

ATTESTATION ENGAGEMENT

Township of Polk
Jefferson County, Pennsylvania
33-214
Liquid Fuels Tax Fund
For the Period
January 1, 2015 to December 31, 2018

August 2019



Commonwealth of Pennsylvania
Department of the Auditor General
Eugene A. DePasquale • Auditor General



Commonwealth of Pennsylvania
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EUGENE A. DePASQUALE
AUDITOR GENERAL

Independent Auditor's Report

The Honorable Leslie Richards
Secretary
Department of Transportation
Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Township of Polk, Jefferson County, for the period January 1, 2015 to December 31, 2018. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria set forth in Note 1. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each municipality's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

As described in Note 4, the adjustments included on the Forms MS-965 With Adjustments are made by the Department of the Auditor General.

Independent Auditor's Report (Continued)

As discussed in Finding No. 1, the municipality expended \$4,900.00 during 2018 from the Liquid Fuels Tax Fund for the purchase of TerraZyme and Road Hard soil stabilizers, which are nonpermissible expenditures.

In our opinion, except for the matter discussed in the preceding paragraph, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Township of Polk, Jefferson County, for the period January 1, 2015 to December 31, 2018, in accordance with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Forms MS-965; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Forms MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Forms MS-965 will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over reporting on the Forms MS-965 was for the limited purpose of expressing an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and would not necessarily identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our engagement we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Independent Auditor's Report (Continued)

As part of obtaining reasonable assurance about whether the Forms MS-965 are free from material misstatement, we performed tests of the Township of Polk, Jefferson County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Forms MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instances of noncompliance that are required to be reported under *Government Auditing Standards*:

- Nonpermissible Expenditures - Recurring.
- Liquid Fuels Money Transferred To The Equipment Fund.

The examination finding for nonpermissible expenditures contained in this report cites a condition that existed in the operation of the municipality during the previous engagement period and was not corrected during the current examination period. The municipality should strive to comply with the recommendation noted in this report.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Township of Polk, Jefferson County, to us during the course of our examination. If you have any questions, please feel free to contact Michael B. Kashishian, CPA, CGAP, CFE, Director, Bureau of County Audits, at 717-787-1363.



Eugene A. DePasquale
Auditor General

July 31, 2019

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TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
BACKGROUND
FOR THE PERIOD
JANUARY 1, 2015 TO DECEMBER 31, 2018

Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, (72 P.S. § 2615.5 et seq.), provides municipalities other than counties (townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state, and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

The Vehicle Code, Title 75 P.S. § 9511, provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
BACKGROUND
FOR THE PERIOD
JANUARY 1, 2015 TO DECEMBER 31, 2018

Background (Continued)

