# AMENDED FISCAL REPORTS For Fiscal Years:

July 1, 2017 to June 30, 2018 July 1, 2018 to June 30, 2019

# Mifflin County Children and Youth Agency

January 2022



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania
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TIMOTHY L. DEFOOR AUDITOR GENERAL

The Commissioners of Mifflin County Mifflin County Courthouse 20 North Wayne Street Lewistown, PA 17044-1707

### Dear Commissioners:

We have fulfilled the requirements pursuant to authority derived from Act 148 of 1976, as amended, (62 P.S. § 704.1(a)(4)) for the submitted CY-370 Expenditure Report, the CY-370A Revenue Report, and the CY-348 Fiscal Summary, hereinafter referred to as the submitted fiscal reports, and the related financial records of the Mifflin County Children and Youth Agency (agency), legally known as Mifflin County Children and Youth, for the purpose of ascertaining and certifying the actual Commonwealth expenditures incurred on behalf of children residing within the County for the fiscal years July 1, 2017 to June 30, 2018, and July 1, 2018 to June 30, 2019. The scope of our engagement was limited to the fiscal reports submitted to the Department of Human Services (DHS) as part of the Act 148 Invoice Packages for the fiscal years ended June 30, 2018, and June 30, 2019.

Preparation of the submitted fiscal reports, and compliance with children, youth, and families regulations, are the responsibility of agency management. Our engagement procedures included a review of selected agency records, and other procedures we deemed necessary, to enable us to ascertain and certify the actual Commonwealth expenditures incurred on behalf of children residing within the County and to determine the County's compliance with certain provisions of 55 Pa. Code, Part V. Children, Youth, and Families Manual, Subpart C, Chapters 3140 and 3170 (55 Pa. Code §§ 3140.1 et seq. and 3170.1 et seq.), but was not conducted, nor was it required to be, in accordance with professional auditing or attestation standards. We believe that our engagement procedures provided us a reasonable basis to ascertain and certify the actual Commonwealth expenditures incurred on behalf of children residing within Mifflin County.

We certify that the enclosed amended fiscal reports fairly present, in all material respects, the total Commonwealth expenditures paid on behalf of children residing within the county for the 2017-2018 and 2018-2019 fiscal years based on the accrual basis of accounting.<sup>1</sup>

The procedures we performed during this engagement resulted in no adjustments to the agency's submitted fiscal reports for the fiscal years included in our engagement period. The fiscal reports are included in the following sections of this report:

- Section 1 for the 2017-2018 fiscal year
- Section 2 for the 2018-2019 fiscal year

In addition, we found that the agency complied with the finding included in our prior engagement report, as detailed in Section 3 of this report.

Furthermore, we identified a deficiency in the agency's internal controls as described in the finding listed below and included in Section 4 of this report.

Finding - Mifflin County Children and Youth Agency Funds Were Commingled With Funds in the County's General Fund.

We also updated our Child Protective Services Law Observation to include DHS corrective actions taken and our current position, as listed below and detailed in Section 5 of this report.

Observation – Despite the Pennsylvania Department of Human Services Apparent Strides in Increasing the Protection of At-Risk Children in the Care of Contracted In-Home Preventative Service Providers, DHS Failed to Review the Adequacy of the C&Y Agencies Procedures and Results for Ensuring these Providers Comply with CPSL Requirements.

The results of our engagement procedures, as presented in this report, were discussed with agency management at an exit conference held on January 3, 2022.

This report is being forwarded to the DHS Bureau of Financial Operations, and the Office of Children, Youth, and Families for review and settlement of any recommended adjustments included in our amended fiscal reports. You will be notified by DHS of the decisions made regarding the approval and finalization of any recommended adjustment amounts during the DHS settlement process and the impact, if any, on a future Act 148 payment. At that time, in accordance with the Commonwealth's General Rules of Administrative Practice and Procedure, 1 Pa. Code § 31.1 et seq., you will be afforded the opportunity by Commonwealth DHS to appeal its settlement process decision.

<sup>&</sup>lt;sup>1</sup> In accordance with DHS regulations, the expenditures reported in the enclosed fiscal reports are limited to expenditures funded by allocations made pursuant to Act 148 of 1976, as amended, (62 P.S. § 704.1) and do not include any expenditures made from other appropriations or grant funds.

We appreciate the cooperation, assistance, and courtesy granted our representatives by your officials and the staff of the Mifflin County Children and Youth Agency. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Sincerely,

Timothy L. DeFoor

Timothy L. Detool

Auditor General

January 4, 2022

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### **BACKGROUND**

The Department of the Auditor General is responsible for reviewing the fiscal reports, known as the submitted CY-370 Expenditure Report, the CY-370A Revenue Report, and the CY-348 Fiscal Summary of the 67 County Children and Youth Agencies to determine proper reporting and utilization of funds according to program regulations and guidelines under the Human Services Code 62 P.S. § 704.1(a)(4). The annual state Act 148 allocations are used by the Counties to administer social services for the children and youth that reside within the Commonwealth of Pennsylvania, whose stated goal is "to ensure, for each child in this Commonwealth, a permanent, legally assured family which protects the child from abuse and neglect." According to information provided by the Department of Human Services (DHS), Office of Children, Youth and Families (OCYF), the Mifflin County Children and Youth Agency provided in-home and placement services to 780 children residing within the County during the 2018-2019 fiscal year. The Children and Youth Social Services Program is County-Administered and State-Supervised by DHS and thus, they are jointly responsible for achieving the Commonwealth's goal.

In accordance with the Human Services Code (62 P. S. § 703), DHS is responsible for making and enforcing all rules and regulations necessary and appropriate to the proper accomplishment of the child welfare duties and functions vested by law in the county institution districts or their successors. Title 55 Pa. Code, Part V. Children, Youth, and Families Manual, Subpart C, outlines the rules and regulations relative to the County Administration of the Children and Youth Social Service Programs. Specifically, in compliance with 55 Pa. Code § 3140.31, the Counties must report their cumulative actual expenditures incurred for the provision of children and youth social services on a quarterly basis to DHS through the Act 148 Invoice package. The expenditures reported in the Act 148 Invoice Package refers to all costs for dependent and delinquent children and youth services funded or administered by DHS.

As part of our engagement, we reviewed the County Children and Youth Agency's submitted fiscal reports, as referenced above, which are included in the Act 148 Invoice package. Specifically, we reviewed the final, cumulative 4<sup>th</sup> Quarter fiscal reports submitted to DHS, along with the County Children and Youth Agency's related financial records and supporting documentation, to determine whether the County Children and Youth Agency's actual, cumulative expenditures and revenues were properly reported to DHS for the respective fiscal years (FYs). Any variances identified between the submitted and actual costs and revenues required adjustments to these fiscal reports, and thus, our Amended CY-370 Expenditure Report, Amended CY-370A Revenue Report, and Amended CY-348 Fiscal Summary, resulting from our engagement procedures and included in this report for each fiscal year included in our engagement period, reflect the County Children and Youth Agency's actual related costs and revenues for those years. The reports also include the impact of those costs and revenues on the County Children and Youth Agency's corresponding Net State Shares.

