

BOROUGH OF WEST WYOMING LUZERNE COUNTY 40-430

LIQUID FUELS TAX FUND EXAMINATION REPORT

FOR THE TWO YEARS ENDED DECEMBER 31, 2009

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BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND BACKGROUND FOR THE TWO YEARS ENDED DECEMBER 31, 2009

Background

The Liquid Fuels Tax Municipal Allocation Law, Title 72 P.S. § 2615.5, provides municipalities other than counties (townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state, and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

The Vehicle Code, Title 75 P.S. § 9511, provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the Liquid Fuels Tax Fund money and annual maintenance payments that it receives into a special fund called the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In this case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. To qualify for its annual allocation, each municipality shall submit the following documents and information to the Department of Transportation:

- 1. Evidence that the treasurer is bonded in accordance with the law, or that its treasurer is a bank requiring no bond by January 31 of each year.
- 2. A report indicating the manner in which its liquid fuels tax allocation was expended in the previous year (Form MS-965) by January 31 of each year.
- 3. A report of elected and appointed officials by January 31 of each year.
- 4. A Survey of Financial Condition by March 15 of each year.

Department of Transportation *Publication 9* contains the policies and procedures that govern the use of Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.





Department of the Auditor General Commonwealth of Pennsylvania Harrisburg, Pennsylvania 17120-0018

JACK WAGNER AUDITOR GENERAL

Independent Auditor's Report

The Honorable Barry J. Schoch, P.E. Secretary
Department of Transportation
Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Borough of West Wyoming, Luzerne County, for the two years ended December 31, 2009. The municipality's management is responsible for the Forms MS-965. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting the Borough of West Wyoming, Luzerne County's Forms MS-965 for the two years ended December 31, 2009 and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each municipality's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

As described in Note 4, the adjustments included on the Forms MS-965 With Adjustments are made by the Department of the Auditor General.

<u>Independent Auditor's Report (Continued)</u>

As discussed in Finding No. 1, the municipality expended \$36,205.67 in 2008 and \$32,878.91 in 2009 from the Liquid Fuels Tax Fund for payroll. However, the municipality did not maintain daily payroll time sheets identifying the nature of work performed and the location of work assignments. Additionally, as discussed in Finding No. 2, the municipality transferred \$14,860.47 from its Liquid Fuels Tax Fund to its General Fund on April 28, 2008. However, the municipality provided documentation supporting only \$12,034.06 of the transfer. There was no supporting documentation, such as invoices, for the remaining \$2,826.41.

In our opinion, except for the matters discussed in the preceding paragraph, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Borough of West Wyoming, Luzerne County, for the two years ended December 31, 2009, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Forms MS-965 and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Borough of West Wyoming, Luzerne County's ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of the Borough of West Wyoming, Luzerne County's Forms MS-965 that is more than inconsequential will not be prevented or detected by the Borough of West Wyoming, Luzerne County's internal control. We consider the deficiencies described in the findings below to be significant deficiencies in internal control over reporting on the Forms MS-965:

Independent Auditor's Report (Continued)

- Documentation Supporting Payroll Expenditures Was Not Available For Examination.
- Documentation Supporting Part Of Transfer Was Not Available For Examination.

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Forms MS-965 will not be prevented or detected by the Borough of West Wyoming, Luzerne County's internal control. Our consideration of the internal control over reporting on the Forms MS-965 would not necessarily disclose all matters in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider all the significant deficiencies described above to material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Pennsylvania Department of Transportation and the management of the Borough of West Wyoming, Luzerne County, and is not intended to be and should not be used by anyone other than these specified parties.