3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2015 FORM MS-965 – SECTION 1
WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
Minor equipment purchases	\$ 5,345.32	\$ 7.47	\$ 5,352.79
Computer/Computer related training	-	-	-
Major equipment purchases	-	3,488.87	3,488.87
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	3,052.83	-	3,052.83
Traffic control devices	721.67	-	721.67
Street lighting	-	-	-
Storm sewers and drains	2,218.20	-	2,218.20
Repairs of tools and machinery	20,290.24	(3,496.34)	16,793.90
Maintenance and repair of roads and bridges	39,762.69	-	39,762.69
Highway construction and rebuilding projects	-	-	-
Miscellaneous (Finding No. 2)	5,617.23	-	5,617.23
 Total (To Section 2, Line 5)	 <u>\$ 77,008.18</u>	 <u>\$ -</u>	 <u>\$ 77,008.18</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2015 FORM MS-965 – SECTION 2
WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2015	\$ 30,377.05	\$ -	\$ 30,377.05
Receipts:			
2. State allocation	50,181.56	-	50,181.56
2a. Turnback allocation	-	-	-
2b. Interest on investments (Note 3)	7.41	-	7.41
2c. Miscellaneous (Note 5)	1,769.93	-	1,769.93
3. Total receipts	<u>51,958.90</u>	<u>-</u>	<u>51,958.90</u>
4. Total funds available	<u>82,335.95</u>	<u>-</u>	<u>82,335.95</u>
5. Expenditures (Section 1)	<u>77,008.18</u>	<u>-</u>	<u>77,008.18</u>
6. Balance, December 31, 2015	<u><u>\$ 5,327.77</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 5,327.77</u></u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2015 FORM MS-965 – SECTION 3
WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 7,700.66	\$ -	\$ 7,700.66
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	10,036.31	-	10,036.31
3. PENNDOT approved adjustments	<u>-</u>	<u>-</u>	<u>-</u>
4. Total funds available for equipment acquisition	17,736.97	-	17,736.97
5. Less: Major equipment expenditures	<u>-</u>	<u>3,488.87</u>	<u>3,488.87</u>
6. Remainder	<u>17,736.97</u>	<u>(3,488.87)</u>	<u>14,248.10</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 5,327.77</u>	<u>\$ -</u>	<u>\$ 5,327.77</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2016 FORM MS-965 – SECTION 1
WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
Minor equipment purchases	\$ 7,338.91	\$ (1,993.64)	\$ 5,345.27
Computer/Computer related training	-	-	-
Major equipment purchases	-	1,993.64	1,993.64
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	2,563.37	-	2,563.37
Traffic control devices	243.74	-	243.74
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	11,832.50	-	11,832.50
Maintenance and repair of roads and bridges	45,958.83	24.15	45,982.98
Highway construction and rebuilding projects	-	-	-
Miscellaneous	24.15	(24.15)	-
	<u> </u>	<u> </u>	<u> </u>
Total (To Section 2, Line 5)	<u>\$ 67,961.50</u>	<u>\$ -</u>	<u>\$ 67,961.50</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2016 FORM MS-965 – SECTION 2
WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2016	\$ 5,327.77	\$ -	\$ 5,327.77
Receipts:			
2. State allocation	58,225.79	-	58,225.79
2a. Turnback allocation	-	-	-
2b. Interest on investments (Note 3)	75.89	-	75.89
2c. Miscellaneous (Note 5)	10,347.23	-	10,347.23
3. Total receipts	68,648.91	-	68,648.91
4. Total funds available	73,976.68	-	73,976.68
5. Expenditures (Section 1)	67,961.50	-	67,961.50
6. Balance, December 31, 2016	<u>\$ 6,015.18</u>	<u>\$ -</u>	<u>\$ 6,015.18</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2016 FORM MS-965 – SECTION 3
WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 5,327.77	\$ -	\$ 5,327.77
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	11,645.16	-	11,645.16
3. PENNDOT approved adjustments	<u>-</u>	<u>-</u>	<u>-</u>
4. Total funds available for equipment acquisition	16,972.93	-	16,972.93
5. Less: Major equipment expenditures	<u>-</u>	<u>1,993.64</u>	<u>1,993.64</u>
6. Remainder	<u>16,972.93</u>	<u>(1,993.64)</u>	<u>14,979.29</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 6,015.18</u>	<u>\$ -</u>	<u>\$ 6,015.18</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2017 FORM MS-965 – SECTION 1
WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
Minor equipment purchases	\$ -	\$ -	\$ -
Computer/Computer related training	-	-	-
Major equipment purchases	-	-	-
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	1,121.64	-	1,121.64
Traffic control devices	1,017.25	-	1,017.25
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	10,793.75	-	10,793.75
Maintenance and repair of roads and bridges	49,008.29	-	49,008.29
Highway construction and rebuilding projects	-	-	-
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total (To Section 2, Line 5)	<u>\$ 61,940.93</u>	<u>\$ -</u>	<u>\$ 61,940.93</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2017 FORM MS-965 – SECTION 2
WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2017	\$ 6,015.18	\$ -	\$ 6,015.18
Receipts:			
2. State allocation	60,884.81	-	60,884.81
2a. Turnback allocation	-	-	-
2b. Interest on investments (Note 3)	134.72	-	134.72
2c. Miscellaneous	-	-	-
3. Total receipts	<u>61,019.53</u>	<u>-</u>	<u>61,019.53</u>
4. Total funds available	<u>67,034.71</u>	<u>-</u>	<u>67,034.71</u>
5. Expenditures (Section 1)	<u>61,940.93</u>	<u>-</u>	<u>61,940.93</u>
6. Balance, December 31, 2017	<u><u>\$ 5,093.78</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 5,093.78</u></u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2017 FORM MS-965 – SECTION 3
WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 6,015.18	\$ -	\$ 6,015.18
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	12,176.96	-	12,176.96
3. PENNDOT approved adjustments	<u>-</u>	<u>-</u>	<u>-</u>
4. Total funds available for equipment acquisition	18,192.14	-	18,192.14
5. Less: Major equipment expenditures	<u>-</u>	<u>-</u>	<u>-</u>
6. Remainder	<u>18,192.14</u>	<u>-</u>	<u>18,192.14</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 5,093.78</u>	<u>\$ -</u>	<u>\$ 5,093.78</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2018 FORM MS-965 – SECTION 1
WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
Minor equipment purchases	\$ -	\$ -	\$ -
Computer/Computer related training	-	-	-
Major equipment purchases	-	-	-
Agility projects	-	-	-
Cleaning streets and gutters	-	-	-
Winter maintenance services	1,719.26	-	1,719.26
Traffic control devices	152.84	-	152.84
Street lighting	-	-	-
Storm sewers and drains	-	-	-
Repairs of tools and machinery	9,184.59	-	9,184.59
Maintenance and repair of roads and bridges	56,381.85	-	56,381.85
Highway construction and rebuilding projects	-	-	-
Miscellaneous	-	-	-
 Total (To Section 2, Line 5)	 <u>\$ 67,438.54</u>	 <u>\$ -</u>	 <u>\$ 67,438.54</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2018 FORM MS-965 – SECTION 2
WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2018	\$ 5,093.78	\$ -	\$ 5,093.78
Receipts:			
2. State allocation	63,802.75	-	63,802.75
2a. Turnback allocation	-	-	-
2b. Interest on investments (Note 3)	312.19	-	312.19
2c. Miscellaneous	-	-	-
3. Total receipts	<u>64,114.94</u>	<u>-</u>	<u>64,114.94</u>
4. Total funds available	<u>69,208.72</u>	<u>-</u>	<u>69,208.72</u>
5. Expenditures (Section 1)	<u>67,438.54</u>	<u>-</u>	<u>67,438.54</u>
6. Balance, December 31, 2018	<u><u>\$ 1,770.18</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 1,770.18</u></u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
2018 FORM MS-965 – SECTION 3
WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 5,093.78	\$ -	\$ 5,093.78
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	12,760.55	-	12,760.55
3. PENNDOT approved adjustments	<u>-</u>	<u>-</u>	<u>-</u>
4. Total funds available for equipment acquisition	17,854.33	-	17,854.33
5. Less: Major equipment expenditures	<u>-</u>	<u>-</u>	<u>-</u>
6. Remainder	<u>17,854.33</u>	<u>-</u>	<u>17,854.33</u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u>\$ 1,770.18</u>	<u>\$ -</u>	<u>\$ 1,770.18</u>

