

THE ONO FIRE COMPANY RELIEF ASSOCIATION HEREIN REFERRED TO AS:

ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

LEBANON COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2008



CONTENTS

Background	. 1
Letter From the Auditor General	. 3
Status of Prior Findings	. 5
Finding and Recommendation:	
Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditure	. 6
Accompanying Expenditure Information	. 8
Report Distribution List	, 9



BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Ono Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Ono Volunteer Firefighters' Relief Association was allocated state aid from the following municipality:

Municipality	County	2006	2007	2008
Fact Hanover Township	Laboron	\$20,682	\$21,020	\$22.240
East Hanover Township	Lebanon	\$20,682	\$21,929	\$22,349

BACKGROUND (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Ono Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

The Ono Fire Company of Ono, PA

Mr. Allan R. Hummer, President ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Lebanon County

We have conducted a compliance audit of the Ono Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2006 to December 31, 2008.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Ono Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief

association's internal controls as they relate to the association's compliance with those requirements and that we considered to be significant within the context of the audit objectives, and assessed whether those significant controls were properly designed and implemented. Our audit procedures also included tests of documentary evidence supporting the Ono Volunteer Firefighters' Relief Association's recorded financial transactions, tests of the physical existence of inventories, interviews of selected officials and direct confirmation of the Ono Volunteer Firefighters' Relief Association's cash, investments, and certain other assets and liabilities as of December 31, 2008, with the custodians of the funds, debtors, creditors, and financial institutions to the extent necessary to satisfy the audit objectives. Additionally, we performed procedures to provide a reasonable assurance of detecting instances of violations of legal and regulatory requirements or violations of provisions of contracts that are significant within the context of the audit objectives.

The results of our audit for the period January 1, 2006 to December 31, 2008, found the Ono Volunteer Firefighters' Relief Association took appropriate corrective action to address the findings contained in our prior audit report, except for the finding listed below and discussed later in this report. In addition, the results of our audit found, in all significant respects, the Ono Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the finding listed below and discussed later in this report. The results of our tests also indicated the Ono Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2008, had a cash balance of \$27,380 and an investment balance with a fair value of \$20,458.

Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditure

The contents of this report were discussed with the management of the Ono Volunteer Firefighters' Relief Association and, where appropriate, their response has been included in the report.

December 21, 2009

JACK WAGNER Auditor General

ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

COMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The Ono Volunteer Firefighters' Relief Association has complied with the following prior audit findings and recommendations:

• Undocumented Expenditures

By providing documentation for \$1,605 of undocumented expenditures made in the prior audit period and receiving reimbursement, in the amount of \$341, from the Ono Fire Company of Ono, PA, for the remaining balance of undocumented expenditures made in the prior audit period, and by ensuring that supporting documentation was maintained for all expenditures made during the current audit period.

• Inadequate Signatory Authority for the Disbursement of Funds

By requiring more than one signature on all negotiable instruments.

• Inadequate Financial Record-Keeping System

By establishing adequate accounting procedures that meet the minimum financial record-keeping requirements of this department.

• Failure to Maintain a Complete and Accurate Equipment Roster

By maintaining a cumulative equipment roster of all equipment owned.

NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The Ono Volunteer Firefighters' Relief Association has not complied with a prior audit finding and recommendation. This issue is further discussed in the finding listed below and noted in the Finding and Recommendation section of this report:

 Noncompliance With Prior Audit Recommendation – Unauthorized Expenditure

While the relief association obtained reimbursement of \$2,242 from the affiliated fire company for the unauthorized expenditure made in the prior audit period, they made additional unauthorized expenditures during the current audit period, as discussed in the finding contained in the Finding and Recommendation section of this report.

ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

<u>Finding – Noncompliance With Prior Audit Recommendation – Unauthorized Expenditure</u>

<u>Condition</u>: As cited in the prior audit report, the relief association expended funds for items that were not authorized under Act 84. During the current audit, the relief association expended \$520 for maintenance expenses on a fire company owned vehicle, which is not authorized by Act 84. While repairs and maintenance of equipment are considered authorized by Act 84, the expenses are limited to equipment owned by the relief association; here, the maintenance was related to a vehicle that was not owned by the relief association.

Criteria: Act 84 at 53 P.S. § 8506(e)(11) states:

The funds of any volunteer firefighters' relief association may be spent:

(11) To purchase safeguards for preserving life, health, and safety to volunteer firefighters, so as to ensure their availability to participate in the volunteer fire service.

Because the Department of the Auditor General is legislatively prohibited from giving pre-audit advice, an interagency agreement with the Department of Community and Economic Development (DCED) has been established whereby the DCED provides interpretation of Act 84 of 1968, the "Volunteer Firefighters' Relief Association Act." The DCED has determined that the relief association may expend funds for various types of safeguards and safeguard equipment, including maintenance of equipment, as long as the equipment is owned by the relief association. However, the maintenance of equipment not owned by the relief association has been deemed by DCED to not qualify as an allowable expenditure under Act 84.

<u>Cause</u>: Relief association officials were unaware that the expenditure for maintenance of equipment not owned by the relief association was not authorized by Act 84.

<u>Effect</u>: As a result of this improper expenditure, relief association funds were not available for investment purposes or to pay for expenditures authorized by Act 84.

As a result of our audit, on October 5, 2009, the relief association received reimbursement in the amount of \$520 for the unauthorized expenditure noted above.

<u>Recommendation</u>: We again recommend the relief association officials become familiar with Act 84 at 53 P.S. § 8506(e) to aid them in determining the propriety of future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

Finding – (Continued)

<u>Management's Response</u>: Relief association management agreed with the finding as presented and indicated they will take action to comply with the recommendation.

ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2008

Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

Benefit Services:	
Insurance premiums	\$ 6,027
Total Benefit Services	\$ 6,027
Fire Services:	
Equipment purchased	\$ 37,073
Equipment maintenance	10,935
Training expenses	6,267
Fire prevention materials	646
Total Fire Services	\$ 54,921
Administrative Services:	
Miscellaneous administrative expenses	\$ 653
Total Administrative Services	\$ 653
Total Investments Purchased	\$ 30,138

ONO VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Ono Volunteer Firefighters' Relief Association Governing Body:

Mr. Allan R. Hummer, President

Mr. Kevin Helms, Vice President

Mr. Matthew S. Hetrick, Secretary

Mr. David L. Beamesderfer, Treasurer

A report was also distributed to the following municipality, which allocated foreign fire insurance tax monies to this relief association.

Mr. Thomas Donmoyer, Secretary East Hanover Township

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.