

RELIEF ASSOCIATION OF THE BROOKHAVEN FIRE COMPANY NO. 1 OF BROOKHAVEN, DELAWARE COUNTY, PENNSYLVANIA

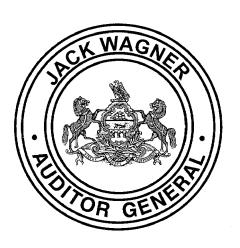
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BROOKHAVEN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION DELAWARE COUNTY

AUDIT REPORT

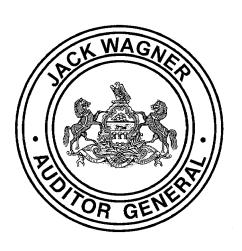
FOR THE PERIOD

JANUARY 1, 2003 TO DECEMBER 31, 2005



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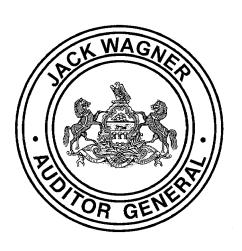
BACKGROUND

This audit report is a public record, which must be available for examination by all interested citizens and volunteer firefighters' relief association (VFRA) members.

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

This department conducts its audits of volunteer firefighters' relief associations in accordance with generally accepted auditing standards. Representations contained in the accompanying financial statements are the responsibility of the relief association's management. This department's responsibility for those statements is confined solely to an expression of our opinion as to the fairness of management's representation of the financial statements taken as a whole.

Act 84 requires that the relief association be governed in accordance with bylaws, which establish the association's operating procedures. Act 84 provides that the primary purpose of a relief association is to afford financial protection to volunteer firefighters against misfortunes suffered during fire service participation. To fulfill this purpose, Act 84 authorizes specific types of expenditures and outlines appropriate relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.



Independent Auditor's Report

Mr. Jon Grant, President BROOKHAVEN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Delaware County

We have audited the accompanying Statement of Monetary Assets Arising From Cash Transactions as of December 31, 2005, and the related Statement of Cash Receipts, Disbursements, and Changes in Cash of the Brookhaven Volunteer Firefighters' Relief Association for the period January 1, 2003 to December 31, 2005. These financial statements are the responsibility of the relief association's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The Department of the Auditor General is mandated by state statute to calculate state aid provided to volunteer firefighters' relief associations and to audit volunteer firefighters' relief associations having received such aid. State aid is calculated by an administrative unit that is not involved in the audit process. The Department's Comptroller Office then pre-audits the calculation and submits requests to the Commonwealth's Treasury Department for the disbursement of state aid to the municipality. The Department has implemented procedures to ensure that Department audit personnel are not directly involved in the calculation and disbursement processes. The Department's mandatory responsibilities are being disclosed in accordance with *Government Auditing Standards*.

Independent Auditor's Report (Continued)

As described in Note 2, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the monetary assets arising from cash transactions of the Brookhaven Volunteer Firefighters' Relief Association as of December 31, 2005, and the cash receipts, disbursements, and changes in cash for the period January 1, 2003 to December 31, 2005, on the basis of accounting described in Note 2.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2006, on our consideration of the Brookhaven Volunteer Firefighters' Relief Association's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

March 22, 2006

JACK WAGNER Auditor General

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATEMENT OF MONETARY ASSETS ARISING FROM CASH TRANSACTIONS DECEMBER 31, 2005

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Cash (note 3)	\$ 48,306
Total Monetary Assets	\$ 48,306

Notes to financial statements are an integral part of this report.

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH FOR THE PERIOD JANUARY 1, 2003 TO DECEMBER 31, 2005

RECEIPTS:

Support: State aid (note 4) \$ 150,599 Other Receipts: Reimbursements 1,140 Proceeds from bank loan (note 5) 14,600 **Total Receipts** 166,339 **DISBURSEMENTS:** Fire Services: Equipment purchased 90,074 Equipment maintenance 10,248 Training expenses 16,148 Benefit Services: Insurance premiums 24,239 Relief benefits 645 Tokens of sympathy and goodwill 1,035 Administrative Services: Office equipment and supplies 75 Bank service fees 157 Professional services 2.310 Officer compensation 400 Other Disbursements: Principal payments on loans (note 5) 8,562 1,344 Interest payments on loans (note 5) **Total Disbursements** 155,237

Notes to financial statements are an integral part of this report.

