AMENDED FISCAL REPORTS For Fiscal Years:

July 1, 2018 to June 30, 2019 July 1, 2019 to June 30, 2020

### Northumberland County Children and Youth Agency

May 2022



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

The Commissioners of Northumberland County Northumberland County Administration Center 399 South Fifth Street Sunbury, PA 17801

Dear Commissioners:

We have fulfilled the requirements pursuant to authority derived from Act 148 of 1976, as amended, (62 P.S. § 704.1(a)(4)) for the submitted CY-370 Expenditure Report, the CY-370A Revenue Report, and the CY-348 Fiscal Summary, hereinafter referred to as the submitted fiscal reports, and the related financial records of the Northumberland County Children and Youth Services (agency). The purpose of this engagement is to ascertain and certify the actual commonwealth expenditures incurred on behalf of children residing within the county for the fiscal years July 1, 2018 to June 30, 2019, and July 1, 2019 to June 30, 2020. The scope of our engagement was limited to the fiscal reports submitted to the Pennsylvania Department of Human Services (DHS) as part of the Act 148 Invoice Packages for the fiscal years ended June 30, 2019, and June 30, 2020.

Agency management is responsible for the preparation of the submitted fiscal reports, and compliance with children, youth, and families regulations. Our engagement procedures included a review of selected agency records and other procedures we deemed necessary to enable us to ascertain and certify the actual commonwealth expenditures incurred on behalf of children residing within the county. We also performed procedures to determine the county's compliance with certain provisions of 55 Pa. Code, Part V. Children, Youth, and Families Manual, Subpart C, Chapters 3140 and 3170 (55 Pa. Code §§ 3140.1 *et seq.* and 3170.1 *et seq.*). The engagement was not conducted, nor was it required to be, in accordance with professional auditing or attestation standards. We believe that our engagement procedures provided us a reasonable basis to ascertain and certify the actual commonwealth expenditures incurred on behalf of children residing within Northumberland County.

We certify the enclosed amended fiscal reports fairly present, in all material respects, the total commonwealth expenditures paid on behalf of children residing within the county for the 2018-2019 and 2019-2020 fiscal years based on the accrual basis of accounting.<sup>1</sup>

Adjustments to the agency's submitted fiscal reports resulting from the procedures we performed during this engagement are as follows:

- For the **2018-2019 fiscal year**, our engagement resulted in one adjustment being made to the agency's submitted fiscal reports. This adjustment in total impacted the agency's Net State Share by decreasing revenue by \$6,026. There is no impact on the Net State Share and no amount is due to the county or state because the agency's expenditures exceeded the total state Act 148 allocation by \$4,821 and the agency cannot receive state reimbursement in excess of the total state Act 148 allocation.
- For the **2019-2020 fiscal year**, our engagement resulted in two adjustments made to the agency's submitted fiscal reports. These adjustments in total affected the agency's Net State Share by decreasing agency expenditures by \$735 and increasing revenue by \$3,955. Based on the application of the state participation rates, the adjustments resulted in an amount due to the state totaling \$3,179.

This report includes the following finding and observation.

Finding – Northumberland County Juvenile Probation Agency Failed to Execute a Purchase of Service Agreement with a County Juvenile Justice Center.

Observation – Despite the Pennsylvania Department of Human Services Apparent Strides in Increasing the Protection of At-Risk Children in the Care of Contracted In-Home Preventative Service Providers, DHS Failed to Review the Adequacy of the C&Y Agencies Procedures and Results for Ensuring these Providers Comply with CPSL Requirements.

The results of our engagement procedures, as presented in this report, were discussed with agency management at an exit conference held on April 20, 2022.

This report is being forwarded to the DHS Bureau of Financial Operations and the Office of Children, Youth, and Families for review and settlement of any recommended adjustments included in our amended fiscal reports. You will be notified by DHS of the decisions made regarding the approval and finalization of any recommended adjustment amounts during the DHS settlement process and the impact, if any, on a future Act 148 payment. At that time, in accordance with the Commonwealth's General Rules of Administrative Practice and Procedure, 1 Pa. Code § 31.1 *et seq.*, you will be afforded the opportunity by Commonwealth DHS to appeal its settlement process decision.

<sup>&</sup>lt;sup>1</sup> In accordance with DHS regulations, the expenditures reported in the enclosed fiscal reports are limited to expenditures funded by allocations made pursuant to Act 148 of 1976, as amended, (62 P.S. § 704.1) and do not include any expenditures made from other appropriations or grant funds.

We appreciate the cooperation, assistance, and courtesy granted to our representatives by your officials and agency staff. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Sincerely,

Timothy L. Detoor

Timothy L. DeFoor Auditor General April 27, 2022

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#### BACKGROUND

The Department of the Auditor General (department) is responsible for reviewing the fiscal reports known as the submitted CY-370 Expenditure Report, the CY-370A Revenue Report, and the CY-348 Fiscal Summary of the 67 County Children and Youth Agencies. The department determines proper reporting and utilization of funds according to program regulations and guidelines under the Human Services Code 62 P.S. § 704.1(a)(4). The annual state Act 148 allocations are used by the counties to administer social services for the children and youth that reside within the Commonwealth of Pennsylvania, whose stated goal is "to ensure, for each child in this Commonwealth, a permanent, legally assured family which protects the child from abuse and neglect." The Children and Youth Social Services Program is county-administered and state-supervised by DHS, with shared responsibility for achieving the commonwealth's goal.

In accordance with the Human Services Code (62 P. S. § 703), DHS is responsible for making and enforcing all rules and regulations necessary and appropriate to the proper accomplishment of the child welfare duties and functions vested by law in the county institution districts or their successors. Title 55 Pa. Code, Part V. Children, Youth, and Families Manual, Subpart C, outlines the rules and regulations relative to the county administration of the Children and Youth Social Service Programs. Specifically, in compliance with 55 Pa. Code § 3140.31, the counties must report their cumulative actual expenditures incurred for the provision of children and youth social services on a quarterly basis to DHS through the Act 148 invoice package, which includes the fiscal reports. The expenditures reported in the Act 148 invoice package refers to all costs for dependent and delinquent children and youth services funded or administered by DHS.

We reviewed the final, cumulative 4<sup>th</sup> quarter fiscal reports submitted to DHS, the agency's related financial records, and other supporting documentation. This was done to determine whether the agency's actual, cumulative expenditures and revenues were properly reported to DHS for the respective fiscal years. The amended fiscal reports below include any adjustments we considered necessary to reflect the agency's actual related revenue, expenditures, and net state share for each fiscal year in our engagement period.

### **SECTION 1**

## AMENDED FISCAL REPORTS FOR THE FISCAL YEAR:

JULY 1, 2018 to JUNE 30, 2019

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED COMPUTATION OF FINAL NET STATE SHARE

Approved State Allocation <sup>1</sup>				\$	6,825,497
Supplemental Act 148				-	132,246
Total State Allocation					6,957,743
State Share (CY348) <sup>2</sup>	\$		6,962,564		
Less: Major Service Category Adjustment	-		0	_	
Net State Share				\$	6,962,564
Less: Expenditures in Excess of the Approved State All	ocatio	on		-	4,821
Final Net State Share Payable <sup>3</sup>				\$	6,957,743
Actual Act 148 Revenues Received <sup>4</sup>				-	6,957,743
Net Amount Due County/(State) <sup>5</sup>				\$_	0

<sup>1</sup> Approved State Allocation is the amount of Act 148 State Funds that were budgeted for the County.

