



# **COMMONWEALTH OF PENNSYLVANIA**

# **EUGENE A. DEPASQUALE - AUDITOR GENERAL**

# DEPARTMENT OF THE AUDITOR GENERAL





WYOMING COUNTY 65-000

LIQUID FUELS TAX FUND AND ACT 44 TAX FUND EXAMINATION REPORT

FOR THE PERIOD JANAURY 1, 2010 TO DECEMBER 31, 2011



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen

EUGENE A. DEPASQUALE AUDITOR GENERAL

# Independent Auditor's Report

The Honorable Barry J. Schoch, P.E. Secretary Department of Transportation Harrisburg, PA 17120

We examined the accompanying Forms MS-991 With Adjustments for the Liquid Fuels Tax Fund and the Reports of Act 44 Tax Fund With Adjustments of Wyoming County for the period January 1, 2010 to December 31, 2011. The county's management is responsible for the Forms MS-991 and the Reports of Act 44 Tax Fund. Our responsibility is to express an opinion on the Forms MS-991 With Adjustments and the Reports of Act 44 Tax Fund With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting Wyoming County's Forms MS-991 and Reports of Act 44 Tax Fund for the period January 1, 2010 to December 31, 2011 and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each county's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

## Independent Auditor's Report (Continued)

As described in Note 4, the adjustments included on the Forms MS-991 With Adjustments are made by the Department of the Auditor General.

As discussed in the Finding and Recommendations section of this report, during our 2007 and 2008-2009 examinations, we informed the county that a balance of \$103,487.99 was due for reimbursements for bridge inspections and reconstruction expended from the Liquid Fuels Tax Fund. During our current examination, we noted that as of the date of our report \$103,487.99 was still due the Liquid Fuels Tax Fund because the county failed to file for reimbursement.

In our opinion, except for the matter discussed in the preceding paragraph, the Forms MS-991 With Adjustments and the Reports of Act 44 Tax Fund With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund and Act 44 Tax Fund of Wyoming County for the period January 1, 2010 to December 31, 2011, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Forms MS-991 and the Reports of Act 44 Tax Fund and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Forms MS-991 and the Reports of Act 44 Tax Fund are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-991 and the Reports of Act 44 Tax Fund or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Wyoming County's ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of Wyoming County's Forms MS-991 and the Reports of Act 44 Tax Fund that is more than inconsequential will not be prevented or detected by Wyoming County's internal control.

# Independent Auditor's Report (Continued)

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Forms MS-991 and the Reports of Act 44 Tax Fund will not be prevented or detected by Wyoming County's internal control.

Our consideration of internal control over reporting on the Forms MS-991 and the Reports of Act 44 Tax Fund was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any significant deficiencies or material weaknesses, as defined above, in internal control over reporting on the Forms MS-991 and the Reports of Act 44 Tax Fund.

The results of our tests disclosed the following instance of noncompliance that is required to be reported under *Government Auditing Standards*:

• Failure To File Documentation For Bridge Reimbursements As Per Agreements.

This report is intended solely for the information and use of the Pennsylvania Department of Transportation and the management of Wyoming County and is not intended to be and should not be used by anyone other than these specified parties.

Eugent: O-Pager

January 23, 2013

EUGENE A. DEPASQUALE Auditor General

# CONTENTS

<u>Page</u>

Background1
Financial Section:
2010 Form MS-991 With Adjustments2
2011 Form MS-991 With Adjustments
2010 Report Of Act 44 Tax Fund With Adjustments4
2011 Report Of Act 44 Tax Fund With Adjustments5
Notes To Forms MS-991 And Reports Of Act 44 Tax Fund With Adjustments6
Finding And Recommendations:
Finding - Failure To File Documentation For Bridge Reimbursements As Per Agreements
Comments14
Summary Of Exit Conference15
Report Distribution

## WYOMING COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND BACKGROUND FOR THE PERIOD JANUARY 1, 2010 TO DECEMBER 31, 2011

## **Background**

*The Vehicle Code* makes provisions and provides funding for County Liquid Fuels and Act 44 Programs. The Pennsylvania Department of Transportation has regulatory administration and oversight of the funds supporting these county programs. Counties are required to comply with those provisions and to report annually.

