# AMENDED FISCAL REPORTS For Fiscal Years:

July 1, 2016 to June 30, 2017 July 1, 2017 to June 30, 2018

# Elk County Children and Youth Agency September 2019



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General



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EUGENE A. DEPASQUALE AUDITOR GENERAL

## Independent Auditor's Report

The Commissioners of Elk County Elk County Courthouse Annex 300 Center Street, PO Box 448 Ridgeway, PA 15853

Dear Commissioners:

We have fulfilled the requirements pursuant to authority derived from Act 148 of 1976, as amended, (62 P.S. § 704.1(a)(4)) for the submitted CY-370 Expenditure Report, the CY-370A Revenue Report, and the CY-348 Fiscal Summary, hereinafter referred to as the submitted fiscal reports, and the related financial records of the Elk County Children and Youth Agency (agency), legally known as Elk County Children and Youth Services, for the purpose of ascertaining and certifying the actual Commonwealth expenditures incurred on behalf of children residing within the County for the fiscal years July 1, 2016 to June 30, 2017, and July 1, 2017 to June 30, 2018. The scope of our engagement was limited to the fiscal reports submitted to the Department of Human Services (DHS) as part of the Act 148 Invoice Packages for the fiscal years ended June 30, 2017, and June 30, 2018.

Preparation of the submitted fiscal reports, and compliance with children, youth, and families regulations, are the responsibility of agency management. Our engagement procedures included a review of selected agency records, and other procedures we deemed necessary, to enable us to ascertain and certify the actual Commonwealth expenditures incurred on behalf of children residing within the County and to determine the County's compliance with certain provisions of 55 Pa. Code, Part V. Children, Youth, and Families Manual, Subpart C, Chapters 3140 and 3170 (55 Pa. Code §§ 3140.1 *et seq.* and 3170.1 *et seq.*), but was not required to be and was not conducted in accordance with professional auditing or attestation standards. We believe that our engagement procedures provided us a reasonable basis to ascertain and certify the actual Commonwealth expenditures incurred on behalf of children residing within Elk County.

We certify that the enclosed amended fiscal reports fairly present, in all material respects, the total Commonwealth expenditures paid on behalf of children residing within the county for the 2016-2017 and 2017-2018 fiscal years based on the accrual basis of accounting. <sup>1</sup>

<sup>&</sup>lt;sup>1</sup> The accrual basis of accounting is required by DHS.

## <u>Independent Auditor's Report (Continued)</u>

The procedures we performed during this engagement resulted in no adjustments to the agency's submitted fiscal reports for the fiscal years included in our engagement scope period. The fiscal reports are included in the following sections of this report.

- Section 1 for the 2016-2017 fiscal year.
- Section 2 for the 2017-2018 fiscal year

In addition, we found that the agency complied with the finding included in our prior engagement report, as detailed in Section 3 of this report.

Furthermore, we updated our Child Protective Services Law Observation to include DHS management's current and planned corrective actions in response to our concerns, as listed below and detailed in Section 4 of this report.

Observation – Significant Control Deficiencies Exist in DHS' Oversight of Children and Youth (C&Y) Agencies' Adherence with the Requirements of the Child Protective Services Law

The results of our engagement procedures, as presented in this report, were discussed with agency management at an exit conference held on September 17, 2019.

This report is being forwarded to the DHS Bureau of Financial Operations, and the Office of Children, Youth, and Families for review and settlement of the recommended adjustments included in our amended fiscal reports. You will be notified by the DHS of the decisions made regarding the approval and finalization of the adjustment amounts during the DHS settlement process and the impact, if any, on a future Act 148 payment. At that time, in accordance with the Commonwealth's General Rules of Administrative Practice and Procedure, 1 Pa. Code § 31.1 et seq., you will be afforded the opportunity by Commonwealth DHS to appeal its settlement process decision.

We appreciate the cooperation, assistance, and courtesy granted our representatives by your officials and the staff of the Elk County Children and Youth Agency.

Sincerely,

September 18, 2019

Eugene A. DePasquale Auditor General

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#### **BACKGROUND**

The Department of the Auditor General is responsible for reviewing the fiscal reports, known as the submitted CY-370 Expenditure Report, the CY-370A Revenue Report, and the CY-348 Fiscal Summary of the 67 County Children and Youth Agencies to determine proper reporting and utilization of funds according to program regulations and guidelines under the Human Services Code 62 P.S. § 704.1(a)(4). The annual state Act 148 allocations are used by the Counties to administer social services for the children and youth that reside within the Commonwealth of Pennsylvania, whose stated goal is "to ensure, for each child in this Commonwealth, a permanent, legally assured family which protects the child from abuse and neglect." According to information provided by the Department of Human Services (DHS), Office of Children, Youth and Families (OCYF), the Elk County Children and Youth Agency provided in-home and placement services to 1,375 children residing within the County during the 2016-2017 fiscal year. The Children and Youth Social Services Program is County-Administered and State-Supervised by the DHS and thus, they are jointly responsible for achieving the Commonwealth's goal.

In accordance with the Human Services Code (62 P. S. § 703), the DHS is responsible for making and enforcing all rules and regulations necessary and appropriate to the proper accomplishment of the child welfare duties and functions vested by law in the county institution districts or their successors. Title 55 Pa. Code, Part V. Children, Youth, and Families Manual, Subpart C, outlines the rules and regulations relative to the County Administration of the Children and Youth Social Service Programs. Specifically, in compliance with 55 Pa. Code § 3140.31, the Counties must report their cumulative actual expenditures incurred for the provision of children and youth social services on a quarterly basis to the DHS through the Act 148 Invoice package. The expenditures reported in the Act 148 Invoice Package refers to all costs for dependent and delinquent children and youth services funded or administered by the DHS.

As part of our engagement, we reviewed the County Children and Youth Agency's submitted fiscal reports, as referenced above, which are included in the Act 148 Invoice package. Specifically, we reviewed the final, cumulative 4<sup>th</sup> Quarter fiscal reports submitted to the DHS, along with the County Children and Youth Agency's related financial records and supporting documentation, to determine whether the County Children and Youth Agency's actual, cumulative expenditures and revenues were properly reported to the DHS for the respective fiscal years (FYs). Any variances identified between the submitted and actual costs and revenues required adjustments to these fiscal reports, and thus, our Amended CY-370 Expenditure Report, Amended CY-370A Revenue Report, and Amended CY-348 Fiscal Summary, resulting from our engagement procedures and included in this report for each fiscal year included in our scope, reflect the County Children and Youth Agency's actual related costs and revenues for those years. The reports also include the impact of those costs and revenues on the County Children and Youth Agency's corresponding Net State Shares.

# **SECTION 1**

# AMENDED FISCAL REPORTS

FOR THE FISCAL YEAR:

JULY 1, 2016 to JUNE 30, 2017

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2016 TO JUNE 30, 2017 AMENDED

#### COMPUTATION OF FINAL NET STATE SHARE

Approved State Allocation <sup>1</sup>			\$	850,711
Supplemental Act 148				109,279
Total State Allocation				959,990
State Share (CY348) <sup>2</sup>	\$	959,990		
Less: Major Service Category Adjustment		0	_	
Net State Share			\$	959,990
Less: Expenditures in Excess of the Approved State All	location			0
Final Net State Share Payable <sup>3</sup>			\$	959,990
Actual Act 148 Revenues Received <sup>4</sup>				959,990
Net Amount Due County/(State) <sup>5</sup>			\$_	0

<sup>&</sup>lt;sup>1</sup> Approved State Allocation is the amount of Act 148 State Funds that were budgeted for the County.

