

ATTESTATION ENGAGEMENT

Township of Farmington

Clarion County, Pennsylvania

16-206

Liquid Fuels Tax Fund

For the Period

January 1, 2014 to December 31, 2017

September 2018



Commonwealth of Pennsylvania
Department of the Auditor General

Eugene A. DePasquale • Auditor General



Commonwealth of Pennsylvania
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EUGENE A. DePASQUALE
AUDITOR GENERAL

Independent Auditor's Report

The Honorable Leslie Richards
Secretary
Department of Transportation
Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Township of Farmington, Clarion County, for the period January 1, 2014 to December 31, 2017. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria set forth in Note 1. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each municipality's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

Independent Auditor's Report (Continued)

In our opinion, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Township of Farmington, Clarion County, for the period January 1, 2014 to December 31, 2017, in accordance with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Forms MS-965; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Forms MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

Our consideration of internal control was for the limited purpose of expressing an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified certain deficiencies in internal control that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Forms MS-965 will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency below to be a material weakness:

- One Signature On Liquid Fuels Tax Fund Checks.

Independent Auditor's Report (Continued)

As part of obtaining reasonable assurance about whether the Forms MS-965 are free from material misstatement, we performed tests of the Township of Farmington, Clarion County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Forms MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instances of noncompliance that are required to be reported under *Government Auditing Standards*:

- Noncompliance With Advertising And Bidding Requirements.
- Liquid Fuels Money Over Expended On Project.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Township of Farmington, Clarion County, to us during the course of our examination. If you have any questions, please feel free to contact Michael B. Kashishian, CPA, CGAP, CFE, Director, Bureau of County Audits, at 717-787-1363.



Eugene A. DePasquale
Auditor General

August 23, 2018

CONTENTS

	<u>Page</u>
Background.....	1
Financial Section:	
2014 Form MS-965 With Adjustments	3
2015 Form MS-965 With Adjustments	6
2016 Form MS-965 With Adjustments	9
2017 Form MS-965 With Adjustments	12
Notes To Forms MS-965 With Adjustments.....	15
Findings And Recommendations:	
Finding No. 1 - One Signature On Liquid Fuels Tax Fund Checks	20
Finding No. 2 - Noncompliance With Advertising And Bidding Requirements	21
Finding No. 3 - Liquid Fuels Money Over Expended On Project.....	23
Summary Of Exit Conference.....	24
Report Distribution	25

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
BACKGROUND
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, (72 P.S. § 2615.5 et seq.), provides municipalities other than counties (townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state, and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

The Vehicle Code, Title 75 P.S. § 9511, provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
BACKGROUND
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

Background (Continued)

