

UNION TOWNSHIP VOLUNTEER FIREMEN'S RELIEF ASSOCIATION

HEREIN REFERRED TO AS:

UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION

SCHUYLKILL COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2004 TO FEBRUARY 8, 2007



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BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, Act of December 18, 1984, (P.L. 1005, No. 205), as amended 53 P.S. § 895.701 <u>et seq</u>. (commonly referred to as Act 205), are properly expended.

The Union Township Volunteer Firefighters' Relief Association was a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

Act 84 governs the overall operation of the volunteer firefighters' relief association. The relief association's bylaws define the specific operational procedures by which the volunteer firefighters' relief association conducts business. To fulfill its primary purpose, Act 84 authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by Act 84, it is the responsibility of the volunteer firefighters' relief association to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the association officers therefore have a responsibility to the public to conduct the association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the association operates in accordance with applicable state laws, contracts, bylaws and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations, which is or are recognized as providing the service to the municipality. The Union Township Volunteer Firefighters' Relief Association was allocated state aid from the following municipality:

Municipality	County	2004	2005	2006
Union Township	Schuylkill	\$7,199	\$7,910	\$7,939

BACKGROUND (Continued)

However, as of February 8, 2007, the Union Township Volunteer Firefighters' Relief Association dissolved; thus they will not receive any further state aid allocations (see Accompanying Expenditure Information).

The volunteer firefighters' relief association and the affiliated fire service organization were separate, legal entities. The Union Township Volunteer Firefighters' Relief Association was affiliated with the following fire service organization:

Union Township Fire Company

Mr. Gerald Laudeman, President UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION Schuylkill County

We have conducted a compliance audit of the Union Township Volunteer Firefighters' Relief Association pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania, Section 403 of The Fiscal Code, Act of April 9, 1929, (P.L. 343, No. 176), and mandated by the Volunteer Firefighters' Relief Association Act, Act of June 11, 1968, (P.L. 149, No. 84), as amended, 53 P.S. § 8501 <u>et seq</u>. (commonly referred to as Act 84), for the period January 1, 2004 to February 8, 2007. The audit was conducted in accordance with *Government Auditing Standards* applicable to performance audits, issued by the Comptroller General of the United States.

The objectives of the audit were:

- 1. To determine if the volunteer firefighters' relief association took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the volunteer firefighters' relief association received and expended state aid and accumulated relief funds in compliance with applicable state laws, contracts, bylaws and administrative procedures.

Our audit was limited to the areas related to the objectives identified above.

Volunteer firefighters' relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Union Township Volunteer Firefighters' Relief Association's administration of state aid and accumulated funds complies with applicable state laws, contracts, bylaws and administrative procedures including the safeguarding of assets. In conducting our audit, we obtained an understanding of the volunteer firefighters' relief association's internal controls as they relate to the association's compliance with applicable state laws, contracts, bylaws and administrative procedures significant within the context of the audit objectives. We also tested transactions, confirmed the Union Township Volunteer Firefighters' Relief Association's cash accounts as of February 8, 2007, with the custodian of the funds, and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our audit for the period January 1, 2004 to February 8, 2007, found, in all significant respects, the Union Township Volunteer Firefighters' Relief Association received and expended funds in compliance with applicable state laws, contracts, bylaws and administrative procedures, except as noted in the following findings discussed later in this report. The results of our tests indicated the Union Township Volunteer Firefighters' Relief Association expended funds as presented in the accompanying information. However, as of February 8, 2007, the Union Township Volunteer Firefighters' Relief Association dissolved and all remaining monetary assets were transferred to the Ringtown Valley Fire and Rescue Company Volunteer Firefighters' Relief Association (see Accompanying Expenditure Information).

Finding No. 1 – Noncompliance With Prior Audit Recommendation – Inadequate Financial Record-Keeping System

Finding No. 2 – Insufficient Officer's Bond Coverage

The contents of this report were discussed with the management of the Union Township Volunteer Firefighters' Relief Association and, where appropriate, their responses have been included in the report.

November 20, 2007

JACK WAGNER Auditor General

UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

COMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The Union Township Volunteer Firefighters' Relief Association has complied with the following prior audit finding and recommendation:

• Failure to Maintain a Pennsylvania Sales Tax Exemption Number

By obtaining a valid state sales tax exemption number and furnishing this number to all vendors from which the relief association purchases equipment.

NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The Union Township Volunteer Firefighters' Relief Association has not complied with a prior audit finding. This issue is further discussed in the following finding noted in the Findings and Recommendations section of this report:

• Noncompliance With Prior Audit Recommendation – Inadequate Financial Record-Keeping System

UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

<u>Finding No. 1 – Noncompliance With Prior Audit Recommendation –</u> <u>Inadequate Financial Record-Keeping System</u>

<u>Condition:</u> As cited in the prior audit report, the relief association's financial record-keeping system did not provide effective control over cash receipts, disbursements, and monetary assets, and does not meet the minimum requirements of maintaining financial records established by this department. The following are the noted deficiencies:

- A journal was not maintained until 2006 to record the receipts and disbursements of the relief association.
- Ledgers were not utilized to record the transactions of the relief association accounts.
- Financial statements were not prepared to annually summarize the relief association receipt and disbursement accounts.
- The membership's formal approval of expenditures was not documented in the minutes of the relief association meetings.

Criteria: Act 84 at 53 P.S. § 8505 (a) states, in part, that the relief association:

... must provide for the taking and preserving of minutes of all meetings, and the maintenance of such books of account as may be necessary and appropriate to afford a permanent record of its financial affairs.

In addition, an adequate system of accounting and record keeping is a prerequisite for sound administration of relief association assets.

<u>Cause</u>: While notified of this condition in the prior audit report, relief association officials neglected their various record-keeping responsibilities.

<u>Effect</u>: The failure of relief association officials to maintain adequate financial records and meeting minutes prohibits the membership from effectively monitoring the relief association's financial operations.

<u>Recommendation</u>:No recommendation is deemed necessary due to the dissolution of the Union Township Volunteer Firefighters' Relief Association and the subsequent merger into the Ringtown Valley Fire and Rescue Company Volunteer Firefighters' Relief Association.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference.

UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION FINDINGS AND RECOMMENDATIONS

Finding No. 2 – Insufficient Officer's Bond Coverage

<u>Condition</u>: The relief association did not maintain a bond in a sufficient amount to cover the authorized disbursing officer. The relief association's bond coverage was \$25,000; however, at various times throughout the audit period, the amount of the relief association's cash assets exceeded the bond coverage.

Criteria: Act 84 at 53 P.S. § 8505(c) states, in part, that:

. . . the disbursing officer, whether designated treasurer, comptroller, financial secretary, or otherwise, shall be bonded by corporate surety for the faithful performance of his duties. The amount of such bond shall be at least as great as the maximum cash balance in current funds of the association at any time during the fiscal year, and the premium on such bond shall be a proper charge against the funds of the association.

<u>Cause</u>: Relief association officials failed to monitor the cash balance to ensure the officer's bond coverage was in compliance with Act 84 provisions.

<u>Effect</u>: As a result of the disbursing officer of the relief association being insufficiently bonded, the relief association's cash assets were not adequately safeguarded.

<u>Recommendation</u>: No recommendation is deemed necessary due to the dissolution of the Union Township Volunteer Firefighters' Relief Association and the subsequent merger into the Ringtown Valley Fire and Rescue Company Volunteer Firefighters' Relief Association.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference.

UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION ACCOMPANYING EXPENDITURE INFORMATION FOR THE PERIOD JANUARY 1, 2004 TO FEBRUARY 8, 2007

Act 84 at 53 P.S. § 8502(1) states, in part, that:

A volunteer firefighters' relief association is an organization formed primarily for the purpose of affording financial protection to volunteer firefighters against the consequences of misfortune suffered as a result of their participation in the fire service. Such an association may also serve other purposes, . . . provided only that adequate provisions be first made to serve its primary purpose. . . .

Act 84 at 53 P.S. § 8506, authorizes the investment of relief association funds and outlines the types of benefits and services that can be provided with volunteer firefighters' relief association funds. All expenditures must be properly authorized as prescribed in the volunteer firefighters' relief association bylaws and approved at an association meeting.

USES OF FUNDS:

Fire Services:	
Equipment purchased	\$ 14,610
Equipment maintenance	2,153
Total Fire Services	\$ 16,763
Other Expenditures: Transfer of monetary assets to Ringtown Valley Fire and Rescue Company Volunteer Firefighters' Relief Association*	\$ 43,368
Total Other Expenditures	\$ 43,368

* As of February 8, 2007, the Union Township Volunteer Firefighters' Relief Association completed the process of dissolution and merged with the Ringtown Volunteer Firefighters' Relief Association to form the new Ringtown Valley Fire and Rescue Company Volunteer Firefighters' Relief Association. Consequently, all remaining monetary assets were transferred to this new relief association.

UNION TOWNSHIP VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Union Township Volunteer Firefighters' Relief Association Officers:

Mr. Gerald Laudeman, President

Ms. Lisa Trask, Secretary

Ms. Joan Meagher, Treasurer

Ringtown Valley Fire and Rescue Company Volunteer Firefighters' Relief Association Officers:

Mr. Thomas Reese, Secretary

Ms. Sheree Houser, Treasurer

Reports were also distributed to each municipality, which allocated foreign fire insurance tax monies to this relief association.

Mr. Robert F. Murray, Secretary Union Township

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.