

### POMEROY VOLUNTEER FIREFIGHTERS RELIEF ASSOCIATION OF CHESTER COUNTY, PENNSYLVANIA

**CHESTER COUNTY** 

**COMPLIANCE AUDIT REPORT** 

FOR THE PERIOD

**JANUARY 1, 2010 TO APRIL 2, 2013** 

RELEASED JUNE 2014

# **COMMONWEALTH OF PENNSYLVANIA**

EUGENE A. DEPASQUALE - AUDITOR GENERAL

DEPARTMENT OF THE AUDITOR GENERAL





#### Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen

EUGENE A. DEPASQUALE AUDITOR GENERAL

Mr. Raymond Campbell, President POMEROY VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Chester County

We have conducted a compliance audit of the former Pomeroy Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010 (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 *et seq.*, for the period January 1, 2010 to April 2, 2013.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objective.

The objective of the audit was to determine if the volunteer firefighters' relief association received state aid and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objective identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the former Pomeroy Volunteer Firefighters' Relief Association's administration of state aid and accumulated relief funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with those requirements and that we considered to be significant within the context of the audit objective, and assessed whether those significant controls were properly designed and implemented. Our audit procedures also included tests of documentary evidence supporting the former Pomeroy Volunteer Firefighters' Relief Association's recorded financial transactions, tests of the physical existence of inventories, interviews of selected officials and direct confirmation of the liquidation of the former Pomeroy Volunteer Firefighters' Relief Association's cash, investments, and certain other assets and liabilities as of April 2, 2013, with the custodians of the funds, debtors, creditors, and financial institutions to the extent necessary to satisfy the audit objective. Additionally, we performed procedures to provide a reasonable assurance of detecting instances of violations of legal and regulatory requirements or violations of provisions of contracts that are significant within the context of the audit objective.

The results of our audit, for the period January 1, 2010 to April 2, 2013, found the former Pomeroy Volunteer Firefighters' Relief Association, in all significant respects, received state aid and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures. The results of our tests also indicated the former Pomeroy Volunteer Firefighters' Relief Association expended funds as presented in the Accompanying Expenditure Information. However, as of April 2, 2013, the former Pomeroy Volunteer Firefighters' Relief Association dissolved its organization and merged with Parkesburg Volunteer Firefighters' Relief Association and Atglen Volunteer Firefighters' Relief Association to form Keystone Valley Volunteer Firefighters' Relief Association.

Furthermore, a scope limitation on our audit exists, as detailed in the Observation section of this report.

The contents of this report were discussed with the management of the former Pomeroy Volunteer Firefighters' Relief Association. As a result of the merger, Pomeroy Volunteer Firefighters' Relief Association monetary assets and equipment were transferred to the Keystone Valley Volunteer Firefighters' Relief Association.

March 26, 2014

EUGENE A. DEPASQUALE

Eugent: O-Pager

**Auditor General** 

# CONTENTS

Background	. 1
Observation:	
Observation – Scope Limitation	. 3
Accompanying Expenditure Information	. 4
Report Distribution List	. 5

### **BACKGROUND**

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, as consolidated by the Act of November 23, 2010, (P.L. 1181, No. 118), at 35 Pa.C.S. § 7411 et seq., the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended, 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The former Pomeroy Volunteer Firefighters Relief Association of Chester County, Pennsylvania, herein referred to as Pomeroy Volunteer Firefighters' Relief Association, was a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 118 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 118 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 118, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality.

### BACKGROUND (Continued)

The Pomeroy Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

Municipality	County	2010	2011	2012
East Fallowfield Township	Chester	\$ 7,543	\$ 4,538	\$ 2,564
Highland Township	Chester	\$ 2,374	\$ 5,408	\$ 3,093
Sadsbury Township	Chester	\$12,434	\$21,916	\$12,293

As of April 2, 2013, the Pomeroy Volunteer Firefighters' Relief Association dissolved its organization. Thereafter, it did not receive any further state aid allocations (see Accompanying Expenditure Information on page 4 of this report).