3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2014 FORM MS-965 – SECTION 1
 WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
Major equipment purchases	\$ -	\$ -	\$ -
Minor equipment purchases	-	-	-
Computer/Computer related training	-	-	-
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	22,482.09	-	22,482.09
Traffic control devices	-	-	-
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	18,910.24	-	18,910.24
Maintenance and repair of roads and bridges	94,678.89	-	94,678.89
Highway construction and rebuilding projects	-	-	-
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total (To Section 2, Line 5)	<u>\$ 136,071.22</u>	<u>\$ -</u>	<u>\$ 136,071.22</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2014 FORM MS-965 – SECTION 2
 WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2014	\$ 69,499.91	\$ -	\$ 69,499.91
Receipts:			
2. State allocation	153,391.99	-	153,391.99
2a. Turnback allocation	10,840.00	-	10,840.00
2b. Interest on investments (Note 3)	31.63	-	31.63
2c. Miscellaneous (Note 4)	18,401.26	-	18,401.26
3. Total receipts	182,664.88	-	182,664.88
4. Total funds available	252,164.79	-	252,164.79
5. Expenditures (Section 1)	136,071.22	-	136,071.22
6. Balance, December 31, 2014	<u>\$ 116,093.57</u>	<u>\$ -</u>	<u>\$ 116,093.57</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2014 FORM MS-965 – SECTION 3
 WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 69,499.91	\$ -	\$ 69,499.91
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	32,846.40	-	32,846.40
3. PENNDOT approved adjustments	-	-	-
4. Total funds available for equipment acquisition	102,346.31	-	102,346.31
5. Less: Major equipment expenditures	-	-	-
6. Remainder	<u>102,346.31</u>	<u>-</u>	<u>102,346.31</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 102,346.31</u>	<u>\$ -</u>	<u>\$ 102,346.31</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2015 FORM MS-965 – SECTION 1
 WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
Major equipment purchases	\$ -	\$ -	\$ -
Minor equipment purchases	-	-	-
Computer/Computer related training	-	-	-
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	72,639.61	-	72,639.61
Traffic control devices	-	-	-
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	1,608.00	-	1,608.00
Maintenance and repair of roads and bridges	127,682.42	-	127,682.42
Highway construction and rebuilding projects	-	-	-
Miscellaneous (Note 5)	18,419.93	-	18,419.93
 Total (To Section 2, Line 5)	 <u>\$ 220,349.96</u>	 <u>\$ -</u>	 <u>\$ 220,349.96</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2015 FORM MS-965 – SECTION 2
 WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2015	\$ 116,093.57	\$ -	\$ 116,093.57
Receipts:			
2. State allocation	168,869.90	-	168,869.90
2a. Turnback allocation	10,840.00	-	10,840.00
2b. Interest on investments (Note 3)	53.90	-	53.90
2c. Miscellaneous	-	-	-
3. Total receipts	<u>179,763.80</u>	<u>-</u>	<u>179,763.80</u>
4. Total funds available	<u>295,857.37</u>	<u>-</u>	<u>295,857.37</u>
5. Expenditures (Section 1)	<u>220,349.96</u>	<u>-</u>	<u>220,349.96</u>
6. Balance, December 31, 2015	<u><u>\$ 75,507.41</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 75,507.41</u></u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2015 FORM MS-965 – SECTION 3
 WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 102,346.31	\$ -	\$ 102,346.31
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	35,941.98	-	35,941.98
3. PENNDOT approved adjustments	<u>-</u>	<u>-</u>	<u>-</u>
4. Total funds available for equipment acquisition	138,288.29	-	138,288.29
5. Less: Major equipment expenditures	<u>-</u>	<u>-</u>	<u>-</u>
6. Remainder	<u>138,288.29</u>	<u>-</u>	<u>138,288.29</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 75,507.41</u>	<u>\$ -</u>	<u>\$ 75,507.41</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2016 FORM MS-965 – SECTION 1
 WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
Major equipment purchases	\$ 110,000.00	\$ -	\$ 110,000.00
Minor equipment purchases	-	-	-
Computer/Computer related training	-	-	-
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	28,367.96	-	28,367.96
Traffic control devices	-	-	-
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	-	-	-
Maintenance and repair of roads and bridges	16,451.13	-	16,451.13
Highway construction and rebuilding projects	77,800.14	-	77,800.14
Miscellaneous	-	-	-
 Total (To Section 2, Line 5)	 <u>\$ 232,619.23</u>	 <u>\$ -</u>	 <u>\$ 232,619.23</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2016 FORM MS-965 – SECTION 2
 WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2016	\$ 75,507.41	\$ -	\$ 75,507.41
Receipts:			
2. State allocation	197,089.59	-	197,089.59
2a. Turnback allocation	10,840.00	-	10,840.00
2b. Interest on investments (Note 3)	404.32	-	404.32
2c. Miscellaneous	-	-	-
3. Total receipts	<u>208,333.91</u>	<u>-</u>	<u>208,333.91</u>
4. Total funds available	<u>283,841.32</u>	<u>-</u>	<u>283,841.32</u>
5. Expenditures (Section 1)	<u>232,619.23</u>	<u>-</u>	<u>232,619.23</u>
6. Balance, December 31, 2016	<u><u>\$ 51,222.09</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 51,222.09</u></u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2016 FORM MS-965 – SECTION 3
 WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 75,507.41	\$ -	\$ 75,507.41
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	41,585.92	-	41,585.92
3. PENNDOT approved adjustments	-	-	-
4. Total funds available for equipment acquisition	117,093.33	-	117,093.33
5. Less: Major equipment expenditures	<u>110,000.00</u>	-	<u>110,000.00</u>
6. Remainder	<u>7,093.33</u>	-	<u>7,093.33</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 7,093.33</u>	<u>\$ -</u>	<u>\$ 7,093.33</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2017 FORM MS-965 – SECTION 1
 WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
Major equipment purchases	\$ -	\$ -	\$ -
Minor equipment purchases	-	-	-
Computer/Computer related training	-	-	-
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	19,954.53	-	19,954.53
Traffic control devices	-	-	-
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	8,780.18	-	8,780.18
Maintenance and repair of roads and bridges	100,663.43	-	100,663.43
Highway construction and rebuilding projects	83,538.97	-	83,538.97
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total (To Section 2, Line 5)	<u>\$ 212,937.11</u>	<u>\$ -</u>	<u>\$ 212,937.11</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2017 FORM MS-965 – SECTION 2
 WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2017	\$ 51,222.09	\$ -	\$ 51,222.09
Receipts:			
2. State allocation	206,115.33	-	206,115.33
2a. Turnback allocation	10,840.00	-	10,840.00
2b. Interest on investments (Note 3)	1,169.32	-	1,169.32
2c. Miscellaneous (Note 4)	33,327.24	-	33,327.24
3. Total receipts	<u>251,451.89</u>	<u>-</u>	<u>251,451.89</u>
4. Total funds available	<u>302,673.98</u>	<u>-</u>	<u>302,673.98</u>
5. Expenditures (Section 1)	<u>212,937.11</u>	<u>-</u>	<u>212,937.11</u>
6. Balance, December 31, 2017	<u><u>\$ 89,736.87</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 89,736.87</u></u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 2017 FORM MS-965 – SECTION 3
 WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 7,093.33	\$ -	\$ 7,093.33
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	43,391.07	-	43,391.07
3. PENNDOT approved adjustments	<u>-</u>	<u>-</u>	<u>-</u>
4. Total funds available for equipment acquisition	50,484.40	-	50,484.40
5. Less: Major equipment expenditures	<u>-</u>	<u>-</u>	<u>-</u>
6. Remainder	<u>50,484.40</u>	<u>-</u>	<u>50,484.40</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 50,484.40</u>	<u>\$ -</u>	<u>\$ 50,484.40</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 NOTES TO FORMS MS-965 WITH ADJUSTMENTS
 FOR THE PERIOD
 JANUARY 1, 2014 TO DECEMBER 31, 2017

