

CLERK OF THE COURT OF COMMON PLEAS/PROBATION DEPARTMENT/ PROTHONOTARY/CLERK OF ORPHANS' COURT/ RECORDER OF DEEDS/REGISTER OF WILLS

FOREST COUNTY

EXAMINATION REPORT

FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007

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Report Distribution



Department of the Auditor General Commonwealth of Pennsylvania Harrisburg, Pennsylvania 17120-0018

JACK WAGNER AUDITOR GENERAL

Independent Auditor's Report

The Honorable C. Daniel Hassell Secretary Pennsylvania Department of Revenue Harrisburg, PA 17128

We have examined the accompanying statements of receipts and disbursements (Statements) of the Clerk of the Court of Common Pleas/Probation Department/Prothonotary/Clerk of Orphans' Court/Recorder of Deeds/Register of Wills, Forest County, Pennsylvania (County Officers), for the period January 1, 2006 to December 31, 2007, pursuant to the requirements of Sections 401(b) and 401(d) of *The Fiscal Code*, 72 P.S § 401(b) and § 401(d). These Statements are the responsibility of the county office's management. Our responsibility is to express an opinion on these Statements based on our examination.

Except as discussed in the fourth paragraph, our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting the Statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Sections 401(b) and 401(d) of *The Fiscal Code* to audit the accounts of each county officer to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Sections 401(b) and 401(d) of *The Fiscal Code*.

Independent Auditor's Report (Continued)

As discussed in Finding No. 2, a population of manual receipts could not be determined. Without these records, we could not perform our standard examination procedures. As a result, the scope of our examination of the Clerk of the Court of Common Pleas/Probation Department's Statement was limited, and we were unable to satisfy ourselves by other examination procedures.

In our opinion, except for the effects, if any, of the matter noted in the preceding paragraph, the Statements referred to above presents, in all material respects, the operations of the County Officers as it pertains to receipts made on behalf of the Commonwealth for the period ended December 31, 2007, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Statements and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Statements are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Statements or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County Officers' ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of the County Officers' Statements that is more than inconsequential will not be prevented or detected by the County Officers' internal control. We consider the deficiencies described in the findings below to significant deficiencies in internal control over reporting on the Statements:

• Receipts Were Not Always Deposited On The Same Day As Collected - Clerk Of The Court Of Common Pleas/Probation Department/Prothonotary/Clerk of Orphans' Court/Register of Wills.

Independent Auditor's Report (Continued)

• Inadequate Internal Controls Over Manual Receipts – Clerk Of The Court Of Common Pleas/Probation Department/Prothonotary/Clerk Of Orphans' Court/Register Of Wills.

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Statement will not be prevented or detected by the County Officers' internal control. Our consideration of the internal control over reporting on the Statement would not necessarily disclose all matters in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider all the significant deficiencies described above to be material weaknesses.

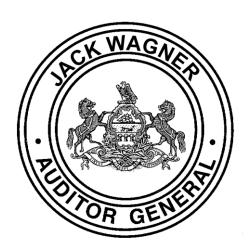
The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*

We are concerned in light of the County Officers' failure to correct a previously reported finding regarding receipts not always being deposited on the same day as collected. During our current examination, we also noted several significant weaknesses in the control over manual receipts. These significant deficiencies increase the risk for funds to be lost or misappropriated. The County Officers should strive to implement the recommendations and corrective action noted in this examination report.

This report is intended solely for the information and use of the Pennsylvania Department of Revenue, the Administrative Office of Pennsylvania Courts, and the County Officers and is not intended to be and should not be used by anyone other than these specified parties.

March 2, 2010

JACK WAGNER Auditor General



CLERK OF THE COURT OF COMMON PLEAS/PROBATION DEPARTMENT FOREST COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Department of Transportation			
Title 75 Fines	\$	11,292	
Department of Revenue Court Costs	Ŧ	3,000	
Crime Victims' Compensation Costs		7,251	
Crime Commission Costs/Victim Witness Services Costs		4,972	
Domestic Violence Costs		855	
Emergency Medical Services Fines		1,014	
DUI - ARD/EMS Fees		1,125	
CAT/MCARE Fund Surcharges		6,070	
Judicial Computer System		1,862	
Access to Justice Fees		417	
Offender Supervision Fees		24,359	
Criminal Laboratory Users' Fees		285	
Probation and Parole Officers' Firearm Education Costs		714	
Substance Abuse Education Costs		4,704	
Office of Victims' Services Costs		160	
Miscellaneous State Fines and Costs		4,089	
Total receipts (Note 2)			\$ 72,169
Disbursements to Commonwealth (Note 4)			 (72,169)
Balance due Commonwealth (County) per settled reports (Note 5)			-
Examination adjustments			
Adjusted balance due Commonwealth (County)			
for the period January 1, 2006 to December 31, 2007			\$ -

