

HUNTINGDON COUNTY 31-000

LIQUID FUELS TAX FUND AND ACT 44 TAX FUND EXAMINATION REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010

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HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND BACKGROUND FOR THE YEAR ENDED DECEMBER 31, 2010

### **Background**

The Vehicle Code makes provisions and provides funding for County Liquid Fuels and Act 44 Programs. The Pennsylvania Department of Transportation has regulatory administration and oversight of the funds supporting these county programs. Counties are required to comply with those provisions and to report annually.

The Vehicle Code imposes a state tax on liquid fuels and fuels used or sold and delivered by distributors within the Commonwealth (75 Pa. C.S. § 9004(a)). One-half cent of the tax collected on each gallon of liquid fuels is deposited in the Commonwealth's Liquid Fuels Tax Fund. The Vehicle Code further provides for the disposition and use of this tax, including the allocations to counties in June and December of each year to fund construction, reconstruction, maintenance and repair of county roads, streets and bridges. The allocation to the respective counties is made in the ratio that the average amount returned to each county during the three preceding years bears to the average amount returned to all counties during the three preceding years (75 Pa C.S. § 9010).

The Vehicle Code, as recently amended by Act 44 of 2007 (July 18, 2007, P.L.169), requires the Pennsylvania Turnpike Commission to make annual contributions for the benefit of the Pennsylvania Department of Transportation's Motor License Fund, and further requires the Department of Transportation to distribute \$5,000,000 of the annual contribution to counties (75 Pa. C.S. § 8915.6). The annual distribution to counties is determined based upon the ratio of square footage of deck area of a county's county-owned bridges to the total square footage of deck area of county-owned bridges throughout the Commonwealth. The reporting of the square footage of deck area of a county's county-owned bridges is required as part of the National Bridge Inspection Standards Program.





### Department of the Auditor General Commonwealth of Pennsylvania Harrisburg, Pennsylvania 17120-0018

JACK WAGNER AUDITOR GENERAL

### **Independent Auditor's Report**

The Honorable Barry J. Schoch, P.E. Secretary
Department of Transportation
Harrisburg, PA 17120

We examined the accompanying Forms MS-991 With Adjustments for the Liquid Fuels Tax Fund and the Reports of Act 44 Tax Fund With Adjustments of Huntingdon County for the year ended December 31, 2010. The county's management is responsible for the Forms MS-991 and the Reports of Act 44 Tax Fund. Our responsibility is to express an opinion on the Forms MS-991 With Adjustments and the Reports of Act 44 Tax Fund With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting Huntingdon County's Forms MS-991 and Reports of Act 44 Tax Fund for the year ended December 31, 2010 and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each county's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

As described in Note 4, the adjustments included on the Forms MS-991 With Adjustments are made by the Department of the Auditor General.

### Independent Auditor's Report (Continued)

As discussed in Finding No. 2, the county expended \$3,671.23 from the Liquid Fuels Tax Fund to pay the same invoice twice. The county received a credit from the vendor to be applied toward Liquid Fuels Tax Fund invoices on June 18, 2011, which was subsequent to our examination period. Additionally, as discussed in the Comment section of this report, during our prior examination period the county expended \$6,770.00 for retroactive expenditures and encumbered \$8,618.82 in excess of its fund balance. The county reimbursed \$15,388.82 to its Liquid Fuels Tax Fund on December 5, 2011, which was subsequent to our examination.

In our opinion, except for the matters discussed in the previous paragraph, the Forms MS-991 With Adjustments and the Reports of Act 44 Tax Fund With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund and Act 44 Tax Fund of Huntingdon County for the year ended December 31, 2010, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Forms MS-991 and the Reports of Act 44 Tax Fund and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Forms MS-991 and the Reports of Act 44 Tax Fund are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-991 and the Reports of Act 44 Tax Fund or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Huntingdon County's ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of Huntingdon County's Forms MS-991 and the Reports of Act 44 Tax Fund that is more than inconsequential will not be prevented or detected by Huntingdon County's internal control. We consider the deficiencies described in the findings below to be significant deficiencies in internal control over reporting on the Forms MS-991 and the Reports of Act 44 Tax Fund:

### Independent Auditor's Report (Continued)

- Failure To Properly Prepare Form MS-991.
- Duplicate Payment.