<sup>&</sup>lt;sup>2</sup> State Share (CY348) is the total amount of County expenditures that are eligible for reimbursement from Act 148 Funds after auditor's adjustments are considered.

<sup>&</sup>lt;sup>3</sup> Final Net Share Payable is the net amount of reimbursable expenditures from Act 148 funds after auditor's adjustments are considered.

<sup>&</sup>lt;sup>4</sup> Actual Act 148 Revenues Received is the amount of Act 148 funds the County received.

<sup>&</sup>lt;sup>5</sup> No amount is due to the County or State because the Children and Youth Agency's State Share expenditures exceeded the Total State Act 148 Allocation by \$4,821, as detailed on this page. The agency cannot receive state reimbursement in excess of the Total State Act 148 Allocation. Thus, there is no impact on the Final Net State Share of Expenditures.

# NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED CY348 FISCAL SUMMARY

	А	В	С	D	Е	н	G	Н	I	ſ	K
							Child Weffare				
	GRAND	PROGRAM	TITLE		TITLE	TITLE	Demonstration	MEDICAL	NET	STATE	LOCAL
	TOTAL	INCOME	IV-E	TANF	XX	IV-B	Project Title IV-E	ASSISTANCE	TOTAL	ACT 148	SHARE
NET CHILD WELFARE EXPENDITURES											
01. 100% REIMBURSEMENT	360,008	0	58,567	0	0	0	0	0	301,441	301,441	0
02. 90% REIMBURSEMENT	121,384	0	16,230	0	0	0	0	0	105,154	94,638	10,516
03. 80% REIMBURSEMENT	10,462,443	329,053	329,053 2,523,606	53,422	94,078	22,609	0	0	7,439,675 5,951,741		1,487,934
04. 60% REIMBURSEMENT	1,060,801	18,950	116,295	0	0	0	0	3,329	922,227	553,337	368,890
05. 50% REIMBURSEMENT	124,395	1,582	0	0	0	0	0	0	122,813	61,407	61,406
06. TOTAL NET CHILD WELFARE EXPEND	12,129,031	349,585	349,585 2,714,698	53,422	94,078	22,609	0	3,329	8,891,310	8,891,310 6,962,564	1,928,746
YDC/YFC PLACEMENT COSTS											
07. 60% DHS PARTICIPATION	25,803	2,952							22,851	13,711	9,140
08. NON-REIMBURSABLE EXPENDITURES	907	0							907		907
09. TOTAL EXPENDITURES	12,155,741	352,537	352,537 2,714,698	53,422	94,078	22,609	0	3,329	8,915,068	8,915,068 6,976,275	1,938,793
10. TOTAL TITLE IV-D COLLECTIONS	180,031										
11. IIILE IV-D Collections for IV-E Children	56,003										
12 STATE ACT 148 - Image	V 047 540										
	100,200,0										
13. STATE ACT 148 ALLOCATION	6,957,743										

INVOICE	
AMENDED STATE SHARE (ACT 148)	6,962,564
ACT 148 AMOUNT RECEIVED	6,957,743
ADJUSTMENT TO STATE SHARE	4,821

6,957,743

14. ADJUSTED STATE SHARE (lower of 12 or 13)

MAJOR SERVICE CATEGORIES												
& COSI CENIEKS	-	ç	~	-	4	KEVENUE	KEVENUE SOURCES	0	c	0	=	5
	TOTAL PETMRIPSARI E DP.0GP.AM	2 DPOGPAM	TITI P. IV.F	TTT F W.F	0		_	Child Weffare	MEDICAL	NET DEIMBURSARIF	LI STATF	1 OCAT
IN-HOME	EXPENDITURES	INCOME	MAINTENANCE	ADMIN.	TANF T	TITLE XX T	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
1-A ADOPTION SERVICE	360,008	0		58,567	0		0	0	0	301,441	301,441	0
1-B ADOPTION ASSISTANCE	1,	0	733,329	27,416			0	0	0	818,674	654,939	163,735
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSH	4	0	133,847	0			0	0	0	295,417	~	59,083
I-D COUNSELING - DEPENDENT	74,830	0		0	0	0	0	0	0	74,830		14,966
1-E COUNSELING - DELINQUENT	34,077	0		0	0	0	0	0	0	34,077	27,262	6,815
1-F DAY CARE	0	0		0	0	0	0	0	0	0	0	0
1-G DAY TREATMENT - DEPENDENT	16,044	0		0	0	0	0	0	0	16,044	12,835	3,209
	90,649	0		0	53,422	0	0	0	0	37,227	29,782	7,445
1-I HOMEMAKER SERVICE	296,865	40,000		0	0	94,078	22,609	0	0	140,178	112,142	28,036
1-J INTAKE & REFERRAL	0	0		0	0	0	0	0	0	0	0	0
1-K LIFE SKILLS - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-L LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	509,247	0		81,040	0	0	0	0	0	428,207	342,566	85,641
1-N PROTECTIVE SERVICE - GENERAL	1,203,710	0		195,734	0	0	0	0	0	1,007,976	806,381	201,595
1-0 SERVICE PLANNING	1,165,657	0		189,618	0	0	0	0	0	976,039		195,208
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT	73,365	0		0	0		0	0	0	73,365	36,683	36,682
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT	0	0		0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	5,833,135	40,000	867,176	552,375	53,422	94,078	22,609	0	0	4,203,475	3,401,060	802,415
	TOTAT									TH		
COMMUNITY BASED	REIMBURSABLE	PROGRAM	TITLE IV-E	TITLE IV-E				Child Wettare Demonstration	MEDICAL		STATE	LOCAL
2.4 ATTERNATIVE TREATMENT . DEPENDENT	EXPENDITURES	INCOME	MAINTENANCE	NIIMUA 0	IANF	UITE XX 1	111LE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACI 148	SHAKE
2-B ALTERNATIVE TREATMENT - DELINOLENT			0			• •						
2-C COMMUNITY RESIDENTIAL - DEPENDENT	350.852	23.115	41.500	-		0	0	0	0	286.237	228.990	57.247
2-D COMMUNITY RESIDENTIAL - DELINOUENT	408.301	13.739	24.635	-		0	0	0	0	369.927	295.942	73.985
2-E EMERGENCY SHELTER - DEPENDENT	114.807	0	16.230	0	0	0	0	0	0	98.577	88.719	9.858
2-F EMERGENCY SHELTER - DELINQUENT	6,577	0	0	0	0	0	0	0	0	6.577	5,919	658
2-G FOSTER FAMILY - DEPENDENT	4,274,037	249,747	497,623	598,353		0	0	0	0	2,928,314	2,342,651	585,663
2-H FOSTER FAMILY - DELINQUENT	29,491	2,452	511	0		0	0	0	0	26,528	21,222	5,306
2-1 SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0		0	0	0	0	0	0	0
SUP. INDEPENDE	0 0	0	0 00	0	(	0	0	0	0	0	0	0
2-K SUBIOIAL CBP	5,184,005	200,682	280,499	\$65,840	•	0	0	0		3,/10,100	2,985,445	152,111
INSTITUTIONAL	TOTAL	PROGRAM	TITLE IV-E	TITLE IV-E				Child Weffare Demonstration	MEDICAL	NET REIMBURSABLE	STATE	LOCAL
PLACEMENT	EXPENDITURES	INCOME	MAINTENANCE		TANF T	TITLE XX	TITLE IV-B	Project Title IV-E	ASSISTANCE		ACT 148	SHARE
3-A JUVENILE DETENTION SERVICE	51,030	1,582							0	49,448	24,724	24,724
3-B RESIDENTIAL SERVICE - DEPENDENT	317,447	4,907	56,982	0		0	0	0	0	255,558	153,335	102,223
3-C RES. SERVICE - DELINQUENT (NON YDC/YFC)	215,780	6,002	0	0		0	0	0	0	209,778	125,867	83,911
3-D SECURE RES. SERVICE (EXCEPT YDC)	162,367	8,041							0	154,326	92,596	61,730
3-E YDC SECURE	25,803	2,952								22,851	13,711	9,140
3-F SUBTOTAL INSTITUTIONAL	772,427	23,484	56,982	0	0	0	0	0	0	691,961	410,233	281,728
4 ADMINISTRATION	365.207	0		59.313		0	0	0	3.329	302.565	181.539	121.026
5 TOTAL REVENUES	12,154,834	352,537	1,504,657	1,210,041	53,422	94,078	22,609	0	3,329	8,914,161	6,976,275	1,937,886

## NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED CY370A REVENUE REPORT

	1	2	3	4	5	9	7	8	6	10	11	12
	WAGES	Ţ			PURCHASED	FIXED	TOTAL				L md	e e
IN-HOME	SALARIES	BEN	SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	(by cot	(Purchased)	Non PS\Sub.	Subsidies	Reimbursable
I-A ADUPTION SERVICE	<u>600,011</u>	98,479	1 570 110	/9,495	0	0,4//	360,008	505	0			
1-B ADUPTION ASSISTANCE			1,2/9,419		0	0 <	414,6/0,1		007			
1-C SUBSIDIZED PERMANENT LEGAL CUSTODIANSH		0	429,264		00072	0	429,264		10			
1-D COUNSELING - DEPENDENT	0	0		0 0	74,830	0	74,830		29			
1-E COUNSELING - DELINQUENT					54,077		54,077		91 0			
1-F DAT CAKE					0	0						
1-G DAY IKEAIMENI - DEFENDENI		0		0 <	10,044	0 0	10,044		7 9			
	0			0	90,649	0	90,649		12			
1-I HOMEMAKER SERVICE	151,951	93,738		46,194	0	4,982	296,865	204	0			
1-J INTAKE & REFERRAL	0	0		0	0	0	0	0	0	0	0	0
1-K LIFE SKILLS - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-L LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	266,304	135,718		92,239	11,000	3,986	509,247	524	103	0	0	0
1-N PROTECTIVE SERVICE - GENERAL	692,612	308,007		187,272	374	15,445	1,203,710	823	4	0	0	0
1-0 SERVICE PLANNING	659,522	373,462		123,704	0	8,969	1,165,657	1,040	0	0	0	0
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT				0	73,365		73,365	0	335	0	0	0
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT				0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	1,945,948	1,009,404	2,008,683	528,902	300,339	39,859	5,833,135			0		0
N.	Jumber of Children receiving	fren receiving	Jq-NON vluo	RCHASED IN	only NON-PURCHASED IN-Home Services	2.787	n			-	-	
	WAGES		•					DAYS	Children	-uoN		-
COMMUNITY BASED	<b>UND</b>	<b>H</b>			PURCHASED	FIXED	TOTAL		Served		Pui	Ie
PLACEMENT	SALARIES	BENEFITS	SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	CARE	(Purchased)	Non PS/Sub.	Subsidies	Reimbursable
2-A ALTERNATIVE TREATMENT - DEPENDENT	0	0	0	0	0	0	0		0			
2-B ALTERNATIVE TREATMENT - DELINQUENT	0	0	0	0	0	0	0		0			
2-C COMMUNITY RESIDENTIAL - DEPENDENT	0	0	0	1,144	349,708	0	350,852		12			
2-D COMMUNITY RESIDENTIAL - DELINQUENT	0	0	0	78/	40/,01	0	408,301	1,/13	6			
2-E EMERGENCY SHELTER - DEPENDENT	0	0	0	6,505	108,302	0	114,807	2,682	114			
2-F EMERGENCY SHELTER - DELINQUENT	0		0	1,055	5,522	0	6,577	155	10			
2-G FOSTER FAMILY - DEPENDENT	644,385	359,55	0	316,593	2,945,371	8,969	4,274,875	65,	279	83		
2-H FOSTER FAMILY - DELINQUENT	0	0	0	3,209	26,282	0	29,491	75	~			
2-1 SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0	0 0	0	0		0	0		
SUP. INDEPENDE	0	0	0	0	0	0	0					
2-K SUBTOTAL CBP	644,385	359,557	0	329,288	3,842,704	8,969	5,184,903	72,893	432	838	0	0
	WAGES							DAYS	Children	Non-	Non-Reim.	Non-Reim.
INSTITUTIONAL	AND	_			PURCHASED	FIXED	TOTAL	OF	Served		Purchased Serv/	Program
3.4 IIIWENII E DETENTION SEBVICE	0 0 0	DENEITIS		OUDSIDIES OFFRAIING	51 030	A35E15	EAFEINDITURES		(Furchased)	OUNC/CT HON	Subsidies	TIICOIIIe
3-R RESIDENTIAL SERVICE , DEPENDENT				837	316.610		317 447	-	101			
3-C RES. SERVICE - DELINOUENT (EXCEPT YDCVPC)		0	0	655	215.125	0	215.780		2			
3-D SECURE RES. SERVICE (EXCEPT VDC)		0	0	0	162.367	0	162.367					
3-E YDC SECURE	0	0	0	0	25,803	0	25,803					
3-F SUBTOTAL INSTITUTIONAL	0	0	0	1,492	770,935	0	772,427	2,821	35	0		
4 ADMINISTRATION	66,836	39,633	0	257,811	0	966	365,276			69	0	0
5 TOTAL EXPENDITURES	2,657,169	1,408,594	2,008,683	1,117,493	4,913,978	49,824	12,155,741			206	0	0
		Conners Indianae Conta - 0										

NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED CY370 EXPENDITURE REPORT

