

### SOUTH MIDDLETON TOWNSHIP FIREMAN'S RELIEF ASSOCIATION

#### HEREIN REFERRED TO AS:

# SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

### **CUMBERLAND COUNTY**

#### AUDIT REPORT

#### FOR THE PERIOD

JANUARY 1, 2004 TO DECEMBER 31, 2005



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#### BACKGROUND

This audit report is a public record, which must be available for examination by all interested citizens and volunteer firefighters' relief association (VFRA) members.

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 <u>et seq</u>. (commonly referred to as Act 205), are properly expended.

This department conducts its audits of volunteer firefighters' relief associations in accordance with generally accepted auditing standards. Representations contained in the accompanying financial statements are the responsibility of the relief association's management. This department's responsibility for those statements is confined solely to an expression of our opinion as to the fairness of management's representation of the financial statements taken as a whole.

Act 84 requires that the relief association be governed in accordance with bylaws, which establish the association's operating procedures. Act 84 provides that the primary purpose of a relief association is to afford financial protection to volunteer firefighters against misfortunes suffered during fire service participation. To fulfill this purpose, Act 84 authorizes specific types of expenditures and outlines appropriate relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.



#### **Independent Auditor's Report**

Mr. L. Edward Tanger, President SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Cumberland County

We have audited the accompanying Statement of Monetary Assets Arising From Cash Transactions as of December 31, 2005, and the related Statement of Cash Receipts, Disbursements, and Changes in Cash of the South Middleton Township Volunteer Firefighters' Relief Association for the period January 1, 2004 to December 31, 2005. These financial statements are the responsibility of the relief association's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The Department of the Auditor General is mandated by state statute to calculate state aid provided to volunteer firefighters' relief associations and to audit volunteer firefighters' relief associations having received such aid. State aid is calculated by an administrative unit that is not involved in the audit process. The Department's Comptroller Office then pre-audits the calculation and submits requests to the Commonwealth's Treasury Department for the disbursement of state aid to the municipality. The Department has implemented procedures to ensure that Department audit personnel are not directly involved in the calculation and disbursement processes. The Department's mandatory responsibilities are being disclosed in accordance with *Government Auditing Standards*.

#### **Independent Auditor's Report** (Continued)

As described in Note 2, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the monetary assets arising from cash transactions of the South Middleton Township Volunteer Firefighters' Relief Association as of December 31, 2005, and the cash receipts, disbursements, and changes in cash for the period January 1, 2004 to December 31, 2005, on the basis of accounting described in Note 2.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 24, 2006, on our consideration of the South Middleton Township Volunteer Firefighters' Relief Association's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

October 24, 2006

JACK WAGNER Auditor General

### SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATEMENT OF MONETARY ASSETS ARISING FROM CASH TRANSACTIONS DECEMBER 31, 2005

#### ASSETS:

Cash (note 3)	\$ 144,851
Investments (note 4)	 80,504
Total Monetary Assets	\$ 225,355

Notes to financial statements are an integral part of this report.

### SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH FOR THE PERIOD JANUARY 1, 2004 TO DECEMBER 31, 2005

#### **RECEIPTS:**

Support: State aid (note 5)	\$ 103,179
Other Receipts:	
Investments sold	12,760
Interest income	7,629
Insurance claim	630
Proceeds from equipment sold	475
Reimbursements	 9,290
Total Receipts	 133,963
DISBURSEMENTS:	
Fire Services:	
Equipment purchased	51,868
Equipment maintenance	18,424
Training expenses	4,060
Fire prevention materials	2,647
Benefit Services:	
Insurance premiums	13,234
Tokens of sympathy and goodwill	27
Administrative Services:	
Bank service fees	42
Miscellaneous expenses	 266
Total Disbursements	 90,568
Net Increase or (Decrease) In Cash	43,395
Cash Balance, January 1	 101,456
Cash Balance, December 31	\$ 144,851

Notes to financial statements are an integral part of this report.

## SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION NOTES TO FINANCIAL STATEMENTS

#### 1. <u>NATURE OF ORGANIZATION</u>

Pursuant to the Act of June 11, 1968, (P.L. 149, No. 84), as amended, the South Middleton Township Volunteer Firefighters' Relief Association is a charitable organization that was formed to afford financial protection to volunteer firefighters and to encourage individuals within the community to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws regulate the specific procedures by which the association assets are managed.

The South Middleton Township Volunteer Firefighters' Relief Association is affiliated with the South Middleton Township Fire Company.

#### 2. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

- A. The relief association's records are maintained on a cash basis, and the statement of cash receipts and disbursements reflect only cash received and disbursed. Therefore, receivables and payables, long-lived assets, accrued income and expenses, and depreciation, which would otherwise be recognized under accounting principles generally accepted in the United States of America (GAAP) and which may be material in amount, are not recognized in the accompanying financial statements.
- B. Fixed assets are recognized as expenditures at the time of purchase, rather than being capitalized and depreciated over their estimated useful lives.
- C. The relief association did not adopt Statement of Financial Accounting Standard (SFAS) No. 117 since they do not follow GAAP.
- D. The nature of the relief association's monetary assets is considered to be unrestricted.
- E. All investments of the relief association are carried at their original cost to the association, rather than the fair value.

#### 3. <u>CASH</u>

Cash consisted of the following at December 31, 2005:

Checking accounts Money market account	\$ 43,880 100,971
Total Cash	\$ 144,851

## SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION NOTES TO FINANCIAL STATEMENTS

#### 4. <u>INVESTMENTS</u>

The investments held by the relief association as of December 31, 2005, consisted of the following:

	Cost		Fair Value	
Loan to fire company*	\$	80,504	\$	80,504
Total Investments	\$	80,504	\$	80,504

#### \*Loan to Fire Company

On May 7, 2002, the relief association made a loan to the South Middleton Township Fire Company in the amount of \$100,000. The loan has a 3 percent interest rate and a 15-year amortization period. As of December 31, 2005, the unamortized balance of the loan was \$80,504. However, subsequent to the current financial period, on April 14, 2006, the loan was fully liquidated. The relief association forgave the indebtedness of the loan in exchange for full ownership of a 2002 International fire truck.

