### ATTESTATION ENGAGEMENT

# Clerk of the Court of Common Pleas/Prothonotary/ Clerk of Orphans' Court/Probation Office

Pike County, Pennsylvania
For the Period
January 1, 2013 to December 31, 2017

December 2018



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General



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EUGENE A. DEPASQUALE AUDITOR GENERAL

#### **Independent Auditor's Report**

The Honorable Eileen H. McNulty Secretary Pennsylvania Department of Revenue Harrisburg, PA 17128

We have examined the accompanying statements of receipts and disbursements (Statements) of the Clerk of the Court of Common Pleas/Prothonotary/Clerk of Orphans' Court and Probation Office, Pike County, Pennsylvania (County Officer), for the period January 1, 2013 to December 31, 2017, pursuant to the requirements of Sections 401(b) and 401(d) of *The Fiscal Code*, 72 P.S. § 401(b) and § 401(d). The County Office's management is responsible for presenting these Statements in accordance with the criteria set forth in Note 1. Our responsibility is to express an opinion on these Statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Statements are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the statements of receipts and disbursements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Statements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are mandated by Sections 401(b) and 401(d) of *The Fiscal Code* to audit the accounts of each county officer to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Sections 401(b) and 401(d) of *The Fiscal Code*.

#### **Independent Auditor's Report (Continued)**

In our opinion, the Statements referred to above, for the period January 1, 2013 to December 31, 2017, are presented in accordance with the criteria set forth in Note 1, in all material respects.

In accordance with Government Auditing Standards, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Statements; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Statements. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Statements are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over reporting on the Statements or on compliance and other matters; accordingly, we express no such opinions.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over reporting on the Statements was for the limited purpose of expressing an opinion on whether the Statements are presented in accordance with the criteria described above and was not designed to identify all deficiencies in internal control over reporting on the Statements that might be material weaknesses or significant deficiencies. Given these limitations, during our engagement we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Independent Auditor's Report (Continued)**

As part of obtaining reasonable assurance about whether the Statements are free from material misstatement, we performed tests of the County Office's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of Statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we did note other matters that, while not required to be included in this report by *Government Auditing Standards*, have been included in the findings below:

- Inadequate Assessment Of Fines, Costs, Fees And Surcharges Clerk of Court of Common Pleas.
- Improper Bail Forfeiture Procedures Clerk of Court of Common Pleas.

The purpose of this report is to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. This report is not suitable for any other purposes.

We appreciate the courtesy extended by the Clerk of the Court of Common Pleas /Prothonotary/Clerk of Orphans' Court and Probation Office, Pike County, to us during the course of our examination. If you have any questions, please feel free to contact Michael B. Kashishian, CPA, CGAP, CFE, Director, Bureau of County Audits, at 717-787-1363.

November 7, 2018

Eugene A. DePasquale Auditor General

Eugnt: O-Pasper

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# CLERK OF THE COURT OF COMMON PLEAS/PROBATION OFFICE PIKE COUNTY

# STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

#### JANUARY 1, 2013 TO DECEMBER 31, 2017

#### Receipts:

Department of Transportation	
Title 75 Fines	\$ 300,681
Overweight Fines	5,300
Department of Revenue Court Costs	58,476
Crime Victims' Compensation Costs	125,335
Crime Commission Costs/Victim Witness Services Costs	129,002
Domestic Violence Costs	14,814
Emergency Medical Services Fines	10,208
DUI - ARD/EMS Fees	24,677
CAT/MCARE Fund Surcharges	36,024
Judicial Computer System/Access to Justice Fees	94,498
Offender Supervision Fees	420,041
Constable Service Surcharges	12
Criminal Laboratory Users' Fees	40,606
Probation and Parole Officers' Firearm Education Costs	11,886
Substance Abuse Education Costs	93,629
Office of Victims' Services Costs	55,253
Miscellaneous State Fines and Costs	290,634
Total receipts (Note 2)	1,711,076
Disbursements to Commonwealth (Note 4)	(1,711,076)
Balance due Commonwealth (County) per settled reports(Note 5)	-
Examination adjustments (Note 6)	 4,000
Adjusted balance due Commonwealth (County) for the period January 1, 2013 to December 31, 2017	\$ 4,000

Notes to the Statements of Receipts and Disbursements are an integral part of this report.

