

BUTLER TOWNSHIP VOLUNTEER FIREMEN'S RELIEF ASSOCIATION HEREIN REFERRED TO AS:

BUTLER TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

LUZERNE COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2004 TO DECEMBER 31, 2006



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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Butler Township Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Butler Township Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

| Municipality | County | 2004 | 2005 | 2006 |
|-------------------|---------|----------|----------|----------|
| Butler Township | Luzerne | \$41,498 | \$46,886 | \$49,060 |
| Conyngham Borough | Luzerne | \$0 | \$0 | \$12,337 |

BACKGROUND - (Continued)

During 2006, the Conyngham Volunteer Firefighters' Relief Association disbanded and merged with the Butler Township Volunteer Firefighter's Relief Association. As such, Conyngham Borough began allocating its state aid distribution to Butler Township Volunteer Firefighters' Relief Association.

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Butler Township Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

Valley Regional Fire & Rescue, Inc.

Mr. Matthew Balliet, President BUTLER TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Luzerne County

We have conducted a compliance audit of the Butler Township Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2004 to December 31, 2006.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States, except for the general standard on independence as explained below. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions and recommendations based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions and recommendations based on our audit objectives.

The objective of the audit was:

1. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objective identified above.

The Department of the Auditor General (Department) is mandated by state statute to calculate state aid provided to volunteer firefighters' relief associations and to audit volunteer firefighters' relief associations having received such aid. An administrative unit of the Department's Comptroller's Office that is not involved in the audit process calculates state aid and submits requests to the Commonwealth's Treasury Department for the disbursement of state aid to the municipality. The Department has implemented procedures to ensure that Department audit personnel are not directly involved in the calculation and disbursement processes. The Department's mandatory responsibilities do not affect the audit or the assurances provided by the audit and are being disclosed in accordance with *Government Auditing Standards*.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Butler Township Volunteer Firefighters' Relief Association complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objectives, and assessed whether those significant controls were properly designed and implemented. We also tested transactions, confirmed the Butler Township Volunteer Firefighters' Relief Association's investment balance and the cash balance as of December 31, 2006, with the custodians of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objective.

The results of our audit found that for the period January 1, 2004 to December 31, 2006, the Butler Township Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2006, had a cash balance of \$35,279 and an investment balance with a fair value of \$46,303. Additionally, the results of our tests indicated that, in all significant respects, the Butler Township Volunteer Firefighters' Relief Association received and expended state aid and accumulated relief association funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following finding discussed later in this report:

Finding – Failure to Maintain Minutes of Meetings

The contents of this report were discussed with the management of the Butler Township Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

March 15, 2007

JACK WAGNER Auditor General

BUTLER TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

Finding – Failure to Maintain Minutes of Meetings

<u>Condition</u>: The relief association officers did not maintain minutes of all relief association meetings, as required by Act 84. While minutes were maintained in 2005 and 2006, there were no minutes provided for 2004.

<u>Criteria</u>: Act 84 at 53 P.S. § 8505(a) states, in part, that the relief association:

... must provide for the taking and preserving of minutes of all meetings, and the maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its financial affairs.

<u>Cause</u>: Relief association officials were aware that maintaining minutes of meetings was required by Act 84; however, the 2004 meeting minutes were inadvertently misplaced.

<u>Effect</u>: The failure to maintain minutes of meetings prevented the verification as to whether relief association business was presented before the membership for approval.

<u>Recommendation</u>: We recommend relief association officials maintain a permanent record of all relief association meetings, as required by Act 84. The minutes should include an adequate record of all financial-related business conducted by the relief association. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

BUTLER TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2004 TO DECEMBER 31, 2006

Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, as hereinafter set forth, provided only that adequate provisions be first made to serve its primary purpose.

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

| Benefit Services: | |
|---------------------------------------|--------------|
| Insurance premiums | \$ 16,924 |
| Relief benefits | 355 |
| Total Benefit Services | \$ 17,279 |
| | |
| Fire Services: | |
| Equipment purchased | \$ 65,440 |
| Equipment maintenance | 8,078 |
| Training expenses | 4,299 |
| Total Fire Services | \$ 77,817 |
| | |
| Administrative Services: | |
| Other administrative expenses | \$ 1,053 |
| Total Administrative Services | \$ 1,053 |
| | |
| Total Investments Purchased | \$ 88,373 |
| | |
| Other Expenditures: | |
| Principal payments on lease-financing | \$ 16,296 |
| Interest payments on lease-financing | 1,081 |
| Total Other Expenditures | \$ 17,377 |
| | |

BUTLER TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Butler Township Volunteer Firefighters' Relief Association Officers:

Mr. Matthew Balliet, President

Mr. David Stirling, Secretary

Mr. Thomas Shultz, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Judy Pekarek, Secretary Butler Township

Ms. Maureen Schramm, Secretary Conyngham Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.