*The Vehicle Code* imposes a state tax on liquid fuels and fuels used or sold and delivered by distributors within the Commonwealth (75 Pa. C.S. § 9004(a)). One-half cent of the tax collected on each gallon of liquid fuels is deposited in the Commonwealth's Liquid Fuels Tax Fund. The Vehicle Code further provides for the disposition and use of this tax, including the allocations to counties in June and December of each year to fund construction, reconstruction, maintenance and repair of county roads, streets and bridges. The allocation to the respective counties is made in the ratio that the average amount returned to each county during the three preceding years bears to the average amount returned to all counties during the three preceding years (75 Pa C.S. § 9010).

*The Vehicle Code*, as recently amended by Act 44 of 2007 (July 18, 2007, P.L.169), requires the Pennsylvania Turnpike Commission to make annual contributions for the benefit of the Pennsylvania Department of Transportation's Motor License Fund, and further requires the Department of Transportation to distribute \$5,000,000 of the annual contribution to counties (75 Pa. C.S. § 8915.6). The annual distribution to counties is determined based upon the ratio of square footage of deck area of a county's county-owned bridges to the total square footage of deck area of a county's county-owned bridges is required as part of the National Bridge Inspection Standards Program.

# WYOMING COUNTY LIQUID FUELS TAX FUND 2010 FORM MS-991 WITH ADJUSTMENTS

		Reported	Adjı	stments		Adjusted Amount
Balance, January 1, 2010	\$	218,173.63	\$	-	\$	218,173.63
Receipts:						
State allocations		98,795.92		-		98,795.92
Interest (Note 3)		1,583.92		-		1,583.92
Reimbursable agreements		-		-		-
Miscellaneous (Comment No. 1)		163,611.50		-		163,611.50
Total receipts		263,991.34		-		263,991.34
Total funds available		482,164.97				482,164.97
Expenditures:						
Construction		54,209.13		-		54,209.13
Maintenance and repair		3,000.00		-		3,000.00
Administrative		-		-		-
Grants to political						
subdivisions		-		-		-
Miscellaneous		-		-		-
Total expenditures		57,209.13		-		57,209.13
Balance, December 31, 2010		424,955.84		-		424,955.84
Unpaid encumbrances		107,000.00		-		107,000.00
Unencumbered balance, December 31, 2010	\$	317,955.84	\$	_	\$	317,955.84
2000moor 51, 2010	Ψ	J11,755.0 <del>1</del>	Ψ		Ψ	517,755.07

# WYOMING COUNTY LIQUID FUELS TAX FUND 2011 FORM MS-991 WITH ADJUSTMENTS

	Reported		Adjustments (Note 4)		Adjusted Amount	
Balance, January 1, 2011	\$	424,955.84	\$	-	\$	424,955.84
Receipts:						
State allocations		98,964.52		-		98,964.52
Interest (Note 3)		2,064.85		-		2,064.85
Reimbursable agreements		-		-		-
Miscellaneous (Comment No. 1)		63,911.00		-		63,911.00
Total receipts		164,940.37				164,940.37
Total funds available		589,896.21				589,896.21
Expenditures:						
Construction		48,073.92		_		48,073.92
Maintenance and repair		401.05		_		401.05
Administrative		_		_		_
Grants to political						
subdivisions		74,999.50		(12,330.85)		62,668.65
Miscellaneous		-		-		
Total expenditures		123,474.47		(12,330.85)		111,143.62
Balance, December 31, 2011		466,421.74		12,330.85		478,752.59
Unpaid encumbrances (Note 6)		307,000.00		(30,222.00)		276,778.00
Unencumbered balance, December 31, 2011	\$	159,421.74	\$	42,552.85	\$	201,974.59

# WYOMING COUNTY LIQUID FUELS TAX FUND 2010 REPORT OF ACT 44 TAX FUND WITH ADJUSTMENTS

	Reported		Adjustments		Adjusted Amount	
Balance, January 1, 2010	\$	17,742.51	\$	-	\$	17,742.51
Receipts:						
Act 44 Funds (Note 7)		17,982.47		-		17,982.47
Interest (Note 3)		13.50		-		13.50
Reimburseable Agreement Receipts		-		-		-
Miscellaneous Receipts		-		-		
Total receipts		17,995.97				17,995.97
Total funds available		35,738.48		-		35,738.48
Expenditures: Construction Maintenance and repair		-		-		-
Miscellaneous		-		_		-
Total expenditures				-		_
Balance, December 31, 2010	\$	35,738.48	\$	-	\$	35,738.48