<sup>&</sup>lt;sup>2</sup> State Share (CY348) is the total amount of County expenditures that are eligible for reimbursement from Act 148 Funds after audit adjustments are considered.

<sup>&</sup>lt;sup>3</sup> Final Net Share Payable is the net amount of reimbursable expenditures from Act 148 funds after audit adjustments are considered.

<sup>&</sup>lt;sup>4</sup> Actual Act 148 Revenues Received is the amount of Act 148 funds the County received.

<sup>&</sup>lt;sup>5</sup> Net Amount Due the County/(State) is the variance between the amount of Act 148 funds the County received and the Final Net State Share Payable to the County.

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2016 TO JUNE 30, 2017 AMENDED CY348 FISCAL SUMMARY

PROGRAM   TITLE   TANF   XX   IV-B   Project Tate Iv-E   ASSISTANCE   TOTAL   ACT 148   ACT 14		A	В	C	D	E	Щ	G	Н	Ι	J	K
PROGRAM   TITLE   TITLE   Demokration   MEDICAL   NET   STATE   STATE   INCOME   IV-E   TANF   XX   IV-B   Project Title IV-E   ASSISTANCE   TOTAL   ACT 148   ACT 1								Child Welfare				
INCOME   IV-E   TANF   XX   IV-B   Project Tate IV-E   ASSISTANCE   TOTAL   ACT 148   ACT 148		GRAND	PROGRAM	TITLE		TITLE	TITLE	Demonstration	MEDICAL	NET	STATE	LOCAL
10,892   17,123   0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		TOTAL	INCOME	IV-E	TANF	XX	IV-B	Project Title IV-E	ASSISTANCE	TOTAL	ACT 148	SHARE
0         3,694         0         0         0         18,503         18,503         18,503         18,503         18,503         18,503         18,503         18,503         10,805         10,805         10,805         10,805         10,805         10,805         10,805         10,805         10,805         10,805         10,805         10,805         86,1895         86,1895           10,892         17,123         0         0         5,123         0         904         99,777         59,866           0         0         0         0         0         17,841         8,921           25,651         25,920         43,512         20,491         0         904         1,225,495         959,990												
0         2,342         0         0         0         0         12,005         10,805           41,759         248,503         25,920         43,512         15,368         0         0         1,077,369         861,895           10,892         17,123         0         5,123         0         904         99,777         59,866           0         0         0         0         0         17,841         8,921           25,651         25,920         43,512         20,491         0         904         1,225,495         959,990		22,197	0	3,694	0	0	0	0	0	18,503	18,503	0
41,759         248,503         25,920         43,512         15,368         0         0         1,077,369         861,895           10,892         17,123         0         5,123         0         904         99,777         59,866           0         0         0         0         0         17,841         8,921           22,651         271,662         25,920         43,512         20,491         0         904         1,225,495         959,990		14,347	0	2,342	0	0	0	0	0	12,005	10,805	1,200
10,892         17,123         0         5,123         0         904         99777         59,866           0         0         0         0         0         0         17,841         8,921           25,651         25,920         43,512         20,491         0         904         1,225,495         959,990	1	1,452,431	41,759	248,503		43,512	15,368	0	0	1,077,369	861,895	215,474
0         0         0         0         0         0         17,841         8,921           52,651         271,662         25,920         43,512         20,491         0         904         1,225,495         959,990		133,819	10,892	17,123	0	0	5,123	0	904	7117	59,866	39,911
52,651 271,662 25,920 43,512 20,491 0 904 1,225,495 959,990		17,841	0	0	0	0	0	0	0	17,841	8,921	8,920
		1,640,635	52,651		25,920	43,512	20,491	0	904			265,505

YDC/YFC PLACEMENT COSTS											
07. 60% DHS PARTICIPATION	0	0							0	0	0
08. NON-REIMBURSABLE EXPENDITURES	610	0							610		610
09. TOTAL EXPENDITURES	1,641,245	52,651	52,651 271,662	25,920	43,512	20,491	0	904		1,226,105 959,990	266,115

32,359	17,451	066,656	066'656
10. TOTAL TITLE IV-D COLLECTIONS	11. TITLE IV-D Collections for IV-E Children	12. STATE ACT 148 - ine 6	13. STATE ACT 148 ALLOCATION

INVOICE	
AMENDED STATE SHARE (ACT 148)	959,990
ACT 148 AMOUNT RECEIVED	959,990
ADJUSTMENT TO STATE SHARE	0

959,990

14. ADJUSTED STATE SHARE (lower of 12 or 13)

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2016 TO JUNE 39, 2017 AMENDED CY370A REVENUE REPORT