Notes to Forms MS-965 With Adjustments are an integral part of this report.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORMS MS-965 WITH ADJUSTMENTS
FOR THE PERIOD
JANUARY 1, 2015 TO DECEMBER 31, 2018

1. Criteria

Section 1

This section of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

- Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2014	2015/2016	2017	2018
\$10,300.00	\$10,500.00	\$10,700.00	\$10,900.00

- Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2014	2015/2016	2017	2018
\$10,300.00	\$10,500.00	\$10,700.00	\$10,900.00

- Agility projects are exchanges of services with the Department of Transportation.

Section 2

This section of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year since 2014. For 2013 and earlier years, the state allocation was available in April of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year since 2014 from the Department of Transportation. For 2013 and earlier years turnback allocations were available in April of each year. Turnback allocations are based on the mileage of the roads transferred.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORMS MS-965 WITH ADJUSTMENTS
FOR THE PERIOD
JANUARY 1, 2015 TO DECEMBER 31, 2018

1. Criteria (Continued)

Section 2 (Continued)

- Expenditures include the total transferred from Section 1.

Section 3

This section of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Basis Of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Forms MS-965 have been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Forms MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORMS MS-965 WITH ADJUSTMENTS
FOR THE PERIOD
JANUARY 1, 2015 TO DECEMBER 31, 2018

1. Criteria (Continued)

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments are prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

2. Deposits

The Second Class Township Code, Title 53 P.S. § 68204, authorizes the township to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts, of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit purchased from institutions insured by the FDIC or other like insurance to the extent that such accounts are so insured. For any amounts in excess of the insured maximum, such deposits shall be collateralized by a pledge or assignment of assets. Certificates of deposit may not exceed 20 percent of a bank's total capital surplus or 20 percent of a savings and loan or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in a financial institution. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

TOWNSHIP OF POLK
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LIQUID FUELS TAX FUND
NOTES TO FORMS MS-965 WITH ADJUSTMENTS
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2. Deposits (Continued)

There were no deposits exposed to custodial credit risk as of December 31, 2018. Custodial credit risk, as defined by GASB No. 40, as amended, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the municipality's name.

Fund Balance

The fund balance as of December 31, 2018, consists of the following:

Cash	<u>\$1,770.18</u>
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3. Interest On Investments

Our examination disclosed that the municipality deposited idle liquid fuels tax money in an interest-bearing account which earned \$7.41 during 2015, \$75.89 during 2016, \$134.72 during 2017, and \$312.19 during 2018 thus providing additional funds for road maintenance and repairs.

4. Adjustments

2015 - Section 1

Adjustments were made to "Minor equipment purchases," "Major equipment purchases" and "Repairs of tools and machinery" because expenditures of \$3,496.34 were misclassified.

2015 - Section 3

An adjustment of \$3,488.87 was made to "Major equipment expenditures" to reflect the adjustment made to major equipment purchases in 2015 - Section 1.

2016 - Section 1

Adjustments were made to "Minor equipment purchases" and "Major equipment purchases" because expenditures of \$1,993.64 were misclassified.

TOWNSHIP OF POLK
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NOTES TO FORMS MS-965 WITH ADJUSTMENTS
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4. Adjustments (Continued)

2016 - Section 1 (Continued)

Adjustments were made to “Maintenance and repair of roads and bridges” and “Miscellaneous” because expenditures of \$24.15 were misclassified.

2016 - Section 3

An adjustment of \$1,993.64 was made to “Major equipment expenditures” to reflect the adjustment made to major equipment purchases in 2016 - Section 1.

5. Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

<u>Source</u>	<u>Description</u>	<u>2015</u>	<u>2016</u>
General Fund	Reimbursement (Summary of prior examination recommendation)	\$1,176.56	\$ -
Commonwealth of Pennsylvania	Deposit in error (Note 6)	593.37	-
General Fund	Reimbursement (Finding No. 2)	-	5,617.23
General Fund	Reimbursement for minor equipment purchase	-	4,730.00
	Totals	<u>\$1,769.93</u>	<u>\$10,347.23</u>

6. Deposit In Error

On December 1, 2015, \$593.37 of state funds were electronically deposited into the Liquid Fuels Tax Fund in error. According to the municipality, the \$593.37 will remain in its Liquid Fuels Tax Fund.

TOWNSHIP OF POLK
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7. Bank Loan

On February 17, 2012, the municipality borrowed \$26,994.58 from S&T Bank to purchase a used roller for \$15,500.00 and to refinance the balance of \$11,494.58 from an existing loan. The term of the loan was for five years at an interest rate of 4.35 percent. Principal and interest payments of \$498.41 are due monthly. During the prior examination period the municipality paid principal of \$8,709.30, interest of \$1,453.48 and an application fee of \$100.00 from the Liquid Fuels Tax Fund. Additionally, the municipality paid principal of \$5,950.83 and interest of \$1,026.91 from the General Fund.

During the current examination period, the municipality paid principal of \$5,147.76 and interest of \$334.75 from the Liquid Fuels Tax Fund. These amounts are reflected in major equipment purchases on the 2015 and 2016 Forms MS-965 - Section 1. Additionally, the municipality paid principal of \$7,186.69 and interest of \$291.11 from the General Fund. The loan was paid-in-full on February 14, 2017.

TOWNSHIP OF POLK
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LIQUID FUELS TAX FUND
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
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Finding No. 1 - Nonpermissible Expenditures - Recurring

We cited the municipality for a nonpermissible expenditure in our prior two reports with the most current period being January 1, 2013 to December 31, 2014. Our current examination disclosed that the municipality expended \$4,900.00 during 2018 from the Liquid Fuels Tax Fund for the purchase of TerraZyme and Road Hard soil stabilizers, which are nonpermissible expenditures.