PROTHONOTARY FOREST COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Writ Taxes	\$ 96
Divorce Complaint Surcharges	300
Judicial Computer System/Access To Justice Fees	1,920
Protection From Abuse Surcharges and Contempt Fines	225
Criminal Charge Information System Fees	 68
Total Receipts (Note 2)	2,609
Commissions (Note 3)	 (3)
Net Receipts	2,606
Disbursements to Commonwealth (Note 4)	 (2,606)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	 -
Adjusted balance due Commonwealth (County) for the period January 1, 2006 to December 31, 2007	\$

CLERK OF ORPHANS' COURT FOREST COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Marriage License Taxes	\$ 40
Marriage License Application Surcharges	800
Marriage License Declaration Fees	800
Judicial Computer System/Access To Justice Fees	 440
Total Receipts (Note 2)	2,080
Disbursements to Commonwealth (Note 4)	 (2,080)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	
Adjusted balance due Commonwealth (County) for the period January 1, 2006 to December 31, 2007	\$

RECORDER OF DEEDS FOREST COUNTY REALTY TRANSFER TAXES STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Realty Transfer Taxes (Note 2)	\$ 255,813
Disbursements to Commonwealth (Note 4)	 (255,813)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	
Adjusted balance due Commonwealth (County) for the period January 1, 2006 to December 31, 2007	\$

RECORDER OF DEEDS FOREST COUNTY WRIT TAXES AND JUDICIAL COMPUTER SYSTEM/ACCESS TO JUSTICE FEES STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Writ Taxes	\$ 1,462
Judicial Computer System/Access To Justice Fees	 23,120
Total Receipts (Note 2)	24,582
Commissions (Note 3)	 (44)
Net Receipts	24,538
Disbursements to Commonwealth (Note 4)	 (24,538)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	
Adjusted balance due Commonwealth (County) for the period January 1, 2006 to December 31, 2007	\$

REGISTER OF WILLS FOREST COUNTY INHERITANCE TAXES STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Receipts:

Inheritance Taxes (Note 2)	\$ 293,369
Disbursements to Commonwealth (Note 4)	 (293,369)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	
Adjusted balance due Commonwealth (County) for the period January 1, 2006 to December 31, 2007	\$

1. <u>Criteria</u>

The Statements of Receipts and Disbursements provide a summary of receipts and disbursements by category. The categories and the amounts of fines, costs, fees, taxes, and surcharges assessed are based on Pennsylvania laws and regulations.

The Statements were prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Revenue. Under this method, only the Commonwealth portion of cash receipts and disbursements are presented, revenues are recognized when received, and expenditures are recognized when paid.

2. <u>Receipts</u>

Clerk Of The Court Of Common Pleas/Probation Department

Receipts are comprised of fines, costs, fees, and surcharges collected on behalf of the Commonwealth. These fines, costs, fees, and surcharges represent collections made on summary and criminal cases filed with the Clerk of the Court of Common Pleas' Office.

Prothonotary

Receipts are comprised of taxes, surcharges, fees and fines collected on behalf of the Department of Revenue and the Administrative Office of Pennsylvania Courts. These include monies collected for the following taxes, surcharges, fees, and fines:

- Writ Taxes represent a \$.50 or \$.25 tax imposed on taxable instruments filed with the Prothonotary.
- Divorce Complaint Surcharges represent a \$10 surcharge imposed on all divorce decrees.
- Judicial Computer System/Access To Justice Fees represent a \$10 fee imposed for the filing of any legal paper to initiate a civil action or proceeding.

2. <u>Receipts (Continued)</u>

Prothonotary (Continued)

- Protection From Abuse Surcharges represent a \$25 surcharge imposed against defendants when a protection order is granted as a result of a hearing. Effective May 9, 2006, the surcharge was increased to \$100. Protection From Abuse Contempt Fines represent fines of not less than \$100 nor more than \$1,000 imposed against a defendant who is found to be in violation of a protection from abuse order. Effective May 9, 2006, the fine was increased to a minimum of \$300 and maximum of \$1000.
- Criminal Charge Information System Fees represent a fee imposed on all custody cases. Of the fee imposed, 80% is payable to the Administrative Office of Pennsylvania Courts (AOPC) and 20% is payable to the County in which the action took place. The fee was \$6.50 for the period January 1, 2006 to December 31, 2007. The statement of receipts and disbursements only reflects the portion collected on behalf of the AOPC.