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Forms MS-991 and the Reports of Act 44 Tax Fund will not be prevented or detected by Huntingdon County's internal control. Our consideration of the internal control over reporting on the Forms MS-991 and the Reports of Act 44 Tax Fund would not necessarily disclose all matters in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider the significant deficiencies described above to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We are concerned in light of the county's failure to correct a previously reported examination finding regarding the failure to properly prepare Form MS-991. During our current examination period the county failed to properly prepare its Form MS-991 and paid an invoice twice. The county should strive to implement the recommendation and corrective action noted in this report.

This report is intended solely for the information and use of the Pennsylvania Department of Transportation and the management of Huntingdon County and is not intended to be and should not be used by anyone other than these specified parties.

January 27, 2012

JACK WAGNER Auditor General



### HUNTINGDON COUNTY LIQUID FUELS TAX FUND 2010 FORM MS-991 WITH ADJUSTMENTS

	 Reported	Adjustments (Note 4)		Adjusted Amount	
Balance, January 1, 2010	\$ 141,679.86	\$	399,938.00	\$	541,617.86
Receipts:					
State allocations	138,038.92		-		138,038.92
Interest (Note 3)	7,088.92		-		7,088.92
Reimbursable agreements (Note 5)	292,950.85		-		292,950.85
Miscellaneous (Note 6)	32,234.83		37,916.00		70,150.83
Total receipts	470,313.52		37,916.00		508,229.52
Total funds available	611,993.38		437,854.00		1,049,847.38
Expenditures:					
Construction	297,500.59		(34,835.01)		262,665.58
Maintenance and repair	168,450.47		(36,669.12)		131,781.35
Administrative	-		1,353.30		1,353.30
Grants to political subdivisions	-		-		-
Miscellaneous (Note 6)	32,234.83		37,916.00		70,150.83
Total expenditures	498,185.89		(32,234.83)		465,951.06
Balance, December 31, 2010	113,807.49		470,088.83		583,896.32
Unpaid encumbrances (Note 7)			384,472.66		384,472.66
Unencumbered balance, December 31, 2010	\$ 113,807.49	\$	85,616.17	\$	199,423.66

Notes To Forms MS-991 And Reports Of Act 44 Tax Fund With Adjustments are an integral part of this report.

### HUNTINGDON COUNTY LIQUID FUELS TAX FUND 2010 REPORT OF ACT 44 TAX FUND WITH ADJUSTMENTS

	Reported	Adjustments		Adjusted Amount	
Balance, January 1, 2010	\$ 65,803.49	\$	-	\$	65,803.49
Receipts:					
Act 44 Funds	64,652.55		-		64,652.55
Interest (Note 3)	706.99				706.99
Total receipts	65,359.54		_		65,359.54
Total funds available	131,163.03				131,163.03
Expenditures:					
Construction	-		-		-
Maintenance and repair	-		-		-
Miscellaneous	-				
Total expenditures	-				
Balance, December 31, 2010	\$ 131,163.03	\$	-	\$	131,163.03

Notes To Forms MS-991 And Reports Of Act 44 Tax Fund With Adjustments are an integral part of this report.

### 1. Criteria

- A. *The Vehicle Code* prescribes criteria for liquid fuels program funds (75 Pa C.S. § 9010). The Pennsylvania Department of Transportation's *Publication 9* provides more specific policies and procedures to counties for the administration and reporting of the liquid fuels program funds. In the event of any discrepancies between the two, the legislation governs.
  - (1) Funds received by the counties must be deposited in a special fund designated as the County Liquid Fuels Tax Fund and no other money may be deposited and commingled. Money should be invested to earn interest until expended.
    - For purposes of payments under (2), below, the county may borrow and place in the special fund money not in excess of the liquid fuels tax funds to be received during the current calendar year.
  - (2) Payments from the special fund may be used for:
    - construction, reconstruction, maintenance and repair of roads, highways, bridges and curb ramps from a road or highway to provide for access by individuals with disabilities consistent with Federal and State law;
    - property damages and compensation of viewers for services in eminent domain proceedings involving roads, highways, and bridges;
    - construction, reconstruction, operation and maintenance of publicly owned ferryboat operations;
    - interest and principal payments on road, bridge, or publicly owned ferryboat operation bonds or sinking fund charges;
    - acquisition, maintenance, repair and operation of traffic signs and signals;
    - erection and maintenance of stop and go signal lights, blinkers and other like traffic control devices;
    - indirect costs, including benefit costs, overhead and other administrative charges for those county employees directly engaged in eligible projects, not to exceed 10 percent of the yearly allocation to the county; and