# **SECTION 1**

# AMENDED FISCAL REPORTS

FOR THE FISCAL YEAR:

JULY 1, 2017 to JUNE 30, 2018

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED

# COMPUTATION OF FINAL NET STATE SHARE

Approved State Allocation <sup>1</sup>			\$	3,976,950
Supplemental Act 148			_	0
Total State Allocation				3,976,950
State Share (CY348) <sup>2</sup>	\$	3,970,918		
Less: Major Service Category Adjustment		0	_	
Net State Share			\$	3,970,918
Less: Expenditures in Excess of the Approved State Al	location		_	0
Final Net State Share Payable <sup>3</sup>			\$	3,970,918
Actual Act 148 Revenues Received <sup>4</sup>				3,970,918
Net Amount Due County/(State) <sup>5</sup>			\$_	0

<sup>&</sup>lt;sup>1</sup> Approved State Allocation is the amount of Act 148 State Funds that were budgeted for the County.

<sup>&</sup>lt;sup>2</sup> State Share (CY348) is the total amount of County expenditures that are eligible for reimbursement from Act 148 Funds after audit adjustments are considered.

<sup>&</sup>lt;sup>3</sup> Final Net Share Payable is the net amount of reimbursable expenditures from Act 148 funds after audit adjustments are considered.

<sup>&</sup>lt;sup>4</sup> Actual Act 148 Revenues Received is the amount of Act 148 funds the County received.

<sup>&</sup>lt;sup>5</sup> Net Amount Due the County/(State) is the variance between the amount of Act 148 funds the County received and the Final Net State Share Payable to the County.

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED CY348 FISCAL SUMMARY

	A	В	С	D	H	F	G	Н	I	ſ	K
							Child Welfare				
	GRAND	PROGRAM	TITLE		TITLE	TITLE	Demonstration	MEDICAL	NET	STATE	LOCAL
	TOTAL	INCOME	IV-E	TANF	XX	IV-B	Project Title IV-E	ASSISTANCE	TOTAL	ACT 148	SHARE
NET CHILD WELFARE EXPENDITURES											
01. 100% REIMBURSEMENT	20,976	0	2,065	0	0	0	0	0	18,911	116,81	0
02. 90% REIMBURSEMENT	326,694	1,084	56,433	0	0	0	0	0	269,177	242,259	26,918
03. 80% REIMBURSEMENT	5,075,494	62,614	982,882	29,537	0	0	0	0	4,000,461	3,200,368	800,003
04. 60% REIMBURSEMENT	837,205	81,938	51,433	0	36,827	24,215	0	3,099	636,663	383,815	255,878
05. 50% REIMBURSEMENT	251,138	0	8	0	0	0	0	0	251,130	125,565	125,565
06. TOTAL NET CHILD WELFARE EXPEND.	6,511,507	145,636	1,092,821	29,537	36,827	24,215	0	3,099	5,179,372	3,970,918	1,208,454
YDC/YFC PLACEMENT COSTS											
07. 60% DHS PARTICIPATION	607,581	0							607,581	364,549	243,032
08. NON-REIMBURSABLE EXPENDITURES	1,579	0							1,579		1,579
09. TOTAL EXPENDITURES	7,120,667	145,636	1,092,821	29,537	36,827	24,215	0	3,099	5,788,532	4,335,467	1,453,065
		_									
10. TOTAL TITLE IV-D COLLECTIONS	46,677										
11. IIILE IV-D Collections for IV-E Children	40,594										
12. STATE ACT 148 - line 6	3,970,918										

3,976,950

13. STATE ACT 148 ALLOCATION

3,970,918

14. ADJUSTED STATE SHARE (lower of 12 or 13)

3,970,918 3,970,918

AMENDED STATE SHARE (ACT 148)

INVOICE

ACT 148 AMOUNT RECEIVED

ADJUSTIMENT TO STATE SHARE

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED CY370A REVENUE REPORT

MAJOR SERVICE CATEGORIES						DEVENTIL	Sabanos					
& COSI CENTENS	1-	2	3	4	5	9	6 7	8	6	10	11	12
	TOTAL	PROGRAM	TITLE IV-E	TITLE IV-E				Child Welfare Demonstration	MEDICAL	NET REIMBURSABLE	STATE	LOCAL
IN-HOME	EXPENDITURES	_	MAINTENANCE	_	TANF	TITLE XX 1	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
1-A ADOPTION SERVICE	20,976			2,065	0		0	0	0	118,911	18,911	0
	1,		437,367	1,531			0	0	0	600,718	480,574	120,144
			8,698				0	0	0	86,580	69,264	17,316
1-D COUNSELING - DEPENDENT	940,660			0	29,537	0	0	0	0	911,123	728,898	182,225
1-E COUNSELING - DELINQUENT	17,820			0	0	0	0	0	0	17,820	14,256	3,564
I-F DAY CARE	948			0	0	0	0	0	0	948	758	190
	0			0	0	0	0	0	0	0	0	0
	59,587			0	0	0	0	0	0	59,587	47,670	11,917
1-I HOMEMAKER SERVICE	0			0	0	0	0	0	0	0	0	0
1-J INTAKE & REFERRAL	84,702	0		14,399	0	0	0	0	0	70,303	56,242	14,061
1-K LIFE SKILLS - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-L   LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	344,876	0		57,880	0	0	0	0	0	286,996	229,597	57,399
1-N PROTECTIVE SERVICE - GENERAL	1,436,010	0		159,076	0	0	0	0	0	1,276,934	1,021,547	255,387
1-0 SERVICE PLANNING	48,348	0		6,931	0	0	0	0	0	41,417	33,134	8,283
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT	25,986	0		8	0		0	0	0	25,978	12,989	12,989
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT	0	0		0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	4,114,807		446,065	241,890	29,537	0	0	0	0	3,397,315	2,713,840	683,475
										`	,	,
COMMUNITY BASED	TOTAL REIMBURSABLE	Ъ	TITLE IV-E	TITLE IV-E				Child Welfare Demonstration	MEDICAL		STATE	LOCAL
PLACEMENT	EXPENDITURES	INCOME	MAINTENANCE	ADMIN		TITLE XX 1	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
2-A ALTERNATIVE TREATMENT - DEPENDENT	0		0			0	0	0	0	0	0	0
2-B ALTERNATIVE TREATMENT - DELINQUENT	0		0			0	0	0	0	0	0	0
2-C COMMUNITY RESIDENTIAL - DEPENDENT	7,537		0	1,27		0	0	0	0	6,258	5,006	1,252
2-D COMMUNITY RESIDENTIAL - DELINQUENT	2,604		0			0	0	0	0	2,604	2,083	521
2-E EMERGENCY SHELTER - DEPENDENT	326,694	1,08	3,085	53,348	0	0	0	0	0	269,177	242,259	26,918
2-F EMERGENCY SHELTER - DELINQUENT	0		0		0	0	0	0	0	0	0	0
2-G FOSTER FAMILY - DEPENDENT	996,702	62,61	113,651	181,		0	0	0	0	638,512	510,810	127,702
2-H FOSTER FAMILY - DELINQUENT	908		0	I4		0	0	0	0	661	529	132
2-1 SUP. INDEPENDENT LIVING - DEPENDENT	0		0			0	0	0	0	0	0	0
SOF. INDEPENDE	0		0 2			0	0	0	0	0 000	0	0
2-K SUBTOTAL CBP	1,334,343	65,698	116,/30	730,097	0	0	0	0	0	717,/16	/60,08/	576,961
	TOTAL							Child Welfare		NET		
INSTITUTIONAL	REIMBURSABLE	PROGRAM	TITLE IV-E	TITLE IV-E				Demonstration	MEDICAL	REIMBURSABLE	STATE	LOCAL
PLACEMENT	EXPENDITURES	INCOME	MAINTENANCE	ADMIN.	TANF	TITLE XX 1	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
3-A JUVENILE DETENTION SERVICE	225,152								0	225,152	112,576	112,576
3-B RESIDENTIAL SERVICE - DEPENDENT	244,780		12,117	2,685		0	0	0	0	207,304	124,382	82,922
3-C RES. SERVICE - DELINQUENT (NON YDC/YFC)	376,765	59,264	0	0		36,827	24,215	0	0	256,459	153,875	102,584
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0							0	0	0	0
3-E YDC SECURE	607,581									607,581	364,549	243,032
3-F SUBTOTAL INSTITUTIONAL	1,454,278	81,938	12,117	2,685	0	36,827	24,215	0	0	1,296,496	755,382	541,114
					-	-						
4 ADMINISTRATION	215,660	0		36,631		0	0	0	3,099	175,930	105,558	70,372
TOTAL BEVENIES	7 119 088	145 636	574 918	517 903	20 537	26.877	24 215	0	3 000	5 786 983	7375 467	1 451 486
				1			1		2006		2 (22)	201,1201,1