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 AMENDED SUMMARY OF EXPENSE AND EXPENSE ADJUSTMENTS

	A	s				AS
	REPO	RTED	Ι	NCREASE	AN	MENDED PER
COST CENTER ITEMS	PER C	Y370	Œ	ECREASE)		CY370
Adoption Service		0,008	\$	0	\$	360,008
Adoption Assistance		9,419		0		1,579,419
Subsidized Permanent Legal Custodianship	429	9,264		0		429,264
Counseling	10	8,907		0		108,907
Day Care		0		0		0
Day Treatment	100	6,693		0		106,693
Homemaker Service	290	6,865		0		296,865
Intake and Referral		0		0		0
Life Skills		0		0		0
Protective Service - Child Abuse	509	9,247		0		509,247
Protective Service - General	1,203	3,710		0		1,203,710
Service Planning	1,16	5,657		0		1,165,657
Juvenile Act Proceedings	73	3,365		0		73,365
Alternative Treatment		0		0		0
Community Residential	759	9,153		0		759,153
Emergency Shelter	12	1,384		0		121,384
Foster Family	4,304	4,366		0		4,304,366
Supervised Independent Living		0		0		0
Juvenile Detention Service	5	1,030		0		51,030
Residential Service	533	3,227		0		533,227
Secure Residential Service (Except YDC)	16	2,367		0		162,367
YDC Secure	2	5,803		0		25,803
Administration	36	5,276		0		365,276
Combined Total Expense	12,15	5,741		0		12,155,741
Less Non-reimbursables		907		0		907
Total Net Expense	\$ 12,154	4,834	\$	0	\$	12,154,834

OBJECTS OF EXPENDITURE		AS REPORTED PER CY370	(	INCREASE (DECREASE)	A	AS MENDED PER CY370
Wages and Salaries	\$	2,657,169	\$	0	\$	2,657,169
Employee Benefits		1,408,594		0		1,408,594
Subsidies		2,008,683		0		2,008,683
Operating		1,117,493		0		1,117,493
Purchased Services		4,913,978		0		4,913,978
Fixed Assets		49,824	_	0		49,824
Combined Total Expense		12,155,741	_	0		12,155,741
Less Non-reimbursable	s .	907	_	0		907
Total Net Expense	e \$	12,154,834	\$_	0	\$	12,154,834

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2018 TO JUNE 30, 2019 ADJUSTMENT SCHEDULE

REPORT	REFE	RENCE	ADJ.		AS REPORTED	INCREASE/	ADJUSTED
SCHEDULE	LINE	COLUMN	NO.	EXPLANATION OF ADJUSTMENTS	OR ADJUSTED	(DECREASE)	TOTAL
СҮ-370А	2-G	2		CY-370A Adjustment Foster Family (Dependent) - Program Income To decrease Program Income by \$6,026 to report refunded parental support payments which were not included on the agency's submitted CY-370A Revenue Report. Title 55 PA Code Chapter 3170.95(a)(b)	\$ 255,773	\$ (6,026)	\$ 249,747

### **SECTION 2**

## AMENDED FISCAL REPORTS FOR THE FISCAL YEAR:

JULY 1, 2019 to JUNE 30, 2020

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2019 TO JUNE 30, 2020 AMENDED COMPUTATION OF FINAL NET STATE SHARE

Approved State Allocation <sup>1</sup>			\$	7,587,202
Supplemental Act 148			-	0
Total State Allocation				7,587,202
State Share $(CY348)^2$	\$	6,489,715		
Less: Major Service Category Adjustment		0	_	
Net State Share			\$	6,489,715
Less: Expenditures in Excess of the Approved State Allo	ocation		-	0
Final Net State Share Payable <sup>3</sup>			\$	6,489,715
Actual Act 148 Revenues Received <sup>4</sup>			-	6,492,894
Net Amount Due County/(State) <sup>5</sup>			\$	(3,179)

<sup>1</sup> Approved State Allocation is the amount of Act 148 State Funds that were budgeted for the County.

<sup>&</sup>lt;sup>2</sup> State Share (CY348) is the total amount of County expenditures that are eligible for reimbursement from Act 148 Funds after auditor's adjustments are considered.

<sup>&</sup>lt;sup>3</sup> Final Net Share Payable is the net amount of reimbursable expenditures from Act 148 funds after auditor's adjustments are considered.

<sup>&</sup>lt;sup>4</sup> Actual Act 148 Revenues Received is the amount of Act 148 funds the County received.

<sup>&</sup>lt;sup>5</sup> Net Amount Due the County/(State) is the variance between the amount of Act 148 funds the County received and the Final Net State Share Payable to the County.

# NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2019 TO JUNE 30, 2020 AMENDED CY348 FISCAL SUMMARY

	Α	В	С	D	щ	Ľ.	U	Н	I	ſ	Ч
							Child Welfare				
	GRAND	PROGRAM	TITLE		TITLE	TITLE	Demonstration	MEDICAL		STATE	LOCAL
	TOTAL	INCOME	IV-E	TANF	XX	IV-B	Project Title IV-E	ASSISTANCE	TOTAL	ACT 148	SHARE
NET CHILD WELFARE EXPENDITURES											
01. 100% REIMBURSEMENT	353,897	0	55,891	0	0	0	0	0	298,006	298,006 298,006	0
02. 90% REIMBURSEMENT	71,777	0	7,642	0	0	0	0	0	64,135	57,722	6,413
03. 80% REIMBURSEMENT	9,674,251	324,938	324,938 2,385,792	53,422	94,078	22,609	0	0	6,793,412	6,793,412 5,434,730 1,358,682	1,358,682
04. 60% REIMBURSEMENT	1,207,577	36,510	36,510 94,458	0	0	0	0	3,677	1,072,932	3,677 1,072,932 643,760 429,172	429,172
05. 50% REIMBURSEMENT	110,993	0	0	0	0	0	0	0	110,993	110,993 55,497	55,496
06. TOTAL NET CHILD WELFARE EXPEND	0. 11,418,495	361,448	361,448 2,543,783	53,422	94,078	22,609	0	3,677	8,339,478	3,677 8,339,478 6,489,715 1,849,763	1,849,763

YDC/YFC PLACEMENT COSTS								
07. 60% DHS PARTICIPATION	0	0				0	0	0

08. NON-REIMBURSABLE EXPENDITURES	4,408							4,408		4,408
09. TOTAL EXPENDITURES	11,422,903	361,448 2,543,783	53,422	94,078	22,609	0	3,677 8,	,343,886	6,489,715 1,8	854,171

178,694	
10. TOTAL TITLE IV-D COLLECTIONS	

11. TITLE IV-D Collections for IV-E Children

12. STATE ACT 148 - line 6

63,857

6,489,715	7,587,202

7,587,202	6,489,715
13. STATE ACT 148 ALLOCATION	14. ADJUSTED STATE SHARE (lower of 12 or 13)

INVOICE	
AMENDED STATE SHARE (ACT 148)	6,489,715
ACT 148 AMOUNT RECEIVED	6,492,894
ADJUSTMENT TO STATE SHARE	(3,179)

