ATTESTATION ENGAGEMENT

Township of Spring

Centre County, Pennsylvania 14-221

Liquid Fuels Tax Fund
For the Period
January 1, 2020 to December 31, 2021

November 2022



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania
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TIMOTHY L. DEFOOR AUDITOR GENERAL

Independent Auditor's Report

The Honorable Yassmin Gramian, P.E. Secretary
Department of Transportation
Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Township of Spring, Centre County, for the period January 1, 2020 to December 31, 2021. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

As described in the Auditor Description of Select Transactions section of this report, the adjustments included on the Forms MS-965 With Adjustments are made by the Department of the Auditor General.

As discussed in Finding No. 2, the township expended \$44,900.00 during 2021 for a John Deere tractor without advertising for bids.

<u>Independent Auditor's Report (Continued)</u>

In our opinion, except for the matter discussed in the preceding paragraph, the Forms MS-965 With Adjustments presents, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Township of Spring, Centre County, for the period January 1, 2020 to December 31, 2021, in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*.

In accordance with Government Auditing Standards, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Forms MS-965; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Forms MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Forms MS-965 will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over reporting on the Forms MS-965 was for the limited purpose of expressing an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and would not necessarily identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our engagement we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

<u>Independent Auditor's Report (Continued)</u>

As part of obtaining reasonable assurance about whether the Forms MS-965 are free from material misstatement, we performed tests of the Township of Spring, Centre County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Forms MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instances of noncompliance that are required to be reported under *Government Auditing Standards*:

- Failure To Obtain Project Approval.
- Noncompliance With Advertising And Bidding Requirements.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Township of Spring, Centre County, to us during the course of our examination. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Timothy L. DeFoor Auditor General

November 1, 2022

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Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, see also 72 P.S. § 2615.5, et sec., provides municipalities other than counties (i.e., townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based upon: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state; and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

Title 75 Pa.C.S. § 9511 of the Pennsylvania Vehicle Code provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

- 1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- 2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

Background (Continued)

- 3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
- 4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- 5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Criteria

The criteria for the Form MS-965 With Adjustment are described below.

Section 1 of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

• Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2018	2019	2020	2021
\$10,900.00	\$11,100.00	\$11,300.00	\$11,500.00

• Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2018	2019	9 2020	2021
\$10,900	.00 \$11,10	0.00 \$11,300.	00 \$11,500.00

• Agility projects are exchanges of services with the Department of Transportation.

Background (Continued)

Section 2 of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year from the Department of Transportation. Turnback allocations are based on the mileage of the roads transferred.
- Expenditures include the total transferred from Section 1.

Section 3 of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Background (Continued)

Basis of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Form MS-965 has been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Form MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

Basis Of Accounting

The accompanying Form MS-965 With Adjustments is prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND 2020 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

						Adjusted
Expenditure Summary	Reported		Adjustments		Amount	
Minor equipment purchases	\$	2,401.25	\$	-	\$	2,401.25
Computer/Computer related training		-		-		-
Major equipment purchases		-		-		-
Agility projects		-		-		-
Cleaning streets and gutters		-		-		-
Winter maintenance services		29,865.92		-		29,865.92
Traffic control devices		6,502.40		-		6,502.40
Street lighting		-		-		-
Storm sewers and drains		4,351.47		-		4,351.47
Repairs of tools and machinery		27,951.20		-		27,951.20
Maintenance and repair of						
roads and bridges		205,742.72		-		205,742.72
Highway construction and						
rebuilding projects		-		-		-
Miscellaneous		33.95				33.95
Total (To Section 2, Line 5)	\$	276,848.91	\$		\$	276,848.91

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND 2020 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported	Adjustments	Adjusted Amount
1. Balance, January 1, 2020	\$ 216,909.68	\$ -	\$ 216,909.68
Receipts:			
2. State allocation	279,766.96	-	279,766.96
2a. Turnback allocation	18,360.00	-	18,360.00
2b. Interest on investments	101.58	-	101.58
2c. Miscellaneous	365.45	- -	365.45
3. Total receipts	298,593.99	<u>-</u>	298,593.99
4. Total funds available	515,503.67	- -	515,503.67
5. Expenditures (Section 1)	276,848.91	<u>-</u>	276,848.91
6. Balance, December 31, 2020	\$ 238,654.76	\$ -	\$ 238,654.76

