COMPLIANCE AUDIT

Point Township Non-Uniformed Pension Plan Northumberland County, Pennsylvania For the Period January 1, 2018 to December 31, 2021

February 2023



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL

Board of Township Supervisors Point Township Northumberland County Northumberland, PA 17857

We have conducted a compliance audit of the Point Township Non-Uniformed Pension Plan for the period January 1, 2018 to December 31, 2021. We also evaluated compliance with some requirements subsequent to that period when possible. The audit was conducted pursuant to authority derived from the Municipal Pension Plan Funding Standard and Recovery Act (Act 205 of 1984, as amended, 53 P.S. § 895.402(j)), which requires the Auditor General, as deemed necessary, to audit every municipality which receives general municipal pension system state aid and every municipal pension plan and fund in which general municipal pension system state aid is deposited. The audit was not conducted, nor was it required to be, in accordance with Government Auditing Standards issued by the Comptroller General of the United States. We planned and performed the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. To determine whether the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, our methodology included the following:

• We determined whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the period under audit.

- We determined whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- We determined whether annual employee contributions were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the period under audit and examining documents evidencing the deposit of these employee contributions into the pension plan.
- We determined whether retirement benefits calculated for plan members who retired and the plan member who elected to vest during the current audit period represent payments to all (and only) those entitled to receive them and were properly determined and disbursed in accordance with the plan's governing document, applicable laws, and regulations by recalculating the amount of the pension benefits due to the retired individuals and comparing these amounts to supporting documentation evidencing amounts determined and actually paid or payable to the recipients.
- We determined whether the January 1, 2017, January 1, 2019, and January 1, 2021 actuarial valuation reports were prepared and submitted by March 31, 2018, 2020, and 2022, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

The Point Township Non-Uniformed Pension Plan participates in the Pennsylvania Municipal Retirement System (PMRS), which is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating municipal pension plans. PMRS issues a separate Annual Comprehensive Financial Report, copies of which are available from the PMRS accounting office. PMRS's financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Township officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Point Township Non-Uniformed Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. As previously described, we tested transactions, interviewed selected officials and performed procedures to the extent necessary to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and local ordinances and policies that are significant within the context of the audit objective. The results of our procedures indicated that, in all significant respects, the Point Township Non-Uniformed Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following findings further discussed later in this report:

Finding No. 1	_	Failure To Deposit The Full Amount Of State Aid Into An Eligible Pension Plan
Finding No. 2	_	Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Point Township and, where appropriate, their responses have been included in the report. We would like to thank township officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detsor

Timothy L. DeFoor Auditor General January 19, 2023

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BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq</u>.). The Act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans.

Annual state aid allocations are provided from a 2 percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Point Township Non-Uniformed Pension Plan is also governed by implementing regulations published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 15 - Pennsylvania Municipal Retirement Law, Act of February 1, 1974 (P.L. 34, No. 15), as amended, 53 P.S. § 881.101 et seq.

The Point Township Non-Uniformed Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 2021-01, and a separately executed plan agreement with the plan custodian, effective August 1, 2020, adopted pursuant to Act 15. Prior to August 1, 2020, the plan was locally controlled by the provisions of Ordinance No. 210-00, as amended, and an agreement, effective August 8, 2000, also adopted pursuant to Act 15. The plan was established January 1, 1993. Active members are required to contribute three (3.0) percent of compensation to the plan. As of December 31, 2021, the plan had five active members, one terminated member eligible for vested benefits in the future, and five retirees receiving pension benefits.

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN FINDINGS AND RECOMMENDATIONS

<u>Finding No. 1 – Failure To Deposit The Full Amount Of State Aid Into An Eligible Pension</u> <u>Plan</u>

<u>Condition</u>: The municipality did not deposit the full amount of its 2019, 2020 and 2021 state aid allocations into an eligible pension plan. The municipality received its 2019, 2020 and 2021 state aid allocations in the amounts of \$59,392, \$56,076, and \$78,178, on September 18, 2019, September 29, 2020, and September 28, 2021, respectively; however, as of the date of this report, only state aid amounts totaling \$58,162, \$47,905, and \$67,370, respectively, have been deposited into an eligible pension plan.

Criteria: Section 402(g) of Act 205 states, in part:

... the total amount of the general municipal pension system State aid received by the municipality shall, within 30 days of receipt by the treasurer of the municipality, be deposited in the pension fund or the alternate funding mechanism[s] applicable to the pension plan.

<u>Cause</u>: The full amount of the state aid was not deposited into an eligible pension plan because there was a recent turnover in administration of the pension plan and the newly designated individual was unaware of procedures to annually reconcile the amount of state aid received with the amount of state aid deposited into all eligible plans.

<u>Effect</u>: When state aid is not deposited into a pension plan account, the funds are not available to pay operating expenses or for investment and the risk of misapplication is increased.

<u>Recommendation</u>: We recommend that the municipality deposit the township's outstanding state aid in the total amount of \$19,750 (\$20,209 less state aid due the Commonwealth in the total amount of \$459 for the years 2020 and 2021 as noted in Finding No. 2 of this report), for the years 2019, 2020 and 2021, plus interest earned during the period beyond the 30 day grace period allowed by Act 205, compounded annually, into an eligible pension plan. A copy of the interest calculation must be maintained by the township for examination during our next audit of the plan.