September 30, 2010

JACK WAGNER Auditor General



BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND 2008 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments (Note 4)		Adjusted Amount	
Major equipment purchases	\$	-	\$	_	\$	_
Minor equipment purchases		819.62		-		819.62
Computer/Computer related training		-	_			-
Agility projects		-		-		-
Cleaning streets and gutters		-		-		-
Winter maintenance services		205.32		-		205.32
Traffic control devices		879.71		-		879.71
Street lighting		21,951.76		-		21,951.76
Storm sewers and drains		636.52		-		636.52
Repairs of tools and machinery		-		-		-
Maintenance and repair of						
roads and bridges		36,205.67		(798.77)		35,406.90
Highway construction and						
rebuilding projects		-		-		-
Miscellaneous (Note 6)				2,052.73		2,052.73
Total (To Section 2, Line 5)	\$	60,698.60	\$	1,253.96	\$	61,952.56

BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND 2008 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Adjustments (Note 4)		Adjusted Amount	
1. Balance, January 1, 2008	\$	459.34	\$	-	\$	459.34
Receipts: 2. State allocation		59,400.77		-		59,400.77
2a. Turnback allocation2b. Interest on investments (Note 3)2c. Miscellaneous (Note 5)		203.47 798.77		1,253.96		203.47 2,052.73
3. Total receipts		60,403.01		1,253.96		61,656.97
4. Total funds available		60,862.35		1,253.96		62,116.31
5. Expenditures (Section 1)		60,698.60		1,253.96		61,952.56
6. Balance, December 31, 2008	\$	163.75	\$	_	\$	163.75

BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND 2008 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance		Reported	Adj	ustments	Adjusted Amount
1. Prior year equipment balance	\$	459.34	\$	-	\$ 459.34
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	1	11,880.16		-	11,880.16
3. PENNDOT approved adjustments		<u>-</u>			
4. Total funds available for equipment acquisition		12,339.50		-	12,339.50
5. Less: Major equipment expenditures		<u>-</u>			
6. Remainder		12,339.50			12,339.50
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	163.75	\$		\$ 163.75

BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND 2009 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported	Adju	stments	Adjusted Amount
Major equipment purchases	\$ _	\$	_	\$ -
Minor equipment purchases	-		-	-
Computer/Computer related training	-		-	-
Agility projects	-		-	-
Cleaning streets and gutters	-		-	-
Winter maintenance services	1,417.29		-	1,417.29
Traffic control devices	-		-	-
Street lighting	8,229.57		-	8,229.57
Storm sewers and drains	1,800.00		-	1,800.00
Repairs of tools and machinery	471.50		-	471.50
Maintenance and repair of				
roads and bridges	45,515.96		-	45,515.96
Highway construction and				
rebuilding projects	-		-	-
Miscellaneous			_	
Total (To Section 2, Line 5)	\$ 57,434.32	\$	-	\$ 57,434.32

Notes to Forms MS-965 With Adjustments are an integral part of this report.

BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND 2009 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance]	Reported	Adjı	ustments	Adjusted Amount
1. Balance, January 1, 2009	\$	163.75	\$	-	\$ 163.75
Receipts: 2. State allocation 2a. Turnback allocation		57,210.15		- -	57,210.15
2b. Interest on investments (Note 3) 2c. Miscellaneous		74.98 -		- -	 74.98 -
3. Total receipts		57,285.13			57,285.13
4. Total funds available		57,448.88			57,448.88
5. Expenditures (Section 1)		57,434.32		-	57,434.32
6. Balance, December 31, 2009	\$	14.56	\$	-	\$ 14.56

Notes to Forms MS-965 With Adjustments are an integral part of this report.

BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND 2009 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance]	Reported	Adjı	ustments	 Adjusted Amount
1. Prior year equipment balance	\$	163.75	\$	-	\$ 163.75
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	1	11,442.03		-	11,442.03
3. PENNDOT approved adjustments				-	
4. Total funds available for equipment acquisition		11,605.78		-	11,605.78
5. Less: Major equipment expenditures					
6. Remainder		11,605.78			11,605.78
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	14.56	\$	<u>-</u>	\$ 14.56

1. Criteria

Section 1

This section of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

- Major equipment purchases are purchases of road machinery and road equipment that cost in excess of \$4,000.00.
- Minor equipment purchases are purchases of road machinery and road equipment that cost \$4,000.00 or less.
- Agility projects are exchanges of services with the Department of Transportation.

Section 2

This section of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is generally received from the Department of Transportation during the first week in April of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- The turnback allocation is generally received from the Department of Transportation during the first week in April of each year. A municipality receives a yearly turnback allocation based on road mileage for all roads that were transferred to the municipality from the Commonwealth of Pennsylvania through the Highway Transfer Program.
- Expenditures include the total transferred from Section 1.