#### 5. <u>STATE AID</u>

Chapter 7 of the Act of December 18, 1984, (P.L. 1005, No. 205), as amended, sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the relief association of the fire department or departments, which is or are recognized as providing service to the municipality.

During the years 2004 and 2005, the South Middleton Township Volunteer Firefighters' Relief Association received state aid from South Middleton Township in Cumberland County.

## SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION NOTES TO FINANCIAL STATEMENTS

#### 6. <u>RELATED PARTY SITUATIONS</u>

A related party situation exists because the volunteer firefighters' relief association is affiliated with the fire service organization disclosed in Note 1. The relief association is a distinct separate legal entity that was established primarily for the purpose of affording financial protection to the volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service.

Another related party situation exists because certain officers of the relief association hold offices in the fire service organization. Also, an officer of the relief association is an immediate family member of another relief association and fire service organization officer.

The relief association membership is aware of these situations and all transactions are approved by the relief association membership.



#### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

#### Mr. L. Edward Tanger, President SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Cumberland County

We have audited the financial statements (cash basis) of the South Middleton Township Volunteer Firefighters' Relief Association as of December 31, 2005, and for the period January 1, 2004 to December 31, 2005, and have issued our report thereon dated October 24, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

The Department of the Auditor General is mandated by state statute to calculate state aid provided to volunteer firefighters' relief associations and to audit volunteer firefighters' relief associations having received such aid. State aid is calculated by an administrative unit that is not involved in the audit process. The Department's Comptroller Office then pre-audits the calculation and submits requests to the Commonwealth's Treasury Department for the disbursement of state aid to the municipality. The Department has implemented procedures to ensure that Department audit personnel are not directly involved in the calculation and disbursement processes. The Department's mandatory responsibilities are being disclosed in accordance with *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered South Middleton Township Volunteer Firefighters' Relief Association's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over

#### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* (Continued)

financial reporting that, in our judgement, could adversely affect South Middleton Township Volunteer Firefighters' Relief Association's ability to record, process, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the following finding:

#### Finding – Undocumented Expenditures

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by association officers in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether South Middleton Township Volunteer Firefighters' Relief Association's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the following finding:

#### Finding – Undocumented Expenditures

This report is intended solely for the information and use of the relief association's members and management, and the officials of the municipalities that grant the foreign fire insurance tax monies to the volunteer firefighters' relief association. It is not intended to be and should not be used by anyone other than these specified parties.

October 24, 2006

JACK WAGNER Auditor General

## SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### Finding – Undocumented Expenditures

<u>Condition</u>: The relief association was unable to provide adequate supporting documentation for the following expenditures:

Date	Check No.		Amount		
01/26/04 11/30/04	1018 1057		\$	2,919 130	
		Total	\$	3,049	

Criteria: Act 84 at 53 P.S. § 8507(a) states, in part:

The Department of the Auditor General shall have the power, and its duty shall be, to audit the accounts and records of every volunteer firefighters' relief association receiving any money under Chapter 7 of the Act of December 18, 1984 (P.L. 1005, No 205), known as the "Municipal Pension Plan Funding Standard and Recovery Act," as amended, as far as may be necessary to satisfy the department that the money received was expended or is being expended for no purpose other than that authorized by this act.

Without adequate supporting documentation, such as invoices, this department is unable to determine if the relief association funds were expended for purposes authorized by Act 84. Furthermore, good business practices would require that supporting documentation be maintained to verify the propriety of all financial transactions.

<u>Cause</u>: Relief association officials failed to establish adequate internal control procedures to ensure supporting documentation is maintained for all expenditures.

<u>Effect</u>: Lack of supporting documentation, such as invoices, made it impossible to determine the expenditures were made in accordance with Act 84 at 53 P.S. § 8506(e).

However, subsequent to the period under review, on November 6, 2006, the relief association provided documentation to determine the validity of the \$2,919 expenditure. In addition, on April 7, 2007, the relief association received reimbursement of \$130 for the remaining undocumented expenditure noted above.

## SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDING AND RECOMMENDATION

#### Finding – (Continued)

<u>Recommendation</u>: We recommend the relief association officials maintain supporting documentation for all future expenditures. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

# SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION COMMENTS

### PRIOR AUDIT RECOMMENDATIONS

The relief association has complied with the following prior audit recommendations:

• Inadequate Minutes of Meetings

By maintaining detailed minutes of all relief association meetings.

• Inadequate Signatory Authority for the Disbursement of Funds

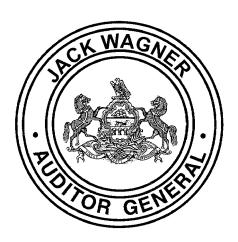
By requiring more than one signature on all negotiable instruments.

<u>Unsecured Loan</u>

By liquidating the fire company loan.

• <u>Undocumented Expenditures</u>

By receiving reimbursement for one undocumented expenditure and providing adequate documentation to determine the validity of the other undocumented expenditure.



## SOUTH MIDDLETON TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

South Middleton Township Volunteer Firefighters' Relief Association Officers:

Mr. L. Edward Tanger, President

Ms. Dianna L. Hoerner, Secretary

Mr. George M. Stapleton, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Ms. Sandra Quickel, Secretary South Middleton Township

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.