The Liquid Fuels Tax Municipal Allocation Law, 72 P.S. § 2615.4, provides, in part, that monies herein allocated may be used only for construction, reconstruction, maintenance, and repairs of such public roads or streets, including bridges, culverts and drainage structures, for which they are legally responsible. Also permitted are expenditures involving acquisition, maintenance, repairs and operation of street signs, traffic signs, traffic signal control systems, road equipment, and snow fences.

The Department of Transportation has been statutorily authorized to promulgate regulations concerning the administration of Liquid Fuels Tax Fund money and has determined that certain items, including TerraZyme and Road Hard soil stabilizers, are outside the scope of permissible expenditures.

The failure to purchase soil stabilizers that are approved by the Department of Transportation could result in the municipality having to reimburse \$4,900.00 to its Liquid Fuels Tax Fund.

Recommendations

We recommend that the municipality reimburse \$4,900.00 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We again recommend that, in the future, the municipality purchase materials that are approved by the Department of Transportation.

Management's Response

The supervisor/secretary/treasurer stated:

We were unaware that these soil stabilizers were unapproved and nonpermissible.
We will check with PennDOT in the future to see what is permissible.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendations.

TOWNSHIP OF POLK
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LIQUID FUELS TAX FUND
FINDINGS AND RECOMMENDATIONS
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Finding No. 2 - Liquid Fuels Money Transferred To The Equipment Fund

Our examination disclosed that the municipality transferred \$5,617.23 of Liquid Fuels Tax Fund money into a commingled Equipment Fund on June 19, 2015, which is in noncompliance with the Liquid Fuels Tax Municipal Allocation Law.

The practice of depositing liquid fuels money into any account other than the Liquid Fuels Tax Fund account is contrary to the Act of June 1, 1956, P.L. (1955) 1944, 72 P.S. § 2615.5, known as the Liquid Fuels Tax Municipal Allocation Law, which states:

. . . each city, borough, town and township, shall . . . Establish and maintain a special fund into which the moneys [liquid fuels tax funds] . . . shall be deposited and into which no other moneys may be deposited or commingled . . .

The risk that Liquid Fuels Tax Fund money may be used for unauthorized purposes increases when liquid fuels money is commingled with other funds.

On February 10, 2016, the municipality reimbursed \$5,617.23 to the Liquid Fuels Tax Fund.

Recommendation

We recommend that, in the future, the municipality does not transfer Liquid Fuels Tax Fund money to commingled funds.

Management's Response

The supervisor/secretary/treasurer stated:

We are in agreement.

Auditor's Conclusion

During our next examination, we will determine if the municipality complied with our recommendation.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
SUMMARY OF PRIOR EXAMINATION RECOMMENDATION
FOR THE PERIOD
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Summary Of Prior Examination Recommendation

In our prior report we recommended that the Department of Transportation review our examination finding to determine if the municipality should reimburse \$1,176.56 to its Liquid Fuels Tax Fund for a nonpermissible expenditure.

During our current examination we reviewed a letter dated September 22, 2015, from the Department of Transportation informing the municipality to reimburse \$1,176.56 to its Liquid Fuels Tax Fund. We noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on December 10, 2015.

During our prior examination we also recommended that the municipality complies with the Liquid Fuels Tax Municipal Allocation Law and the Department of Transportation's Regulations regarding permissible expenditures.

During our current examination we noted that the municipality did not comply with our recommendation (Finding No. 1).

TOWNSHIP OF POLK
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SUMMARY OF EXIT CONFERENCE
FOR THE PERIOD
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An exit conference was held May 9, 2019. Those participating were:

TOWNSHIP OF POLK

The Honorable Anne Chamberlin, Supervisor/Secretary/Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mr. Christopher Heglen, Audit Supervisor

The results of the examination were presented and discussed in their entirety.

TOWNSHIP OF POLK
JEFFERSON COUNTY
LIQUID FUELS TAX FUND
REPORT DISTRIBUTION
FOR THE PERIOD
JANUARY 1, 2015 TO DECEMBER 31, 2018

This report was initially distributed to:

The Honorable Leslie Richards
Secretary
Department of Transportation

Township of Polk
Jefferson County
11382 Richardsville Road
Brookville, PA 15825

The Honorable James Manno, Jr.
Chairman of the Board of Supervisors

The Honorable Anne Chamberlin
Supervisor/Secretary/Treasurer

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