# WYOMING COUNTY LIQUID FUELS TAX FUND 2011 REPORT OF ACT 44 TAX FUND WITH ADJUSTMENTS

	Reported		Adjustments		Adjusted Amount	
Balance, January 1, 2011	\$	35,738.48	\$	-	\$	35,738.48
Receipts:						
Act 44 Funds		8,955.00		-		8,955.00
Interest (Note 3)		16.86		-		16.86
Reimburseable Agreement Receipts		-		-		-
Miscellaneous Receipts		-		-		-
Total receipts		8,971.86		-		8,971.86
Total funds available		44,710.34		-		44,710.34
Expenditures: Construction Maintenance and repair Miscellaneous		23,452.00		- -		23,452.00
Total expenditures		23,452.00		-		23,452.00
Balance, December 31, 2011	\$	21,258.34	\$	_	\$	21,258.34

## 1. <u>Criteria</u>

- A. *The Vehicle Code* prescribes criteria for liquid fuels program funds (75 Pa C.S. § 9010). The Pennsylvania Department of Transportation's *Publication 9* provides more specific policies and procedures to counties for the administration and reporting of the liquid fuels program funds. In the event of any discrepancies between the two, the legislation governs.
  - (1) Funds received by the counties must be deposited in a special fund designated as the County Liquid Fuels Tax Fund and no other money may be deposited and commingled. Money should be invested to earn interest until expended.
    - For purposes of payments under (2), below, the county may borrow and place in the special fund money not in excess of the liquid fuels tax funds to be received during the current calendar year.

(2) Payments from the special fund may be used for:

- construction, reconstruction, maintenance and repair of roads, highways, bridges and curb ramps from a road or highway to provide for access by individuals with disabilities consistent with Federal and State law;
- property damages and compensation of viewers for services in eminent domain proceedings involving roads, highways, and bridges;
- construction, reconstruction, operation and maintenance of publicly owned ferryboat operations;
- interest and principal payments on road, bridge, or publicly owned ferryboat operation bonds or sinking fund charges;
- acquisition, maintenance, repair and operation of traffic signs and signals;
- erection and maintenance of stop and go signal lights, blinkers and other like traffic control devices;
- indirect costs, including benefit costs, overhead and other administrative charges for those county employees directly engaged in eligible projects, not to exceed 10 percent of the yearly allocation to the county; and

## 1. <u>Criteria (Continued)</u>

- individual vehicle liability insurance for equipment purchased under the fund, not to exceed 10 percent of the yearly allocation to the county.
- (3) Counties may not make expenditures from the special fund for new construction on roads, bridges, curb ramps, or publicly owned ferryboat operations without the approval of the plans for construction by the Pennsylvania Department of Transportation. And, counties may not allocate money from the special fund to political subdivisions within the county until the application and the contracts or plans for the proposed expenditures have been made on a form prescribed by the Pennsylvania Department of Transportation.
- (4) Counties may encumber current funds for future road and bridge construction, reconstruction, and maintenance projects including viable municipal projects. Counties must redistribute any unencumbered balance in the special fund to political subdivisions if the unencumbered balance is more than the county's receipts during the preceding twelve month period.
- (5) Counties must submit a report to the Pennsylvania Department of Transportation by January 15 for the period ending December 31 on prescribed Form MS-991, The Report of County Liquid Fuels Tax Fund, showing the receipts and expenditures of the money received by the county from the Commonwealth. Upon failure to file the report or instances of any non-compliant payments, allocations, or expenditures, the Pennsylvania Department of Transportation will withhold further funding until the delinquent report is filed, the money is allocated, or the expenditures for the prior 12 months are approved.
- B. *The Vehicle Code*, as recently amended by Act 44 of 2007 (July 18, 2007, P.L. 169), prescribes the Pennsylvania Department of Transportation with oversight authority of the Act 44 funds distributed to the counties from the Pennsylvania Turnpike Commission's annual contribution of \$5,000,000 to the Commonwealth's Motor License Fund. The County's Act 44 Tax Fund is used to account for the distribution made to the county from the Department of Transportation and the payments made for construction and maintenance of county-owned bridges.

