

LANSFORD FIREMANS RELIEF ASSOCIATION OF THE BOROUGH OF LANSFORD, COUNTY OF CARBON, COMMONWEALTH OF PENNSYLVANIA

HEREIN REFERRED TO AS:

LANSFORD VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

CARBON COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2008



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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Lansford Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Lansford Volunteer Firefighters' Relief Association was allocated state aid from the following municipality:

Municipality	County	2006	2007	2008
Lansford Borough	Carbon	\$18,332	\$18,536	\$19,039

BACKGROUND (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Lansford Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

American Fire Company No. 1

Mr. Chris Aungst, President LANSFORD VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Carbon County

We have conducted a compliance audit of the Lansford Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2006 to December 31, 2008.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Lansford Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with those requirements and that we considered to be significant within the context of the audit objectives, and assessed whether those significant controls were properly designed and implemented. Our audit procedures also included tests of documentary evidence supporting the Lansford Volunteer Firefighters' Relief Association's recorded financial transactions, tests of the physical existence of inventories, interviews of selected officials and direct confirmation of the Lansford Volunteer Firefighters' Relief Association's cash, investments, and certain other assets and liabilities as of December 31, 2008, with the custodians of the funds, debtors, creditors, and financial institutions to the extent necessary to satisfy the audit objectives. Additionally, we performed procedures to provide a reasonable assurance of detecting instances of violations of legal and regulatory requirements or violations of provisions of contracts that are significant within the context of the audit objectives.

The results of our audit for the period January 1, 2006 to December 31, 2008, found, in all significant respects, the Lansford Volunteer Firefighters' Relief Association did not receive and expend funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, as noted in the following findings discussed later in this report. The results of our tests indicated the Lansford Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2008, had a cash balance of \$45,447 and an investment balance with a fair value of \$20,000.

Finding No. 1 – Misappropriation of Assets

Finding No. 2 – Overpayment of Reimbursement to the Fire Company

Finding No. 3 – Unauthorized Expenditures

The contents of this report were discussed with the management of the Lansford Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

March 19, 2009

JACK WAGNER Auditor General

LANSFORD VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

COMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The Lansford Volunteer Firefighters' Relief Association has complied with the following prior audit findings and recommendations:

• Failure to Obtain a Pennsylvania Sales Tax Exemption Number

By obtaining a state sales tax exemption number and furnishing this number to all vendors from which the relief association purchases equipment.

• Failure to Maintain a Complete and Accurate Equipment Roster

By maintaining a cumulative roster of all equipment owned.

Finding No. 1 – Misappropriation of Assets

Condition: During the audit period, in September of 2007, a member of the relief association misappropriated \$2,055 from the relief association's checking account. The misappropriation was brought to the relief association's attention by the relief association's financial institution. According to police reports and court documents, the individual broke into an office at the firehouse and stole six checks. The individual made the checks payable to the former treasurer, forged the signature of the relief association secretary on each check, and then cashed the checks by forging the endorsement of the former treasurer. This individual was not an officer of the relief association and executed these transactions without the approval or knowledge of the relief association.

On November 3, 2008, the individual pled guilty to criminal trespassing, theft by unlawful taking, theft by deception, and identify theft. He was sentenced to pay restitution of \$2,055. He was also imprisoned for a period of 30 days to 23 months beginning November 3, 2008

Criteria: Act 84 at 53 P.S. § 8507(a) states, in part:

The Department of the Auditor General shall have the power, and its duty shall be, to audit the accounts and records of every volunteer firefighters' relief association receiving any money under Chapter 7 of the act of December 18, 1984 (P.L. 1005, No. 205), known as the "Municipal Pension Plan Funding Standard, as far as may be necessary to satisfy the department that the money received was expended or is being expended for no purposes other than that authorized by this act.

<u>Cause</u>: Relief association officials failed to establish adequate internal control procedures to safeguard its assets. The relief association was unaware of its ineffective internal control system

<u>Effect</u>: The failure to establish adequate internal controls increased the likelihood for misappropriation assets and, therefore, relief association funds were not available for authorized purposes.