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The former Pomeroy Volunteer Firefighters' Relief Association was affiliated with the following fire service organization:

Pomeroy Volunteer Fire Company No. 1 Inc

# POMEROY VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION OBSERVATION

### <u>Observation – Scope Limitation</u>

The Pomeroy Volunteer Firefighters' Relief Association (VFRA) does not maintain canceled or imaged checks. While the VFRA provided bank statements, the VFRA failed to provide copies of canceled or imaged checks. Without copies of canceled or imaged checks, we could not determine whether two VFRA officers authorized and signed the checks.

Act 118 at 35 Pa.C.S. § 7415(c)(3) requires that the signatures of at least two officers, one of whom shall be the disbursing officer, shall be required to bind the association by formal contract or to issue a negotiable instrument.

Act 118 at 35 Pa.C.S. § 7418(a) provides that the Department of Auditor General shall have the power and its duty shall be to audit the accounts and records of every volunteer firefighters' relief association . . . as far as may be necessary to satisfy the Auditor General that the money received was or is being expended for no purpose other than that authorized by this subchapter. Copies of all audits shall be furnished to the Governor.

Generally Accepted Government Auditing Standards (GAGAS) Section No. 6.56 states, "Auditors must obtain sufficient appropriate evidence to provide a reasonable basis for their findings and conclusions." GAGAS Section No. 6.61(f) states, "Evidence obtained from a knowledgeable, credible, and unbiased third party is generally more reliable than evidence from management of the audited entity or others who have a direct interest in the audited entity."

Our inability to review canceled checks or imaged checks constitutes a scope limitation on our audit.

## POMEROY VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2010 TO APRIL 2, 2013

Act 118 at 35 Pa.C.S. § 7412 states: a volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. The organization may contain within its membership the members of one or more fire companies and may serve secondary purposes, as set forth in this subchapter, but only if adequate provisions have been first made to serve the primary purpose.

Act 118 at 35 Pa.C.S. § 7416 authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds.

Furthermore, all expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

### **USES OF FUNDS:**

Benefit Services:		
Insurance premiums		14,633
Fire Services:		
Equipment purchased		59,652
Equipment maintenance		10,182
Training expenses		7,450
Total Fire Services		77,284
Administrative Services:		
Other administrative expenses	\$	944
Other Uses of Funds:		
Transfer of monetary assets*	\$	33,356

<sup>\*</sup>As of April 2, 2013, the Pomeroy Volunteer Firefighters' Relief Association completed the process of dissolution and merged with Parkesburg Volunteer Firefighters' Relief Association and Atglen Volunteer Firefighters' Relief Association to form the Keystone Valley Volunteer Firefighters' Relief Association. Consequently, all remaining monetary assets were transferred to the Keystone Valley Volunteer Firefighters' Relief Association. Due to the dissolution of the former Pomeroy Volunteer Firefighters' Relief Association, we are providing officials of the Keystone Valley Volunteer Firefighters' Relief Association copies of this report.

# POMEROY VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

## The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Pomeroy Volunteer Firefighters' Relief Association Governing Body:

Mr. Raymond Campbell President

Mr. Scott Kreger Vice President

Ms. Joann Hume Secretary

Ms. Vicki Florian Treasurer

Keystone Valley Volunteer Firefighters' Relief Association Governing Body:

Mr. Christopher B. Smith President

Mr. Raymond Campbell Vice President

Ms. Penny Knotts Secretary

Ms. Tina Myers Treasurer

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report.

Ms. Denise Miller, Secretary Ms. Barbara Davis, Secretary

East Fallowfield Township Highland Township

Ms. Linda Shank, Secretary

Sadsbury Township

This report is a matter of public record and is available online at <a href="www.auditorgen.state.pa.us">www.auditorgen.state.pa.us</a>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: <a href="mailto:news@auditorgen.state.pa.us">news@auditorgen.state.pa.us</a>.