1. Criteria

Section 1

This section of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

- Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2013	2014	2015/2016	2017
\$10,200.00	\$10,300.00	\$10,500.00	\$10,700.00

- Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2013	2014	2015/2016	2017
\$10,200.00	\$10,300.00	\$10,500.00	\$10,700.00

- Agility projects are exchanges of services with the Department of Transportation.

Section 2

This section of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year since 2014. For 2013 and earlier years the state allocation was available in April of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year since 2014 from the Department of Transportation. For 2013 and earlier years turnback allocations were available in April of each year. Turnback allocations are based on the mileage of the roads transferred.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORMS MS-965 WITH ADJUSTMENTS
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

1. Criteria (Continued)

Section 2 (Continued)

- Expenditures include the total transferred from Section 1.

Section 3

This section of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Basis Of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Forms MS-965 have been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Forms MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORMS MS-965 WITH ADJUSTMENTS
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

1. Criteria (Continued)

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments are prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

2. Deposits

The Second Class Township Code, Title 53 P.S. § 68204, authorizes the township to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts, of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit purchased from institutions insured by the FDIC or other like insurance to the extent that such accounts are so insured. For any amounts in excess of the insured maximum, such deposits shall be collateralized by a pledge or assignment of assets. Certificates of deposit may not exceed 20 percent of a bank's total capital surplus or 20 percent of a savings and loan or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in a financial institution. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

There were no deposits exposed to custodial credit risk as of December 31, 2017. Custodial credit risk, as defined by GASB No. 40, as amended, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the municipality's name.

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 NOTES TO FORMS MS-965 WITH ADJUSTMENTS
 FOR THE PERIOD
 JANUARY 1, 2014 TO DECEMBER 31, 2017

2. Deposits (Continued)

Fund Balance

The fund balance as of December 31, 2017, consists of the following:

Cash	\$89,736.87
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3. Interest On Investments

Our examination disclosed that the municipality deposited idle liquid fuels tax money in interest-bearing accounts which earned \$31.63 during 2014, \$53.90 during 2015, \$404.32 during 2016, and, \$1,169.32 during 2017 thus providing additional funds for road maintenance and repairs.

4. Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	Description	2014	2017
Commonwealth of Pennsylvania	Deposit In Error (Note 6)	\$18,401.26	
General Fund	Reimbursement (Finding No. 3)	-	\$20,000.00
Clarion County Conservation District	Dirt and gravel road funds (Finding No. 2)	-	11,741.50
Local Business	Reimbursement for stone	-	1,273.74
Local Business	Reimbursement for cold patch	-	312.00
		\$18,401.26	\$33,327.24
Total			

TOWNSHIP OF FARMINGTON
 CLARION COUNTY
 LIQUID FUELS TAX FUND
 NOTES TO FORMS MS-965 WITH ADJUSTMENTS
 FOR THE PERIOD
 JANUARY 1, 2014 TO DECEMBER 31, 2017

5. Miscellaneous Expenditures

The following miscellaneous expenditures were paid from the Liquid Fuels Tax Fund during the examination period:

Payee	Description	2015
Commonwealth of Pennsylvania	Correction of deposit error (Note 6)	\$18,401.26
Financial Institution	Bank service charges	18.67
Total		\$18,419.93

6. Deposit In Error

On December 15, 2014, \$18,401.26 of state funds were electronically deposited into the Liquid Fuels Tax Fund in error. On January 16, 2015, the Commonwealth of Pennsylvania electronically transferred \$18,401.26 out of the Liquid Fuels Tax Fund to correct the deposit in error.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

Finding No. 1 - One Signature On Liquid Fuels Tax Fund Checks

Our examination disclosed that only one signature was required to authorize checks drawn on the Liquid Fuels Tax Fund. When only one signature is required, there is a significant risk of unauthorized disbursements, errors, or misappropriations occurring and remaining undetected. To decrease this risk, good internal controls require that at least two authorized signatures be required to authorize checks drawn on the Liquid Fuels Tax Fund.