# PROTHONOTARY PIKE COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

#### Receipts:

Writ Taxes	\$ 4,480
Divorce Complaint Surcharges	8,200
Judicial Computer System/Access To Justice Fees	273,109
Protection From Abuse Surcharges and Contempt Fines	3,051
Criminal Charge Information System Fees	 3,221
Total Receipts (Note 2)	292,061
Commissions (Note 3)	 (134)
Net Receipts	291,927
Disbursements to Commonwealth (Note 4)	(291,927)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	 
Adjusted balance due Commonwealth (County) for the period January 1, 2013 to December 31, 2017	\$ 

Notes to the Statements of Receipts and Disbursements are an integral part of this report.

# CLERK OF ORPHANS' COURT PIKE COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

#### Receipts:

Marriage License Taxes	\$ 688
Marriage License Application Surcharges	13,750
Marriage License Declaration Fees	13,750
Judicial Computer System/Access To Justice Fees	 7,977
Total Receipts (Note 2)	36,165
Disbursements to Commonwealth (Note 4)	 (36,165)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	 -
Adjusted balance due Commonwealth (County) for the period January 1, 2013 to December 31, 2017	\$ -

Notes to the Statements of Receipts and Disbursements are an integral part of this report.

# NOTES TO THE STATEMENTS OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2013 TO DECEMBER 31, 2017

#### 1. <u>Criteria</u>

The Statements of Receipts and Disbursements provide a summary of receipts and disbursements by category. The categories and the amounts of fines, costs, fees, taxes, and surcharges assessed are based on Pennsylvania laws and regulations.

The Statements were prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Revenue. Under this method, only the Commonwealth portion of cash receipts and disbursements are presented, revenues are recognized when received, and expenditures are recognized when paid.

#### 2. Receipts

#### Clerk Of The Court Of Common Pleas and Probation Office

Receipts are comprised of fines, costs, fees, and surcharges collected on behalf of the Commonwealth. These fines, costs, fees, and surcharges represent collections made on summary and criminal cases filed with the Clerk of the Court of Common Pleas' Office/Probation Office.

#### Prothonotary

Receipts are comprised of taxes, surcharges, fees and fines collected on behalf of the Department of Revenue and the Administrative Office of Pennsylvania Courts. These include monies collected for the following taxes, surcharges, fees, and fines:

- Writ Taxes represent a \$.50 or \$.25 tax imposed on taxable instruments filed with the Prothonotary.
- Divorce Complaint Surcharges represent a \$10 surcharge imposed on all divorce decrees.
- Judicial Computer System/Access To Justice Fees represent a \$23.50 fee imposed for the filing of any legal paper to initiate a civil action or proceeding. Effective July 10, 2014, Act 126 increased the fee to \$33.50. Effective August 8, 2014, Act 113 increased the fee to \$35.50. Effective October 30, 2017, Act 40 and Act 44 increased the fee to \$40.25.

#### NOTES TO THE STATEMENTS OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

#### 2. Receipts (Continued)

#### Prothonotary (Continued)

- Protection From Abuse Surcharges represent a \$100 surcharge imposed against defendants when a protection order is granted as a result of a hearing. Protection From Abuse Contempt Fines represent fines of not less than \$300 nor more than \$1,000 imposed against a defendant who is found to be in violation of a protection from abuse order.
- Criminal Charge Information System Fees represent a fee imposed on all custody cases. Of the fee imposed, 80% is payable to the Administrative Office of Pennsylvania Courts (AOPC) and 20% is payable to the County in which the action took place. The fee was \$7.50 for the period January 1, 2013 to December 31, 2014, and \$8.00 for the period January 1, 2015 to December 31, 2017. The statement of receipts and disbursements only reflects the portion collected on behalf of the AOPC.

#### Clerk Of Orphans' Court

Receipts consist of monies collected on behalf of the Commonwealth. These include monies collected for the following taxes, surcharges, and fees:

- The Marriage License Tax is a \$.50 tax on all marriage licenses filed with the Clerk of Orphans' Court.
- The Marriage License Application Surcharge is a \$10 surcharge imposed on all marriage license applications.
- The Marriage License Declaration Fees is a \$13 fee imposed for the issuance of a marriage license or declaration and for returns thereof to the Department of Health, \$2.50 of which shall be for the use of the county where the license is issued, and \$.50 for the use of the Commonwealth (Marriage License Tax), plus \$10 (Marriage License/Declaration Fees). The statement of receipts and disbursements only reflects the portion collected on behalf of the Commonwealth.