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED CY370 EXPENDITURE REPORT

MAJOR SERVICE CATEGORIES												
& COST CENTERS			BJECTS OF	OBJECTS OF EXPENDITURE								
	-	2	3	4	5	9	7	∞	6	10	11	12
	WAGES	THE STATE OF THE S					HOL	Children	Children	Non-		Program Income
IN-HOME	AND SALARIES	EMPLOYEE	SUBSIDIES	OPERATING	PURCHASED SERVICES /	FIXED	EXPENDITURES	Served (by county)	Served (Purchased)	Keimbursable Non PS\Sub.	Purchased Serv/ Subsidies	related to all Non- Reimbursable
1-A ADOPTION SERVICE	8,456		_		0	0	21,005	9	0		0	0
1-B ADOPTION ASSISTANCE	0			2,485	0	0	1,039,616	0	116	0	0	0
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSH	0		95,278	0	0	0	95,278	0	14		0	0
1-D COUNSELING - DEPENDENT	0			0	940,660	0	940,660	0	187		0	0
1-E COUNSELING - DELINQUENT	0	0		0	17,820	0	17,820	0	10	0	0	0
1-F DAY CARE	0	0		0	1,532	0	1,532	0	<i>L</i>	0	584	0
1-G DAY TREATMENT - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-H DAY TREATMENT - DELINQUENT	0	0		0	59,587	0	59,587	0	8	0	0	0
1-I HOMEMAKER SERVICE	0	0		0	0	0	0	0	0	0	0	0
1-J INTAKE & REFERRAL	50,700	21,957		12,045	0	0	84,702	763	0	0	0	0
1-K LIFE SKILLS - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-L   LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	204,868	87,402		52,626	0	0	344,896	259	0	20	0	0
1-N PROTECTIVE SERVICE - GENERAL	562,634	233,800		146,859	493,427	0	1,436,720	1,026	2,332	710	0	0
1-O SERVICE PLANNING	26,204	9,626		12,520	0	0	48,350	1,285	0	2	0	0
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT				99	25,930		25,986	0	103		0	0
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT				0	$\equiv$		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	852,862	355,415	1,132,409	236,510	1,538,956	0	4,116,152			761	584	0
Nt	umber of Chil	dren receiving	Ja-NON-PI	RCHASED IN	Number of Children receiving only NON-PURCHASED IN-Home Services	40						
	WAGES							DAYS	Children	Non-		Program Income
COMMUNITY BASED	AND	EMPLOYEE			$\overline{}$	FIXED	TOTAL	OF	Served		Pur	related to all Non-
PLACEMENT  2 A AT TERMIATIVE TREATMENT PERENDENT	SALARIES	BENEFIT	SUBSIDIES	SUBSIDIES OPERATING	SERVICES	ASSETS	EXPENDITURES	CARE	(Purchased)	Non PS\Sub.	Subsidies	Reimbursable
2-A ALIENNALIVE INCALMENT - DELENDENT 2 D ALTEDNATIVE TREATMENT DEL INCIDENT					0 0		0			0		
2-C COMMINITY RESIDENT - DEFINACIONAL	3 260	1 285		7 083	0 0	0 0	7 537		0			0
2-D COMMUNITY RESIDENTIAL - DELINOUENT	0			0	2.604	0	2.604	14	2			0
2-E EMERGENCY SHELTER - DEPENDENT	191,128	70,558		3,107	61,927	0	326,720	814	35	26	0	0
2-F EMERGENCY SHELTER - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-G FOSTER FAMILY - DEPENDENT	14,230	5,243	0	58,699	918,603	0	996,775	14,305	94	73	0	0
2-H FOSTER FAMILY - DELINQUENT	0	0	0	908	0	0	908	0	0	0	0	0
2-1 SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0	0	0	0	0	0	0	0	0
2-J SUP. INDEPENDENT LIVING - DELINQUENT	0		0	0	0	0	0	0	0	0	0	0
2-K SUBTOTAL CBP	208,627	77,086	0	65,595	983,134	0	1,334,442	15,133	131	66	0	0
	270 4 78							02874	7	5		. 4
USTITITIONAL	WAGES	EMPLOYEE			PURCHASED	FIXED	TOTAL	DAYS	Children	Non- Reimhursable	Non-Keim. Purchased Serv/	Non-Keim. Program
PLACEMENT	SALARIES	BENEFITS	SUBSIDIES	OPERATING		ASSETS	EXPENDITURES	CARE	(Purchased)			Income
3-A JUVENILE DETENTION SERVICE	0		0	0	-	0	225,152	761	26		0	0
3-B RESIDENTIAL SERVICE - DEPENDENT	7,560	2,670	0	6,495	228,156	0	244,881	1,570	6	101	0	0
3-C RES. SERVICE - DELINQUENT (EXCEPT YDC/YFC)	0			400	376,365	0	376,765	2,076	17	0	0	0
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0	0	0	0	0	0	0	0	0	0	0
3-E YDC SECURE	0	0	0	0	607,581	0	607,581	1,053	<i>L</i>	0	0	0
3-F SUBTOTAL INSTITUTIONAL	7,560	2,670	0	6,895	1,437,254	0	1,454,379	5,460	59	101	0	0
A CARL MANAGEMENT	i di					c	700					C
4 ADMINISTRATION	60,795	23,357	0	131,542	0	0	215,694	215,694		34	0	0
5 TOTAL EXPENDITURES	1,129,844	458,528	1,132,409	440,542	3,959,344	0	7,120,667			995	584	0
	,	Č		113,034								