### 1. Criteria (Continued)

- individual vehicle liability insurance for equipment purchased under the fund, not to exceed 10 percent of the yearly allocation to the county.
- (3) Counties may not make expenditures from the special fund for new construction on roads, bridges, curb ramps, or publicly owned ferryboat operations without the approval of the plans for construction by the Pennsylvania Department of Transportation. And, counties may not allocate money from the special fund to political subdivisions within the county until the application and the contracts or plans for the proposed expenditures have been made on a form prescribed by the Pennsylvania Department of Transportation.
- (4) Counties may encumber current funds for future road and bridge construction, reconstruction, and maintenance projects including viable municipal projects. Counties must redistribute any unencumbered balance in the special fund to political subdivisions if the unencumbered balance is more than the county's receipts during the preceding twelve month period.
- (5) Counties must submit a report to the Pennsylvania Department of Transportation by January 15 for the period ending December 31 on prescribed Form MS-991, The Report of County Liquid Fuels Tax Fund, showing the receipts and expenditures of the money received by the county from the Commonwealth. Upon failure to file the report or instances of any non-compliant payments, allocations, or expenditures, the Pennsylvania Department of Transportation will withhold further funding until the delinquent report is filed, the money is allocated, or the expenditures for the prior 12 months are approved.
- B. *The Vehicle Code*, as recently amended by Act 44 of 2007 (July 18, 2007, P.L. 169), prescribes the Pennsylvania Department of Transportation with oversight authority of the Act 44 funds distributed to the counties from the Pennsylvania Turnpike Commission's annual contribution of \$5,000,000 to the Commonwealth's Motor License Fund. The County's Act 44 Tax Fund is used to account for the distribution made to the county from the Department of Transportation and the payments made for construction and maintenance of county-owned bridges.

### DECEMBER 31, 2010

### 1. Criteria (Continued)

### **Basis Of Presentation**

In accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation, the Report of County Liquid Fuels Tax Fund With Adjustments and the Report of Act 44 Tax Fund With Adjustments do not constitute complete financial presentations of the county's assets, liabilities, expenses, and fund balance but include the receipts, expenditures, and fund balances of the County Liquid Fuels Tax Fund and the County Act 44 Tax Fund, respectively.

The Pennsylvania Department of Transportation prescribes that the county report the following on the MS-991 form, *Report of County Liquid Fuels Tax Fund*:

- A. The balance in the County Liquid Fuels Tax Fund at the beginning of the report calendar year.
- B. Receipts which must be itemized and include interest, reimbursable agreements, and miscellaneous items such as loans, sale of salvageable material, and damage claims to road or bridge property.

Refer to the related Notes: Note 3, Interest Earnings; Note 5, Reimbursable Agreements; and Note 6, Deposits in error.

- C. Accounts receivable (to be realized within 60 days of the year end).
- D. Total Liquid Fuels Tax funds available for expenditure and encumbrances.
- E. Expenditures for county-owned roads, highways, and bridges.

Refer to related Note: Note 6, Deposits in error.

- F. Accounts payable (accrued wages, accrued payroll taxes, and accounts payable vendors to be realized within 60 days of the year end).
- G. The balance in the fund at the close of the report calendar year.
- H. Encumbered and unencumbered balances on hand at the close of the report calendar year.

Refer to Note 7, Encumbrances.

### 2. <u>Deposits</u>

The County Code, Title 16 P.S § 17067, authorizes the county to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit from institutions having their principal place of business in
  or outside the Commonwealth of Pennsylvania that are insured by the FDIC or
  other like insurance. For any amounts in excess of the insured maximum, such
  deposits shall be collateralized by a pledge or assignment of assets. Certificates
  of deposit may not exceed 20 percent of a bank's total capital surplus or 20
  percent of a savings and loan's or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in a financial institution. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

There were no deposits exposed to custodial credit risk as of December 31, 2010. Custodial credit risk, as defined by GASB No. 40, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the county's name.

