

MT. OLIVER HOOK & LADDER VOLUNTEERS FIREMAN'S RELIEF ASSOCIATION OF MT. OLIVER, PENNSYLVANIA

HEREIN REFERRED TO AS:

MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

ALLEGHENY COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2007 TO DECEMBER 31, 2008



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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 et seq. (commonly referred to as Act 205), are properly expended.

The Mount Oliver Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Mount Oliver Volunteer Firefighters' Relief Association was allocated state aid from the following municipality:

| Municipality | County | 2007 | 2008 |
|----------------------|-----------|----------|------------------|
| M (Ol' D 1 | A 11 1 | Φ17.072 | Φ17. 51 0 |
| Mount Oliver Borough | Allegheny | \$17,073 | \$17,519 |

BACKGROUND (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The Mount Oliver Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

Mt. Oliver Hook & Ladder Volunteer Fire Company

Mr. James M. Cassidy, President MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Allegheny County

We have conducted a compliance audit of the Mount Oliver Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 et seq. (commonly referred to as Act 84), for the period January 1, 2007 to December 31, 2008.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit objective.

The objective of the audit was to determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objective identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Mount Oliver Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with those requirements and that we considered to be significant within the context of the audit objective, and assessed whether those significant controls were properly designed and implemented.

Our audit procedures also included tests of documentary evidence supporting the Mount Oliver Volunteer Firefighters' Relief Association's recorded financial transactions, tests of the physical existence of inventories, interviews of selected officials and direct confirmation of the Mount Oliver Volunteer Firefighters' Relief Association's cash, investments, and certain other assets and liabilities as of December 31, 2008, with the custodians of the funds, debtors, creditors, and financial institutions to the extent necessary to satisfy the audit objective. Additionally, we performed procedures to provide a reasonable assurance of detecting instances of violations of legal and regulatory requirements or violations of provisions of contracts that are significant within the context of the audit objective.

The results of our audit for the period January 1, 2007 to December 31, 2008, found, in all significant respects, the Mount Oliver Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following finding discussed later in this report. The results of our tests indicated the Mount Oliver Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information and as of December 31, 2008, had a cash balance of \$22,164 and an investment balance of \$7,551.

Finding – Improper Loan

The contents of this report were discussed with the management of the Mount Oliver Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

December 30, 2009

JACK WAGNER Auditor General

MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

<u>Finding – Improper Loan</u>

Condition: On November 11, 2005, the relief association made an unsecured loan to the Mount Oliver Hook and Ladder Fire Company in the amount of \$7,551. While a vehicle was specified as collateral in the written loan agreement, the relief association's name was not placed on the title to the vehicle as lienholder and furthermore, there was no documentation available to support that the value of the collateral exceeds one hundred fifty percent of the loan, as required by Act 84. In addition to the loan being unsecured, the amount actually disbursed (\$7,551) does not agree to the amount specified in the written loan agreement (\$7,500) and no payments have been received as of the date of this report. Thus, the outstanding loan balance remains at \$7,551.

Criteria: Act 84 at 53 P.S. § 8506(c)(3) requires that loans be:

... secured by assets of the [fire] company having capital value equal to at least 150 percent of the amount of the obligation at the time it is made, and is subject to provisions which will amortize such loan at a rate ensuring that the depreciated value of the assets pledged shall continue to be at least equal to 150 percent of the balance remaining due.

In addition, the terms of the written loan agreement with the Mount Oliver Hook & Ladder Volunteer Fire Company, indicate that payments of \$635 will be due on a monthly basis beginning in May of 2007 and ending in April of 2008.

<u>Cause</u>: Relief association officials were unaware of the procedures necessary to properly secure the loan to the fire company, pursuant to Act 84. Relief association officials also failed to establish adequate internal control procedures to ensure loan payments would be collected in accordance with the payment schedule outlined in the loan agreement.

<u>Effect</u>: Failure to obtain adequate security for the loan, and timely collect payments due places the investment at greater risk. In addition, due to the relief association not receiving the scheduled loan payments from the fire company, funds were unavailable for general operating expenses or for investments purposes.

Recommendation: We recommend the relief association immediately collect the delinquent loan balance owned by the fire company in the amount of \$7,551, plus interest from the issuance of the loan in November of 2005 to the date the loan is satisfied. If the loan is not liquidated, the relief association and fire company should adhere to the terms of the loan agreement by transferring all ownership rights of the squad truck, owned by the fire company, to the relief association. We further recommend the relief association ensure all future loans are properly

MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

Finding – (Continued)

secured and the loan payments are received in accordance with the terms of the written loan agreement. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION POTENTIAL WITHHOLD OF STATE AID

A condition such as that reported in the Finding may lead to a total withholding of state aid in the future unless that finding is corrected. However, such action will not be considered if sufficient documentation is immediately provided to verify compliance with this department's recommendations. Such documentation should be submitted by the volunteer firefighters' relief association to: Department of the Auditor General, Bureau of Firefighters' Relief Association Audits, Room 406 Finance Building, Harrisburg, PA 17120.

MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2007 TO DECEMBER 31, 2008

Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

| Benefit Services: | |
|-------------------------------|--------------|
| Insurance premiums | \$ 7,101 |
| Death benefits | 500 |
| Total Benefit Services | \$ 7,601 |
| | |
| Fire Services: | |
| Equipment purchased | \$ 16,102 |
| Equipment maintenance | 7,888 |
| Training expenses | 390 |
| Fire prevention materials | 573 |
| Total Fire Services | \$ 24,953 |
| | |
| Administrative Services: | |
| Officer compensation | \$ 2,400 |
| Total Administrative Services | \$ 2,400 |
| | |

MOUNT OLIVER VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Mount Oliver Volunteer Firefighters' Relief Association Governing Body:

Mr. James M. Cassidy, President

Mr. John Michener, Vice President

Ms. Heather Kestner, Secretary

Mr. Steve J. Wilharm, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Joanne Malloy, Secretary Mount Oliver Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.