Clerk Of Orphans' Court

Receipts consist of monies collected on behalf of the Commonwealth. These include monies collected for the following taxes, surcharges, and fees:

- The Marriage License Tax is a \$.50 tax on all marriage licenses filed with the Clerk of Orphans' Court.
- The Marriage License Application Surcharge is a \$10 surcharge imposed on all marriage license applications.
- The Marriage License Declaration Fees is a \$13 fee imposed for the issuance of a marriage license or declaration and for returns thereof to the Department of Health, \$2.50 of which shall be for the use of the county where the license is issued, and \$.50 for the use of the Commonwealth (Marriage License Tax), plus \$10 (Marriage License/Declaration Fees). The statement of receipts and disbursements only reflects the portion collected on behalf of the Commonwealth.

2. <u>Receipts (Continued)</u>

Clerk Of Orphans' Court (Continued)

• Judicial Computer System/Access To Justice Fees represent a \$10 fee imposed on all petitions for grant of letters, and first filings in petitions concerning adoptions, incompetents' estates, minors' estates, and inter vivos trusts.

Recorder Of Deeds

Receipts consist of monies collected on behalf of the Commonwealth. These include monies collected for the following taxes and fees:

- The Pennsylvania Realty Transfer Tax is a documentary stamp tax of 1 percent on the value of the interest in real property transferred by deed.
- Writ Taxes represent a \$.50 tax imposed on various types of documents and a \$10 tax on notary public commissions processed through the office.
- Judicial Computer System/Access To Justice Fees represent a \$10 fee imposed for each filing of deeds in any form, mortgages, mortgage assignments, mortgage releases, mortgage satisfaction pieces, installment sales agreements, leases for a term of 30 years or longer, and easements.

Register Of Wills

Receipts consist of monies collected on behalf of the Commonwealth less commissions on these monies. These include monies collected for the following taxes and fees:

- Inheritance Taxes represent inheritance taxes filed with the Register of Wills.
- Judicial Computer System/Access To Justice Fees represent a \$10 fee imposed for the initiation of any civil action or legal proceeding, including the filing of petitions for grants of letters, and first filing in petitions concerning adoptions, incompetents' estates, minors' estates, and inter vivos trusts.

2. <u>Receipts (Continued)</u>

Register Of Wills (Continued)

For the purpose of reporting the collection of Judicial Computer System/Access To Justice Fees to the Department of Revenue, the office combined the Register of Wills and Clerk of Orphans' Court collections and reported them on the Clerk of Orphans' Court's monthly report. Therefore, the amount reported on the Clerk of Orphans' Court's statement of receipts and disbursements includes the fees collected for the office of the Register of Wills.

3. <u>Commissions</u>

Prothonotary

Acting in the capacity of an agent for the Commonwealth, the Prothonotary is authorized to collect a commission of 3 percent on the Commonwealth portion of writ taxes. Accordingly, commissions owed the county are not included in the balance due the Commonwealth.

Recorder Of Deeds/Register Of Wills

Acting in the capacity of an agent for the Commonwealth, the Recorder of Deeds/Register of Wills is authorized to collect a commission on the Commonwealth portion of taxes as follows:

Tax	Commission
Realty Transfer	1%
Writ	3%
Inheritance	4.25% \$1.00 to \$200,000.00
	1.75% next \$800,000.00
	.50% thereafter

Recorder of Deeds commissions of \$2,485 for Realty Transfer Taxes and Register of Wills commissions of \$11,732 for Inheritance Taxes were paid to the County by the Department of Revenue, which are not reflected in the Statements.