### 2. Deposits (Continued)

### Fund Balance

The fund balance for the Liquid Fuels Tax Fund consists of the following:

Cash	\$197,460.07
Certificate of deposit	386,436.25

Total \$583,896.32

The fund balance for the Act 44 Tax Fund consists of the following:

Cash \$131,163.03

### 3. Interest Earnings

Our examination disclosed that the county deposited idle liquid fuels tax money in an interest-bearing account and a certificate of deposit which earned \$7,088.92 during 2010, thus providing additional funds for road maintenance and repairs.

Additionally, the county deposited idle Act 44 tax money in an interest-bearing account which earned \$706.99 during 2010, thus providing additional funds for bridge maintenance and repairs.

### 4. Adjustments

### 2010 Form MS-991

An adjustment of \$399,938.00 was made to "Balance, January 1, 2010" because an incorrect fund balance was reported.

An adjustment of \$37,916.00 was made to "Miscellaneous" because these receipts were understated.

### 4. Adjustments (Continued)

An adjustment of \$(34,835.01) was made to "Construction" because expenditures for maintenance and repair were misclassified.

An adjustment of \$(36,669.12) was made to "Maintenance and repair" because expenditures of \$34,835.01 were misclassified as construction, \$1,353.30 of administrative expenditures were misclassified as maintenance and repair, \$37,916.00 of miscellaneous expenditures were misclassified as maintenance and repair and these expenditures were overstated by \$32,234.83.

An adjustment of \$1,353.30 was made to "Administrative" because these expenditures were misclassified as maintenance and repair.

An adjustment of \$37,916.00 was made to "Miscellaneous" because these expenditures were misclassified as maintenance and repair.

An adjustment of \$384,472.66 was made to "Unpaid encumbrances" because the balance of encumbrance No. 08-31-000-01BR was not reported.

### 5. Reimbursable Agreements

During our examination, we noted that the county entered into reimbursement agreements with the Department of Transportation for bridge construction and inspections. During our current examination period, the county received \$292,950.85 as a result of these agreements. As of December 31, 2010, \$4,589.82 was due the Liquid Fuels Tax Fund.

### 6. <u>Deposits In Error</u>

On August 9, 2010, the county deposited \$37,916.00 into its Liquid Fuels Tax Fund in error. On August 17, 2010, the county transferred this amount from its Liquid Fuels Tax Fund to its DUI Task Force Fund to correct the deposit in error.

On December 6, 2010, the county deposited \$32,234.83 into its Liquid Fuels Tax Fund in error. On December 31, 2010, the county transferred this amount from its Liquid Fuels Tax Fund to its Act 44 Tax Fund to correct the deposit error.

### 7. <u>Encumbrances</u>

As of December 31, 2010, \$384,472.66 was encumbered for a county project.



### HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2010

### Finding No. 1 - Failure To Properly Prepare Form MS-991

Our examination disclosed that there were numerous errors made in the preparation of the county's 2010 Form MS-991. These adjustments, which are disclosed in Note 4, are as follows:

### 2010 Form MS-991

- An adjustment of \$399,938.00 was made to "Balance, January 1, 2010" because an incorrect fund balance was reported.
- An adjustment of \$37,916.00 was made to "Miscellaneous" because these receipts were understated.
- An adjustment of \$(34,835.01) was made to "Construction" because expenditures for maintenance and repair were misclassified.
- An adjustment of \$(36,669.12) was made to "Maintenance and repair" because expenditures of \$34,835.01 were misclassified as construction, \$1,353.30 of administrative expenditures were misclassified as maintenance and repair, \$37,916.00 of miscellaneous expenditures were misclassified as maintenance and repair and these expenditures were overstated by \$32,234.83.
- An adjustment of \$1,353.30 was made to "Administrative" because these expenditures were misclassified as maintenance and repair.
- An adjustment of \$37,916.00 was made to "Miscellaneous" because these expenditures were misclassified as maintenance and repair.
- An adjustment of \$384,472.66 was made to "Unpaid encumbrances" because the balance of encumbrance No. 08-31-000-01BR was not reported.

