

THE COLLINGDALE VOLUNTEER FIREMENS' RELIEF ASSOCIATION OF THE BOROUGH OF COLLINGDALE PENNSYLVANIA

HEREIN REFERRED TO AS:

COLLINGDALE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

DELAWARE COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2006 TO DECEMBER 31, 2007



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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Collingdale Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Collingdale Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

Municipality	County	2006	2007
		Φ2< 200	Φ2
Aldan Borough	Delaware	\$26,209	\$26,666
Collingdale Borough	Delaware	\$43,379	\$44,242

BACKGROUND (Continued)

The volunteer firefighters' relief association and the affiliated fire service organizations are separate, legal entities. The Collingdale Volunteer Firefighters' Relief Association is affiliated with the following fire service organizations:

Collingdale Fire Company No. 1 Collingdale Fire Company No. 2 Mr. Gregory J. Loftus, President COLLINGDALE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Delaware County

We have conducted a compliance audit of the Collingdale Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2006 to December 31, 2007.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Collingdale Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objectives. We also tested transactions, confirmed the Collingdale Volunteer Firefighters' Relief Association's investment balance and the cash balance as of December 31, 2007, with the custodians of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our audit for the period January 1, 2006 to December 31, 2007, found, in all significant respects, the Collingdale Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following findings discussed later in this report. The results of our tests indicated the Collingdale Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2007, had a cash balance of \$121,495 and an investment balance with a fair value of \$274,636.

Finding No. 1 – Noncompliance With Prior Audit Recommendation – Inadequate Relief Association Bylaws

Finding No. 1 – Noncompliance With Prior Audit Recommendation – Failure to Maintain a Complete and Accurate Equipment Roster

Finding No. 3 – Inadequate Minutes of Meeting

Finding No. 4 – Undocumented Expenditures

The contents of this report were discussed with the management of the Collingdale Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

August 18, 2008

JACK WAGNER Auditor General

COLLINGDALE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

NONCOMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The Collingdale Volunteer Firefighters' Relief Association has not complied with the prior audit findings. These issues are further discussed in the following findings noted in the Findings and Recommendations section of this report:

- Noncompliance With Prior Audit Recommendation Inadequate Relief Association Bylaws
- Noncompliance With Prior Audit Recommendation –
 Failure to Maintain a Complete and Accurate Equipment Roster

We are concerned with the volunteer firefighters' relief association's failure to correct the previously reported audit findings. The association management should strive to implement the recommendations and corrective actions noted in this audit report.

<u>Finding No. 1 – Noncompliance With Prior Audit Recommendation – Inadequate Relief Association Bylaws</u>

Condition: As cited in the prior four audit reports, the existing bylaws of the Collingdale Volunteer Firefighters' Relief Association do not contain all of the provisions required by Act 84 at 53 P.S. § 8505(c). While the relief association did amend its bylaws to address the requirement that the disbursing officer be bonded, the bylaws still do not specify that the bond amount shall be at least the maximum amount of cash assets held by the relief association at any time during the fiscal year. Also, the bylaws do not address the procedures for approval and payment of expenditures, and for purchase and sale of investments.

<u>Criteria</u>: Act 84 at 53 P.S. § 8505(c) states, in part, that the relief association's bylaws shall include the following provisions:

- Require the disbursing officer to be bonded for at least the maximum amount of cash assets held by the relief association at any time during the fiscal year.
- Establish procedures for the approval and payment of expenditures, and for the investment of funds and the sale of investments.

<u>Cause</u>: While notified of these conditions in the prior four audit reports, relief association officials neglected to adequately amend the relief association's bylaws to meet the bylaw provisions required by Act 84.

<u>Effect</u>: As a result of the mandatory provisions not being included in the bylaws, the relief association may have conducted its affairs without proper authorization.

<u>Recommendation</u>: We again recommend that relief association officials review and update the bylaws governing their organization so that the bylaws meet the requirements set forth in Act 84 and properly authorize the operating procedures of the relief association. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Finding No. 2 – Noncompliance With Prior Audit Recommendation –</u> <u>Failure to Maintain a Complete and Accurate Equipment Roster</u>

Condition: As cited in the prior two audit reports, the relief association officials did not maintain a complete and accurate roster of equipment owned by the relief association. While the relief association did provide an equipment roster during the current audit engagement, it was not cumulative of all equipment owned by the relief association. Specifically, the roster provided did not contain equipment purchased by the relief association prior to 2004. In addition, the annual inventory of relief association owned equipment was incomplete in that not all equipment owned was inventoried.

Furthermore, while it is not necessary for each of the affiliated fire companies and the relief association to maintain separate equipment rosters, it is the relief association's responsibility to have sufficient records to be able to determine that all equipment purchased by the relief association has been recorded and accounted for.