4. <u>Disbursements</u>

Clerk Of The Court Of Common Pleas/Probation Department

Clerk of the Court checks issued to:

Department of Revenue Commonwealth of Pennsylvania Department Of Conservation & Natural Resources Department of Public Welfare	\$ 69,866 250 684 1,369
Total	\$ 72,169
Prothonotary	
Total disbursements are comprised as follows:	
Prothonotary checks issued to:	
Department of Revenue	\$ 2,538
Adminstrative Office of Pennsylvania Courts	 68
Total	\$ 2,606
Clerk Of Orphans' Court	
Total disbursements are comprised as follows:	
Clerk of Orphans' Court checks issued to:	
Department of Revenue	\$ 2,080

4. <u>Disbursements (Continued)</u>

Recorder Of Deeds

Realty Transfer Taxes

The Recorder of Deeds participates in the Department of Revenue's cash management system for Realty Transfer Taxes. Under this system, the "Agent" deposits Realty Transfer Tax collections to a local account approved and established in the name of the Department of Revenue, thereby eliminating the need for the agent to issue a check to disburse these taxes.

Total disbursements are comprised as follows:

Deposits into the Department of Revenue's	
cash management account	\$ 255,813

Writ Taxes And Judicial Computer System/Access To Justice Fees

Total disbursements are comprised as follows:

Recorder of Deeds checks issued to:

Department of Revenue \$ 24,538

Register Of Wills

Inheritance Taxes

The Register of Wills participates in the Department of Revenue's cash management system for Inheritance Taxes. Under this system, the "Agent" deposits Inheritance Tax collections to a local account approved and established in the name of the Department of Revenue, thereby eliminating the need for the agent to issue a check to disburse these taxes.

4. <u>Disbursements (Continued)</u>

Register Of Wills (Continued)

Total disbursements are comprised as follows:

Deposits into the Department of Revenue's cash management account \$

5. <u>Balance Due Commonwealth (County) For The Period January 1, 2006 To</u> <u>December 31, 2007</u>

Clerk Of The Court Of Common Pleas/Probation Department/Prothonotary

This balance reflects a summary of monthly transmittal reports as settled by the Department of Revenue. The balance also reflects a summary of any receipts disbursed directly to other state agencies.

293,369

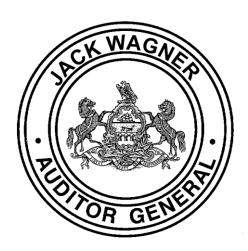
Clerk Of Orphans' Court/Recorder Of Deeds/Register Of Wills

This balance reflects a summary of monthly transmittal reports as settled by the Department of Revenue.

6. <u>County Officers Serving During Examination Period</u>

Tammy L. McKee-Schwab served as the Clerk of the Court of Common Pleas/Prothonotary/Register of Wills/Recorder of Deeds/Clerk of Orphans' Court for the period January 1, 2006 to December 31, 2007.

Steven T. Barnett served as Chief Probation Officer for the period January 1, 2006 to December 31, 2007.



<u>Finding No. 1 - Receipts Were Not Always Deposited On The Same Day As Collected – Clerk</u> <u>Of The Court Of Common Pleas/Probation Department/Prothonotary/Clerk</u> <u>Of Orphans' Court/Register Of Wills</u>

The Clerk of the Court of Common Pleas/Prothonotary/Clerk of Orphans Court/Register of Wills/Recorder of Deeds (County Officer) and Probation Department are authorized to collect state fines, costs, fees, restitution, and surcharges for the Department of Revenue. In performing our examination, we noted that receipts were not always deposited on the same day as collected.

- There were 21 of 28 Clerk of the Court of Common Pleas/Probation Department receipts tested that were not deposited on the same day as collected. The time lapse from the date of receipt to the subsequent date of deposit ranged from two days to seven days. It should be noted that the Probation Department remits these monies to the Clerk of the Court of Common Pleas for deposit in the daily total, however it could not be determined when the Probation Department remitted these monies to the Clerk of the Court of Common Pleas because the Clerk of the Court of Common Pleas because the Clerk of the Court of Common Pleas because the Clerk of the Menter of the Court of Common Pleas because the Clerk of the Court of Common Plea
- There were 9 of 32 Prothonotary receipts tested that were not deposited on the same day as collected. The time lapse from the date of receipt to the subsequent date of deposit ranged from 2 days to 13 days.
- There were 3 of 16 Clerk of Orphans' Court receipts tested that were not deposited on the same day as collected. The time lapse from the date of receipt to the subsequent date of deposit ranged from four days to six days.
- There were 4 of 33 Register of Wills receipts tested that were not deposited on the same day as collected. The time lapse from the date of receipt to the subsequent date of deposit ranged from two days to six days.

A good system of internal control ensures that all receipts are deposited intact on the same day as collected. Without a good system of internal control over funds received by the office, the potential is increased that funds could be lost or misappropriated.

These conditions existed because an adequate system of internal controls over receipts was not established and implemented.