County Indirect Costs = \$ 113,024

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2017 TO JUNE 30, 2018 AMENDED

# SUMMARY OF EXPENSE AND EXPENSE ADJUSTMENTS

COST CEN	TER ITEMS		AS REPORTED PER CY370		INCREASE (DECREASE)		AS AMENDED PER CY370
COST CEN	TER TIEWIS		FER C 13/0		(DECKEASE)		C1370
Adoption Service		\$	21,005	\$	0	\$	21,005
Adoption Assistance			1,039,616		0		1,039,616
Subsidized Permanent Leg	gal Custodianship		95,278		0		95,278
Counseling			958,480		0		958,480
Day Care			1,532		0		1,532
Day Treatment			59,587		0		59,587
Homemaker Service			0		0		0
Intake and Referral			84,702		0		84,702
Life Skills			0		0		0
Protective Service - Child	Abuse		344,896		0		344,896
Protective Service - Gene	ral		1,436,720		0		1,436,720
Service Planning			48,350		0		48,350
Juvenile Act Proceedings			25,986		0		25,986
Alternative Treatment			0		0		0
Community Residential			10,141		0		10,141
Emergency Shelter			326,720		0		326,720
Foster Family			997,581		0		997,581
Supervised Independent I	Living		0		0		0
Juvenile Detention Service			225,152		0		225,152
Residential Service			621,646		0		621,646
Secure Residential Service	e (Except YDC)		0		0		0
YDC Secure			607,581		0		607,581
Administration			215,694		0		215,694
	Combined Total Expense	•	7,120,667		0	-	7,120,667
	Less Non-reimbursables		1,579		0	-	1,579
	Total Net Expense	\$	7,119,088	\$	0	\$_	7,119,088
			AS				AS
			REPORTED		INCREASE		AMENDED PER
OBJECTS OF	EXPENDITURE		PER CY370		(DECREASE)		CY370
Wages and Salaries		\$	1 120 944	\$	0	\$	1,129,844
Employee Benefits		Ф	1,129,844	Ф		Ф	
Subsidies			458,528		0		458,528
			1,132,409		0		1,132,409
Operating			440,542		0		440,542
Purchased Services			3,959,344		0		3,959,344
Fixed Assets	Combined Tetal France		7 120 667		0	-	7 120 667
	Combined Total Expense		7,120,667		0		7,120,667
	Less Non-reimbursables	-	1,579		0	-	1,579
	Total Net Expense	\$	7,119,088	\$	0	\$_	7,119,088

# **SECTION 2**

# AMENDED FISCAL REPORTS

FOR THE FISCAL YEAR:

JULY 1, 2018 to JUNE 30, 2019

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED

# COMPUTATION OF FINAL NET STATE SHARE

Approved State Allocation <sup>1</sup>			\$ 4,211,889
Supplemental Act 148			 197,482
Total State Allocation			4,409,371
State Share (CY348) <sup>2</sup>	\$	4,409,371	
Less: Major Service Category Adjustment		0	
Net State Share			\$ 4,409,371
Less: Expenditures in Excess of the Approved State Allocation	ation		 0
Final Net State Share Payable <sup>3</sup>			\$ 4,409,371
Actual Act 148 Revenues Received <sup>4</sup>			 4,409,371
Net Amount Due County/(State) <sup>5</sup>			\$ 0

<sup>&</sup>lt;sup>1</sup> Approved State Allocation is the amount of Act 148 State Funds that were budgeted for the County.

<sup>&</sup>lt;sup>2</sup> State Share (CY348) is the total amount of County expenditures that are eligible for reimbursement from Act 148 Funds after auditor's adjustments are considered.

<sup>&</sup>lt;sup>3</sup> Final Net Share Payable is the net amount of reimbursable expenditures from Act 148 funds after auditor's adjustments are considered.

<sup>&</sup>lt;sup>4</sup> Actual Act 148 Revenues Received is the amount of Act 148 funds the County received.

<sup>&</sup>lt;sup>5</sup> Net Amount Due the County/(State) is the variance between the amount of Act 148 funds the County received and the Final Net State Share Payable to the County.

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019

AMENDED CY348 FISCAL SUMMARY

	A	В	C	D	Э	H	Ð	Н	Ι	J	K
	GRAND	PROGRAM	TITLE		TITLE	TITLE	Child Welfare Demonstration	MEDICAL	NET	STATE	LOCAL
	TOTAL	INCOME	IV-E	TANF	XX	IV-B	Project Title IV-E	ASSISTANCE	TOTAL	ACT 148	SHARE
NET CHILD WELFARE EXPENDITURES							, III				
01. 100% REIMBURSEMENT	292	0	55	0	0	0	0	0	237	237	0
02. 90% REIMBURSEMENT	13,330	102	5,722	0	0	0	0	0	7,506	6,755	751
03. 80% REIMBURSEMENT	5,919,741	87,438	1,109,134	29,537	0	0	0	0	4,693,632	3,754,906	938,726
04. 60% REIMBURSEMENT	1,032,918	54,150	78,036	0	36,827	24,215	0	1,189	838,501	503,100	335,401
05. 50% REIMBURSEMENT	288,746	0	0	0	0	0	0	0	288,746	144,373	144,373
06. TOTAL NET CHILD WELFARE EXPEND.	7,255,027	141,690	1,192,947	29,537	36,827	24,215	0	1,189	5,828,622	4,409,371	1,419,251
YDC/YFC PLACEMENT COSTS											
07. 60% DHS PARTICIPATION	167,994	0							167,994	100,796	67,198
08. NON-REIMBURSABLE EXPENDITURES	5,636	0							5,636		5,636
09. TOTAL EXPENDITURES	7,428,657	141,690	1,192,947	29,537	36,827	24,215	0	1,189	6,002,252	4,510,167	1,492,085
10. TOTAL TITLE IV-D COLLECTIONS	60,266										
11. TITLE IV-D Collections for IV-E Children	44,562										
12. SIAIE ACI 148 - line 6	4,409,371										
13 STATE ACT 148 ALL OCATION	4 409 371										
	66666	<b>≕</b> a									
14. ADJUSTED STATE SHARE (lower of 12 or 13)	4,409,371										
INVOICE											
AMENDED STATE SHARE (ACT 148)	4,409,371										
ACT 148 AMOUNT NECETVED	4,409,571										
ADJUSTMENT TO STATE SHARE	0										