Good internal controls ensure that the county completes its Form MS-991 accurately and completely. The failure to properly complete Form MS-991 increases the risk that errors or misappropriations may occur and remain undetected.

A similar finding was also written in our prior report.

### HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2010

### Finding No. 1 - Failure To Properly Prepare Form MS-991 (Continued)

### Recommendation

We again recommend that the county ensure that its Form MS-991 are complete and accurate.

### Management's Response

The chief clerk stated:

There was confusion about the classification of various items. The classifications have been corrected.

### Auditor's Conclusion

County officials should ensure that its Form MS-991 is accurate and complete. During our next examination we will determine if the county complied with our recommendation.

### HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2010

### Finding No. 2 - Duplicate Payment

Our examination disclosed that the county paid the following invoice twice:

Invoice	First	First	Second	Second	Invoice
<u>Number</u>	Check No.	Date Paid	Check No.	Date Paid	Amount
00723-0001-48	2931	11/05/2010	2945	12/15/2010	\$3,671.23

Although the county received a credit from the vendor to be applied toward Liquid Fuels Tax Fund invoices on June 18, 2011, the primary concern is the inadequate internal controls which enabled the duplicate payment of \$3,671.23 to remain undetected for six months.

Good internal controls ensure that all invoices are reviewed timely to avoid duplicate payments. The failure to follow this procedure increases the possibility that duplicate payments can be made on vendor invoices and go undetected for long periods of time.

### Recommendation

We recommend that the county establish and implement internal controls to ensure vendor invoices are reviewed timely to avoid duplicate payments.

### Management's Response

The chief clerk stated:

The county was double billed by the engineer in November and December of 2010. The error wasn't caught and corrected until June of 2011.

### **Auditors Conclusion**

During our next examination we will determine if the municipality complied with our recommendation.

HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND COMMENT FOR THE YEAR ENDED DECEMBER 31, 2010

### Comment - Summary Of Prior Examination Recommendations

In our prior report we recommended that the Department of Transportation review our examination findings to determine if the county should reimburse \$15,388.82 to its Liquid Fuels Tax Fund. This amount consists of \$6,770.00 for retroactive expenditures and \$8,618.82 for encumbering funds in excess of the fund balance.

During our current examination we reviewed a letter dated November 1, 2011, from the Department of Transportation informing the county to reimburse \$15,388.82 to its Liquid Fuels Tax Fund. We noted that the county reimbursed this amount to its Liquid Fuels Tax Fund on December 5, 2011, which was subsequent to our examination period.

In our prior report, we also recommended:

- That the county comply with the Department of Transportation's Regulations regarding retroactive expenditures.
- That the county comply with the policies and procedures outlined in the Department of Transportation's *Publication 9* by not encumbering funds in excess of the fund balance.

During our current examination we noted that the county complied with our recommendations.

### HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND SUMMARY OF EXIT CONFERENCE FOR THE YEAR ENDED DECEMBER 31, 2010

An exit conference was held January 27, 2012. Those participating were:

### **HUNTINGDON COUNTY**

The Honorable R. Dean Fluke, Vice-Chairman of the Board of Commissioners Ms. Michelle L. Cerett, Chief Clerk
The Honorable Richard S. Irvin, Treasurer

### **DEPARTMENT OF THE AUDITOR GENERAL**

Michele A. Garman, CFE, Auditor

The results of the examination were presented and discussed in their entirety.



HUNTINGDON COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND REPORT DISTRIBUTION FOR THE YEAR ENDED DECEMBER 31, 2010

This report was initially distributed to:

The Honorable Barry J. Schoch, P.E. Secretary
Department of Transportation

Huntingdon County 223 Penn Street Huntingdon, PA 16652

The Honorable Gary A. O'Korn Chairman of the Board of Commissioners

The Honorable Richard S. Irvin

Treasurer

Ms. Michelle L. Cerett Chief Clerk

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. To view this report online or to contact the Department of the Auditor General, please access our web site at www.auditorgen.state.pa.us.