------------|------------|------------|---------|
| | | | Unfunded | |
| | | Actuarial | (Assets in | |
| | | Accrued | Excess of) | |
| | Actuarial | Liability | Actuarial | |
| Actuarial | Value of | (AAL) - | Accrued | Funded |
| Valuation | Assets | Entry Age | Liability | Ratio |
| Date | (a) | (b) | (b) - (a) | (a)/(b) |
| 01-01-13 | \$ 715,386 | \$ 856,884 | \$ 141,498 | 83.5% |
| 01-01-15 | 877,232 | 1,032,633 | 155,401 | 85.0% |
| 01-01-17 | 1,046,647 | 1,097,820 | 51,173 | 95.3% |

Note: The market value of the plan's assets at 01-01-13, 01-01-15, and 01-01-17 have been adjusted to reflect the smoothing of gains and/or losses over a 4-year averaging period. This method will lower contributions in years of less than expected returns and increase contributions in years of greater than expected returns. The net effect over long periods of time is to have less variance in contribution levels from year to year.

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

MACUNGIE BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

| Actuarial valuation date | January 1, 2017 |
|-------------------------------|---|
| Actuarial cost method | Entry age normal |
| Amortization method | Level dollar |
| Remaining amortization period | 12 years |
| Asset valuation method | Plan Assets are valued using the method described in Section 210 of Act 205, as amended, subject to a corridor between 80-120% of the market value of assets. |
| Actuarial assumptions: | |
| Investment rate of return | 7.25% |
| Projected salary increases | 5.00% |

MACUNGIE BOROUGH POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf Governor Commonwealth of Pennsylvania

The Honorable Ronald Conrad

Mayor

Mr. Chris Becker Council President

Ms. Chris L. Boehm Borough Manager

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.