<u>Recommendation</u>: We recommend the relief association officials establish adequate internal control procedures to prevent the misappropriation of assets from occurring again in the future. We also recommend the relief association collect the \$2,055 in restitution due from for the misappropriation of funds. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

Finding No. 1 – (Continued)

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Finding No. 2 – Overpayment of Reimbursement to the Fire Company

Condition: During the audit period, the relief association erroneously overpaid a reimbursement to the American Fire Company No. 1. Between March 17, 2008 and May 21, 2008, the American Fire Company No. 1 transferred a total of \$4,270 to the relief association's checking account to cover insufficient funds. On May 23, 2008, the relief association reimbursed the fire company \$5,869, resulting in an overpayment of \$1,599. As such, the \$1,599 overpayment is considered an unauthorized expenditure since no goods or services were received for the payment.

<u>Criteria</u>: Adequate accounting and internal controls should include procedures to verify the propriety and accuracy of the funds being disbursed from the relief association's account.

<u>Cause</u>: The volunteer firefighters' relief association failed to establish internal control procedures that would prevent the overpayment of expenditures made from the relief association's account.

<u>Effect</u>: As a result of this erroneous overpayment, relief association funds were not available for investment purposes or to pay for expenditures authorized by Act 84.

However, subsequent to the audit period, on March 20, 2009, the relief association received full reimbursement from the American Fire Company No. 1 for the aforementioned overpayment.

<u>Recommendation</u>: We recommend the relief association officials establish sufficient accounting and internal control procedures to safeguard against such overpayments in the future. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

<u>Finding No. 3 – Unauthorized Expenditures</u>

<u>Condition</u>: The relief association expended funds for the following items that are not authorized by Act 84:

Date	Check No.	Description		An	nount
04/22/08 05/05/08	1131 1132	CDL training CDL training		\$	400 400
			Total	\$	800

<u>Criteria</u>: Act 84 at 53 P.S. § 8506(e)(10) states:

The funds of any volunteer firefighters' relief association may be spent:

(10) To pay reasonable expenses actually and necessarily incurred for attending bona fide firefighters' training schools.

Because the Department of the Auditor General is legislatively prohibited from giving pre-audit advice, an interagency agreement with the Department of Community and Economic Development (DCED) had been established whereby the DCED provided interpretation of Act 84 of 1968, the "Volunteer Firefighters' Relief Association Act." CDL training has been deemed by DCED to not qualify as a bona fide firefighters' training course; consequently, these disbursements are not authorized under Act 84.

<u>Cause</u>: Relief association officials were unaware that the aforementioned expenditures were not authorized by Act 84.

<u>Effect</u>: As a result of these improper expenditures, relief association funds were not available for investment purposes or to pay for expenditures authorized by Act 84.

However, subsequent to the audit period, on March 20, 2009, the relief association received reimbursement from the American Fire Company No. 1 for the unauthorized expenditures.

<u>Recommendation</u>: We recommend that relief association officials become familiar with Act 84 at 53 P.S. § 8506(e) to aid them in determining the propriety of future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

Finding No. 3 – (Continued)

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

LANSFORD VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2008

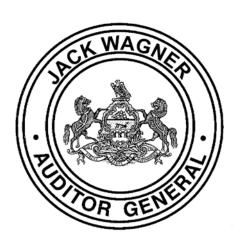
Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

Benefit Services:	
Insurance premiums	\$ 3,056
Total Benefit Services	\$ 3,056
Fire Services:	
Equipment purchased	\$ 16,495
Equipment maintenance	10,066
Training expenses	 5,432
Total Fire Services	\$ 31,993
Administrative Services:	
Officer compensation	\$ 700
Other administrative expenses	133
Total Administrative Services	\$ 833
Other Expenditures:	
Misappropriated assets (See Finding No. 1)	\$ 2,055
Reimbursement to fire company (See Finding No. 2)	5,869
Total Other Expenditures	\$ 7,924



LANSFORD VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Lansford Volunteer Firefighters' Relief Association Governing Body:

Mr. Chris Aungst, President

Mr. Bryn Zellner, Vice President

Mr. Joseph Greco, Secretary

Mr. Frank Marek, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Nicole L. Tessitore, Secretary Lansford Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.