<u>Finding No 1 - Receipts Were Not Always Deposited On The Same Day As Collected – Clerk</u> <u>Of The Court Of Common Pleas/Probation Department/Prothonotary/Clerk</u> Of Orphans' Court/Register Of Wills (Continued)

Recommendations

We again recommend that the offices establish and implement procedures to ensure that all collections are deposited intact on the same day collected. We further recommend that the Clerk of the Court of Common Pleas document when Probation Department receipts are accepted by them.

Management's Response

No formal response was offered by the County Officer at this time.

The Chief Probation Officer of the Probation Department responded as follows:

We understand the recommendations and will follow recommended changes.

Auditor's Conclusion

This is a recurring finding. We strongly recommend that the office comply with our recommendations.

<u>Finding No. 2</u> - Inadequate Internal Controls Over Manual Receipts – Clerk Of The Court Of Common Pleas/Probation Department/Prothonotary/Clerk Of Orphans' Court/Register Of Wills</u>

Manual receipts are available to be issued in the event of a temporary power loss to the office's computer system. When the computer system is operating again, the manual receipt is replaced by an official computer-generated receipt and included in the daily receipts. The offices of the Clerk of the Court of Common Pleas/Prothonotary/Clerk of Orphans' Court/Register of Wills (County Officer) and Probation Department all have the opportunity to use the same sets of manual receipts.

Our examination disclosed that required manual receipt procedures were not always followed. We noted the following weaknesses:

- In three out of seven receipts tested, the computer receipt was not generated timely after the issuance of the corresponding manual receipt. The time lapse from the date of the manual receipt to the corresponding computer receipt ranged from 4 days to 26 days.
- In all seven receipts tested, the manual receipt number was not entered into the computer system when the corresponding computer receipt was generated.
- Manual receipts were not always issued in numerical sequence.
- There were duplicate manual receipt numbers used. Receipt Nos. 8,235 through 8,400 were used twice.
- A manual receipts log was not maintained to record the issuance of manual receipts. Consequently, a population of manual receipts could not be determined.

Good internal accounting controls ensure that:

- Computer receipts are generated timely after the issuance of the corresponding manual receipts.
- Manual receipt numbers are entered in the manual receipt number field on the computer when the corresponding computer receipts are generated.

<u>Finding No. 2</u> - Inadequate Internal Controls Over Manual Receipts – Clerk Of The Court Of Common Pleas/Probation Department/Prothonotary/Clerk Of Orphans' Court/Register Of Wills (Continued)</u>

- Receipt numbers are only issued once and in numerical sequence.
- Manual receipts are accounted for and maintained.
- A manual receipt log is maintained to document information that is recorded on the manual receipt, including date issued, date filed, case number, signature of the person receiving the payment, remitter name, payment source, and payment method. This will provide an audit trail on the issuance of the manual receipt.
- Only official Common Pleas Case Management System (CPCMS) manual receipts that are available through the computer system are used.

These conditions existed because the office failed to establish and implement an adequate system of internal controls over manual receipts.

Without a good system of internal controls over funds received by the office, the possibility of funds being lost or misappropriated increases significantly.

Adherence to good internal accounting controls would have ensured adequate internal controls over receipts.

Recommendation

We recommend that the office establish and implement an adequate system of internal controls over manual receipts as noted above.

Management's Response

The County Officer responded as follows:

I wasn't aware of the manual receipt log.

The Chief Probation Officer of the Probation Department responded as follows:

We understand the recommendations and will follow recommended changes.

CLERK OF THE COURT OF COMMON PLEAS/PROBATION DEPARTMENT/ PROTHONOTARY/CLERK OF ORPHANS' COURT/ RECORDER OF DEEDS/REGISTER OF WILLS FOREST COUNTY REPORT DISTRIBUTION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

This report was initially distributed to:

The Honorable C. Daniel Hassell Secretary Pennsylvania Department of Revenue

The Honorable Zygmont Pines Court Administrator of Pennsylvania Supreme Court of Pennsylvania Administrative Office of Pennsylvania Courts

Mr. Thomas J. Dougherty Director Division of Grants and Standards Pennsylvania Board of Probation and Parole

The Honorable Dawn M. Millin	Clerk of the Court of Common Pleas/ Prothonotary/Clerk of Orphans' Court/ Recorder of Deeds/Register of Wills
The Honorable R. James Parrettt	Chairman of the Board of Commissioners
Mr. Steven T. Barnett	Chief Probation Officer

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