Net Increase or (Decrease) In Cash

Cash Balance, January 1

Cash Balance, December 31

11,102

37,204

48,306

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION NOTES TO FINANCIAL STATEMENTS

1. NATURE OF ORGANIZATION

Pursuant to the Act of June 11, 1968, (P.L. 149, No. 84), as amended, the Brookhaven Volunteer Firefighters' Relief Association is a charitable organization that was formed to afford financial protection to volunteer firefighters and to encourage individuals within the community to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws regulate the specific procedures by which the association assets are managed.

The Brookhaven Volunteer Firefighters' Relief Association is affiliated with the Brookhaven Fire Company No. 1.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

- A. The relief association's records are maintained on a cash basis, and the statement of cash receipts and disbursements reflect only cash received and disbursed. Therefore, receivables and payables, long-lived assets, accrued income and expenses, and depreciation, which would otherwise be recognized under accounting principles generally accepted in the United States of America (GAAP) and which may be material in amount, are not recognized in the accompanying financial statements.
- B. Fixed assets are recognized as expenditures at the time of purchase, rather than being capitalized and depreciated over their estimated useful lives.
- C. The relief association did not adopt Statement of Financial Accounting Standard (SFAS) No. 117 since they do not follow GAAP.
- D. The nature of the relief association's monetary assets is considered to be unrestricted.

3. CASH

Cash consisted of the following at December 31, 2005:

Checking account	\$ 48,306
Total Cash	\$ 48,306

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION NOTES TO FINANCIAL STATEMENTS

4. <u>STATE AID</u>

Chapter 7 of the Act of December 18, 1984, (P.L. 1005, No. 205), as amended, sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the relief association of the fire department or departments, which is or are recognized as providing service to the municipality.

During the years 2003, 2004, and 2005, the Brookhaven Volunteer Firefighters' Relief Association received state aid from Brookhaven Borough in Delaware County.

5. BANK LOANS

On January 13, 1998, the relief association borrowed \$47,000 from Mellon PSFS Bank, now Citizens Bank, to purchase self-contained breathing apparatus with accessories. This loan had an interest rate of 5.38 percent and was fully liquidated on January 15, 2003.

On September 15, 2003, the relief association borrowed \$14,600 from Citizens Bank to purchase turnout gear. This loan has an interest rate of 5.38 percent and a 48-month amortization period. During the period January 1, 2003 through December 31, 2005, the relief paid \$9,166 in loan payments (\$7,825 of principal and \$1,340 of interest). The outstanding principal balance, as of December 31, 2005, was \$6,775.

This liability was not disclosed in the Statement of Monetary Assets Arising From Cash Transactions since the relief utilized the cash receipts/cash disbursements basis of accounting.

6. <u>RELATED PARTY SITUATIONS</u>

A related party situation exists because the volunteer firefighters' relief association is affiliated with the fire service organization disclosed in Note 1. The relief association is a distinct separate legal entity that was established primarily for the purpose of affording financial protection to the volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service.

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION NOTES TO FINANCIAL STATEMENTS

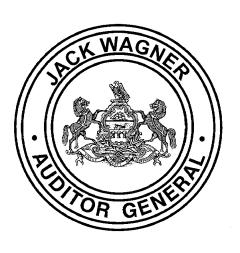
6. RELATED PARTY SITUATIONS (Continued)

Another related party situation exists because an officer of the relief association holds an office in the fire service organization.

The relief association membership is aware of these situations and all transactions are approved by the relief association membership.

7. <u>INCOME TAX STATUS</u>

The relief association is a not-for-profit organization that is exempt from federal income tax under Section 501 (a) of the Internal Revenue Code as an organization described under Section 501 (c)(4) of the Code.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Mr. Jon Grant, President BROOKHAVEN VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Delaware County

We have audited the financial statements (cash basis) of the Brookhaven Volunteer Firefighters' Relief Association as of December 31, 2005, and for the period January 1, 2003 to December 31, 2005, and have issued our report thereon dated March 22, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