## NOTES TO THE STATEMENTS OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2013 TO DECEMBER 31, 2017

#### 2. <u>Receipts (Continued)</u>

#### Clerk Of Orphans' Court (Continued)

• Judicial Computer System/Access To Justice Fees represent a \$23.50 fee imposed on all petitions for grant of letters, and first filings in petitions concerning adoptions, incompetents' estates, minors' estates, and inter vivos trusts. Effective July 10, 2014, Act 126 increased the fee to \$33.50. Effective August 8, 2014, Act 113 increased the fee to \$35.50. Effective October 30, 2017, Act 40 and Act 44 increased the fee to \$40.25.

#### 3. <u>Commissions - Prothonotary</u>

Acting in the capacity of an agent for the Commonwealth, the Prothonotary is authorized to collect a commission of 3 percent on the Commonwealth portion of writ taxes. Accordingly, commissions owed the county are not included in the balance due the Commonwealth.

#### 4. Disbursements

#### Clerk Of The Court Of Common Pleas/Probation Office

Total disbursements are comprised as follows:

Clerk of the Court checks issued to:

Department of Revenue \$ 1,711,076

#### **Prothonotary**

Total disbursements are comprised as follows:

Prothonotary checks issued to:

Department of Revenue	\$ 288,706
Adminstrative Office of Pennsylvania Courts	 3,221
Total	\$ 291,927

# NOTES TO THE STATEMENTS OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD

JANUARY 1, 2013 TO DECEMBER 31, 2017

#### 4. <u>Disbursements (Continued)</u>

#### Clerk Of Orphans' Court

Total disbursements are comprised as follows:

Clerk of Orphans' Court checks issued to:

Department of Revenue

\$ 36,165

### 5. <u>Balance Due Commonwealth For The Period January 1, 2013 To December 31, 2017</u>

#### Clerk Of The Court Of Common Pleas and Probation Office/Prothonotary

This balance reflects a summary of monthly transmittal reports as settled by the Department of Revenue.

#### Clerk Of Orphans' Court

This balance reflects a summary of monthly transmittal reports as settled by the Department of Revenue.

#### 6. Examination Adjustment - Clerk of Court of Common Pleas

The examination adjustment represents \$4,000 in bail forfeitures that were paid to the county in error. Please refer to Finding No. 2.

#### 7. <u>County Officer Serving During Examination Period</u>

Denise Fitzpatrick served as the Clerk of the Court of Common Pleas/Prothonotary/Clerk of Orphans' Court for the period January 1, 2013 to December 31, 2017.

Edward J. Joyce. Jr. served as Chief Probation Officer for the period January 1, 2013 to February 28, 2015.

Jeffrey Angradi served as Chief Probation Officer for the period March 1, 2015 to December 31, 2017.

#### FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

### Finding No. 1 - Inadequate Assessment Of Fines, Costs, Fees And Surcharges - Clerk of Court of Common Pleas

Our examination disclosed that the office did not assess certain fines, costs, fees, and surcharges as mandated by law. Of 65 cases tested, we noted the following discrepancies:

- There was one case in which the Substance Abuse Education Cost was not assessed properly.
- There were three cases in which the Emergency Medical Services (EMS) Fine was not assessed.
- There were six cases in which the DNA Cost was not assessed.
- There were four cases in which the DUI-ARD-EMS fee was assessed in error.
- There were two cases in which Department of Revenue Court Costs were not assessed properly.
- There were four cases in which Criminal Justice Enhancement Account fee was assessed in error.

The following state statutes address the assessment of fines, costs, fees, and surcharges that were not properly assessed:

- Substance Abuse Education Costs amended Title 18 by adding Section 7508. This section imposed a \$100 cost on driving under the influence (DUI) offenses and on all drug related offenses covered in the Controlled Substance, Drug, Device and Cosmetic Act. Also, effective February 1, 2004, DUI offenses in which the offender's blood alcohol level is greater than .16% require an additional \$200 cost. The cost is distributed 50/50 between the County and Commonwealth.
- Title 35 P.S. § 6934 authorizes the collection for the Emergency Medical Services Fine.
- Effective January 31, 2005, Title 44 P.S. § 2322, specifies that all felonies, regardless of offense, and misdemeanors for § 2910 (relating to luring a child into a motor vehicle) and § 3126 (relating to indecent assault), authorizes the automatic assessment of a \$250 DNA cost when a DNA sample is taken.

#### FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

### <u>Finding No. 1 - Inadequate Assessment Of Fines, Costs, Fees And Surcharges - Clerk of Court of Common Pleas (Continued)</u>

- Title 35 P.S. § 6934 (b) provides for the collection of a \$25 DUI-ARD EMS Fee on all driving under the influence (DUI) offenses where there is an Accelerated Rehabilitative Disposition (ARD).
- Title 42 Pa. C.S.A. § 1725.1 provides for the collection of Department of Revenue Court Costs in varying amounts depending on whether the violation is a summary, misdemeanor, or felony.
- Effective November 10, 2007, Title 42 Pa.C.S. § 3575 (b) provides for the collection of a \$50 Criminal Justice Enhancement Account (CJEA) Fee if a defendant accepts Accelerated Rehabilitative Disposition, is convicted of or enters a plea of guilt or nolo contendere for a felony, misdemeanor of the first degree or misdemeanor of the second degree as set forth in Title 18 PA.C.S. (relating to crimes and offenses), or is convicted of or enters a plea of guilt or nolo contendere for a violation of Title 35, Section 780-113(a)(16), known as The Controlled Substance, Drug, Device and Cosmetic Act.

The improper assessing of these costs and fees resulted in the defendant not being assessed the proper amount of costs and fees associated with the violation; and/or a loss of revenue to the Commonwealth and County.

These incorrect assessments occurred because the office was not aware or up-to-date on laws and regulations regarding the proper assessment of Commonwealth fines, costs, fees, and surcharges.

#### Recommendation

We recommend that the office review the laws noted above to ensure that fines, costs, fees, and surcharges are assessed as mandated by law.

#### Management's Response

The County Officer responded as follows:

Management will comply with the recommendation.

#### Auditor's Conclusion

During our next examination, we will determine if the office complied with our recommendation.

#### FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

#### Finding No. 2 - Improper Bail Forfeiture Procedures - Clerk of Court of Common Pleas

Our examination disclosed that of three cases tested involving bail forfeitures, in all three cases bail forfeitures were erroneously remitted to the county, resulting in a balance due the Commonwealth of \$4,000.

When bail is posted and the defendant fails to appear for his/her hearing, bail is forfeited and according to 42 Pa. C.S. Section 3571 (B), should be disbursed in the same manner as fines.

The failure to properly remit bail forfeitures resulted in the Commonwealth not receiving monies they were due.

This condition existed because the office failed to establish and implement an adequate system of internal controls over bail forfeitures procedures.

#### Recommendation

We recommend that the office ensure that all bail forfeitures due the Commonwealth are disbursed to the Commonwealth according to 42 Pa. C.S. Section 3571 (B).

#### Management's Response

The County Officer responded as follows:

Management will comply with the recommendation.

#### Auditor's Conclusion

During our next examination, we will determine if the office complied with our recommendation.

# CLERK OF THE COURT OF COMMON PLEAS/ PROTHONOTARY/CLERK OF ORPHANS' COURT/PROBATION OFFICE PIKE COUNTY SUMMARY OF PRIOR EXAMINATION RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2013 TO DECEMBER 31, 2017

#### Summary Of Prior Examination Recommendations

During our prior examination, we recommended that the Prothonotary/Clerk of Orphans' Court offices:

• Obtain a validation from the bank as to the mix of cash and checks deposited. We further recommended that the validation is reconciled to receipts by someone other than the person preparing or making the deposit.

During our current examination, we noted that the offices complied with our recommendations.

# CLERK OF THE COURT OF COMMON PLEAS/ PROTHONOTARY/CLERK OF ORPHANS' COURT/PROBATION OFFICE PIKE COUNTY REPORT DISTRIBUTION FOR THE PERIOD JANUARY 1, 2014 TO DECEMBER 31, 2016

This report was initially distributed to:

#### The Honorable Eileen H. McNulty

Secretary Pennsylvania Department of Revenue

#### The Honorable Thomas B. Darr

Court Administrator of Pennsylvania Supreme Court of Pennsylvania Administrative Office of Pennsylvania Courts

#### Mr. Thomas J. Dougherty

Director
Division of Grants and Standards
Pennsylvania Board of Probation and Parole

#### The Honorable Denise Fitzpatrick

Clerk of the Court of Common Pleas/ Prothonotary/Clerk of Orphans' Court

> Mr. Jeffrey Angradi Chief Probation Officer

#### Honorable Matthew M. Osterberg

Chairperson of the Board of Commissioners

#### The Honorable Gregory Chelak

President Judge

This report is a matter of public record and is available online at <a href="www.PaAuditor.gov">www.PaAuditor.gov</a>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <a href="mailto:news@PaAuditor.gov">news@PaAuditor.gov</a>.