<u>Criteria</u>: The relief association should establish adequate internal control procedures to ensure the maintenance of a cumulative equipment roster of all items purchased by the relief association in order to provide an effective accounting control over the relief association's fixed assets. A cumulative roster of all relief association equipment should include the following:

- Type of equipment purchased.
- Date of purchase.
- Unit cost.
- Name of supplier.
- Serial number, if applicable.
- Current location of item.
- Final disposition of sold or damaged equipment.
- Notation of the annual inventory.

<u>Cause</u>: While notified of this condition in the prior two audit reports, relief association officials neglected to establish adequate internal control procedures over fixed assets to include the maintenance of a cumulative equipment roster and the performance of an annual equipment inventory.

<u>Effect</u>: The failure to properly record equipment purchases in a detailed equipment roster prevents officials from effectively monitoring the relief association's equipment purchases. In addition, the failure to maintain a detailed equipment roster and perform an annual equipment inventory prevents adequate accountability and safeguarding of relief association assets.

Finding No. 2 – (Continued)

<u>Recommendation</u>: We again recommend the relief association officials maintain a cumulative roster of all relief association owned equipment. Furthermore, the relief association should ensure it performs an annual inventory of all operable equipment and that the inventory be sufficiently documented. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

Finding No. 3 – Inadequate Minutes of Meetings

<u>Condition</u>: The relief association failed to maintain detailed minutes of meetings as required by Act 84 and the relief association's bylaws. The relief association's minutes did not address all of the financial-related transactions that occurred during the audit period. Specifically, the minutes do not reflect the approval and payment of expenditures, the investment of funds and the sale of investments.

<u>Criteria</u>: Act 84 at 53 P.S. § 8505(a) states, in part, that the relief association:

... must provide for the taking and preserving of minutes of all meetings, and the maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its financial affairs.

In addition, Article III, Section 3, of the relief association's bylaws states, in pertinent part:

He (secretary) shall keep a complete record of all proceedings of all meetings of the Association. Immediately after an election he shall deliver to his successor in office all books and papers under his charge.

<u>Cause</u>: Relief association officials were unaware that maintaining detailed minutes of meetings was required by Act 84 and the relief association's bylaws.

<u>Effect</u>: The failure to maintain detailed minutes of meetings prevented the verification as to whether all relief association business was presented before the membership for approval.

<u>Recommendation</u>: We recommend the relief association maintain detailed minutes of meetings, including all financial-related business conducted by the relief association as required by Act 84 and the relief association's bylaws. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

Finding No. 4 – Undocumented Expenditures

<u>Condition</u>: The relief association was unable to provide adequate supporting documentation for the following expenditures:

Date	Check No.	Description		Description Amou		nount
12/15/06 09/05/07	276 293	Training provider Training provider		\$	245 150	
			Total	\$	395	

Criteria: Act 84 at 53 P.S. § 8507(a) states, in part:

The Department of the Auditor General shall have the power, and its duty shall be, to audit the accounts and records of every volunteer firefighters' relief association receiving any money under Chapter 7 of the Act of December 18, 1984 (P.L. 1005, No 205), known as the "Municipal Pension Plan Funding Standard and Recovery Act," as amended, as far as may be necessary to satisfy the department that the money received was expended or is being expended for no purpose other than that authorized by this act.

Without adequate supporting documentation, such as training certificates, this department is unable to determine if the relief association funds were expended for purposes authorized by Act 84. Furthermore, good business practices would require that supporting documentation be maintained to verify the propriety of all financial transactions.

<u>Cause</u>: Relief association officials failed to establish adequate internal control procedures to ensure supporting documentation is maintained for all expenditures.

<u>Effect</u>: Lack of supporting documentation, such as training certificates, made it impossible to determine if the expenditures were made in accordance with Act 84.

Recommendation: We recommend the relief association provide this department with adequate supporting documentation, such as training certificates, to determine the validity of the expenditures or that the relief association be reimbursed \$395 for the undocumented expenditures. We also recommend that the relief association officials maintain supporting documentation for all future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

Finding No. 4 – (Continued)

COLLINGDALE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

Benefit Services:	
Insurance premiums	\$ 21,799
Death benefits	 12,000
Total Benefit Services	\$ 33,799
Fire Services:	
Equipment purchased	\$ 81,293
Equipment maintenance	3,829
Training expenses	 5,768
Total Fire Services	\$ 90,890
Administrative Services:	
Miscellaneous administrative expenses	\$ 2,711
Total Administrative Services	\$ 2,711
Total Investments Purchased	\$ 220,000
Other Expenditures:	
Undocumented Expenditures	\$ 395
Total Other Expenditures	\$ 395
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COLLINGDALE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Collingdale Volunteer Firefighters' Relief Association Officers:

Mr. Gregory J. Loftus, President

Mr. Marc A. Hanly, Secretary

Ms. Bernadette Murphy, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Maris V. Kaut, Secretary Aldan Borough

Ms. Bernadette Hennessy, Secretary Collingdale Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.