MAJOR SERVICE CATEGORIES							out of the					
& CUSI CENTERS	-	·	,,	4	4	KEVENUI	KEVENUE SOUKCES	×	0	01	=	12
	TOTAL	2 A 4000 da	C TIME	+ 1	0	0		O Child Welfare	, reporter	NET	11	71
IN-HOME	EXPENDITURES	PROGRAM	MAINTENANCE	ADMIN.	TANF	TITLE XX	TITLE IV-B	Demonstration Project Title IV-E	ASSISTANCE	EXPENDITURES	STATE ACT 148	SHARE
1-A ADOPTION SERVICE	22,197	$\vdash$		3,694	_		0	0	0	_	18,503	0
1-B ADOPTION ASSISTANCE	92,857	0	46,213	1,850			0	0	0	44,794	35,835	8,959
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSH		0	3,573	0			0	0	0	3,995	3,196	799
1-D COUNSELING - DEPENDENT	7,397	0		1,230	0	0	0	0	0	6,167	4,934	1,233
1-E COUNSELING - DELINQUENT	0	0		0	0	0	0	0	0		0	0
1-F DAY CARE	0	0		0	0	0	0	0	0	0	0	0
1-G DAY TREATMENT - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-H DAY TREATMENT - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-I HOMEMAKER SERVICE	7,397	0		1,230	0	0	0	0	0	6,167	4,934	1,233
1-J INTAKE & REFERRAL	66,595	0		11,079	0	0	0	0	0	55,516	44,413	11,103
1-K LIFE SKILLS - DEPENDENT	292,867	1,008		1,254	25,920	43,512	15,368	0	0	205,805	164,644	41,161
1-L LIFE SKILLS - DELINQUENT	3,457	0		103	0	0	0	0	0	3,354	2,683	671
1-M PROTECTIVE SERVICE - CHILD ABUSE	153,946	22		24,816	0	0	0	0	0	129,108	103,286	25,822
1-N PROTECTIVE SERVICE - GENERAL	232,869	0		38,676	0	0	0	0	0		155,354	38,839
1-O SERVICE PLANNING	133,185	0		22,157	0	0	0	0	0	111,028	88,822	22,206
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT	7,298	0		0	0		0	0	0	7,298	3,649	3,649
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT	0				0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	1,027,633	1,030	49,786	106,089	25,920	43,512	15,368	0	0	785,928	630,253	155,675
	•									į	•	
COMMUNITY BASED PLACEMENT	TOTAL REIMBURSABLE EXPENDITIRES	PROGRAM	TITLE IV-E MAINTENANCE	TITLE IV-E ADMIN	TANF	TTI E XX	ПП Е XX ПП Е IV-R	Child Welfare Demonstration Project Trile IV.F	MEDICAL	NET REIMBURSABLE EXPENDITIRES	STATE ACT 148	LOCAL
2-A ALTERNATIVE TREATMENT - DEPENDENT	0		0	_	_	0	0	0	0		0	0
2-B ALTERNATIVE TREATMENT - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-C COMMUNITY RESIDENTIAL - DEPENDENT	228,384		44,863	2,543		0	0	0	0	174,887	139,910	34,977
2-D COMMUNITY RESIDENTIAL - DELINQUENT	25,299	7,994	0	0		0	0	0	0	17,305	13,844	3,461
2-E EMERGENCY SHELTER - DEPENDENT	14,347	0	1,069	1,273	0	0	0	0	0	12,005	10,805	1,200
2-F EMERGENCY SHELTER - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-G FOSTER FAMILY - DEPENDENT	200,610	26,644	37,924	10,992		0	0	0	0	125,050	100,040	25,010
2-H FOSTER FAMILY - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-1 SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0			0	0	0	0	0	0	0
2-1 SUP. INDEPENDENT LIVING - DELINQUENT 2-K STIRTOTAL CRP	0 988 640	0 40 720	0 83 858	14 808	0	0	0	0	0	329 247	064 500	0
	010,001		00,00			>					((C,TO2	OTV,TV
INSTITUTIONAL	TOTAL REIMBURSABLE	PROGRAM	TITLE IV-E	TITLE IV-E				Child Welfare Demonstration	MEDICAL	NET REIMBURSABLE	STATE	LOCAL
PLACEMENT	EXPENDITURES	INCOME	MAINTENANCE	ADMIN.	TANF	TITLE XX	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
3-A JUVENILE DETENTION SERVICE	10,543	0							0	10,543	5,272	5,271
3-B RESIDENTIAL SERVICE - DEPENDENT	7,904	3,353	0	1,237		0	0	0	0	3,314	1,988	1,326
3-C RES. SERVICE - DELINQUENT (NON YDC/YFC)	25,389	7,524	0	0		0	5,123	0	0	12,742	7,645	5,097
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0							0	0	0	0
3-E YDC SECURE	0	0								0	0	0
3-F SUBTOTAL INSTITUTIONAL	43,836	10,877	0	1,237	0	0	5,123	0	0	26,599	14,905	11,694
4 ADMINISTRATION	100,526	15		15,886		0	0	0	904	83,721	50,233	33,488
								Ī				
5 TOTAL REVENUES	1,640,635	52,651	133,642	138,020	25,920	43,512	20,491	0	904	1,225,495	959,990	265,505

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2016 TO JUNE 30, 2017 AMENDED CY370 EXPENDITURE REPORT

P. COST CENTEDS			TO STATE OF	TOP IT CATE OF EVDENINITIES	10							
COOL CENTERNO	-	2	3	4	5	9	7	8	6	10	11	12
	WAGES	EMPLOYEE	m		PURCHASED	FIXED	TOTAL	Children Served	Children Served	Non- Reimbursable	Non-Reim. Purchased Serv/	Program Income related to all Non-
IN-HOME	SALARIES	BENE		OPERA	SERVICES	ASSETS	-	(by county)	(Purchase	Non PS\Suk	Subsidies	Reimbursable
1-A ADOPTION SERVICE	14,013	5,36		2,263	0	561	22,197	8	0	0	0	
ADOPTION ASSISTANCE	,	0	5	0	0	0	92,857	0	14 -	0	0	0
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANS 1 D COUNSETING DEBENDENT	0 IHS	0 1 786	895'/	0 757	0	0	7057	0	- 0	0	0	0
1-D COUNSELING - DELINOUENT	0,4,0	0,700		0	0	001	0	0	0		0	
1-F DAY CARE	0	0		0	0	0	0	0	0		0	0
1-G DAY TREATMENT - DEPENDENT	0			0	0	0	0	0	0		0	
1-H DAY TREATMENT - DELINQUENT	0	0		0	0	0	0	0	0		0	0
1-I HOMEMAKER SERVICE	4,671	1,786		754	0	186	7,397	17	0		0	0
1-J INTAKE & REFERRAL	42,039	16,082		6,791	0	1,683	66,595	908	0	0	0	0
1-K LIFE SKILLS - DEPENDENT	4,671	1,786		1,504	284,720	186	292,867	34	125		0	0
1-L LIFE SKILLS - DELINQUENT	0			3,457	0	0	3,457	15	0	0	0	0
I-M PROTECTIVE SERVICE - CHILD ABUSE	88,747	33,952		23,236	4,500	3,551	153,986	135	15	40	0	0
1-N PROTECTIVE SERVICE - GENERAL	144,799	55,395		26,813	87	5,793	232,887	208	-	18	0	0
1-O SERVICE PLANNING	84,077	32,164		13,581	0	3,363	133,185	643	0	0	0	0
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT				105	7,193		7,298	0	13	0	0	0
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT				0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	387,688	148,311	100,425	79,258	296,500	15,509	1,027,691			58	0	0
V.	Number of Chil	dren receiving	only NON-PI	JRCHASED IN	Number of Children receiving only NON-PURCHASED IN-Home Services	643						
	WAGES							DAYS	Children	Non-		
COMMUNITY BASED BY ACEMENT	AND	EMPLOYEE		Surry addo saldisdi e	PURCHASED	FIXED	TOTAL	OF	Served	Reimbursable	Purchased Serv/	re
2 A AT TERNATIVE TREATMENT DEBENDENT	ONEANE	- 1	+	Or ERATING	SERVICES	OTTOOL	EAL ENDITONES	CAINE	(r urciiascu)		Outsidics	Nellinoui sanic
2-8 ALTERNATIVE TREATMENT - DEFENDENT 2-8 ALTERNATIVE TREATMENT - DELINOLIENT	0 0	0		0	0	0 0	0	0	0	0	0	
2-C COMMINITY RESIDENTIAL - DEPENDENT	0 347	3 573		4033	211149	373	228470	1 302	4	~	0	
2-D COMMUNITY RESIDENTIAL - DELINOUENT	0	0		358	24,941	0	25.299	126	-		0	
2-E EMERGENCY SHELTER - DEPENDENT	4,671	1,786		1,784	5,930	186	14,357	150	9		0	0
2-F EMERGENCY SHELTER - DELINQUENT	0	0		0	0	0	0	0	0		0	
2-G FOSTER FAMILY - DEPENDENT	23,355	8,935	0	15,132	152,393	935	200,750	3,815	18	140	0	0
2-H FOSTER FAMILY - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-I SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0	0	0	0	0	0	0	0	0
2-J SUP. INDEPENDENT LIVING - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-K SUBTOTAL CBP	37,368	14,294	0	21,307	394,413	1,494	468,876	5,393	29	236	0	0
	010 4 711							0.00	7.	2		
INCITITION	WAGES	FMPLOVEE	~		PURCHASED	FIXED	TOTAL	DAYS	Children	Non- Reimhursahle	Non-Keim. Purchased Serv/	Non-Keim.  Program
PLACEMENT	SALARIES		SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	CARE	(Purchased)			Income
3-A JUVENILE DETENTION SERVICE	0	0	0	43	10,500	0	10,543	42	1		0	0
3-B RESIDENTIAL SERVICE - DEPENDENT	4,671	1,786	0	1,266	0	186	7,909	0	0	5	0	0
3-C RES. SERVICE - DELINQUENT (EXCEPT YDC/YFC)	0	0		504	24,885	0	25,389	127	5	0	0	0
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0	0	0	0	0	0	0	0	0	0	0
3-E YDC SECURE	0	0	0	0	0	0	0	0	0	0	0	0
3-F SUBTOTAL INSTITUTIONAL	4,671	1,786	0	1,813	35,385	186	43,841	169	9	5	0	0
4 ADMINISTRATION	37,368	14,295	0	47,679	0	1,495	100,837			311	0	0
S TOTAL EXPENDITURES	300 000	707011	100405	730.021	000 702	10.004	1 641 245			0.53		
	40/4			70000	X N/ Y/	TXY X	1.47 1.40			019	<	

### ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2016 TO JUNE 30, 2017 AMENDED

# SUMMARY OF EXPENSE AND EXPENSE ADJUSTMENTS

COST CE	NTER ITEMS		AS REPORTED PER CY370		INCREASE (DECREASE)	A	AS MENDED PER CY370
Adoption Service		\$	22,197	\$	0	\$	22,197
Adoption Assistance		,	92,857	-	0	*	92,857
Subsidized Permanent Lo	egal Custodianship		7,568		0		7,568
Counseling	3		7,397		0		7,397
Day Care			0		0		0
Day Treatment			0		0		0
Homemaker Service			7,397		0		7,397
Intake and Referral			66,595		0		66,595
Life Skills			296,324		0		296,324
Protective Service - Chil	d Abuse		153,986		0		153,986
Protective Service - Gen			232,887		Ö		232,887
Service Planning			133,185		0		133,185
Juvenile Act Proceedings			7,298		0		7,298
Alternative Treatment	•		0		0		0
Community Residential			253,769		0		253,769
Emergency Shelter			14,357		0		14,357
Foster Family			200,750		0		200,750
Supervised Independent	Living		200,730		0		200,730
Juvenile Detention Service	_		10,543		0		10,543
Residential Service	e		33,298		0		33,298
Secure Residential Service	on (Event VDC)		33,298		0		33,298
	ce (Except YDC)		0		0		0
YDC Secure							
Administration	G 1: 1T 1F		100,837		0		100,837
	Combined Total Expense		1,641,245		О		1,641,245
	Less Non-reimbursables		610		0		610
	Total Net Expense	\$	1,640,635	\$	0	<b>\$</b>	1,640,635
OR IECTS OF			AS REPORTED		INCREASE	A	AS MENDED PER
OBJECTS OF	EXPENDITURE	Р	ER CY370		(DECREASE)		CY370
Wages and Salaries		\$	467,095	\$	0	\$	467,095
Employee Benefits		Ф	178,686	Ф	0	Ф	178,686
Subsidies			100,425		0		100,425
Operating			150,057		0		150,057
Operating Purchased Services			726,298		0		•
			-				726,298
Fixed Assets	Cambinad Tatal Every		18,684		0		18,684
	Combined Total Expense		1,641,245		О		1,641,245
	Less Non-reimbursables		610		0		610
	Total Net Expense	\$	1,640,635	\$	0	\$	1,640,635

# **SECTION 2**

# AMENDED FISCAL REPORTS

FOR THE FISCAL YEAR:

JULY 1, 2017 to JUNE 30, 2018

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED

### COMPUTATION OF FINAL NET STATE SHARE

Approved State Allocation <sup>1</sup>			\$	1,007,863
Supplemental Act 148			_	17,153
Total State Allocation				1,025,016
State Share (CY348) <sup>2</sup>	\$	1,025,016		
Less: Major Service Category Adjustment		0	-	
Net State Share			\$	1,025,016
Less: Expenditures in Excess of the Approved State Allo	cation		_	0
Final Net State Share Payable <sup>3</sup>			\$	1,025,016
Actual Act 148 Revenues Received <sup>4</sup>			_	1,025,016
Net Amount Due County/(State) <sup>5</sup>			\$_	0

<sup>&</sup>lt;sup>1</sup> Approved State Allocation is the amount of Act 148 State Funds that were budgeted for the County.

<sup>&</sup>lt;sup>2</sup> State Share (CY348) is the total amount of County expenditures that are eligible for reimbursement from Act 148 Funds after audit adjustments are considered.

<sup>&</sup>lt;sup>3</sup> Final Net Share Payable is the net amount of reimbursable expenditures from Act 148 funds after audit adjustments are considered.

<sup>&</sup>lt;sup>4</sup> Actual Act 148 Revenues Received is the amount of Act 148 funds the County received.

<sup>&</sup>lt;sup>5</sup> Net Amount Due the County/(State) is the variance between the amount of Act 148 funds the County received and the Final Net State Share Payable to the County.

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED CY348 FISCAL SUMMARY

	А	В	C	D	Ε	щ	Ð	Н	I	J	K
							Child Welfare				
	GRAND	PROGRAM	TITLE		TITLE	TITLE	Demonstration	MEDICAL	NET	STATE	LOCAL
	TOTAL	INCOME	IV-E	TANF	XX	IV-B	Project Title IV-E	ASSISTANCE	TOTAL	ACT 148	SHARE
NET CHILD WELFARE EXPENDITURES											
01. 100% REIMBURSEMENT	8,572	0	1,535	0	0	0	0	0	7,037	7,037	0
02. 90% REIMBURSEMENT	38,691	0	3,301	0	0	0	0	0	35,390	31,851	3,539
03. 80% REIMBURSEMENT	1,517,305	35,147	258,088	25,920	43,512	15,369	0	0	1,139,269	911,416	227,853
04. 60% REIMBURSEMENT	138,509	5,790	18,965	0	0	5,122	0	1,374	107,258	64,354	42,904
05. 50% REIMBURSEMENT	20,820	83	21	0	0	0	0	0	20,716	10,358	10,358
06. TOTAL NET CHILD WELFARE EXPEND.	1,723,897	41,020	281,910	25,920	43,512	20,491	0	1,374	1,309,670	1,025,016	284,654
VIDOVATE III A CITATENT COCTO											
1DC/11C FEACEMENT COSTS											
07: 0070 DIEGITATION	>										
08. NON-REIMBURSABLE EXPENDITURES	338	0							338		338
09. TOTAL EXPENDITURES	1,724,235	41,020	281,910	25,920	43,512	20,491	0	1,374	1,310,008	1,025,016	284,992
10. TOTAL TITLE IV-D COLLECTIONS	26,879										
11 C C (XX C) 11 C C C (XX C) 11 C C C C C C C C C C C C C C C C C	,										
11. IIILE IV-D Collections for IV-E Children	17,134										
12. STATE ACT 148 - line 6	1,025,016										
13. STATE ACT 148 ALLOCATION	1,025,016										
14. ADJUSTED STATE SHARE (lower of 12 or 13)	1,025,016										
INVOICE											
AMENDED STATE SHARE (ACT 148) ACT 148 AMOUNT RECEIVED	1,025,016										
ADJUSTMENT TO STATE SHARE	0										