Recommendation

We recommend that the municipality improve internal control procedures over disbursements by requiring at least two signatures on all disbursements from the Liquid Fuels Tax Fund account.

Management's Response

The Secretary/Treasurer stated:

We now require two signatures on checks.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendation.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

Finding No. 2 - Noncompliance With Advertising And Bidding Requirements

Our examination disclosed that the township expended \$20,225.16 during 2017 from the Liquid Fuels Tax Fund for the purchase of driving surface aggregate without advertising for bids.

The above expenditures was not made in compliance with the advertising, bidding, and contract requirements of *The Second Class Township Code*, 53 P.S. § 68102(a), (also found at § 3102(a) of *The Second Class Township Code* as published by the Local Government Commission), which requires that purchases over \$18,500.00 during 2012 must be advertised, bid, and awarded by contract. The bidding threshold increased to purchases over \$19,100.00 for 2014, \$19,400.00 for 2015 and 2016, \$19,700 for 2017, and \$20,100.00 for 2018. *The Second Class Township Code*, 53 P.S. § 68104(a), (also found at § 3104(a) of *The Second Class Township Code* as published by the Local Government Commission) further states that advertising, bidding and contract requirements should not be evaded through piecemeal purchases.

We noted that on December 5, 2017, the township deposited Dirt and Gravel Road Funds of \$11,741.50 that were received from Clarion County into the Liquid Fuels Tax Fund, leaving a balance of \$8,483.66 due the Liquid Fuels Tax Fund.

The failure to comply with *The Second Class Township Code* could result in the township having to reimburse \$8,483.66 to its Liquid Fuels Tax Fund.

Recommendations

We recommend that the township reimburse \$8,483.66 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that, in the future, the township complies with *The Second Class Township Code* as noted in this finding.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

Finding No. 2 - Noncompliance With Advertising And Bidding Requirements (Continued)

Management's Response

The Secretary/Treasurer stated:

I am new to the position and still learning how to handle the Liquid Fuels.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendations.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

Finding No. 3 - Liquid Fuels Money Over Expended On Project

Our examination disclosed that during 2015, the municipality expended \$84,463.55 of Liquid Fuels Tax Fund money on construction project No. 14-16206-01. However, the amount of Liquid Fuels Tax Fund money approved by the Department of Transportation to be expended from the Liquid Fuels Tax Fund for this project was \$64,463.55. The difference of \$20,000.00 should have been paid directly from the General Fund.

The Department of Transportation's Regulations do not permit a municipality to expend Liquid Fuels Tax Fund money in excess of the amount approved on Municipal Services Completion Report Form MS-999.

On June 21, 2017, the municipality reimbursed \$20,000.00 to the Liquid Fuels Tax Fund.

We noted that during 2016 and 2017, the municipality expended the approved amounts of Liquid Fuels money on road construction projects.

Recommendation

We recommend that, in the future, the municipality continue to expend only the approved amount of Liquid Fuels Tax Fund money on road construction projects.

Management's Response

The Secretary/Treasurer stated:

I was not here at the time.

Auditor's Conclusion

During our next examination we will determine if the municipality continued to comply with our recommendation.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
SUMMARY OF EXIT CONFERENCE
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

An exit conference was held May 22, 2018. Those participating were:

TOWNSHIP OF FARMINGTON

Ms. Robin Kahle, Secretary/Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mr. Christopher Heglen, Audit Supervisor

The results of the examination were presented and discussed in their entirety.

TOWNSHIP OF FARMINGTON
CLARION COUNTY
LIQUID FUELS TAX FUND
REPORT DISTRIBUTION
FOR THE PERIOD
JANUARY 1, 2014 TO DECEMBER 31, 2017

This report was initially distributed to:

The Honorable Leslie Richards
Secretary
Department of Transportation

Township of Farmington
Clarion County
P.O. Box 148
32691 Route 66
Leeper, PA 16233

The Honorable Matthew Sherbine
Chairman of the Board of Supervisors

Ms. Robin Kahle
Secretary/Treasurer

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