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND 2020 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported	Adjustments	Adjusted Amount
1. Prior year equipment balance	\$ 107,875.72	\$ -	\$ 107,875.72
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	59,625.39	-	59,625.39
3. PENNDOT approved adjustments			
4. Total funds available for equipment acquisition	167,501.11	-	167,501.11
5. Less: Major equipment expenditures	-		-
6. Remainder	167,501.11		167,501.11
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$ 167,501.11	\$ -	\$ 167,501.11

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND 2021 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	 Reported	A	djustments	 Adjusted Amount
Minor equipment purchases	\$ -	\$	9,364.20	\$ 9,364.20
Computer/Computer related training	-		-	-
Major equipment purchases	134,079.88		(9,364.20)	124,715.68
Agility projects	-		-	-
Cleaning streets and gutters	-		-	-
Winter maintenance services	38,306.02		-	38,306.02
Traffic control devices	5,340.42		-	5,340.42
Street lighting	-		-	-
Storm sewers and drains	7,401.50		-	7,401.50
Repairs of tools and machinery	34,321.19		-	34,321.19
Maintenance and repair of				
roads and bridges	107,160.61		(8,985.02)	98,175.59
Highway construction and				
rebuilding projects	42,294.98		9,685.02	51,980.00
Miscellaneous	 881.61		(691.27)	190.34
Total (To Section 2, Line 5)	\$ 369,786.21	\$	8.73	\$ 369,794.94

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND 2021 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported	Adjustments	Adjusted Amount
1. Balance, January 1, 2021	\$ 238,654.76	\$ -	\$ 238,654.76
Receipts:			
2. State allocation	264,290.02	-	264,290.02
2a. Turnback allocation	18,360.00	-	18,360.00
2b. Interest on investments	40.65	-	40.65
2c. Miscellaneous	76,440.00		76,440.00
3. Total receipts	359,130.67		359,130.67
4. Total funds available	597,785.43		597,785.43
5. Expenditures (Section 1)	369,786.21	8.73	369,794.94
6. Balance, December 31, 2021	\$ 227,999.22	\$ (8.73)	\$ 227,990.49

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND 2021 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported	Adjustments	Adjusted Amount
1. Prior year equipment balance	\$ 167,501.11	\$ -	\$ 167,501.11
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	56,530.00	-	56,530.00
3. PENNDOT approved adjustments		24,260.00	24,260.00
4. Total funds available for equipment acquisition	224,031.11	24,260.00	248,291.11
5. Less: Major equipment expenditures	134,079.88	(9,364.20)	124,715.68
6. Remainder	89,951.23	33,624.20	123,575.43
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$ 89,951.23	\$ 33,624.20	\$ 123,575.43

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2020 TO DECEMBER 31, 2021

The following information relates to certain types of transactions for which the Pennsylvania Department of Transportation requested that we provide additional detail.

Adjustments

2021 - Section 1

Adjustments were made to "Minor equipment purchases" and "Major equipment purchases" because expenditures of \$9,364.20 were misclassified.

An adjustment of \$(8,985.02) was made to "Maintenance and repair of roads and bridges" because expenditures of \$42,294.98 were misclassified as highway construction and rebuilding projects and expenditures of \$700.00 were misclassified as miscellaneous. Additionally, expenditures of \$51,980.00 for highway construction and rebuilding were misclassified.

An adjustment of \$9,685.02 was made to "Highway construction and rebuilding projects" because expenditures of \$51,980.00 were misclassified as maintenance and repair of roads and bridges and expenditures of \$42,294.98 for maintenance and repairs of roads and bridges were misclassified.

An adjustment of \$(691.27) was made to "Miscellaneous" because expenditures of \$700.00 for maintenance and repair of roads and bridges was misclassified and a bank service charge of \$8.73 was not reported.

2021 - Section 3

An adjustment of \$24,260.00 was made to "PENNDOT approved adjustments" because the proceeds from an insurance reimbursement were not reported as an approved adjustment.

An adjustment of \$(9,364.20) was made to "Major equipment expenditures" to reflect the adjustment made to major equipment purchases in 2021 - Section 1.