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED CY370A REVENUE REPORT

MAJOR SERVICE CATEGORIES												
& COST CENTERS					Ī	REVENUE	REVENUE SOURCES					
	- 1	2	3	4	2	9	7	8	6	10	=	12
NHOME	TOTAL REIMBURSABLE EXPENDITIBES	PROGRAM	TITLE IV-E Maintenance	TITLE IV-E			TITI E IV.B	Child Welfare Demonstration	MEDICAL	NET REIMBURSABLE EXPENDITIBES	STATE ACT 148	LOCAL
1-A ADOPTION SERVICE	292	INCOME	MAINTENANCE	ADMIN.	I AINF	IIIE VV	0 ()	Project life IV-E	ASSISTANCE ()		237	O O
1-B ADOPTION ASSISTANCE	1.036,744	0	452,789	1,335	_		0	0	0	582,620	466,096	116,524
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSH		0	8,754	0			0	0	0	90,304	72,243	18,061
1-D COUNSELING - DEPENDENT	1,154,138	0		0	29,537	0	0	0	0	1,124,601	899,681	224,920
1-E COUNSELING - DELINQUENT	4,467	0		0	0	0	0	0	0	4,467	3,574	893
	1,687	0		0	0	0	0	0	0	1,687	1,350	337
	0			0	0	0	0	0	0	0 777	0 335.03	0 00 01
1-H DAT INCATINENT - DELINQUEINT	03,444				0 0	0 0		0		03,444	00,733	12,009
	110.930	0		18.250	0	0	0	0	0	92.680	74.144	18.536
Т.	0	0		0	0	0	0	0	0	0	0	0
	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	356,016	0		58,493	0	0	0	0	0	297,523	238,018	59,505
1-N PROTECTIVE SERVICE - GENERAL	1,373,123	0		132,448	0	0	0	0	0	1,240,675	992,540	248,135
1-O SERVICE PLANNING	5,176	0		39	0	0	0	0	0	5,137	4,110	1,027
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT	25,500	0		0	0		0	0	0	25,500	12,750	12,750
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT	0			0	=		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	4,230,575	0	461,543	210,620	29,537	0	0	0	0	3,528,875	2,815,498	713,377
	TOTAL							Child Welfare		NET		
COMMUNITY BASED	REIMBURSABLE	PROGRAM	TITLE IV-E	TITLE IV-E				Demonstration	MEDICAL	REIMBURSABLE	STATE	LOCAL
PLACEMENT	EXPENDITURES		MAINTENANCE	ADMIN.	TANF	TITLE XX 1	TITLE IV-B	Project Title IV-E	ASSISTANCE	_	ACT 148	SHARE
2-A ALTERNATIVE TREATMENT - DEPENDENT	0	0	0	0		0	0	0	0	0	0	0
2-B ALTERNATIVE TREATMENT - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-C COMMUNITY RESIDENTIAL - DEPENDENT	840		0	142		0	0	0	0	869	558	140
2-D COMMUNITY RESIDENTIAL - DELINQUENT	37,386		0	0		0	0	0	0	37,386	29,909	7,477
2-E EMERGENCY SHELTER - DEPENDENT	13,330	102	2,645	3,077	0	0	0	0	0	7,506	6,755	751
2-F EMERGENCY SHELTER - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-G FOSTER FAMILY - DEPENDENT	1,676,732	87,438	142,707	294,177		0	0	0	0	1,152,410	921,928	230,482
2-H FOSTER FAMILY - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-I SUP. INDEPENDENT LIVING - DEPENDENT	0		0	0		0	0	0	0	0	0	0
SUP. INDEPENDE	0		0	0		0	0	0	0	0	0	0
2-K SUBTOTAL CBP	1,728,288	87,540	145,352	297,396	0	0	0	0	0	1,198,000	959,150	238,850
	TOTAL							Child Welfare		NET		
INSTITUTIONAL	REIMBURSABLE	Ы	TITLE IV-E	TITLE IV-E				Demonstration	MEDICAL	REIMBURSABLE	STATE	LOCAL
PLACEMENT	EXPENDITURES	INCOME	MAINTENANCE	ADMIN.			TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
3-A JUVENILE DETENTION SERVICE	263,246	0							0	263,246	131,623	131,623
3-B RESIDENTIAL SERVICE - DEPENDENT	343,850	25,834	47,664	(51)		0	0	0	0	270,403	162,242	108,161
3-C RES. SERVICE - DELINQUENT (NON YDC/YFC)	475,487	28,316	0	(4,595)		36,827	24,215	0	0	390,724	234,434	156,290
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0							0	0	0	0
3-E YDC SECURE	167,994	0								167,994	100,796	67,198
3-F SUBTOTAL INSTITUTIONAL	1,250,577	54,150	47,664	(4,646)	0	36,827	24,215	0	0	1,092,367	629,095	463,272
4 ADMINISTRATION	213,581	0		35,018		0	0	0	1,189	177,374	106,424	70,950
5 TOTAL REVENUES	7,423,021	141,690	654,559	538,388	29,537	36,827	24,215	0	1,189	5,996,616	4,510,167	1,486,449

