

# HILLTOWN TOWNSHIP VOLUNTEER FIREMAN'S RELIEF ASSOCIATION HEREIN REFERRED TO AS:

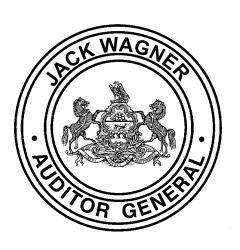
### HILLTOWN TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

**BUCKS COUNTY** 

**COMPLIANCE AUDIT REPORT** 

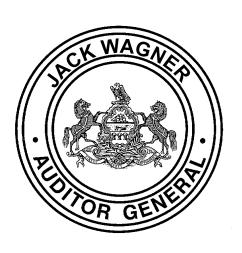
FOR THE PERIOD

**JANUARY 1, 2006 TO DECEMBER 31, 2007** 



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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Hilltown Township Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Hilltown Township Volunteer Firefighters' Relief Association was allocated state aid from the following municipalities:

Municipality	County	2006	2007
Hilltown Township	Bucks	\$62,435	\$36,560
New Britain Township	Bucks	\$ 6,028	\$ 6,471
Hatfield Township	Montgomery	\$ 7,494	\$ 7,712

### **BACKGROUND** (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Hilltown Township Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

Hilltown Township Volunteer Fire Company

Mr. Larry Woodward, President HILLTOWN TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Bucks County

We have conducted a compliance audit of the Hilltown Township Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2006 to December 31, 2007.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objectives.

#### The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Hilltown Township Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objectives. We also tested transactions, confirmed the Hilltown Township Volunteer Firefighters' Relief Association's investment balance and the cash balance as of December 31, 2007, with the custodian of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our audit for the period January 1, 2006 to December 31, 2007, found, in all significant respects, the Hilltown Township Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following findings discussed later in this report. The results of our tests indicated the Hilltown Township Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2007, had a cash balance of \$108,714 and an investment balance with a fair value of \$30,753.

- Finding No. 1 Noncompliance With Prior Audit Recommendation Insufficient Officer's Bond Coverage
- Finding No. 2 Noncompliance With Prior Audit Recommendation Inadequate Minutes of Meetings
- Finding No. 3 Noncompliance With Prior Audit Recommendation Failure to Maintain a Complete and Accurate Equipment Roster

The contents of this report were discussed with the management of the Hilltown Township Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

September 9, 2008

JACK WAGNER Auditor General

### HILLTOWN TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

#### COMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The Hilltown Township Volunteer Firefighters' Relief Association has complied with the following prior audit findings and recommendations:

#### • Failure to Comply With the Tax Equity and Fiscal Responsibility Act

By furnishing its federal tax identification number to the financial institution in which the relief association maintains funds.

#### • <u>Undocumented Expenditures</u>

By receiving reimbursement from the affiliated fire company, on September 12, 2006, in the amount of \$1,855, for the undocumented expenditures made in the prior audit period.

#### NONCOMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The Hilltown Township Volunteer Firefighters' Relief Association has not complied with several prior audit findings. These issues are further discussed in the following findings noted in the Findings and Recommendations section of this report:

- Noncompliance With Prior Audit Recommendation Insufficient Officer's Bond Coverage
- Noncompliance With Prior Audit Recommendation Inadequate Minutes of Meetings
- Noncompliance With Prior Audit Recommendation –
   Failure to Maintain a Complete and Accurate Equipment Roster

We are concerned with the volunteer firefighters' relief association's failure to correct some previously reported audit findings. The association management should strive to implement the recommendations and corrective actions noted in this audit report.

## <u>Finding No. 1 – Noncompliance With Prior Audit Recommendation – Insufficient Officer's Bond Coverage</u>

<u>Condition</u>: As cited in the prior audit report, the relief association did not maintain a bond in a sufficient amount to cover the authorized disbursing officer. During the audit period, the relief association's bond coverage was again maintained at \$70,000; however, as of December 31, 2007, the cash assets totaled \$108,714.

Criteria: Act 84 at 53 P.S. § 8505(c) states, in part, that:

... the disbursing officer, whether designated treasurer, comptroller, financial secretary, or otherwise, shall be bonded by corporate surety for the faithful performance of his duties. The amount of such bond shall be at least as great as the maximum cash balance in current funds of the association at any time during the fiscal year, and the premium on such bond shall be a proper charge against the funds of the association.

<u>Cause</u>: While notified of this condition in the prior audit report, relief association officials neglected to monitor the cash balance or increase the bond coverage amount to an amount greater than the balance of cash assets to ensure the officer's bond coverage was in compliance with Act 84 provisions.

<u>Effect</u>: As a result of the disbursing officer of the relief association being insufficiently bonded, the relief association's cash assets were not adequately safeguarded.