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED CY370A REVENUE REPORT

	MAJOR SERVICE CATEGORIES						THE STATE OF THE S	gaoditos					
	& COSI CENTERS	1	2	3	4	5	6	6 7	~	6	10	11	12
		TOTAL	PROGRAM	TITLE IV-E	TITLE IV-E				Child Welfare Demonstration	MEDICAL	NET REIMBURSABLE	STATE	LOCAL
	IN-HOME	EXPENDITURES	INCOME	MAINTENANCE	ADMIN.	TANF	TITLE XX	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
I-A	ADOPTION SERVICE	8,572	0		1,535	0		0	0	0	7,037	7,037	0
I-B	ADOPTION ASSISTANCE	=	0	49,603	3,360			0	0	0	57,268	45,814	11,454
2		£ 5,704	0	2,954	0			0	0	0	2,750	2,200	550
O-I	COUNSELING - DEPENDENT	8,525	0		1,526	0	0	0	0	0	666,9	5,599	1,400
그 :	COUNSELING - DELINQUENT	0			0	0	0	0	0	0	0	0	0
<u> </u>	I-F DAY CARE	0			0	0	0	0	0	0	0	0	0
? =	I-G DAY IKEAIMENI - DEPENDENI	0			0	0	0	0	0	0	0	0	0
<u> </u>	DAT IKEAIMENT - DELINQUENT	3630	0		0 1 576	0	0	0	0	0	000 7	0033	1 400
I :		5,525			18312	0	0 0	0	0 0		83 994	67.105	16 799
. X-I	1-K I THE SKILLS - DEPENDENT	293,285	5 241		1576	25 920	43 512	15 369	0	0	701 677	161 342	40 335
1	I-L LIFE SKILLS - DELINOUENT	3.212	0		077,	077,77	0	0	0	0	3.212	2.570	642
I-M	I-M PROTECTIVE SERVICE - CHILD ABUSE	157,537	0		27,002	0	0	0	0	0	130,535	104,428	26,107
Z-	PROTECTIVE SERVICE - GENERAL	202,988	0		35,581	0	0	0	0	0	167,407	133,926	33,481
1-0	I-O SERVICE PLANNING	223,648	0		39,672	0	0	0	0	0	183,976	147,181	36,795
I-P	JUVENILE ACT PROCEEDINGS - DEPENDENT	9,136			8	0		0	0	0	9,128	4,564	4,564
10	1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT	913	0		13	0		0	0	0	006	450	450
J-R	SUBTOTAL IN-HOME	1,134,542	5,241	52,557	130,061	25,920	43,512	15,369	0	0	861,882	687,905	173,977
L		TOTAL							Child We Fare		NET		
	COMMUNITY BASED DI ACEMENT	REIMBURSABLE EXPENDITIBES	PROGRAM	TITLE IV-E	TITLE IV-E	TANE	TITLE VV	ттт в ту в	Demonstration	MEDICAL	REIM	STATE ACT 148	LOCAL
2-A	2-A ALTERNATIVE TREATMENT - DEPENDENT	0 0	0		_		0	0	0 0	0	_	0	0
2-B	2-B ALTERNATIVE TREATMENT - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-C	2-C COMMUNITY RESIDENTIAL - DEPENDENT	138,772	4,62	21,694	1,636		0	0	0	0	110,814	88,651	22,163
2-D	2-D COMMUNITY RESIDENTIAL - DELINQUENT	1,792	009	0	0		0	0	0	0	1,192	954	238
2-E	2-E EMERGENCY SHELTER - DEPENDENT	13,804	0	1,672	1,629	0	0	0	0	0	10,503	9,453	1,050
2-F	2-F EMERGENCY SHELTER - DELINQUENT	24,887		0		0	0	0	0	0	24,887	22,398	2,489
5 5 7 7	2-G FOSTER FAMILY - DEPENDENT	260,820	24,67	36,369	17,32		0	0	0	0	182,446	145,957	36,489
2-h	2-H FOSTER FAMILY - DELINQUENT	0	0	0	0		0	0	0	0 0	0	0	0
2-1	2-1 SUP. INDEPENDENT LIVING - DEPENDENT 3 I SUP. INDEPENDENT IVANG DEI INGIENT	0	0	0	0		0 0	0	0	0	0	0	0
2-K	SOL: HADELENDENT EIVHNO - DEELINGEENT	440 075	J6 6C	59.735	20.50	0	0	0	0	0	379 847	267.413	62 429
1		Coco		Califor			>				110,000	CITYON	(21,12)
	INSTITUTIONAL	TOTAL REIMBURSABLE	Ь	TITLE IV-E	I				Child Welfare Demonstration	MEDICAL	NET REIMBURSABLE	STATE	LOCAL
~	PLACEMENT  A HIMENIH E DETENTION SEDVICE	EXPENDITURES 10.771	INCOME	MAINTENANCE	ADMIN.	TANF	TITLE XX	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES 10 688	ACT 148	SHARE 5 244
3-B	3-8 RESIDENTIAL SERVICE - DEPENDENT	97106	3.807	0	1.524		0	0	0	0	3.775	2.265	1.510
3-0	3-C RES. SERVICE - DELINQUENT (NON YDCYFC)	31,979		0	2		0	5,122	0	0	25,794	15,476	10,318
3-D	3-D SECURE RES. SERVICE (EXCEPT YDC)	0								0	0	0	0
3-E	3-E YDC SECURE	0	0								0	0	0
3-F	SUBTOTAL INSTITUTIONAL	51,856	4,951	0	1,526	0	0	5,122	0	0	40,257	23,085	17,172
4	4 ADMINISTRATION	97,424	922		17,439		0	0	0	1,374	77,689	46,613	31,076
S	TOTAL REVENUES	1,723,897	41,020	112,292	169,618	25,920	43,512	20,491	0	1,374	1,309,670	1,025,016	284,654

# ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED CY370 EXPENDITURE REPORT

& COST CENTERS		0	OBJECTS OF EXPENDITURE	EXPENDITUR	-							
	-	2	3	4	5	9	7	∞	6	10	11	12
	WAGES	EMPI OVER			PURCHASED	FIYED	TOTAL	Children	Children	Non- Reimburcable	Non- Non-Reim.	Program Income
IN-HOME	SALARIES		SUBSIDIES	SUBSIDIES OPERATING	SERVICES	ASSETS	EXPENDITURES	(by county)	Œ	Non PS/Sub.	Subsidies	Reimbursable
1-A ADOPTION SERVICE	4,992	_		1,122	0	253	8,572	8	_	0	0	
1-B ADOPTION ASSISTANCE	0	0	110,231	0	0	0	110,231	0	15	0	0	
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSH	0	0	5,704	0	0	0	5,704	0	2	0	0	0
	4,992	2,205		1,075	0	253	8,525	787	0	0	0	0
	0	0		0	0	0	0	0	0	0	0	
1-F DAY CARE	0	0		0	0	0	0	0		0	0	
1-G DAY TREATMENT - DEPENDENT	0	0		0	0	0	0	0	0	0	0	
1-H DAY TREATMENT - DELINQUENT	0	0		0	0	0	0	0	0	0	0	
1-I HOMEMAKER SERVICE	4,992	2,205		1,075	0	253	8,525	23	0	0	0	
1-J INTAKE & REFERRAL	59,914	26,463		12,890	0	3,039	102,306	781	0	0	0	
1-K LIFE SKILLS - DEPENDENT	4,992	2,205		1,075	284,720	253	293,245	43	774	0	0	
1-L   LIFE SKILLS - DELINQUENT	0	0		3,212	0	0	3,212	15	0	0	0	
1-M PROTECTIVE SERVICE - CHILD ABUSE	79,885	35,283		34,773	3,600	4,052	157,593	129	10	95	0	
1-N PROTECTIVE SERVICE - GENERAL	114,833	50,719		31,665	0	5,825	203,042	658	0	54	0	
1-O SERVICE PLANNING	129,812	57,335		27,916	2,000	6,585	223,648	787	9	0	0	
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT				120	9,016		9,136	0	∞	0	0	
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT				78	835		913	0	3	0	0	
1-R SUBTOTAL IN-HOME	404,412	178,620	115,935	115,001	300,171	20,513	1,134,652			011	0	
Nu	umber of Chil	dren receiving	only NON-PU	Number of Children receiving only NON-PURCHASED IN-Home Services	Home Services	787						
COMMINITY BASED	WAGES	aavo Idva			OT INCITA SED	FIVER	TATOT	DAYS	Children	Non-	Non-Reim.	Program Income
COMMUNITY BASED DI ACEMENT	AIND CALADIES	DENIETTE	ermean	STIDSTIDIES ODED ATING	CEDVICES	FIAED	FYDENDITTIBES	CABE	Ooheda)	Nembursable	Nembursable Furchased Serving	related to all Non-
2-A ALTERNATIVE TREATMENT - DEPENDENT	OALANIES 0		()	OFERALING 0	SERVICES 0	0	EAFEINDILUNES 0	CAKE	(rurchased)	One e i ioni	0 Onosidies	Kellioursable
2-B ALTERNATIVE TREATMENT - DELINOUENT	0	0	0	0	0	0	0	0	0	0	0	
2-C COMMUNITY RESIDENTIAL - DEPENDENT	4,992	2,205	0	2,262	129,154	253	138,866	989	3	76	0	
2-D COMMUNITY RESIDENTIAL - DELINQUENT	0	0	0	10	1,782	0	1,792	6	1	0	0	
2-E EMERGENCY SHELTER - DEPENDENT	4,992	2,205	0	2,323	4,031	253	13,804	86	5	0	0	
2-F EMERGENCY SHELTER - DELINQUENT	0	0	0	4	24,843	0	24,887	16	4	0	0	
2-G FOSTER FAMILY - DEPENDENT	24,963	11,025	0	20,009	203,673	1,266	260,936	4,934	17	911	0	
2-H FOSTER FAMILY - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	
2-I SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0	0	0	0	0	0	0	0	
2-J SUP. INDEPENDENT LIVING - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	
2-K SUBTOTAL CBP	34,947	15,435	0	24,648	363,483	1,772	440,285	5,818	30	210	0	
	WAGES							DAYS	Children	Non-	Non-Reim.	Non-Reim.
INSTITUTIONAL	AND	_			PURCHASED	FIXED	TOTAL	OF	Served	Reimbursable	Pur	Program
PLACEMENT	SALARIES	BENEFITS	SUBSIDIES	SUBSIDIES OPERATING	SERVICES	ASSETS	EXPENDITURES	CARE	(Purchased)	Non PS\Sub.	Subsidies	Income
3-A JUVENILE DETENTION SERVICE	0	0	0	III	10,660	0	10,771	41	_ <	0	0	
3-B RESIDENTIAL SERVICE - DEPENDENT	4,992	2,205	0	1,656	0	253	9,106	0	0	0	0	
3-C RES. SERVICE - DELINQUENT (EXCEPT YDC/YFC)	0	0	0	10	31,969	0	31,979	139		0	0	
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0	0	0	0	0	0	0	0	0	0	
3-E YDC SECURE	0	0	0	0	0	0	0	0	0	0	0	
3-F SUBTOTAL INSTITUTIONAL	4,992	2,205	0	1,777	42,629	253	51,856	180	9	0	0	
4 ADMINISTRATION	54,921	24,257	0	15,478	0	2,786	97,442		97,442	18	0	
			u									
5 TOTAL EXPENDITURES	499,272	220,517	115,935	156,904	706,283	25,324	1,724,235			338	0	
		County Indi	3 - of Contract	25 474								

220,517 115,935 156,904 County Indirect Costs = \$ 35,474

## ELK COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED

# SUMMARY OF EXPENSE AND EXPENSE ADJUSTMENTS

COST CENT	TER ITEMS		AS REPORTED PER CY370		INCREASE (DECREASE)	-	AS AMENDED PER CY370
Adoption Service		\$	8,572	\$	0	\$	8,572
Adoption Assistance			110,231		0		110,231
Subsidized Permanent Lega	al Custodianship		5,704		0		5,704
Counseling	•		8,525		0		8,525
Day Care			0		0		0
Day Treatment			Ō		0		0
Homemaker Service			8,525		0		8,525
Intake and Referral			102,306		0		102,306
Life Skills			296,457		Ö		296,457
Protective Service - Child	Abuse		157,593		0		157,593
Protective Service - General			203,042		Ö		203,042
Service Planning			223,648		Ö		223,648
Juvenile Act Proceedings			10,049		0		10,049
Alternative Treatment			0		0		0
Community Residential			140,658		0		140,658
Emergency Shelter			38,691		0		38,691
Foster Family			260,936		0		260,936
Supervised Independent Li	vina		0		0		0
Juvenile Detention Service	ving		10,771		0		10,771
Residential Service			41,085		0		41,085
Secure Residential Service	(Event VDC)		0		0		41,083
YDC Secure	(Except TDC)		0		0		0
Administration			97,442		0		97,442
Administration	Combined Total Expense	-	1,724,235		0	-	1,724,235
	Less Non-reimbursables	_	338		0	_	338
	Total Net Expense	\$_	1,723,897	\$	0	\$_	1,723,897
OBJECTS OF E	EXPENDITURE		AS REPORTED PER CY370		INCREASE (DECREASE)		AS AMENDED PER CY370
Wages and Salaries		\$	499,272	\$	0	\$	499,272
Employee Benefits		Ψ	220,517	φ	0	Ψ	220,517
Subsidies			115,935		0		115,935
Operating			156,904		0		156,904
Purchased Services			706,283		0		706,283
Fixed Assets			25,324		0		25,324
rixed Assets	Combined Total Expense	-	1,724,235		0	_	1,724,235
	Less Non-reimbursables		338		0		338
	Less Inon-rennoursables	-	336			-	338
	Total Net Expense	\$_	1,723,897	\$	0	\$_	1,723,897

# **SECTION 3**

# STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

# ELK COUNTY CHILDREN AND YOUTH AGENCY STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

# <u>Finding – Elk Children and Youth Agency Paid Contractors for In-Home Purchased Services but Failed to Obtain Reasonable Assurance That These Services Were Actually Provided (Resolved)</u>

In our prior engagement report, for the fiscal years July 1, 2010 to June 30, 2014, we cited the Elk County Children and Youth Agency (agency) for failure to obtain reasonable assurance that In-Home Purchased Service providers actually provided the services for which the agency was invoiced, and subsequently paid, and that if provided, were provided in adherence to the requirements of the respective provider's executed contract terms. While the agency's written policy and procedures for processing and paying invoices included procedures requiring the verification of the mathematical accuracy of the charges on the invoices, the agency failed to implement fiscal-related monitoring procedures that would provide reasonable assurance the number of units charged for each individual listed on the invoices submitted by Fee-for-Service providers and the contracted costs invoiced by Program-Funded providers were valid.