#### 1. <u>Criteria (Continued)</u>

#### **Basis Of Presentation**

In accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation, the Report of County Liquid Fuels Tax Fund With Adjustments and the Report of Act 44 Tax Fund With Adjustments do not constitute complete financial presentations of the county's assets, liabilities, expenses, and fund balance but include the receipts, expenditures, and fund balances of the County Liquid Fuels Tax Fund and the County Act 44 Tax Fund, respectively.

The Pennsylvania Department of Transportation prescribes that the county report the following on the MS-991 form, *Report of County Liquid Fuels Tax Fund*:

- A. The balance in the County Liquid Fuels Tax Fund at the beginning of the report calendar year.
- B. Receipts which must be itemized and include interest, reimbursable agreements, and miscellaneous items such as loans, sale of salvageable material, and damage claims to road or bridge property.

Refer to the related Notes: Note 3, Interest Earnings; Note 5, Reimbursable Agreements.

- C. Accounts receivable (to be realized within 60 days of the year end).
- D. Total Liquid Fuels Tax funds available for expenditure and encumbrances.
- E. Expenditures for county-owned roads, highways, and bridges.
- F. Accounts payable (accrued wages, accrued payroll taxes, and accounts payable vendors to be realized within 60 days of the year end).
- G. The balance in the fund at the close of the report calendar year.
- H. Encumbered and unencumbered balances on hand at the close of the report calendar year.

Refer to Note 6, Encumbrances.

## 2. <u>Deposits</u>

*The County Code*, Title 16 P.S § 17067, authorizes the county to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit from institutions having their principal place of business in or outside the Commonwealth of Pennsylvania that are insured by the FDIC or other like insurance. For any amounts in excess of the insured maximum, such deposits shall be collateralized by a pledge or assignment of assets. Certificates of deposit may not exceed 20 percent of a bank's total capital surplus or 20 percent of a savings and loan's or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in financial institutions. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

There were no deposits exposed to custodial credit risk as of December 31, 2011. Custodial credit risk, as defined by GASB No. 40, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the county's name.

## 2. <u>Deposits (Continued)</u>

## Fund Balance

The fund balance for the Liquid Fuels Tax Fund as of December 31, 2011consists of the following:

Cash

<u>\$478,752.59</u>

The fund balance for the Act 44 Tax Fund as of December 31, 2011 consists of the following:

Cash

#### \$21,258.34

#### 3. <u>Interest Earnings</u>

Our examination disclosed that the county deposited idle liquid fuels tax money in interestbearing accounts which earned \$1,583.92 during 2010, and \$2,064.85 during 2011, thus providing additional funds for road maintenance and repairs.

Additionally, the county deposited idle Act 44 tax money in an interest-bearing account which earned \$13.50 during 2010, and \$16.86 during 2011, thus providing additional funds for road maintenance and repairs.

#### 4. <u>Adjustments</u>

#### 2011 Form MS-991

An adjustment of \$(12,330.85) was made to "Grants to political subdivisions" because check No. 539 for \$9,986.89 and check No. 547 for \$2,343.96 were voided but were included as expenditures.

An adjustment of \$(30,222.00) was made to "Unpaid encumbrances" because the balance for encumbrance No. M-97-65-000-01 was reported as \$117,000.00 but was actually \$86,778.00.

#### 5. <u>Reimbursable Agreements</u>

During our examination, we noted that the county entered into reimbursement agreements with Department of Transportation for the reconstruction and inspection of county bridges. As of December 31, 2011, \$153,238.82 is due the Liquid Fuels Tax Fund.

## 6. <u>Encumbrances</u>

As of December 31, 2011, \$276,778.00 was encumbered for county projects.

## 7. 2010 Act 44 Funds

On March 11, 2010 and December 2, 2010, the municipality received its 2009 and 2010, Act 44 Tax Fund allocations of \$9,016.67 and \$8,965.80, respectively, and deposited the funds into its Act 44 Tax Fund.