MAJOR SERVICE CATEGORIES & COST CENTERS						REVENU	<b>REVENUE SOURCES</b>					
	1	2	3	4	5	9	7	8	6	10	11	12
	TOTAL REIMBURSABLE	PROGRAM	TITLE IV-E	H				Child Welfare Demonstration	MEDICAL		STATE	LOCAL
IN-HOME	EXPENDITURES	INCOME	MAINTENANCE	A	TANF	TITLE XX	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPEND	ACT 148	SHARE
	353,897	0		_	0		0	0	0		298,006	0
1-B ADOPTION ASSISTANCE	1		935,060	23,58			0	0		725,955	740,764	185,191
	10,014		140,427		<	<					70 005	10,00
	96,000 24.531						0	0			19 675	4 906
	0										0,000	002.4
	5616						0			5 61	4 493	1 173
	75.750			0	53.422	0	0	0	0		17.862	4.466
	269,591	40.00		0	0	94.078	22.609	0	0		90,323	22.581
	0	0		0	0	0	0	0	0		0	0
1-K LIFE SKILLS - DEPENDENT	0	0		0	0	0	0	0	0		0	0
1-L LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	465,844	0		72,263	0	0	0	0	0	393,581	314,865	78,716
1-N PROTECTIVE SERVICE - GENERAL	1,379,404	0		217,852	0	0	0	0	0	1,161,552	929,242	232,310
1-0 SERVICE PLANNING	1,123,242	0		177,207	0	0	0	0	0	946,035	756,828	189,207
1-P JUVENILE ACT PROCEEDINGS - DEPENDENT	52,253	0		0	0		0	0	0	52,253	26,127	26,126
1-Q JUVENILE ACT PROCEEDINGS - DELINQUENT	0	0		0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	6,148,850	40,000	1,075,487	546,802	53,422	94,078	22,609	0	0	4,316,452	3,497,088	819,364
COMMUNITY BASED	TOTAL	PROGRAM	TITLE IV-E	F				Child Welfare Demonstration	MEDICAL		STATE	LOCAL
PLACEMENT 2 A AT TERNIATIVE TREATMENT DEPENDENT	EXPENDITURES	INCOME	MAINTENANCE	ADMIN.	TANF	TITLE XX	TITLE IV-B	Project Title IV-E	ASSISTANCE	EXPENDITURES	ACT 148	SHARE
2-A ALTERNATIVE TREATMENT - DEFENDENT 2-B AT TERNATIVE TREATMENT - DEFINDENT							0				0	
2 C CONDUCTIVE INCENTATION - DEDENDENT	200000	0023 00	012.31							CE 00C	102 100	010
2-C COMMUNIT RESIDENTIAL - DEFENDENT 3-D COMMUNITY BESIDENTIAL - DET NOVIENT	020,222	9/0,02	2 000	170			0				147,122	35 527
2-E EMERGENCY SHELTER - DEPENDENT	66.653		7.642		o		0				53,110	5.901
	5.124		0		0	0	0	0	0		4,612	512
2-G FOSTER FAMILY - DEPENDENT	3.048,662	245.493	240.615	455.251		0	0	0	0	2.1(	1.685.842	421.461
2-H FOSTER FAMILY - DELINOUENT	23.057	4.671	0			0	0	0	0		14.709	3.677
2-I KINSHIP CARE - DEPENDENT	337,486	0	103,357	0		0	0	0	0	5	187,303	46,826
2-J KINSHIP CARE - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-K SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0	0		0	0	0	0	0	0	0
2-L SUP. INDEPENDENT LIVING - DELINQUENT	0	0	0	0		0	0	0	0	0	0	0
2-M SUBTOTAL CBP	4,003,328	284,938	371,315	455,721	0	0	0	0	0	2,891,354	2,319,497	571,857
	TOTAL							Child Welfare		NET		
INSTITUTIONAL BI ACEMENT	REIMBURSABLE	PROGRAM	TITLE IV-E	TITLE IV-E	TANE	TTT E VV	TITIEN	Demonstration	MEDICAL	REIM	STATE ACT 148	LOCAL
3-A LITVENILE DETENTION SER VICE	58.740	TIATOONIT	MAINTEINANCE	Ξ				Project Life IV-E	0 TONIVICIECY		29.370	29.370
3-B RESIDENTIAL SERVICE - DEPENDENT	399,299	16.995	36.251	0		0	0	0	0		207,632	138.421
3-C RES. SERVICE - DELINOUENT NON YDC/YFC)	224.258	7.967	C	C		0	0	0	C		129.775	86.516
3-D SECURE RES. SERVICE (EXCEPT YDC)	218,283	9.518							0		125.259	83,506
	0	0								0	0	0
3-F SUBTOTAL INSTITUTIONAL	900,580	34,480	36,251	0	0	0	0	0	0	829,849	492,036	337,813
						4						
4 ADMINISTRATION	365,737		2,030		58,207	0	0	0	3,677	301,823	181,094	120,729
5 TOTAL REVENUES	11.418.495	361.448	1,483,053	1.060.730	53,422	94.078	22.609	0	3.677	8.339.478	6,489.715	1.849.763
			6 4 4 4 4 4			- 126. 0						10160106V