Our current engagement scope period included the 2016-2017 and 2017-2018 fiscal years. During the conduct of our current engagement, we obtained evidence substantiating that, as of March 2018, the agency developed and implemented fiscal-related monitoring policy and procedures designed to reduce the agency's risk of paying overbillings or fraudulent billings submitted by contracted In-Home Purchased Service providers and to obtain reasonable assurance that services related to costs invoiced by these providers were actually provided.

The agency's monitoring policy over In-Home Purchased Service providers states the agency will perform on-site fiscal-related monitoring visits to review documentation supporting the number of units of service charged on previously paid invoices. During the monitoring visits, the agency randomly selects two to ten names for some of the respective provider's submitted invoices and matches them to supporting documentation. If the files are not found or the supporting documentation does not correlate with the invoice, then the director/chief executive officer of the provider will be requested to meet with the Children and Youth agency director immediately to discuss the documentation issues. During this time, the agency will inform the provider that funding will be affected by the lack of documentation and/or billing discrepancies.

To assess the sufficiency of these procedures, we reviewed documentation provided by agency management that evidenced the agency performed its written fiscal-related monitoring procedures during the period between implementation of the revised policies and procedures in March 2018 and the end of our current engagement scope period to obtain reasonable assurance that contracted services were actually provided to the children listed on provider submitted invoices and verified provider billings were in adherence to the respective In-Home Purchased Service provider's executed contract.

# ELK COUNTY CHILDREN AND YOUTH AGENCY STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

Based on the procedures performed during our current engagement, we concluded the issuance of a repeat finding is not warranted. However, we would like to emphasize that the control weaknesses described above and related risks remained in existence until the agency took corrective action in March 2018.

# **SECTION 4**

# CURRENT ENGAGEMENT OBSERVATION

Observation – Significant Control Deficiencies Exist in the Commonwealth Department of Human Services' Oversight of Children and Youth (C&Y) Agencies' Adherence with the Requirements of the Child Protective Services Law (CPSL)

The Child Protective Services Law (CPSL) requires the conduct of criminal background checks and child abuse history clearances (certifications) for all employees and direct volunteers of county children and youth (C&Y) agencies as well as the volunteers/employees of these agencies' contractors (providers) and subcontractors (sub-recipients).<sup>2</sup> To ensure adherence to these requirements, the Commonwealth DHS (DHS) has assigned monitoring responsibilities to internal offices and bureaus based on the types of services provided.

#### **Foster Care**

As a part of its annual licensing inspection process of county C&Y agencies, the Commonwealth DHS' Office of Children, Youth and Families (OCYF) performs reviews of agency employees and agency foster parents' adherence to the requirements of the CPSL. The OCYF also performs CPSL adherence reviews of employees of contracted foster family agencies through its annual licensing inspection of these providers. However, because the OCYF is behind in its completion of these annual inspections and does not have adequate procedures in place to determine whether C&Y agencies are monitoring their respective providers' and sub-recipients' adherence to the CPSL, the safety of children receiving services from these agencies and their contractors and subcontractors may be at **risk**. According to information provided by the DHS OCYF, the Elk County Children and Youth Agency provided in-home and placement services to 1,375 children residing within the County during the 2016-2017 fiscal year.

# **Day Treatment Centers and Child Residential Facilities**

Beginning July 1, 2012, the DHS Bureau of Human Services' Licensing (bureau) took over responsibility for the performance of the annual licensing inspections of Child Day Treatment Centers and Child Residential Facilities, which encompasses the performance of CPSL adherence reviews of the employees of these providers. Prior to July 1, 2012, the DHS OCYF had been responsible for performing these CPSL adherence reviews during its annual licensing inspections of these providers. Through a review of the DHS website, we found letters, posted by DHS, to the management staff of Child Day Treatment Centers and Child Residential Facilities detailing the results of the licensing inspections performed by the bureau and identifying regulatory violations, including CPSL adherence violations, as specified in the accompanying License Inspection Summaries. However, we are unable to attest to: 1) the

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<sup>&</sup>lt;sup>2</sup> 23 Pa.C.S. §§ 6344 and 6344.2.

<sup>&</sup>lt;sup>3</sup> This is detailed in the Commonwealth of Pennsylvania Single Audit Reports (most recently for the fiscal year ended June 30, 2018, via Finding 2018-010).

timeliness of the completion and approval of these annual inspections and 2) whether the CPSL adherence of any potential sub-recipients used by these providers are being monitored.<sup>4</sup>

## **Contracted In-Home Preventative Service Providers**

For contracted In-Home Preventative Service providers, we were informed by DHS OCYF that these providers are not required to be licensed by the Commonwealth and, thus, are not subject to the annual inspections performed by the DHS.<sup>5</sup> DHS' position was that while not all inhome service providers would meet the criteria requiring the conduct of *certifications* for employees/volunteers, when they do, C&Y agencies were responsible for including provisions in their executed contracts with these providers.

In correspondence with management of C&Y agencies during some of our recently conducted engagements, we have found that some C&Y agencies' management staffs are still of the opinion that there is no need to directly monitor CPSL adherence of the providers' employees/volunteers because they are now including the requirements for this type of monitoring in their executed contracts with these providers. However, our interpretation of the CPSL remains that C&Y agencies cannot fulfill their duties under the CPSL to protect the children receiving in-home preventative services from child abuse by merely including the requirements for "direct monitoring" in their provider executed contracts. Instead, all C&Y agencies should have a process in place that allows them to actively monitor their providers and sub-recipients by routinely reviewing their employees' and volunteers' *certifications* for disqualifying convictions.

Therefore, we concluded that DHS had not taken every action to obtain reasonable assurance that C&Y agencies were taking enough action to ensure the safety and welfare of the vulnerable, at risk children receiving in-home preventative services. Further, because DHS has not implemented a process to ensure that C&Y agencies are consistently monitoring the CPSL adherence of the contracted In-Home Preventative Service providers' employees and

<sup>5</sup> Please note that based on recent correspondence with DHS, these providers are referred to as "private providers delivering prevention and reunification services." We refer to them as *contracted In-Home Preventative Service providers* throughout our observation for ease of understanding.