The Department of the Auditor General is mandated by state statute to calculate state aid provided to volunteer firefighters' relief associations and to audit volunteer firefighters' relief associations having received such aid. State aid is calculated by an administrative unit that is not involved in the audit process. The Department's Comptroller Office then pre-audits the calculation and submits requests to the Commonwealth's Treasury Department for the disbursement of state aid to the municipality. The Department has implemented procedures to ensure that Department audit personnel are not directly involved in the calculation and disbursement processes. The Department's mandatory responsibilities are being disclosed in accordance with *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Brookhaven Volunteer Firefighters' Relief Association's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards (Continued)

financial reporting that, in our judgement, could adversely affect Brookhaven Volunteer Firefighters' Relief Association's ability to record, process, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the following findings:

Finding No. 1 – Failure to Maintain a Complete and Accurate Equipment Roster

Finding No. 2 – Failure to Maintain Minutes of Meetings

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by association officers in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable conditions described in Finding Nos. 1 and 2 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Brookhaven Volunteer Firefighters' Relief Association's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the following finding:

Finding No. 2 – Failure to Maintain Minutes of Meetings

This report is intended solely for the information and use of the relief association's members and management, and the officials of the municipalities that grant the foreign fire insurance tax monies to the volunteer firefighters' relief association. It is not intended to be and should not be used by anyone other than these specified parties.

March 22, 2006

JACK WAGNER Auditor General

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

Finding No. 1 – Failure to Maintain a Complete and Accurate Equipment Roster

<u>Condition</u>: The relief association officials did not maintain a complete and accurate roster of equipment owned by the relief association. None of the \$90,074 of equipment purchased during the current financial period was recorded on an equipment roster.

<u>Criteria</u>: The relief association should establish adequate internal control procedures to ensure the maintenance of a cumulative equipment roster of all items purchased by the relief association in order to provide an effective accounting control over the relief association's fixed assets. A cumulative roster of all relief association equipment should include the following:

- Type of equipment purchased.
- Date of purchase.
- Unit cost.
- Serial number, if applicable.
- Current location of item.
- Final disposition of sold or damaged equipment.
- Notation of the annual inventory.

<u>Cause</u>: Relief association officials failed to establish adequate internal control procedures over fixed assets to include the maintenance of a cumulative equipment roster and the performance of an annual equipment inventory.

<u>Effect</u>: The failure to properly record equipment purchases in a detailed equipment roster prevents officials from effectively monitoring the relief association's equipment purchases. In addition, the failure to perform an annual equipment inventory prevents officials from adequately accounting for and safeguarding of relief association's fixed assets.

<u>Recommendation</u>: We recommend the relief association officials maintain a cumulative equipment roster of all relief association owned equipment. Furthermore, the relief association should ensure it performs an annual inventory of all operable equipment and that the inventory be sufficiently documented. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

Finding No. 2 – Failure to Maintain Minutes of Meetings

<u>Condition</u>: The relief association did not maintain minutes of meetings, as required by Act 84 and the relief association's bylaws. At the time of the audit, the relief association did not provide any minutes of meetings that were to have been held during the current financial period.

<u>Criteria</u>: Act 84 at 53 P.S. § 8505(a) states, in part, that the relief association:

... must provide for the taking and preserving of minutes of all meetings, and the maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its financial affairs.

In addition, Article II of the relief association's bylaws stipulates, in part:

The Secretary shall keep a complete record of all proceedings of all meetings of the Relief Association and shall be prepared immediately after election to deliver to his successor in office all books, records, papers, and other documents of this relief association under his charge.

<u>Cause</u>: Relief association officials were aware of the meeting minute requirements of Act 84 and the relief association's bylaws but failed to provide any minutes for examination at the time of the audit

<u>Effect</u>: The failure to maintain detailed minutes of meetings prevented the verification as to whether relief association business was presented before the membership for approval or whether meetings were held in accordance with the stipulations provided by the relief association's bylaws.

<u>Recommendation</u>: We recommend relief association officials maintain a permanent record of all relief association meetings as required by Act 84 and the relief association's bylaws. The minutes should include an adequate record of all financial-related business conducted by the relief association. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management disagreed with the finding as presented. The relief association's treasurer contested that minutes had been maintained but did not have them available for review at the time of the audit.

<u>Auditor's Conclusion</u>: We maintain our position that a relief association must maintain detailed minutes of meetings as required by the relief association's bylaws and Act 84 and provide them for review at the time of an audit.

BROOKHAVE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Brookhaven Volunteer Firefighters' Relief Association Officers:

Mr. Jon Grant, President

Ms. Kathy Ellmore, Secretary

Mr. Ryan P. Cornog, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Mary Ellen McKinley, Secretary Brookhaven Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.