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED CY370 EXPENDITURE REPORT

& COST CENTERS		,	10000									
	1	2	3	4	5	9	7	8	6	10	11	12
	WAGES	EMPI OVEE	ſ×		PURCHASED	FIXED	TOTAI	Children	Children	Non- Reimburgable	Non-Reim.	Program Income
IN-HOME	SALARIES		SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	<b>9</b>	(Purchased)	Non PS\Sub.	Subsidies	Reimbursable
1-A ADOPTION SERVICE	0	0		309	0	0	309	0	0	17	0	0
1-B ADOPTION ASSISTANCE	0	0	1,036,492	252	0	0	1,036,744	0	112	0	0	0
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSHI	SHI 0	0	99,058	0	0	0	99,058	0	14	0	0	0
	0			150	1,153,988	0	1,154,138	0	187	0	0	0
	0		≡	0	4,467	0	4,467		3	0	0	0
1-F DAY CARE	0			0	5,556	0	5,556	0	8	0	3,869	0
1-G DAY TREATMENT - DEPENDENT	0			0	0	0	0	0	0	0	0	0
1-H DAY TREATMENT - DELINQUENT	0	0		0	63,444	0	63,444	0	11	0	0	0
1-I HOMEMAKER SERVICE	0	0		0	0	0	0	0	0	0	0	0
1-J INTAKE & REFERRAL	69,541	28,637	,	12,752	0	0	110,930	872	0	0	0	0
1-K LIFE SKILLS - DEPENDENT	0			0	0	0	0	0	0	0	0	0
1-L LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	221,942	06		43,939	0	0	356,103	476	0	87	0	0
	496,108	198,8		122,126	556,819	0	1,373,913	1,019	2,649	790	0	0
1-O SERVICE PLANNING	0	48		5,130	0	0	5,178	1,495	0	2	0	0
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT				0	25,500		25,500	0	98	0	0	0
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT				0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	787,591	317,767	1,135,550	184,658	1,809,774	0	4,235,340			968	3,869	0
	Number of Chil	dren receiving	Jd-NON-PI	Number of Children receiving only NON-PURCHASED IN-Home Services	Home Services	37						
COMMUNITY BASED	WAGES	EMPLOYEE	(2)		PURCHASED	FIXED	TOTAL	DAYS	Children	Non- Reimbursable	Non-Reim. Purchased Serv/	Program Income related to all Non-
PLACEMENT	SALARIES		SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	CARE	(Purchased)	Non PS\Sub.	Subsidies	Reimbursable
2-A ALTERNATIVE TREATMENT - DEPENDENT	0	0	0	0	0	0	0	0	0	0	0	)
2-B ALTERNATIVE TREATMENT - DELINQUENT	0			0	0	0	0	0	0	0	0	0
2-C COMMUNITY RESIDENTIAL - DEPENDENT	0			840	0	0	840	0	0	0	0	0
2-D COMMUNITY RESIDENTIAL - DELINQUENT	0	0	0	0	37,386	0	37,386	201	1	0	0	0
2-E EMERGENCY SHELTER - DEPENDENT	0	6	0	1,078	12,243	0	13,330	176	8	0	0	0
2-F EMERGENCY SHELTER - DELINQUENT	0			0	0	0	0	0	0	0	0	0
2-G FOSTER FAMILY - DEPENDENT	272,892	114,230	0	85,067	1,204,999	0	1,677,188	19,734	73	456	0	0
2-H FOSTER FAMILY - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-1 SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0	0	0	0	0	0	0	0	0
2-J SUP. INDEPENDENT LIVING - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-K SUBTOTAL CBP	272,892	114,239	0	86,985	1,254,628	0	1,728,744	20,111	82	456	0	0
	WAGES							DAVe	Childman	Non	Non Daim	Mon Doin
INSTITUTIONAL PI ACEMENT	AND	EMPLOYEE	e menores	OPED A TIME	PURCHASED	FIXED	TOTAL	OF	Served	Reimbursable	Purchased Serv/	Program
3-A ITIVENIT E DETENTION SERVICE	OTTO		_		263.236	0	263.246	CAINE	(1 unchaseu)	TAGILL SASHO.	Outsidies	UICOIIIC
3-R RESIDENTIAL SERVICE - DEPENDENT	16 474	7 17		6 183	314 262	0	344 059	1.731	10	209	0	0
3-C RES. SERVICE - DELINOUENT EXCEPT YDC/YFC)	0	ζ,		1.120	474.423	0	475.543	2.478	13	95	0	0
3-D SECURE RES. SERVICE (EXCEPT YDC)	0			0	0	0	0	0	0	0	0	0
3-E YDC SECURE	0			0	167,994	0	167,994	306	2	0	0	0
3-F SUBTOTAL INSTITUTIONAL	16,474	7,140		7,313	1,219,915	0	1,250,842	5,121	44	265	0	0
4 ADMINISTRA TITON	330 13	905.00		177 070	C	C	102 010			021		
+ ADMINISTRATION	ccu,/c	77,		133,0/0	n	0	213,731			OCI	Ο	
5 TOTAL EXPENDITURES	1,134,012	461 944	1125 550	112 834	712 704 717	<	737 OCK F			ייייייייייייייייייייייייייייייייייייייי	0,000	
		101		117,031	1,10,407,4	0	1,00,024,1			1,/0/	3,809	

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED

# SUMMARY OF EXPENSE AND EXPENSE ADJUSTMENTS

		AS				AS
	RE	EPORTED		INCREASE	AN	MENDED PER
COST CENTER ITEMS		ER CY370		DECREASE)		CY370
Adoption Service	\$	309	\$	0	\$	309
Adoption Assistance	1	,036,744		0		1,036,744
Subsidized Permanent Legal Custodianship		99,058		0		99,058
Counseling	1	,158,605		0		1,158,605
Day Care		5,556		0		5,556
Day Treatment		63,444		0		63,444
Homemaker Service		0		0		0
Intake and Referral		110,930		0		110,930
Life Skills		0		0		0
Protective Service - Child Abuse		356,103		0		356,103
Protective Service - General	1	,373,913		0		1,373,913
Service Planning		5,178		0		5,178
Juvenile Act Proceedings		25,500		0		25,500
Alternative Treatment		0		0		0
Community Residential		38,226		0		38,226
Emergency Shelter		13,330		0		13,330
Foster Family	1	,677,188		0		1,677,188
Supervised Independent Living	-	0		0		0
Juvenile Detention Service		263,246		0		263,246
Residential Service		819,602		0		819,602
Secure Residential Service (Except YDC)		015,002		0		0
YDC Secure		167,994		0		167,994
Administration		213,731		0		213,731
Combined Total Expense		7,428,657	_	0	-	7,428,657
Combined Total Expense	,	,420,037		O		7,428,037
Less Non-reimbursables		5,636	_	0		5,636
Total Net Expense	\$ <u></u>	7,423,021	\$_	0	\$	7,423,021
		AS				AS
		EPORTED		INCREASE	AN	MENDED PER
OBJECTS OF EXPENDITURE	PE	ER CY370	(	DECREASE)		CY370
Westernal Calada	ф <b>1</b>	124.012	d)	0	¢.	1 124 012
Wages and Salaries	\$ 1	,134,012	\$	0	\$	1,134,012
Employee Benefits	_	461,944		0		461,944
Subsidies	1	,135,550		0		1,135,550
Operating		412,834		0		412,834
Purchased Services	4	1,284,317		0		4,284,317
Fixed Assets		0	_	0		0
Combined Total Expense	7	7,428,657		0		7,428,657
Less Non-reimbursables		5,636	_	0		5,636
Total Net Expense	\$	7,423,021	\$_	0	\$	7,423,021

# **SECTION 3**

# STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

# <u>Finding – Lack of Internal Control Policies and Procedures to Reduce the Risk of Paying Overbillings or Fraudulent Billings by Contracted In-Home Purchased Service Providers (Resolved)</u>

In our prior engagement report, covering the July 1, 2014 to June 30, 2017 fiscal years, we cited the Mifflin County Children and Youth Agency (agency) for failing to have internal control policies and procedures in place to reduce the risk of paying overbillings and/or fraudulent billings submitted by contracted In-Home Purchased Service Providers. For contracted In-Home Fee-for-Service providers, the agency could not provide evidence that substantiated the validity of the number of units invoiced for each individual listed on these providers' submitted invoices. Agency management stated, during the conduct of our previous engagement, they did not have policies and procedures in place to obtain reasonable assurance that the services related to the fees or operating costs invoiced by contracted In-Home Purchased Services providers were actually provided, and if provided, provided in adherence to executed contract terms.