Section 3

This section of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

1. Criteria (Continued)

Section 3 (Continued)

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Basis Of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Forms MS-965 have been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Forms MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments are prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

1. Criteria (Continued)

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

2. <u>Deposits</u>

The Borough Code, Title 53 P.S § 46316, authorizes the borough to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit purchased from institutions insured by the FDIC or other like insurance to the extent that such accounts are so insured. For any amounts in excess of the insured maximum, such deposits shall be collateralized by a pledge or assignment of assets. Certificates of deposit may not exceed 20 percent of a bank's total capital surplus or 20 percent of a savings and loan's or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in a financial institution. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

There were no deposits exposed to custodial credit risk as of December 31, 2009. Custodial credit risk, as defined by GASB No. 40, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the municipality's name.

2. Deposits (Continued)

Fund Balance

The fund balance as of December 31, 2009 consists of the following:

Cash \$14.56

3. <u>Interest On Investments</u>

Our examination disclosed that the municipality deposited idle liquid fuels tax money in an interest-bearing account which earned \$203.47 during 2008, and \$74.98 during 2009, thus providing additional funds for road maintenance and repairs.

4. Adjustments

2008 - Section 1

An adjustment of \$(798.77) was made to "Maintenance and repair of roads and bridges" because miscellaneous expenditures were misclassified.

An adjustment of \$2,052.73 was made to "Miscellaneous" expenditures because expenditures of \$798.77 were misclassified as maintenance and repair and a correction of a deposit in error of \$1,253.96 was not reported.

2008 - Section 2

An adjustment of \$1,253.96 was made to "Miscellaneous" because a deposit in error was not reported.

5. <u>Miscellaneous Receipts</u>

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	<u>Description</u>	Amount
General Fund	Correction of transfer in error	
	(Note 7)	\$ 798.77
General Fund	Deposit in error (Note 8)	1,253.96
Total		\$2,052.73

6. <u>Miscellaneous Expenditures</u>

The following miscellaneous expenditures were paid from the Liquid Fuels Tax Fund during the examination period:

Payee	Description	Amount
General Fund General Fund	Transfer in error (Note 7) Correction of deposit in	\$ 798.77
General Fund	error (Note 8)	1,253.96
Total		\$2,052.73

7. Transfer In Error

On February 20, 2008, the municipality transferred \$798.77 from the Liquid Fuels Tax Fund to the General Fund in error. On February 29, 2008, the municipality transferred \$798.77 from its General Fund to its Liquid Fuels Tax Fund to correct the transfer in error.

8. Deposit In Error

On July 28, 2008, the municipality deposited \$1,253.96 into the Liquid Fuels Tax Fund in error. On July 28, 2008 the municipality transferred \$1,253.96 from the Liquid Fuels Tax Fund to the General Fund to correct the deposit in error.



<u>Finding No. 1 - Documentation Supporting Payroll Expenditures Was Not Available For Examination</u>

Our examination disclosed that the municipality expended \$36,205.67 in 2008 and \$32,878.91 in 2009 from the Liquid Fuels Tax Fund for payroll. However, the municipality did not maintain daily payroll time sheets identifying the nature of work performed and the location of work assignments.

Good internal control procedures over payroll ensure that there is documentation identifying the nature of the work performed and location of work assignments.

The Liquid Fuels Tax Municipal Allocation Law, 72 P.S. § 2615.4, provides, in part, that monies herein allocated may be used only for construction, reconstruction, maintenance and repairs of such public roads or streets, including bridges, culverts and drainage structures, for which they are legally responsible. Also permitted are expenditures involving acquisition, maintenance, repairs and operation of street signs, traffic signs, traffic signal control systems, road equipment, and snow fences.

The Department of Transportation has been statutorily authorized to promulgate regulations concerning the administration of Liquid Fuels Tax Fund money and has determined that certain items, including expenditures made without supporting documentation, are outside the scope of permissible expenditures.

Without payroll documentation that includes daily time sheets that identify the nature of work performed and the location of work assignments, we could not determine if the payroll expenditures were permissible according to the Liquid Fuels Tax Municipal Allocation Law.

