

# BLAIN FIREMEN'S RELIEF ASSOCIATION HEREIN REFERRED TO AS:

# BLAIN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

PERRY COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

**JANUARY 1, 2006 TO DECEMBER 31, 2007** 



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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Blain Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality.

# **BACKGROUND** (Continued)

The Blain Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

Municipality	County	2006	2007
Blain Borough	Perry	\$1,301	\$1,294
Jackson Township	Perry	\$4,151	\$4,309
Northeast Madison Township	Perry	\$3,760	\$3,846
Southwest Madison Township	Perry	\$4,690	\$4,711
Toboyne Township	Perry	\$2,759	\$2,784

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Blain Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

Blain Fire Company, Inc.

Mr. Nicholas Campbell, President BLAIN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Perry County

We have conducted a compliance audit of the Blain Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2006 to December 31, 2007. The audit was conducted in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States.

The objective of the audit was to determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objective identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Blain Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objective. We also tested transactions, confirmed the Blain Volunteer Firefighters' Relief Association's investment balance and the cash balance as of December 31, 2007, with the custodians of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objective.

The results of our audit for the period January 1, 2006 to December 31, 2007, found, in all significant respects, the Blain Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the finding discussed later in this report. The results of our tests indicated the Blain Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2007, had a cash balance of \$43,668 and an investment balance with a fair value of \$150,500.

Finding – Inadequate Signatory Authority for the Disbursement of Funds

The contents of this report were discussed with the management of the Blain Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

July 29, 2008

JACK WAGNER Auditor General

# BLAIN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### Finding – Inadequate Signatory Authority for the Disbursement of Funds

<u>Condition</u>: For the year 2007 up to the date of this report, the signature of only one relief association officer was used to disburse relief association funds from the checking account, although the signatures of at least two relief association officers are required.

Criteria: Act 84 at 53 P.S. § 8505(c) states, in part:

The bylaws shall require that the signatures of at least two officers, one of whom shall be the disbursing officer, shall be required in order to bind the association by formal contract or to issue any negotiable instrument.

<u>Cause</u>: The relief association had a turnover in the treasurer's position during the audit period and the current treasurer was unaware of the Act 84 provision, which requires the signatures of at least two officers for the disbursement of funds.

<u>Effect</u>: As a result of the relief association not obtaining two signatures for all disbursements, assets were placed at greater risk of misappropriation.

<u>Recommendation</u>: We recommend the relief association officials adopt procedures which would require the signatures of at least two officers on all relief association negotiable instruments, as required by Act 84. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

### BLAIN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

### Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

#### USES OF FUNDS:

Benefit Services:	
Insurance premiums	\$ 7,193
Relief benefits	1,520
Total Benefit Services	\$ 8,713
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Fire Services:	
Equipment purchased	\$ 19,066
Equipment maintenance	4,034
Training expenses	716
Fire prevention materials	1,333
Total Fire Services	\$ 25,149
Administrative Services:	
Miscellaneous administrative expenses	\$ 1,150
Total Administrative Services	\$ 1,150
Total Investments Purchased	\$ 190,621

# BLAIN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Blain Volunteer Firefighters' Relief Association Officers:

Mr. Nicholas Campbell, President

Mr. Scott A. Reisinger, Secretary

Mr. Wesley S. Smith, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Connie Zellers, Secretary

Blain Borough

Ms. Darlene R. Cauffman, Secretary

Jackson Township

Ms. Terri L. Greene, Secretary

Northeast Madison Township

Ms. Debra M. Smith, Secretary Southwest Madison Township

Ms. Wendy Garman, Secretary

Toboyne Township

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.