COMPLIANCE AUDIT

South Park Township Service Employees' Pension Plan Allegheny County, Pennsylvania For the Period January 1, 2017 to December 31, 2020

May 2021



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL

Board of Township Supervisors South Park Township Allegheny County South Park, PA 15129

We have conducted a compliance audit of the South Park Township Service Employees' Pension Plan for the period January 1, 2017 to December 31, 2020. We also evaluated compliance with some requirements subsequent to that period when possible. The audit was conducted pursuant to authority derived from the Municipal Pension Plan Funding Standard and Recovery Act (Act 205 of 1984, as amended, 53 P.S. § 895.402(j)), which requires the Auditor General, as deemed necessary, to audit every municipality which receives general municipal pension system state aid and every municipal pension plan and fund in which general municipal pension system state aid is deposited. The audit was not conducted, nor was it required to be, in accordance with Government Auditing Standards issued by the Comptroller General of the United States. We planned and performed the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. To determine whether the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, our methodology included the following:

We determined whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the period under audit. State aid allocations that were deposited into the pension plan for the years ended December 31, 2015 to December 31, 2020, are presented on the Summary of Deposited State Aid and Employer Contributions.

- We determined whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation. Employer contributions that were deposited into the pension plan for the years ended December 31, 2015 to December 31, 2020, are presented on the Summary of Deposited State Aid and Employer Contributions.
- We determined that there were no employee contributions required by the plan's governing document and applicable laws and regulations for the years covered by our audit period.
- We determined whether retirement benefits calculated for the plan members who retired and receive a lump sum distribution during the current audit period represent payments to all (and only) those entitled to receive them and were properly determined and disbursed in accordance with the plan's governing document, applicable laws, and regulations by recalculating the amount of the pension benefits due to the retired individuals and comparing these amounts to supporting documentation evidencing amounts determined and actually paid to the recipients.
- We determined whether the January 1, 2017 and January 1, 2019 actuarial valuation reports were prepared and submitted by March 31, 2018 and 2020, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.

South Park Township contracted with an independent certified public accounting firm for annual audits of its basic financial statements for the years ended December 31, 2017, 2018, and 2019, which are available at the township's offices. Those financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Township officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the South Park Township Service Employees' Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. As previously described, we tested transactions, interviewed selected officials, and performed procedures to the extent necessary to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and local ordinances and policies that are significant within the context of the audit objective. The results of our procedures indicated that, in all significant respects, the South Park Township Service Employees' Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid

The contents of this report were discussed with officials of South Park Township and, where appropriate, their responses have been included in the report. We would like to thank township officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

April 14, 2021

Timothy L. DeFoor Auditor General

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BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq</u>.). The Act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans.

Annual state aid allocations are provided from a 2 percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the South Park Township Service Employees' Pension Plan is also governed by implementing regulations published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes.

The South Park Township Service Employees' Pension Plan is a single-employer defined contribution pension plan locally controlled by the provisions of Resolution No. 3-02. The plan is also affected by the provisions of collective bargaining agreements between the township and its service employees. The plan was established July 22, 1968. Active members are not required to contribute to the plan. The municipality is required to contribute 10 percent of each member's compensation. As of December 31, 2020, the plan had 23 active members and 2 terminated members eligible for vested benefit in the future.

SOUTH PARK TOWNSHIP SERVICE EMPLOYEES' PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of</u> <u>State Aid</u>

<u>Condition</u>: The township certified 2 ineligible service employees (2 units) and overstated payroll by \$70,170 on the Certification Form AG 385 filed in 2018. The data contained on this certification form is based on prior calendar year information. The employees in question were both hired in January 2017 but did not become plan members until January 2018.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year. Additionally, the instructions accompanying Certification Form AG 385 prescribes the following criteria for certification purposes:

Each Non-Uniformed Employee MUST meet each of these conditions anytime between January 1st and December 31st of the *prior calendar year*:

- a. Be an active, full-time non-uniformed employee employed by the municipality.
- b. Be employed for any six (6) consecutive months during the prior calendar year.
- c. Work not less than 35 hours per week.
- d. Be a member of a non-uniformed employee pension plan and meet all of its requirements.

Furthermore, Section 2.01 of Resolution 3-02 states the following:

Eligibility Requirements: Any employee who was a participant as of the effective date of this amendment and restatement shall continue to participate in the plan. Thereafter, any eligible employee who has completed a year of service shall be eligible to participate.

Additionally Section 1.10 of Resolution 3-02 states the following:

Eligible employee means any full-time employee of the employer except those employees who are policeman who have completed one year of continuous service.

<u>Cause</u>: The overstatement of members and payroll was attributable to not taking into account the one-year waiting period for employees to enter the plan. Additionally, the township lacked adequate internal control procedures, such as having another individual review the data certified to ensure compliance with the instructions that accompanied Certification Form AG 385 prior to submission.

SOUTH PARK TOWNSHIP SERVICE EMPLOYEES' PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – (Continued)</u>

<u>Effect</u>: The data submitted on this certification form is used, in part, to calculate the state aid due to the municipality for distribution to its pension plan. Because South Park Township participates in the Tri-Community South Emergency Medical Services (EMS) Non-Uniformed Pension Plan, the township's state aid allocation for its pension plans is separately calculated by the Department of the Auditor General using an alternate method, taking into account the municipality's pension costs and unit value as well as the municipality's percentage of the EMS non-uniformed pension plan's pension costs and unit value. The township's state aid allocation for 2018 was \$255,542. Based on the corrected information, the township was entitled to an allocation of \$246,173; therefore, the township received an overpayment of state aid in the amount of \$9,369.

In addition, the township used the overpayment of state aid to pay the minimum municipal obligation (MMO) due to the township's pension plans; therefore, if the reimbursement to the Commonwealth is made from one of the township's pension plans that plan's MMO will not be fully paid.

<u>Recommendation</u>: We recommend that the overpayment of state aid, in the amount of \$9,369, plus interest, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120. A copy of the interest calculation must be submitted along with the check.

We also recommend that in the future, plan officials establish adequate internal control procedures, such as having at least two people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

In addition, if the reimbursement to the Commonwealth is made from service employees' pension plan funds, we recommend that any resulting MMO deficiency be paid to the pension plan with interest, at a rate earned by the pension plan.

Management's Response: Municipal officials agreed with the finding without exception.

<u>Auditor's Conclusion</u>: The township's compliance with the finding recommendation will be monitored subsequent to the release of the audit report and through our next audit of the pension plan.

SOUTH PARK TOWNSHIP SERVICE EMPLOYEES' PENSION PLAN SUMMARY OF DEPOSITED STATE AID AND EMPLOYER CONTRIBUTIONS

Year Ended December 31	State Aid	Employer Contributions
2015	\$ 23,219	\$ 90,009
2016	58,175	51,041
2017	65,473	57,180
2018	511	126,006
2019	15,943	99,830
2020	788	137,090

Note: In 2019, the township met the plan's \$121,964 funding requirement through the deposit of \$15,943 in state aid, \$99,830 in employer contributions, and the allocation of \$6,191 in terminated employee forfeitures.

SOUTH PARK TOWNSHIP SERVICE EMPLOYEES' PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf Governor Commonwealth of Pennsylvania

Mr. Walter C. Sackinsky Chairman, Board of Township Supervisors

> Ms. Karen F. Fosbaugh Township Manager

Ms. Becky Dixon Bookkeeper

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.