MAJOR SERVICE CATEGORIES & COST CENTERS		ō	SJECTS OF	OBJECTS OF EXPENDITURE	SE							
	-	2	3	4	5	9	7	8	6	10	11	12
	WAGES AND	EMPLOYEE			PURCHASED	FIXED	TOTAL	Children Served	Children Served	Non- Reimbursable	Non-Reim. Purchased Serv/	Program Income related to all Non-
	SALARIES	BENEFITS 00.411	SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	(by county)	(Purchased)	Non PS\Sub.	Subsidies	Reimbursable
	0 00	0	1 885 976	0 0		0	1885 976	0	284	0	1 372	
	0	0	418,548	0	0	0	418,548	0	57	0	3.036	0
		0		0	98,606	0	98,606	0	43	0	0	0
1-E COUNSELING - DELINQUENT	0	0		0	24,531	0	24,531	0		0	0	0
1-F DAY CARE	0	0		0	0	0	0	0	0	0	0	0
1-G DAY TREATMENT - DEPENDENT	0	0		0	5,616	0	5,616	0	1	0	0	0
1-H DAY TREATMENT - DELINQUENT	0	0		0	75,750	0	75,750	0	12	0	0	0
	127,406	95,674		44,476	0	2,035	269,591	220	0	0	0	0
1-J INTAKE & REFERRAL	0	0		0	0	0	0	0	0	0	0	0
1-K  LIFE SKILLS - DEPENDENT	0	0		0	0	0	0	0	0	0	0	0
1-L  LIFE SKILLS - DELINQUENT	0	0		0	0	0	0	0	0	0	0	0
1-M PROTECTIVE SERVICE - CHILD ABUSE	236,109	123,514		93,334	10,400	2,487	465,844	726	111	0	0	0
1-N PROTECTIVE SERVICE - GENERAL	806,529	390,137		176,182	0	6,556	1,379,404	823	0	0	0	0
1-0 SERVICE PLANNING	644,356	351,977		122,388	0	4,521	1,123,242	2,257	0	0	0	0
				0	52,253		52,253	0	238	0	0	0
JUVENILE AC				0	0		0	0	0	0	0	0
1-R SUBTOTAL IN-HOME	1,993,988		2,304,524	508,565	267,156	18,312	6,153,258			0	4,408	0
Num	umber of Child	ber of Children receiving	only NON-PU	RCHASED IN	only NON-PURCHASED IN-Home Services	4,192						
COMMINITY RASED	WAGES	EMPLOVEE			DURCHASED	FIVED	TOTAL	DAYS	Children	Non- Peimburcable	Non-Reim.	Program Income
PLACEMENT	SALARIES		SUBSIDIES	OPERATING	SERVICES	ASSETS	EXPENDITURES	0	(Purchased)	Non PS/Sub.	Subsidies	Reimbursable
2-A ALTERNATIVE TREATMENT - DEPENDENT	0		0	0	0	0	0		0	0	0	0
2-B ALTERNATIVE TREATMENT - DELINQUENT	0	0	0	0	0	0	0	0	0	0	0	0
2-C COMMUNITY RESIDENTIAL - DEPENDENT	0	0	0	0	329,036	0	329,036	1,700	6	0	0	0
2-D COMMUNITY RESIDENTIAL - DELINQUENT	0	0	0	354	192,956	0	193,310	828	6	0	0	0
2-E EMERGENCY SHELTER - DEPENDENT	0	0	0	3,866	62,787	0	66,653	1,716	75	0	0	0
2-F EMERGENCY SHELTER - DELINQUENT	0	0	0	376	4,748	0	5,124	138		0	0	0
2-G FOSTER FAMILY - DEPENDENT	657,328	357,098	0	223,612	1,806,781	3,843 2	3,048,662	31,430	14	0 0	0	0
2-H FOSTER FAMILY - DELINQUENT	0	0	0	2,190	20,867	0	23,057	619	8	0	0	0
2-1 KINSHIP CARE - DEPENDENT	0	0	0	0	337,486	0	337,486	14,022	75	0	0	0
2-J KINSHIP CARE - DELINQUENT	0	0 0	0	0	0	0	0	0	0	0	0	0
2-K SUP. INDEPENDENT LIVING - DEPENDENT	0	0	0 0	0 0	0	0	0	0	0 0	0	0 0	0
	0000 233	0 000 230	0	0000000	0	0 0	0	0 157	) )	0	0	
2-M SUBIUIAL CBP	075,100	860,100	0	846,062	2,/24,001	0,040	4,000,228	cc+,Uc	076	0	D	0
	WAGES						TOTAL	DAYS	Children	Non-	Non-Reim.	Non-Reim.
PI ACEMENT	SAT ARTES		SURSIDIES	SUBSIDIES OPERATING	SERVICES	ASSETS	I UTAL EXPENDITI IRES	C	(Purchased)	Non PS/Sub	Furchased Serv/ Subsidies	Income
3-A JUVENILE DETENTION SERVICE	0		0	0	58.740	0	58.740		20	0	0	0
3-B RESIDENTIAL SERVICE - DEPENDENT	0	0	0	3,420	395,879	0	399,299	1.811	10	0	0	0
3-C RES. SERVICE - DELINQUENT (EXCEPT YDC/YFC)	0	0	0	259	223,999	0	224,258	1,253	8	0	0	0
3-D SECURE RES. SERVICE (EXCEPT YDC)	0	0	0	0	218,283	0	218,283	605	4	0	0	0
3-E YDC SECURE	0	0	0	0	0	0	0	0	0	0	0	0
3-F SUBTOTAL INSTITUTIONAL	0	0	0	3,679	896,901	0	900,580	3,882	42	0	0	0
-												[
4 ADMINISTRATION	73,342	39,849	0	252,093	0	453	365,737	365,737		0	0	0
5 TOTAL EXPENDITURES	2,724,658	1,457,660	1.457.660 2.304.524	994,735	3,918,718	22,608	11,422,903			0	4,408	0
		County Indir	County Indirect Costs = \$	200,573							1 -	

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2019 TO JUNE 30, 2020 AMENDED SUMMARY OF EXPENSE AND EXPENSE ADJUSTMENTS

#### AS AS REPORTED AMENDED PER INCREASE COST CENTER ITEMS PER CY370 (DECREASE) CY370 \$ Adoption Service 353,897 \$ 0 \$ 353,897 Adoption Assistance 1,886,661 (685) 1,885,976 418,548 Subsidized Permanent Legal Custodianship 0 418,548 Counseling 123,137 0 123,137 Day Care 0 0 0 Day Treatment 81.366 81.366 0 Homemaker Service 269,591 0 269,591 Intake and Referral 0 0 0 Life Skills 0 0 0 Protective Service - Child Abuse 465,844 0 465,844 Protective Service - General 1,379,454 (50) 1,379,404 Service Planning 1,123,242 0 1,123,242 Juvenile Act Proceedings 52,253 0 52,253 0 Alternative Treatment 0 0 Community Residential 522,346 0 522,346 Emergency Shelter 71,777 0 71,777 Foster Family 3,071,719 0 3,071,719 Kinship Care 337,486 0 337,486 Supervised Independent Living 0 0 0 Juvenile Detention Service 58,740 0 58,740 0 Residential Service 623,557 623,557 Secure Residential Service (Except YDC) 0 218,283 218,283 YDC Secure 0 0 0 Administration 365,737 0 365,737 Combined Total Expense 11,423,638 (735) 11,422,903 Less Non-reimbursables 4,408 0 4,408 \$ 11,419,230 (735) 11,418,495 Total Net Expense \$ \$

		AS				AS
		REPORTED		INCREASE	A	AMENDED PER
<b>OBJECTS OF EXPENDITURE</b>		PER CY370		(DECREASE)		CY370
Wages and Salaries	\$	2,724,658	\$	0	\$	2,724,658
Employee Benefits		1,457,660		0		1,457,660
Subsidies		2,305,209		(685)		2,304,524
Operating		994,785		(50)		994,735
Purchased Services		3,918,718		0		3,918,718
Fixed Assets	_	22,608	_	0		22,608
Combined Total Expense		11,423,638	_	(735)		11,422,903
Less Non-reimbursables	_	4,408	-	0	_	4,408
Total Net Expense	\$_	11,419,230	\$_	(735)	\$	11,418,495

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY FOR THE PERIOD JULY 1, 2019 TO JUNE 30, 2020 ADJUSTMENT SCHEDULE

REPORT	REFE	RENCE	ADJ.		AS REPORTED	INCREASE/	ADJUSTED
SCHEDULE	LINE	COLUMN	NO.	EXPLANATION OF ADJUSTMENTS	OR ADJUSTED	(DECREASE)	TOTAL
				CY-370 Adjustment			
CY-370	1-B 1-N	3 4	1	Adoption Assistance - Subsidies Protective Service General - Operating Total Adjustment Amount To decrease expenditures by \$685 to eliminate an adoption subsidy overpayment and eliminate a \$50 error on the CY-370 Expenditure Report. Title 55 PA Code, Chapter 3170.95(a)(b)	\$ 1,886,661 \$ 176,232	\$ (685) \$ (50) \$ (735)	
CY-370A	2-G 2-H 3-B 3-D 4	2 2 2 2 2	2	CY-370A Adjustment Foster Family (Dependent) - Program Income Foster Family (Delinquent) - Program Income Residential Service (Dependent) - Program Income Secure Residential Service - Program Income Administration - Program Income Total Adjustment Amount To increase program income by \$3,955 to include Social Security income not reported on the CY-370A Revenue Report submitted to Commonwealth DHS and reconcile to the agency's Program Income ledger.	\$ 244,508 \$ 4,566 \$ 16,913 \$ 8,725 \$ 40	\$ 985 \$ 105 \$ 82 \$ 793 \$ 1,990 \$ 3,955	\$ 245,493 \$ 4,671 \$ 16,995 \$ 9,518 \$ 2,030
				Title 55 PA Code, Chapter 3170.95(a)(b)			

### **SECTION 3**

### STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY STATUS OF PRIOR ENGAGEMENT FINDING AND RECOMMENDATIONS

The prior report included the following finding:

#### Lack of Internal Control Policies and Procedures to Reduce the Risk of Paying Overbillings or Fraudulent Billings by Contracted In-Home Purchased Service Providers

In our prior engagement report, for the fiscal years July 1, 2016, to June 30, 2018, we cited the agency for failing to develop and implement internal control policies and procedures to require adequate supporting documentation evidencing that services related to fees invoiced by In-Home Purchased Service providers, and paid by the agency, were actually provided, and if provided, provided in adherence to the requirements of the respective provider contract terms.