# WYOMING COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND FINDING AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2010 TO DECEMBER 31, 2011

## Finding - Failure To File Documentation For Bridge Reimbursements As Per Agreements

Our examination disclosed that the county entered into agreements with the Department of Transportation to receive reimbursements for bridge inspections and reconstruction. The agreements provided for various percentages of the county's expenditures for bridge reconstruction to be reimbursed upon receipt of invoice documentation. During our 2007 and 2008-2009 examinations we informed the county that a balance of \$103,487.99 was due for reimbursements for bridge inspections and reconstruction expended from the Liquid Fuels Tax Fund. During our current examination, we noted that the \$103,487.99 was still due the Liquid Fuels Tax Fund as of December 31, 2011, because the county failed to file for reimbursement.

Good internal control procedures ensure that documentation is filed in a timely manner as required by contractual agreements. Because the county failed to file the documentation, the county did not have access to the \$103,487.99 for more than five years. Additionally, had the money been received, it would have been available for investment purposes potentially earning interest that could be used for road maintenance and repairs.

#### Recommendations

We again recommend that the county file all necessary documentation with the Department of Transportation to obtain the \$103,487.99 in reimbursements due the county.

Further, we again recommend that in the future, the county file all necessary documentation as per agreements with the Department of Transportation in a timely manner.

## Management's Response

The county Chief Clerk stated:

Wyoming County has been in contact with our bridge engineer to recover all funds due. Wyoming County will also comply with all requests for reimbursement in a timely manner.

# WYOMING COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND FINDING AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2010 TO DECEMBER 31, 2011

# Finding - Failure To File Documentation For Bridge Reimbursements As Per Agreements (Continued)

# Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendations.

## WYOMING COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND COMMENTS FOR THE PERIOD JANUARY 1, 2010 TO DECEMBER 31, 2011

## Comment No. 1 - Summary Of 2007 Examination Recommendations

In our 2007 report we recommended that the Department of Transportation review our examination finding to determine if the county should reimburse \$227,223.00 to its Liquid Fuels Tax Fund for expenditures for flood damage on various county bridges that were reimbursed by P.E.M.A. and F.E.M.A and deposited into the General Fund.

During our prior examination we reviewed a letter dated March 18, 2009, from the Department of Transportation informing the county to reimburse \$227,223.00 to its Liquid Fuels Tax Fund. On February 5, 2010 the county was informed by the Department of Transportation to reimburse \$113,611.50 to its Liquid Fuels Tax Fund by December 31, 2010 and \$113,611.50 by December 31, 2011.

During our current examination the county deposited \$227,522.50 into the Liquid Fuels Tax Fund. This exceeded the required amount by \$299.50. The deposits were as follows:

Date	Amount
December 21, 2010 December 28, 2010 December 22, 2011	\$113,611.50 50,000.00 <u>63,911.00</u>
Total	<u>\$227,522.50</u>

## Comment No. 2 - Summary Of 2008-2009 Examination Recommendation

In our 2008-2009 report we recommended that the county ensure that its Form MS-991 is complete and accurate.

During our current examination we noted that the county complied with our recommendation.

# WYOMING COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND SUMMARY OF EXIT CONFERENCE FOR THE PERIOD JANUARY 1, 2010 TO DECEMBER 31, 2011

An exit conference was held January 23, 2013. Those participating were:

## WYOMING COUNTY

Mr. William Gaylord, Chief Clerk

# DEPARTMENT OF THE AUDITOR GENERAL

Mr. Jerome Werner, Auditor

The results of the examination were presented and discussed in their entirety.

## WYOMING COUNTY LIQUID FUELS TAX FUND AND ACT 44 TAX FUND REPORT DISTRIBUTION FOR THE PERIOD JANUARY 1, 2010 TO DECEMBER 31, 2011

This report was initially distributed to:

The Honorable Barry J. Schoch, P.E. Secretary Department of Transportation

Wyoming County 1 Courthouse Square Tunkhannock, PA 18657-0209

The Honorable Judy Kraft Mead	Chairman of the Board of Commissioners
The Honorable Thomas S. Henry	County Commissioner
The Honorable Darlene Marshall	Treasurer
Mr. William Gaylord	Chief Clerk

This of public record and is available online report is а matter at http://www.auditorgen.state.pa.us. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: news@auditorgen.state.pa.us.