We also recommend that plan officials implement procedures to ensure that future state aid is deposited into an eligible pension plan within 30 days of receipt by the municipal secretary/treasurer as prescribed by Act 205.

<u>Management's Response</u>: Municipal officials agreed with the finding and on January 5, 2023, the township issued a check for the outstanding state aid, with interest, along with appropriate transmittal forms allocating amounts to the individual pension plans, to comply with the recommendation.

<u>Auditor's Conclusion</u>: Based on the management response, it appears municipal officials intend to comply with the finding recommendation which will be evaluated during the next audit of the plan.

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN FINDINGS AND RECOMMENDATIONS

<u>Finding No. 2 – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment</u> <u>Of State Aid</u>

<u>Condition</u>: The township overstated eligible police payroll by \$1,097, \$1,127, and \$997 and nonuniformed payroll by \$463, \$2,007, and \$1,631 on the Certification Form AG 385s filed in 2020. 2021, and 2022, respectively. The data contained on these certification forms is based on prior calendar year information.

<u>Criteria</u>: Pursuant to the instructions that accompany Certification Form AG 385, the total payroll eligible to be certified should be Internal Revenue Service Form W-2 earnings pertaining to full-time positions.

<u>Cause</u>: There was a recent turnover in municipal officials responsible for administration of the pension plan and the township lacked adequate internal control procedures, such as having another individual review the data certified, to ensure the accuracy of the reported data and compliance with the instructions accompanying the certification form.

<u>Effect</u>: The data submitted on these certification forms is used, in part, to calculate the state aid due to the municipality for distribution to its pension plans. Because the township's state aid allocations were based on pension costs, the township received an overpayment of state aid as identified below:

	Type Of	Normal		ayroll erstated		te Aid rstated
Year	Plan	Cost	(Understated)		(Understated)	
2020	Police	14.33%	\$	1,097	\$	157
	Non-Uniformed	5.66%		463		26
				Total	\$	183
2021	Police	14.33%	\$	1,127	\$	162
	Non-Uniformed	5.66%		2,007		114
				Total	\$	276
2022	Police	14.33%	\$	997	\$	143
	Non-Uniformed	5.66%		1,631		92
				Total	\$	235
	Ν	State Aid	\$	694		

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN FINDINGS AND RECOMMENDATIONS

Finding No. 2 – (Continued)

<u>Recommendation</u>: We recommend that the total excess state aid, in the amount of \$694, be returned to the Commonwealth from the township's general fund. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120. A copy of the interest calculation must be submitted along with the check.

We also recommend that in the future, plan officials establish adequate internal control procedures, such as having at least two people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

Management's Response: Municipal officials agreed with the finding without exception.

Auditor's Conclusion: Compliance will be evaluated during our next audit of the plan.

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2017, is as follows:

	(1)	(2)	(3)	(4)
			Unfunded	
		Actuarial	Actuarial (Assets in	
		Accrued	Excess of)	
	Actuarial	Liability	Actuarial	
Actuarial	Value of	(AAL) -	Accrued	Funded
Valuation	Assets Entry Age Liability		Liability	Ratio
Date	(a)	(b)	(b) - (a)	(a)/(b)
01-01-17	\$ 408,212	\$ 416,625	\$ 8,413	98.0%
01-01-19	442,718	452,708	9,990	97.8%
01-01-21	486,517	454,642	(31,875)	107.0%

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

								Contributions as
	A - 4	L			C		C 1	a Percentage of
		tuarially				ntribution	Covered-	Covered-
Year Ended	Determined		Actual		Deficiency		Employee	Employee
December 31	Con	Contribution Contributions (Excess)		Contributions		Excess)	Payroll*	Payroll*
2014	\$	3,062	\$	8,614	\$	(5,552)	\$ 128,574	6.70%
2015		6,349		7,514		(1,165)	128,710	5.84%
2016		6,523		6,635		(112)	143,956	4.61%
2017		8,544		9,092		(548)	147,032	6.18%
2018		8,650		10,712		(2,062)	149,560	7.16%
2019		7,903		7,943		(40)	141,583	5.16%
2020		7,900		7,940		(40)	159,719	4.97%
2021		8,972		8,972		-		

SCHEDULE OF CONTRIBUTIONS

* Due to the timing of this audit, covered-employee payroll for 2021 was not provided in this schedule.

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date	January 1, 2021
Actuarial cost method	Entry age normal
Amortization method	Not applicable
Remaining amortization period	None
Asset valuation method	Not available
Actuarial assumptions:	
Investment rate of return *	5.25%, compounded annually, net of investment and administration expenses
Projected salary increases *	4.1%
* Includes inflation at	2.2%
Cost-of-living adjustments	2.2% per year, subject to plan limitations

The information reported above was extracted from the Pennsylvania Municipal Retirement System Experience Study Results Report dated September 2020, which is the basis for the 01-01-2021 actuarial valuation. The report did not specify the actuarial or market value methodologies often contained in the Notes to Supplementary Schedules and will be added going forward when readily available.

POINT TOWNSHIP NON-UNIFORMED PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Joshua D. Shapiro Governor

Commonwealth of Pennsylvania

Mr. Randall Yoxheimer Chairman, Board of Township Supervisors

Ms. Amanda McClain Chief Administrative Officer

Mr. Richard Cardamone, CPA, CGMA

Pennsylvania Municipal Retirement System

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.