

## COMMUNITY FIRE COMPANY OF CORNWALL BOROUGH VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

## HEREIN REFERRED TO AS:

## CORNWALL VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

## **LEBANON COUNTY**

## **COMPLIANCE AUDIT REPORT**

## FOR THE PERIOD

JANUARY 1, 2004 TO DECEMBER 31, 2006



## CONTENTS

| Background   | 1 |
|--|---|
| Letter From the Auditor General                    | 3 |
| Status of Prior Finding                            | 5 |
| Finding and Recommendation:                        |   |
| Finding – Inappropriate Presigning of Blank Checks | 6 |
| Accompanying Expenditure Information               | 7 |
| Report Distribution List                           | 9 |



### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 <u>et seq</u>. (commonly referred to as Act 205), are properly expended.

The Cornwall Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Cornwall Volunteer Firefighters' Relief Association was allocated state aid from the following municipality:

| Municipality     | County  | 2004     | 2005     | 2006     |
|------------------|---------|----------|----------|----------|
| Cornwall Borough | Lebanon | \$22,813 | \$25,851 | \$26,398 |

### BACKGROUND (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Cornwall Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

Community Fire Company of Cornwall Borough

Mr. Jeffrey Marley Sr., President CORNWALL VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Lebanon County

We have conducted a compliance audit of the Cornwall Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), for the period January 1, 2004 to December 31, 2006. The audit was conducted in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the finding contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

The Department of the Auditor General (Department) is mandated by state statute to calculate state aid provided to volunteer firefighters' relief associations and to audit volunteer firefighters' relief associations having received such aid. An administrative unit of the Department's Comptroller's Office that is not involved in the audit process calculates state aid and submits requests to the Commonwealth's Treasury Department for the disbursement of state aid to the municipality. The Department has implemented procedures to ensure that Department audit personnel are not directly involved in the calculation and disbursement processes. The Department's mandatory responsibilities are being disclosed in accordance with *Government Auditing Standards*.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Cornwall Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objectives. We also tested transactions, confirmed the Cornwall Volunteer Firefighters' Relief Association's cash balance as of December 31, 2006, with the custodian of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our audit found that for the period January 1, 2004 to December 31, 2006, the Cornwall Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2006, had a cash balance of \$49,042 and no investments. Additionally, the results of our tests indicated that, in all significant respects, the Cornwall Volunteer Firefighters' Relief Association received and expended state aid and accumulated relief association funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following finding discussed later in this report:

### Finding - Inappropriate Presigning of Blank Checks

The contents of this report were discussed with the management of the Cornwall Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

May 30, 2007

JACK WAGNER Auditor General

# CORNWALL VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDING

### COMPLIANCE WITH PRIOR AUDIT RECOMMENDATION

## Failure to Maintain a Complete and Accurate Equipment Roster

The relief association has complied with the prior audit recommendation by maintaining a cumulative roster of all equipment owned.

### CORNWALL VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

### Finding – Inappropriate Presigning of Blank Checks

<u>Condition</u>: A review of the relief association's checkbook revealed that ten blank checks were presigned by one of the two relief association officials who are authorized to sign checks. The presigning of blank checks negates the relief association's internal control over the disbursement process.

<u>Criteria</u>: Checks should be signed and co-signed only after each authorized person has reviewed and approved the nature, purpose, and propriety of each expenditure.

<u>Cause</u>: The relief association failed to establish internal control procedures to prevent the presigning of blank checks.

<u>Effect</u>: The practice of presigning blank checks prevents the relief association from maintaining an adequate segregation of duties necessary to ensure the proper safeguarding of its assets.

<u>Recommendation</u>: We recommend that the practice of presigning blank checks be immediately discontinued. Furthermore, checks prepared for each expenditure should accompany the invoice and any other supporting documentation. This will enable each authorized official to review the nature, purpose, and propriety of each expenditure prior to signing the check. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented and indicated they will take action to comply with the recommendation.

### CORNWALL VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2004 TO DECEMBER 31, 2006

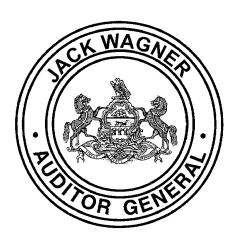
### Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

#### **USES OF FUNDS**:

| Benefit Services:                     |              |
|---------------------------------------|--------------|
| Insurance premiums                    | \$<br>13,706 |
| Total Benefit Services                | \$<br>13,706 |
|                                       |              |
| Fire Services:                        |              |
| Equipment purchased                   | \$<br>82,937 |
| Equipment maintenance                 | 4,220        |
| Training expenses                     | 3,175        |
| Fire prevention materials             | <br>1,512    |
| Total Fire Services                   | \$<br>91,844 |
|                                       |              |
| Administrative Services:              |              |
| Miscellaneous administrative expenses | 870          |
| Total Administrative Services         | \$<br>870    |
|                                       |              |



## CORNWALL VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Cornwall Volunteer Firefighters' Relief Association Officers:

Mr. Jeffrey Marley Sr., President

Mr. Andrew Ventura, Secretary

Ms. Kimberly Zimmerman, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Mr. Steven Danz, Secretary Cornwall Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.