<sup>&</sup>lt;sup>4</sup> This is detailed in the Commonwealth of Pennsylvania Single Audit Reports (most recently for the fiscal year ended June 30, 2018, via Finding 2018-010).

<sup>&</sup>lt;sup>6</sup> In our Department's opinion "direct monitoring" consists of C&Y agencies routinely performing procedures to obtain reasonable assurance that their *contracted In-Home Preventative Service providers* and their subrecipients are properly vetting a representative sample of the background checks and child abuse history clearances of their employees and volunteers to identify, and properly address, any identified disqualifying convictions.

volunteers, this Department will continue to raise concerns about the risks posed to the safety of these vulnerable children.<sup>7</sup>

## **DHS Senior Management Follow-Up Response**

DHS senior management provided an official response to our concerns detailed in this Observation in a February 28, 2018 letter that affirmed their assertion that, because DHS has no contractual relationship with *contracted In-Home Preventative Service providers*, the ability and responsibility to monitor private providers<sup>8</sup> to ensure that their *certifications* adhere to the CPSL falls to the C&Y agencies, as does the responsibility to take appropriate action when they do not comply.

DHS senior management staff further stated that DHS recognizes that they are responsible for communicating contract monitoring expectations to the C&Y agencies and for implementing a method to ensure that contract monitoring is being performed adequately. DHS' OCYF has communicated DHS' expectation that C&Y agencies must monitor these private providers' compliance with the requirements of the CPSL. DHS has also reiterated this expectation during quarterly Pennsylvania Children and Youth Administrators (PCYA) meetings held between June 2016 and October 2017, as well as in general guidance regarding contract monitoring efforts included in OCYF Bulletins issued for the 2017-18 and 2018-19 fiscal years. Further, DHS stated that OCYF will issue additional guidance in its Needs-Based Plan and Budget instructions for this year to emphasize adherence to the CPSL requirements for these providers as part of the C&Y agencies' monitoring expectations.

Finally, DHS informed us that they will address the adequacy of C&Y agencies' monitoring through the July 2019 version of the DHS Single Audit Supplement (SAS) and will develop and require through the SAS a schedule that captures the details of each C&Y agency's monitoring efforts. This will include a listing of these private providers, whether they were monitored and if any CPSL violations were identified. The schedule will be submitted with the respective county's annual single audit report and will be subject to an Agreed Upon Procedures (AUP) engagement. DHS will also provide technical assistance to any C&Y agency that needs improvement.

We believe that DHS obtaining C&Y agencies' reporting of the CPSL status of these providers as a part of their Single Audit Supplement and the other above discussed DHS' methods taken

<sup>&</sup>lt;sup>7</sup> The 2017 Annual Child Protective Services Report notes that the DHS' Office of Children, Youth and Families (OCYF) and its regional offices (in Philadelphia, Scranton, Harrisburg, and Pittsburgh) have responsibilities that include, among others: "Monitoring, licensing, and providing technical assistance to CCYA and private children and youth agencies and facilities." [Emphasis added.], p. 7;

http://www.dhs.pa.gov/cs/groups/webcontent/documents/document/c 275378.pdf, accessed August 3, 2018.

<sup>&</sup>lt;sup>8</sup> This includes *contracted In-Home Preventative Service providers* and their sub-recipients.

to address the issues we raised in our March 18, 2018, Position Statement letter to DHS would be a significant improvement. However, until DHS implements a process to ensure that all 67 C&Y agencies are routinely directly monitoring the CPSL adherence to the *certifications* of their contracted in-home preventative service providers' employees and volunteers, this Department, as indicated in our March 18, 2018, Position Statement letter, will continue to raise our concerns. Our Department again wishes to re-emphasize that any failure to perform such monitoring puts the safety of these vulnerable children at great risk.

#### **Greater Scrutiny of Arrest and Conviction Records**

It is important to note that background checks and child abuse clearances have historically been valid for one year after being obtained. However, recent amendments to the CPSL extend this time frame from one year to five years. Therefore, there is a need for DHS and C&Y agencies across the commonwealth to have a *greatly heightened* awareness about the arrest and conviction records, as well as child abuse adjudications, of the employees/volunteers of C&Y agencies' *contracted In-Home Preventative Service providers* and their sub-recipients. This is to ensure that no new, disqualifying incidents have occurred from the date of the background clearances since certain disqualifying offenses could go undetected for years.

## Auditor General Senior Management's Follow-up Conclusion Statement

We commend DHS management for acknowledging the seriousness of the risks to children's safety resulting from the significant control deficiencies we identified related to CPSL adherence as discussed in our March 18, 2018 Position Statement letter. Further, we recognize the challenges that DHS faces in monitoring the 67 C&Y agencies' direct monitoring of the numerous *contracted In-Home Preventative Service providers* and their sub-recipients. We believe that requiring C&Y agencies to submit a schedule that captures the details of the agency's monitoring efforts as described above will be a major improvement. However, we also recognize that risks to these vulnerable children continue to exist. One such risk results from the potential delay of 9 to 21 months (or possibly longer) between the date of possible noncompliance by a *contracted In-Home Preventative Service provider* and/or inadequate monitoring by a county C&Y agency and DHS becoming aware of those issues. <sup>11</sup>

Furthermore, as previously stated, we have communicated to DHS that we believe that DHS should do more to assure that employees/volunteers of contracted In-Home Preventative

<sup>&</sup>lt;sup>9</sup> Please note that the previous one year validity of checks and clearances only applied to prospective employees, which is a requirement that was deleted by Act 153 of 2014. <sup>10</sup> 23 Pa.C.S. § 6344.4.

<sup>&</sup>lt;sup>11</sup> The potential 9-21 month delay is based on the Single Audit being due nine months after the end of the fiscal year plus up to 12 months for possible noncompliance occurring at the beginning of the fiscal year. The period of delay would be higher when the Single Audit is not received within nine months from the end of the fiscal year.

Service providers are properly vetted through reviews of background checks and child abuse history clearances and to ensure that employees/volunteers do not have any convictions or adjudications that are disqualifying under the CPSL. Further, because of more recent amendments to the CPSL that changed the validity timeframe for background checks and child abuse history clearances from one to five years (i.e., 60 months) after being obtained, we believe that a greatly heightened awareness of these providers and sub-recipients' arrest and conviction records and child abuse adjudications is warranted.<sup>12</sup>

Directly monitoring whether employees/volunteers of *contracted In-Home Preventative Service providers* are properly vetted through a background check process is a crucial step towards protecting these at-risk children. Therefore, we will continue to monitor the adequacy of measures taken by DHS to monitor and address C&Y agencies' compliance with the requirements of the CPSL as it relates to their contracted in-home preventative service providers and their sub-recipients. Again, our Department re-emphasizes that any failure to perform such monitoring puts the safety of these vulnerable children at great risk.

Finally, we requested that DHS reach out to, and work with, the chairs of the legislative committees of the Pennsylvania Senate and House of Representatives who help to protect the wellbeing of Pennsylvania children and youth to amend the Human Services Code to include provisions requiring the licensure and annual inspections of *contracted In-Home Preventative Service providers and their subcontractors (sub-recipients)*.

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<sup>&</sup>lt;sup>12</sup> As noted in an earlier footnote, the now repealed one year validity of checks and clearances only applied to prospective employees.

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