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2020 TO DECEMBER 31, 2021

Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	Description	2020	2021
Vendor	Reimbursement for equipment parts	\$365.45	\$ -
Insurance company	Reimbursement for damages	_	24,260.00
Park Association	Reimbursement for line painting and signs	-	200.00
General Fund	Reimbursement (Finding No. 1)		51,980.00
Totals		\$365.45	\$76,440.00

Miscellaneous Expenditures

The following miscellaneous expenditures were paid from the Liquid Fuels Tax Fund during the examination period:

Payee	Description	2020	2021
Financial institution Financial institution	Checks Bank service charges	\$33.95	\$181.61 8.73
Totals		\$33.95	\$190.34

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2020 TO DECEMBER 31, 2021

Finding No. 1 - Failure To Obtain Project Approval

Our examination disclosed that the municipality expended \$51,980.00 in 2021 for paving in excess of one inch without obtaining the approval of the Department of Transportation. Before paving of one inch in thickness or greater is done the municipality must obtain the approval of the Department of Transportation. However, the municipality did not file an application with the Department of Transportation for the project and also failed to submit specifications for approval.

The Department of Transportation's *Publication 9* contains the policies and procedures for the administration of the Liquid Fuels Tax Fund. *Publication 9*, Chapter Two, Section 2.7.2, states that nonpermissible expenditures include "Construction and reconstruction projects without prior PENNDOT approval."

Additionally, Publication 9, Chapter Two, Section 2.8, states, in part:

The following criteria is used to determine when a project is required for work on local roads utilizing Liquid Fuels Tax Funds, when construction, reconstruction and/or resurfacing work exceeds one inch or more in depth as well as other activities.

Bituminous Surface: One inch thickness or greater

On November 22, 2021, the municipality reimbursed \$51,980.00 to the Liquid Fuels Tax Fund.

Recommendation

We recommend that before the municipality expends money on a project, it applies for and obtains prior approval for the project, and when the project is completed it obtains approval of the completed work.

Management's Response

The municipal officials stated:

It was paid by mistake out of liquid fuels.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendation.

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2020 TO DECEMBER 31, 2021

Finding No. 2 - Noncompliance With Advertising And Bidding Requirements

Our examination disclosed that the township expended \$44,900.00 during 2021 for a John Deere tractor without advertising for bids.

The above expenditure was not made in compliance with the advertising, bidding, and contract requirements of *The Second Class Township Code*, 53 P.S. § 68102(a), (also found at § 3102(a) of *The Second Class Township Code* as published by the Local Government Commission), which requires that purchases over \$18,500.00 during 2012 must be advertised, bid, and awarded by contract. The bidding threshold increased to purchases over \$21,000.00 for 2020 and \$21,300.00 for 2021. *The Second Class Township Code*, 53 P.S. § 68104(a), (also found at § 3104(a) of *The Second Class Township Code* as published by the Local Government Commission) further states that advertising, bidding and contract requirements should not be evaded through piecemeal purchases.

The municipality did not provide an explanation to why the equipment was not advertised and bid.

Recommendations

We recommend that the township reimburse \$44,900.00 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that, in the future, the township complies with *The Second Class Township Code* as noted in this finding.

Management's Response

The Township Manager stated:

The tractor was to replace one that was totaled in an accident. The insurance payment for the loss was deposited into Liquid Fuels.

Auditor's Conclusion

Our examination disclosed that insurance proceeds of \$24,260.00 were deposited into the Liquid Fuels Tax Fund. The Department of Transportation will determine if the municipality will be required to reimburse \$44,900.00 to its Liquid Fuels Tax Fund. During our next examination we will determine if the municipality complied with our recommendations.

TOWNSHIP OF SPRING CENTRE COUNTY LIQUID FUELS TAX FUND SUMMARY OF EXIT CONFERENCE FOR THE PERIOD JANUARY 1, 2020 TO DECEMBER 31, 2021

An exit conference was held September 14, 2022. Those participating were:

TOWNSHIP OF SPRING

Ms. Korena J. DeFurio, Administrative Assistant

DEPARTMENT OF THE AUDITOR GENERAL

Mr. Joel Long, Auditor

The results of the examination were presented and discussed in their entirety.

This report was initially distributed to:

The Honorable Yassmin Gramian, P.E.

Secretary
Department of Transportation

Township of Spring

Centre County 1309 Blanchard Street Bellefonte, PA 16823

The Honorable Terry Perryman

Chairman of the Board of Supervisors

Ms. Korena J. DeFurio Administrative Assistant

Mr. Michael Danneker

Township Manager/Secretary/Treasurer

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.