During the conduct of our current engagement, we obtained evidence substantiating that, as of August 24, 2018, the agency developed and implemented fiscal-related monitoring policy and procedures designed to reduce the agency's risk of paying overbillings or fraudulent billings submitted by contracted In-Home Purchased Service providers.

The agency's fiscal-related monitoring policy for In-Home Purchased Service providers requires an annual monitoring visit be performed for each regularly used provider. The agency Administrator or Director of Social Services conduct the reviews in which the invoices are selected and at least two cases are randomly selected for review. Provider supporting documentation (e.g. case notes, ledgers, mileage statements, receipts) are compared to invoices and an on-site monitoring report is prepared if problems are found. The provider is contacted and has 15 days to respond and, if applicable, provide a plan of correction and refund money to the agency.

To assess the sufficiency of these procedures, we reviewed several In-Home provider monitoring reviews and verified the agency obtained sufficient documentation to verify the invoiced number of units and/or operating costs.

Based on the procedures performed during our current engagement, we concluded the issuance of a repeat finding is not warranted.

### **SECTION 4**

### CURRENT ENGAGEMENT FINDING AND RECOMMENDATIONS

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT FINDING AND RECOMMENDATIONS

#### <u>Finding – Northumberland County Juvenile Probation Agency Failed to Execute a</u> <u>Purchase of Service Agreement with a County Juvenile Justice Center</u>

<u>Condition</u>: We found that the Northumberland County Juvenile Probation Agency failed to execute a purchase of service agreement with a County Juvenile Justice Center for the 2019-2020 fiscal year. The agency violated the Commonwealth's Department of Human Services (DHS) regulation requiring that written agreements be executed with providers to whom clients are regularly referred or with whom the agency, juvenile court and juvenile probation office have a continuing relationship.

<u>Criteria</u>: Title 55, Pa. Code § 3170.23(b) and § 3170.93(b) related to purchase of service and contract requirements, state, in part:

- Section 3170.23(b).Purchase of Service. A written agreement complying with Section 3170.93 (relating to contracts) shall be signed by the county and those providers to which clients are regularly referred or with which the public agency, the juvenile court, and juvenile probation office have a continuing relationship. This requirement shall apply to both unit of service and program-funded agencies.
- *Section 3170.93(b). Contracts.* In addition to restating the language of Section 3170.23, this section states the contract shall represent a legally binding agreement between the county and the provider, and shall be renewed annually.
- <u>Cause</u>: According to agency management, in August 2019, there was communication with the provider regarding the contract. Agency personnel indicated the provider stated a contract was to be emailed, but it was never received and it was an oversight that follow-up was not performed.
- <u>Effect</u>: The agency's failure to execute a purchase of service agreement with a regularly used provider resulted in services being rendered in the absence of a legally binding contract which was not in conformance with DHS regulations and could have resulted in misunderstandings between children and youth and/or juvenile probation and the service provider as to the types of services requested and the approved rates to be charged for each respective service. However, based on DHS' position that because the service costs were incurred by the agency and were considered allowable expenses during the 2019-2020 fiscal year, we did not issue adjustments to disallow these costs.
- <u>Recommendation</u>: The Northumberland County Children and Youth Agency and Juvenile Probation Agency should review the applicable regulations and establish policies and procedures to ensure that Purchased of Service Agreements are properly executed with all providers, in accordance with DHS' requirements. In addition, agency management should

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY CURRENT ENGAGEMENT FINDING AND RECOMMENDATIONS

ensure that all DHS contracting requirements, along with the agency's established policies and procedures, are communicated to and understood by all agency staff.

<u>Agency Response</u>: The Northumberland County Children & Youth Administrator will meet with the County Chief Probation Officer and Juvenile Deputy Chief Probation Officer and request the juvenile probation department provide their contract monitoring policy to the fiscal department. In addition, a current list of contracts will be requested.

<u>Auditor's Conclusion</u>: We commend the agency for its proposed corrective action with respect to the proper execution of purchase of service agreements with all regularly used providers. We will follow up on implementation during our next audit of the agency.

### **SECTION 5**

### CURRENT ENGAGEMENT OBSERVATION

#### Observation – Despite the Pennsylvania Department of Human Services Apparent Strides in Increasing the Protection of At-Risk Children in the Care of Contracted In-Home Preventative Service Providers, DHS Failed to Review the Adequacy of the C&Y Agencies Procedures and Results for Ensuring these Providers Comply with CPSL Requirements.

The vast majority of Pennsylvania's County Children and Youth (C&Y) agencies contract with non-government In-Home Preventative Service providers (contracted providers) to deliver services to children outside of an institutional or community-based setting, and those services are referred to as In-Home Purchased Services.<sup>2</sup> The Child Protective Services Law (CPSL) requires the conduct of Criminal Background Checks and Child Abuse History Clearances (certifications) for all contracted providers' (and their respective subcontractors') employees and direct volunteers.<sup>3</sup>

Since 2016, we have communicated concerns to the Pennsylvania Department of Human Services (DHS) that these contracted providers were not being monitored for compliance with the CPSL certification mandates. Specifically, this needed monitoring relates to obtaining assurance as to the sufficiency of each C&Y agency's procedures for reviewing the certifications of contracted providers' employees and volunteers and their respective subcontractors, whose duties require them to come into direct contact with children and taking appropriate corrective actions when disqualifying incidents are identified. Furthermore, these contracted providers are not subject to licensure nor annual inspections under the Human Services Code (Code).<sup>4</sup> Our concerns continue to be communicated through the inclusion of a standardized observation in our C&Y Program engagement reports and through correspondence with DHS.

In February 2018, DHS senior management staff affirmed that DHS is responsible for communicating contract-monitoring expectations to the C&Y agencies and for implementing a

<sup>&</sup>lt;sup>2</sup> Institutional and community-based settings are those in which the child is outside of the home for the entire time (e.g., Juvenile Detention, Residential Services, Secure Residential, Youth Development Camps, Youth Forestry Camps, Foster Care, Emergency Shelter, Group Homes, etc.). In-Home supportive services are provided while the child is in their own home or supportive services provided to the child or child's family while the child is in substitute care.

<sup>&</sup>lt;sup>3</sup> 23 Pa.C.S. §§ 6344 and 6344.2. Please note that CPSL 23 Pa.C.S. § 6344.4 now requires recertification of the required state and federal background checks and the child abuse clearance every 60 months.