However, subsequent to the audit period, on August 14, 2008, the relief association increased its bond coverage to \$250,000 with an effective date of March 6, 2008 which, at the time, was greater than the balance of cash assets.

Recommendation: We again recommend the relief association ensure that a faithful performance bond adequately covers the disbursing officer, as required by Act 84. Relief association officials should monitor the cash balance and bond policy expiration dates to ensure that unexpected events affecting current funds do not again result in an insufficient officer's bond coverage. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

## <u>Finding No. 2 – Noncompliance With Prior Audit Recommendation – Inadequate Minutes of Meetings</u>

<u>Condition</u>: As cited in the prior two audit reports, the relief association failed to maintain detailed minutes of meetings, as required by Act 84. During the current audit period, the relief association's minutes again did not address all of the financial-related transactions that occurred during the audit period. Specifically, the minutes do not include itemized expenditures for membership approval.

<u>Criteria</u>: Act 84 at 53 P.S. § 8505(a) states, in part, that the relief association:

... must provide for the taking and preserving of minutes of all meetings, and the maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its financial affairs.

<u>Cause</u>: While notified of this condition in prior two audit reports, relief association officials neglected to maintain detailed minutes of meetings as required by Act 84.

<u>Effect</u>: The failure to maintain detailed minutes of meetings prevented the verification as to whether all relief association business was presented before the membership for approval.

<u>Recommendation</u>: We again recommend the relief association maintain detailed minutes of meetings, including all financial-related business conducted by the relief association. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

# <u>Finding No. 3 – Noncompliance With Prior Audit Recommendation –</u> Failure to Maintain a Complete and Accurate Equipment Roster

Condition: As cited in the prior two audit reports, the relief association officials did not maintain a complete and accurate roster of equipment owned by the relief association. While a listing of relief association owned equipment was provided during the current audit, it was incomplete and did not accurately identify equipment owned by the relief association. Specifically, the list of equipment that was provided did not contain dates of purchase, unit costs, names of suppliers, or serial numbers, where applicable, to accurately identify equipment owned. Because of the lack of information, purchases made during the audit period totaling \$82,616 could not be traced to the equipment roster. These purchases include rescue tools, an intake valve, a thermal imaging camera, a portable UHF radio, and turnout gear. In addition, the equipment recorded on the relief association's equipment roster appears to be commingled with equipment owned by the fire company. Furthermore, there was no indication that an annual inventory of the equipment was performed to account for the relief association's fixed assets.

<u>Criteria</u>: The relief association should establish adequate internal control procedures to ensure the maintenance of a cumulative equipment roster of all items purchased by the relief association in order to provide an effective accounting control over the relief association's fixed assets. A cumulative roster of all relief association equipment should include the following:

- Type of equipment purchased.
- Date of purchase.
- Unit cost.
- Name of supplier.
- Serial number, if applicable.
- Current location of item.
- Final disposition of sold or damaged equipment.
- Notation of the annual inventory.

<u>Cause</u>: While notified of this condition in the prior two audit reports, relief association officials neglected to establish adequate internal control procedures over fixed assets to include the maintenance of a cumulative equipment roster and the performance of an annual equipment inventory.

<u>Effect</u>: The failure to properly record equipment purchases in a detailed equipment roster prevents officials from effectively monitoring the relief association's equipment purchases. In addition, the failure to maintain a detailed equipment roster and perform an annual equipment inventory prevents adequate accountability and safeguarding of relief association assets.

#### Finding No. 3 – (Continued)

<u>Recommendation</u>: We again recommend the relief association officials maintain a cumulative roster of all relief association owned equipment. Furthermore, the relief association should ensure it performs an annual inventory of all operable equipment and that the inventory be sufficiently documented. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

# HILLTOWN TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2006 TO DECEMBER 31, 2007

Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

#### USES OF FUNDS:

Benefit Services:	
Insurance premiums	\$ 27,699
Total Benefit Services	\$ 27,699
Fire Services:	
Equipment purchased	\$ 103,144
Equipment maintenance	11,323
Training expenses	 2,855
Total Fire Services	\$ 117,322
Administrative Services:	
Miscellaneous administrative expenses	\$ 819
Total Administrative Services	\$ 819

## HILLTOWN TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Hilltown Township Volunteer Firefighters' Relief Association Officers:

Mr. Larry Woodward, President

Ms. Crystal Carter, Secretary

Mr. David A. Crouthamel, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Mr. Christopher S. Christman, Secretary Hilltown Township

Ms. Eileen M. Bradley, Secretary New Britain Township

Mr. Andrew S. Haines, Secretary Hatfield Township

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.