

## SOUTH CONNELLSVILLE VOLUNTEER FIREMEN'S RELIEF ASSOCIATION

#### HEREIN REFERRED TO AS:

## SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

## FAYETTE COUNTY

## **COMPLIANCE AUDIT REPORT**

## FOR THE PERIOD

JANUARY 1, 2005 TO DECEMBER 31, 2007



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#### BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 <u>et seq</u>. (commonly referred to as Act 205), are properly expended.

The South Connellsville Volunteer Firefighters' Relief Association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The South Connellsville Volunteer Firefighters' Relief Association was allocated state aid from the following municipality:

Municipality	County	2005	2006	2007
South Connellsville Borough	Fayette	\$10,791	\$10,876	\$11,140

#### BACKGROUND (Continued)

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The South Connellsville Volunteer Firefighters' Relief Association is affiliated with the following fire service organization:

South Connellsville Volunteer Fire Company

Mr. Michael Ghrist, President SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Fayette County

We have conducted a compliance audit of the South Connellsville Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), for the period January 1, 2005 to December 31, 2007.

We conducted this compliance audit in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our audit results and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our audit results and conclusions based on our audit results and conclusions based on our audit results and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the South Connellsville Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objectives. We also tested transactions, confirmed the South Connellsville Volunteer Firefighters' Relief Association's investment balance and the cash balance as of December 31, 2007, with the custodians of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our audit for the period January 1, 2005 to December 31, 2007, found, in all significant respects, the South Connellsville Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following finding discussed later in this report. The results of our tests indicated the South Connellsville Volunteer Firefighters' Relief Association and as presented in the accompanying information and as of December 31, 2007, had a cash balance of \$11,365 and an investment balance with a fair value of \$20,982.

Finding – Noncompliance With Prior Audit Recommendation – Inadequate Relief Association Bylaws

The contents of this report were discussed with the management of the South Connellsville Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

January 9, 2009

JACK WAGNER Auditor General

#### SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

#### COMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The South Connellsville Volunteer Firefighters' Relief Association has complied with the following prior audit finding and recommendation:

• <u>Unauthorized Expenditure</u>

By receiving reimbursement of \$1,510 from the South Connellsville Volunteer Fire Company for repairs to a fire company owned vehicle that was considered an unauthorized expenditure in the prior audit. In addition, the relief association did not make any unauthorized expenditures during the current audit period.

#### NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The South Connellsville Volunteer Firefighters' Relief Association has not complied with a prior audit finding. This issue is further discussed in the following finding noted in the Finding and Recommendation section of this report:

• <u>Noncompliance With Prior Audit Recommendation</u> – <u>Inadequate Relief Association Bylaws</u>

We are concerned with the volunteer firefighters' relief association's failure to correct a previously reported audit finding. The association management should strive to implement the recommendation and corrective action noted in this audit report.

## SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### <u>Finding – Noncompliance With Prior Audit Recommendation –</u> <u>Inadequate Relief Association Bylaws</u>

<u>Condition</u>: As cited in the prior audit report, the existing bylaws of the South Connellsville Volunteer Firefighters' Relief Association improperly define the secretary and treasurer positions as one office.

<u>Criteria</u>: The relief association should establish internal control procedures to ensure that officers' duties are clearly defined and segregated. The minimum requirements of the secretary's position, pertaining to a relief association, are to maintain detailed minutes of meetings authorizing the relief association's financial operations. The secretary should review and coordinate the amending of the bylaws governing the relief association so that the bylaws meet the minimum requirements of Act 84.

The minimum requirements of the treasurer's position, pertaining to a relief association, are to maintain an account of all funds belonging to the relief association. The treasurer shall maintain a journal and ledger detailing all financial transactions of the relief association along with documentation supporting the receipts and disbursements. The treasurer should co-sign all negotiable instruments along with another relief association officer. Also, financial statements should be prepared at least on an annual basis by the treasurer.

<u>Cause</u>: While notified of this condition in the prior audit report, relief association officials neglected to amend the relief association bylaws to properly segregate the officers' duties.

<u>Effect</u>: An inadequate segregation of duties could prevent relief association officials and members from effectively monitoring the relief association's financial transactions. Additionally, it eliminates the checks and balances necessary to detect and correct financial errors or irregularities in the relief association's accounting system.

While the same individual did not hold both offices, we believe that the absence of formally defining the positions as two separate offices in the relief association's bylaws negates the relief association's awareness of operating procedures necessary to effectively safeguard relief association assets.

<u>Recommendation</u>: We again recommend that relief association officials amend the relief association bylaws so that the bylaws properly define and segregate the positions of secretary and treasurer. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

# SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### Finding – (Continued)

<u>Management's Response</u>: Relief association management agreed with finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

#### SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2005 TO DECEMBER 31, 2007

#### Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

#### **USES OF FUNDS**:

Benefit Services:	
Insurance premiums	\$ 7,796
Total Benefit Services	\$ 7,796
Fire Services:	
Equipment purchased	\$ 33,851
Equipment maintenance	6,828
Training expenses	1,872
Total Fire Services	\$ 42,551
Administrative Services:	
Miscellaneous administrative expenses	\$ 77
Total Administrative Services	\$ 77

## SOUTH CONNELLSVILLE VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

South Connellsville Volunteer Firefighters' Relief Association Officers:

Mr. Michael Ghrist, President

Mr. Steven L. Helms, Secretary

Mr. Eric Hatfield, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Holly Green, Secretary South Connellsville Borough

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.