<sup>&</sup>lt;sup>4</sup> Based on a recent communication with DHS in early September 2020, the state agency candidly indicated that it lacks sufficient budgetary resources, leading to inadequate staffing to provide for the licensure and inspection of these contracted providers, which includes a large population of not only these providers, but also their subcontractors. Further, the implication of these budgetary constraints is that it would not be reasonable to pursue or support related legislation to make these contracted providers and their subcontractors subject to licensure and inspection. Please see the Special Note in Endnote 1.

method to ensure certification monitoring is being performed adequately. DHS staff also stated these expectations were communicated to C&Y agencies on numerous occasions since 2016.

#### **Our 2018 Position Statement Letter**

On March 18, 2018, we sent a Position Statement Letter to then DHS Deputy Secretary for Children, Youth and Families, which was also delivered to the Pennsylvania Senate and House of Representatives' children and youth committee chairs. The major purpose of our letter was to express our concerns, as detailed above.

#### **DHS Corrective Actions Taken**

In an effort to further address our concerns, DHS expanded its CPSL adherence requirements for C&Y agencies through the issuance of its 2019 revision of its Single Audit Supplement (supplement) for counties, effective for the fiscal year ended June 30, 2019. The supplement included the following requirements for C&Y agencies and their auditors who conduct Single Audits of counties.

C&Y agencies are required to:

- Monitor contracted provider adherence to the CPSL background check requirements to assure the safety of children receiving prevention, reunification, and aftercare services (services coded as in-home).
- Document these efforts and report them to DHS on a supplemental schedule included in each counties' Single Audit package.
- Create a listing of contracted providers that deliver in-home coded services.
- Monitor a sample of contracted providers' compliance with the CPSL requirements, including checking for incidents since the date of the background clearances.
- Communicate any violations to contracted providers and obtain a corrective action plan.
- Follow-up on implementation of the corrective action plan within six months.
- Document the results of the monitoring.

As part of the Single Audit, the auditors are required to perform agreed-upon procedures with regard to the supplemental schedule noted above, including the following:

- Obtain a listing of contracted providers that deliver in-home coded services for the C&Y agency.
- Test the listing of contracted providers for completeness.

- Analyze the C&Y agency's documentation of monitoring activities for adequacy of monitoring, the C&Y agency's obtaining of any necessary corrective action plans, the C&Y agency's timely follow-up on corrective action plans, and the adequacy and accuracy of the monitoring documentation as represented on the supplemental schedule.
- Disclose any exceptions or findings within the Single Audit package for items not reflected on the supplemental schedule.

#### **Our Current Position**

We believe that the requirements that DHS included in its supplement are great first steps in obtaining assurance of the C&Y agencies' compliance with the CPSL certification requirements. Specifically, having independent auditors reviewing the adequacy of the C&Y agencies' monitoring of the CPSL background check requirements for contracted providers annually, and reporting the C&Y agencies' monitoring efforts in a supplemental schedule of the Single Audit package that is provided to DHS appears to be effective. As part of the CPSL certification monitoring process, it is incumbent upon DHS to review the supplemental schedule and any exceptions or findings within the Single Audit packages to ascertain whether the C&Y agencies are properly monitoring for CPSL certification requirements of its contracted providers. However, as of March 2021, DHS officials acknowledged that staff have not started reviewing the Single Audit packages for this purpose.<sup>5</sup>

This lack of review by DHS is especially concerning considering DHS as the oversight agency could remain unaware of improper monitoring being performed by a C&Y agency and/or non-compliance with the CPSL occurring despite receiving an audit report disclosing such information. Therefore, we believe that it is imperative that DHS review the Single Audit packages for CPSL compliance by the C&Y agencies in a timely manner.

Alternatively, DHS could implement its own monitoring process whereby it reviews the adequacy of each C&Y agency's monitoring to ensure the agency's contracted providers and their subcontractors complied with CPSL certification requirements. The process would include reviewing the corrective actions plans when disqualifying incidents were identified and verifying that the corrective action plans were implemented.<sup>i</sup>

<sup>&</sup>lt;sup>5</sup> DHS informed us that they merely verbally inquire about the status of C&Y agencies' respective corrective action plans during their monitoring process.

#### **Conclusion**

As the oversight agency, it is our opinion that DHS should ensure that every C&Y agency and its respective contracted providers are actually adhering to the CPSL certification requirements. This specifically relates to obtaining assurance as to the adequacy of each C&Y Agency's procedures for reviewing the certifications of their contracted providers' employees and volunteers and their subcontractors (whose duties require them to come into direct contact with children) and taking appropriate corrective action when disqualifying incidents are identified. We continue to believe that these children remain particularly vulnerable because contracted in-home services are often times provided outside the presence and view of others.

<sup>&</sup>lt;sup>i</sup> <u>Special Note</u>: In marked contrast to contracted foster care parents/providers and day treatment centers/child residential facilities, as well as 12 other types of facilities and programs, these C&Y contracted providers are not subject to annual licensure and an inspection process in accordance with the Human Services Code (Code). As noted in an earlier footnote, DHS recently made the candid statement that it lacks sufficient budgetary resources, leading to inadequate staffing to provide for the licensure and inspection of these contracted providers.

Our Department understands and appreciates these budgetary difficulties and that it may not be practical, but it is definitely reasonable to have licensure and inspections under the Code for this very large population of these C&Y agencies' contracted providers and their subcontractors.

#### NORTHUMBERLAND COUNTY CHILDREN AND YOUTH AGENCY REPORT DISTRIBUTION LIST

This report was originally distributed to the following:

**The Honorable Tom W. Wolf** Governor Commonwealth of Pennsylvania

**The Honorable Megan Snead** Acting Secretary Department of Human Services

#### Mr. Jonathan Rubin

Deputy Secretary Office of Children, Youth and Families Department of Human Services

#### Ms. Tia Petrovitz

Fiscal Management Specialist 4 Division of County Programs Bureau of Budget and Fiscal Support Office of Children, Youth and Families Department of Human Services

#### Mr. Jim Flanagan

Section Chief Financial Reporting and Payments Section Division of Financial Policy and Operations Bureau of Financial Operations Department of Human Services

#### Mr. David Bryan, CPA, CGMA

Manager Audit Resolution Section Bureau of Financial Operations Department of Human Services

#### Ms. Linda L. Herrold

Audit Specialist Audit Resolution Section Bureau of Financial Operations Department of Human Services

#### The Commissioners of Northumberland County

**Ms. Katrina Gownley** Administrator Northumberland County Children & Youth Agency

**Ms. Kimberly Boyer** Fiscal Officer Northumberland County Children & Youth Agency

Mr. Chris Grayson Controller Northumberland County

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#### Mr. R. Dennis Welker

Special Audit Services Bureau of Audits Office of the Budget

#### Ms. Melanie Retherford

Human Services Program Specialist Supervisor Bureau of Budget and Fiscal Support Office of Children, Youth and Families Department of Human Services

#### Ms. Melissa Erazo

Director Bureau of Budget and Fiscal Support Office of Children, Youth and Families Department of Human Services

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