During the conduct of our current engagement, we reviewed the agency's monitoring procedures and determined that, as of February 16, 2018, the agency fully implemented fiscal-related monitoring procedures in order to reduce the agency's risk of paying overbillings or fraudulent billings submitted by contracted In-Home Purchased Service providers and to obtain reasonable assurance that services related to costs invoiced by these providers were actually provided and provided in adherence to executed contract terms. Because of the Covid-19 pandemic, the agency did not perform annual on-site monitoring in the spring of 2020 and resumed on-site monitoring procedures in the spring of 2021.

The fiscal-related monitoring policy requires that on-site monitoring be performed, at least annually, for all regularly used In-Home Purchased Service providers. Provider invoices are selected for review and supporting documentation for ten percent of randomly selected clients is requested. During on-site provider reviews, agency staff compare the provider invoices to the respective provider's supporting documentation which includes: time and travel sheets; employee time cards; and client files. Any discrepancies found during on-site monitoring are discussed with the provider and documented on a Monitoring Tool Report. If the agency is overbilled, a solution is discussed with the provider.

Based on the results of the procedures we performed during the conduct of our current engagement, we concluded that sufficient fiscal-related monitoring policies and procedures were in place to substantiate the validity of the number of units invoiced by contracted In-Home Fee-for-Service providers, which reduced the agency's risk of paying overbillings and/or fraudulent billings submitted by these providers. Therefore, we concluded that the issuance of a repeat finding is not warranted.

# **SECTION 4**

# CURRENT ENGAGEMENT FINDING AND RECOMMENDATIONS

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT FINDING AND RECOMMENDATIONS

# <u>Finding - Mifflin County Children and Youth Agency Funds Were Commingled With</u> <u>Funds in the County's General Fund</u>

<u>Condition</u>: We found that the Mifflin County Children and Youth Agency's funds were commingled with funds in Mifflin County's General Fund, and a children and youth account balance was not maintained.

<u>Criteria</u>: Good business practices and an adequate system of internal controls include accounting for assets, liabilities, revenues, and expenditures in sufficient detail to efficiently and effectively prepare relevant financial reports, and the commingling of funds and related revenues and expenditures for which separate reporting is required represents a deficiency in the system of internal controls.

55 Pa. Code Chapter 3140. Planning and Financial Reimbursement Requirements for County Children and Youth Social Service Programs

• Section 3140.21. Reimbursement for Services. General. "(a) Under section 704.1 of the Public Welfare Code (62 P.S. § 704.1), the Department reimburses expenses incurred by the county for children and youth social services, including services to alleged and adjudicated dependent and delinquent children according to an approved county plan and budget estimate up to the amount of State funds allocated to the county under section 709.3 of the Public Welfare Code (62 P.S. § 709.3)."

Children, Youth and Families Bulletin 3140-18-01: Fiscal Year 2016-2017 Act 148 Invoicing & Medicaid Invoicing Procedures for County Child Welfare Services — Instructions for Completion of County Children and Youth Social Service Programs Expenditure Report. This is a report of **actual expenditures** of the County Children and Youth Agency categorized for all services, into specific cost centers by intermediate object of expenditures.

55 Pa. Code §3170. Allowable Costs and Procedures for County Children and Youth.

Section 3170.11(b). Purpose. "The Department will only participate in expenditures or activities which are permitted under the County Code (16 P.S. § § 101-2902) applicable to the particular county requesting reimbursement. The Department will participate financially in the payment of those expenditures which are necessary and justifiable for program operation..."

Section 3170.11(e). Purpose. "This chapter shall apply to county children and youth social services agencies in the Commonwealth, and providers of service to the county agencies, where applicable."

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT FINDING AND RECOMMENDATIONS

Section 3170.105. Earned Interest. "Interest earned by the county on Departmental funds shall be considered as other income to reduce total expenditures in arriving at eligible expenditures for Departmental participation. However, since interest is considered a legitimate revenue of the county, it is available for use by the county to increase the level of service provided. Interest cannot be used to offset the county's matching share, to fund non-children and youth related services, or county general expenses..."

<u>Cause</u>: The County's accounting system was not compatible with the Children and Youth agency accounting system and the funds were not separated within the County's General Fund to enable the County to maintain a separate balance for Children and Youth funds. The County has discussed solutions on how to separate the Children and Youth funds, but corrective actions have not been made.

<u>Effect</u>: The commingling of funds increases the risk of expending funds restricted for the provision of children and youth services on unrelated purposes and of interest earned on the restricted funds not being allocated to and expended for authorized children and youth services.

Recommendations: Mifflin County management should develop and implement internal controls to ensure that funds for the provision of children and youth services are accounted for separate from other county funds. This should include the maintenance of a separate fund or accounting balance for children and youth funds, allocation of interest earned on the balance to the balance, and expenditure of interest earned solely for authorized children and youth services.

<u>Agency Representative Response</u>: The County and children and youth agency are currently in discussions to separate children and youth funds from the County General Funds.

<u>Auditor's Conclusion</u>: We will follow up with agency management, during our next engagement, to determine whether children and youth funds are separated from the County General Funds and interest earned on the children and youth balance is used for authorized children and youth services.

# **SECTION 5**

# CURRENT ENGAGEMENT OBSERVATION

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT OBSERVATION

Observation – Despite the Pennsylvania Department of Human Services Apparent Strides in Increasing the Protection of At-Risk Children in the Care of Contracted In-Home Preventative Service Providers, DHS Failed to Review the Adequacy of the C&Y Agencies Procedures and Results for Ensuring these Providers Comply with CPSL Requirements.

The vast majority of Pennsylvania's County Children and Youth (C&Y) Agencies contract with non-government In-Home Preventative Service Providers (Contracted Providers) to deliver services to children outside of an institutional or community-based setting, and those services are referred to as In-Home Purchased Services.<sup>2</sup> The Child Protective Services Law (CPSL) requires the conduct of Criminal Background Checks and Child Abuse History Clearances (Certifications) for all Contracted Providers' (and their respective subcontractors') employees and direct volunteers.<sup>3</sup>

Since 2016, we have communicated concerns to the Pennsylvania Department of Human Services (DHS) that these Contracted Providers were not being monitored for compliance with the CPSL certification mandates. Specifically, this needed monitoring relates to obtaining assurance as to the sufficiency of each C&Y Agency's procedures for reviewing the Certifications of Contracted Providers' employees and volunteers and their respective subcontractors, whose duties require them to come into direct contact with children and taking appropriate corrective actions when disqualifying incidents are identified. Furthermore, these Contracted Providers are not subject to licensure nor annual inspections under the Human Services Code (Code).<sup>4</sup> Our concerns have been, and continue to be, communicated through the inclusion of a standardized observation in our C&Y Program engagement reports and through correspondence with DHS.