The failure to maintain documentation of payroll expenditures as noted above could result in the municipality having to reimburse \$69,084.58 to its Liquid Fuels Tax Fund.

Recommendations

We recommend that the municipality reimburse \$69,084.58 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that the municipality ensure good internal control over payroll by maintaining daily time sheets that identify the nature of work performed and the location of work assignments.

<u>Finding No. 1 - Documentation Supporting Payroll Expenditures Was Not Available For Examination (Continued)</u>

Management's Response

The municipal officials stated:

The Borough Council does not dispute the fact that the former manager did not properly document street department worker hours. In light of the facts surrounding the former manager's job performance and the corrective action put in place by the current Borough Council, we do respectfully request that PENNDOT does not hold the council borough council accountable for the adverse conditions discovered during this audit.

Auditor's Conclusion

The Department of Transportation will determine if the municipality is required to reimburse \$69,084.58 to its Liquid Fuels Tax Fund. During our next examination we will determine if the municipality complied with our recommendations.

Finding No. 2 - Documentation Supporting Part Of Transfer Was Not Available For Examination

Our examination disclosed that the municipality transferred \$14,860.47 from its Liquid Fuels Tax Fund to its General Fund on April 28, 2008. However, the municipality provided documentation supporting only \$12,034.06 of the transfer. There was no supporting documentation, such as invoices, for the remaining \$2,826.41.

Good internal control procedures ensure that there is documentation to support all expenditures.

The Liquid Fuels Tax Municipal Allocation Law, 72 P.S. § 2615.4, provides, in part, that monies herein allocated may be used only for construction, reconstruction, maintenance and repairs of such public roads or streets, including bridges, culverts and drainage structures, for which they are legally responsible. Also permitted are expenditures involving acquisition, maintenance, repairs and operation of street signs, traffic signs, traffic signal control systems, road equipment, and snow fences.

The Department of Transportation has been statutorily authorized to promulgate regulations concerning the administration of Liquid Fuels Tax Fund money and has determined that certain items, including expenditures made without supporting documentation, are outside the scope of permissible expenditures.

Without adequate documentation, we could not determine if the expenditure was permissible according to the Liquid Fuels Tax Municipal Allocation Law and the Department of Transportation's Regulations.

The failure to maintain documentation to support expenditures could result in the municipality having to reimburse \$2,826.41 to its Liquid Fuels Tax Fund.

Recommendations

We recommend that the municipality reimburse \$2,826.41 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that the municipality ensure good internal control over expenditures by maintaining adequate documentation to support all expenditures.

<u>Finding No. 2 - Documentation Supporting Part Of Transfer Was Not Available For Examination</u> (Continued)

Management's Response

The municipal officials stated:

It appears to be a simple clerical error of a double entry.

Auditor's Conclusion

The municipality should review all transfers to determine that the correct amount is transferred. During our next examination we will determine if the municipality complied with our recommendations.

BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND SUMMARY OF EXIT CONFERENCE FOR THE TWO YEARS ENDED DECEMBER 31, 2009

An exit conference was held September 30, 2010. Those participating were:

BOROUGH OF WEST WYOMING

The Honorable Eileen Cipriani, Chairperson of the Board of Supervisors

Ms. Cheryl DiGiacomo, Secretary

DEPARTMENT OF THE AUDITOR GENERAL

Mr. Robert A. Bauder, Auditor

The results of the examination were presented and discussed in their entirety.



BOROUGH OF WEST WYOMING LUZERNE COUNTY LIQUID FUELS TAX FUND REPORT DISTRIBUTION FOR THE TWO YEARS ENDED DECEMBER 31, 2009

This report was initially distributed to:

The Honorable Barry J. Schoch, P.E. Secretary
Department of Transportation

Borough of West Wyoming Luzerne County 464 West 8th Street West Wyoming, PA 18644

The Honorable Eileen Cipriani Chairperson of the Board of Supervisors

Ms. Cheryl DiGiacomo Secretary

Mr. William J. Rowe Treasurer

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. To view this report online or to contact the Department of the Auditor General, please access our web site at www.auditorgen.state.pa.us.