In February 2018, DHS senior management staff affirmed that DHS is responsible for communicating contract monitoring expectations to the C&Y Agencies and for implementing a method to ensure that the certification monitoring is being performed adequately. DHS staff

<sup>3</sup> 23 Pa.C.S. §§ 6344 and 6344.2. Please note that CPSL 23 Pa.C.S. § 6344.4 now requires recertification of the required state and federal background checks and the child abuse clearance every 60 months.

substitute care.

<sup>&</sup>lt;sup>2</sup> Institutional and community-based settings are those in which the child is outside of the home for the entire time (e.g., Juvenile Detention, Residential Services, Secure Residential, Youth Development Camps, Youth Forestry Camps, Foster Care, Emergency Shelter, Group Homes, etc.). In-Home supportive services are provided while the child is in their own home or supportive services provided to the child or child's family while the child is in

<sup>&</sup>lt;sup>4</sup> Based on a recent communication with DHS in early September 2020, the state agency candidly indicated that it lacks sufficient budgetary resources, leading to inadequate staffing to provide for the licensure and inspection of these Contracted Providers, which includes a large population of not only these providers, but also their subcontractors. Further, the implication of these budgetary constraints is that it would not be reasonable to pursue or support related legislation to make these Contracted Providers and their subcontractors subject to licensure and inspection. Please see the Special Note in Endnote 1.

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT OBSERVATION

also stated that DHS had communicated these expectations to the C&Y Agencies on numerous occasions since 2016.

### **Our 2018 Position Statement Letter**

On March 18, 2018, we sent a Position Statement Letter to the then DHS Deputy Secretary for Children, Youth and Families, which was also simultaneously delivered to the Pennsylvania Senate and House of Representatives' children and youth committee chairs focused on protecting the health, safety, and wellbeing of the children and youth receiving contracted inhome services across the Commonwealth. The major purpose of our letter was to express our concerns, as detailed above.

### **DHS Corrective Actions Taken**

In an effort to further address our concerns, DHS expanded its CPSL adherence requirements for C&Y Agencies through the issuance of its 2019 revision of its Single Audit Supplement (Supplement) for counties, effective for the fiscal year ended June 30, 2019. The Supplement included the following requirements for C&Y Agencies and their auditors who conduct Single Audits of counties.

# C&Y Agencies are required to:

- Monitor Contracted Provider adherence to the CPSL background check requirements to assure the safety of children receiving prevention, reunification, and aftercare services (services coded as in-home).
- Document these efforts and report them to DHS on a supplemental schedule included in each counties' Single Audit package.
- Create a listing of Contracted Providers that deliver in-home coded services.
- Monitor a sample of Contracted Providers' compliance with the CPSL requirements, including checking for incidents since the date of the background clearances.
- Communicate any violations to Contracted Providers and obtain a corrective action plan.
- Follow-up on implementation of the corrective action plan within six months.
- Document the results of the monitoring.

As part of the Single Audit, the auditors are required to perform Agreed-Upon Procedures with regard to the supplemental schedule noted above, including the following:

- Obtain a listing of Contracted Providers that deliver in-home coded services for the C&Y Agency.
- Test the listing of Contracted Providers for completeness.

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT OBSERVATION

- Analyze the C&Y Agency's documentation of monitoring activities for adequacy of
  monitoring, the C&Y Agency's obtaining of any necessary corrective action plans, the
  C&Y Agency's timely follow-up on corrective action plans, and the adequacy and
  accuracy of the monitoring documentation as represented on the supplemental schedule.
- Disclose any exceptions or findings within the Single Audit package for items not reflected on the supplemental schedule.

### **Our Current Position**

We believe that the requirements that DHS included in its Supplement are great first steps in obtaining assurance of the C&Y Agencies' compliance with the CPSL certification requirements. Specifically, having independent auditors reviewing the adequacy of the C&Y Agencies' monitoring of the CPSL background check requirements for Contracted Providers annually, and reporting the C&Y Agencies' monitoring efforts in a supplemental schedule of the Single Audit package that is provided to DHS appears to be effective. As part of the CPSL certification monitoring process, it is incumbent upon DHS to review the supplemental schedule and any exceptions or findings within the Single Audit packages to ascertain whether the C&Y Agencies are properly monitoring for CPSL certification requirements of its Contracted Providers. However, as of March 2021, DHS officials acknowledged that staff has not started reviewing the Single Audit packages for this purpose.<sup>5</sup>

This lack of review by DHS, as the oversight agency, is especially concerning considering DHS could remain unaware, despite receiving an audit report with the information, of a C&Y Agency failing to identify disqualifying incidents and/or take appropriate corrective actions when disqualifying convictions that would prohibit employees, volunteers, and subcontractors from having direct contact with children receiving services were identified. Therefore, we believe that it is imperative that DHS review the Single Audit packages for CPSL compliance by the C&Y Agencies in a timely manner.

Alternatively, DHS could implement its own monitoring process whereby it reviews the adequacy of the procedures each C&Y Agency has implemented related to ensuring its Contracted Providers and their subcontractors are complying with CPSL certification requirements and evaluate the results the C&Y Agencies found, including reviewing the corrective actions plans when disqualifying incidents were identified and verifying that the corrective action plans were implemented.<sup>i</sup>

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<sup>&</sup>lt;sup>5</sup> DHS informed us that they merely verbally inquire about the status of C&Y agencies' respective corrective action plans during their monitoring process.

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT OBSERVATION

# **Conclusion**

As the oversight agency, it is our opinion that DHS should ensure that every C&Y Agency and their respective Contracted Providers are actually adhering to the CPSL certification requirements. This specifically relates to obtaining assurance as to the adequacy of each C&Y Agency's procedures for reviewing the Certifications of their Contracted Providers' employees and volunteers and their subcontractors (whose duties require them to come into direct contact with children) and taking appropriate corrective action when disqualifying incidents are identified. We continue to believe that these children remain particularly vulnerable because contracted in-home services are oftentimes provided outside the presence and view of others.

Our Department understands and appreciates these budgetary difficulties and that it may not be practical, but it is definitely reasonable to have licensure and inspections under the Code for this very large population of these C&Y Agencies' Contracted Providers and their subcontractors.

<sup>&</sup>lt;sup>1</sup> Special Note: In marked contrast to contracted foster care parents/providers and day treatment centers/child residential facilities, as well as 12 other types of facilities and programs, these C&Y Contracted Providers are not subject to annual licensure and an inspection process in accordance with the Human Services Code (Code). As noted in an earlier footnote, DHS recently made the candid statement that it lacks sufficient budgetary resources, leading to inadequate staffing, to provide for the licensure and inspection of these Contracted Providers.

# MIFFLIN COUNTY CHILDREN AND YOUTH AGENCY REPORT DISTRIBUTION LIST

This report was originally distributed to the following:

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