

HONESDALE BOROUGH NON-UNIFORMED PENSION PLAN

WAYNE COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2010 TO DECEMBER 31, 2012

COMMONWEALTH OF PENNSYLVANIA

EUGENE A. DEPASQUALE - AUDITOR GENERAL

DEPARTMENT OF THE AUDITOR GENERAL





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EUGENE A. DEPASQUALE AUDITOR GENERAL

The Honorable Mayor and Borough Council Honesdale Borough Wayne County Honesdale, PA 18431

We have conducted a compliance audit of the Honesdale Borough Non-Uniformed Pension Plan for the period January 1, 2010 to December 31, 2012. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with the standards applicable to performance audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform our audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if municipal officials took appropriate corrective action to address the finding contained in our prior audit report; and
- 2. To determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objectives identified above. Our methodology addressed determinations about the following:

- · Whether state aid was properly determined and deposited in accordance with Act 205 requirements. State aid allocations that were deposited into the pension plan for the years ended December 31, 2007 to December 31, 2012, are presented on the Summary of Deposited State Aid and Employer Contributions.
- Whether employer contributions are determined and deposited in accordance with the plan's governing document and applicable laws and regulations. Employer contributions that were deposited into the pension plan for the years ended December 31, 2007 to December 31, 2012, are presented on the Summary of Deposited State Aid and Employer Contributions.

- · Whether employee contributions are required and, if so, are determined, deducted and deposited into the pension plan and are in accordance with the plan provisions and applicable laws and regulations.
- · Whether benefit payments, if any, represent payments to all (and only) those entitled to receive them and are properly determined in accordance with applicable laws and regulations.
- Whether obligations for plan benefits are accurately determined in accordance with plan provisions and based on complete and accurate participant data; and whether actuarial valuation reports are prepared and submitted to the Public Employee Retirement Commission (PERC) in accordance with state law and selected information provided on these reports is accurate, complete and in accordance with plan provisions to ensure compliance for participation in the state aid program.
- · Whether the terms of the contractual agreement with the Pennsylvania State Association of Boroughs are in accordance with the plan's governing document, if separately stated, and applicable laws and regulations.
- · Whether refunds are made to eligible members in accordance with the plan provisions and applicable laws and regulations.

Honesdale Borough contracted with an independent certified public accounting firm for audits of its basic financial statements for the years ended December 31, 2010 and 2011, and an audit of its general purpose financial statements for the year ended December 31, 2012, which are available at the borough's offices. Those financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Borough officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Honesdale Borough Non-Uniformed Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. In conducting our audit, we obtained an understanding of the borough's internal controls as they relate to the borough's compliance with those requirements and that we considered to be significant within the context of our audit objectives, and assessed whether those significant controls were properly designed and implemented. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and local ordinances and policies that are significant within the context of the audit objectives.

The results of our tests indicated that, in all significant respects, the Honesdale Borough Non-Uniformed Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Partial Compliance With Prior Audit Recommendation – Failure
To Fully Pay The Minimum Municipal Obligation Of The Plan

The contents of this report were discussed with officials of Honesdale Borough and, where appropriate, their responses have been included in the report. We would like to thank borough officials for the cooperation extended to us during the conduct of the audit.

February 28, 2014

EUGENE A. DEPASQUALE

Eugraf. O-Pager

Auditor General

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BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system state aid and of every municipal pension plan and fund in which general municipal pension system state aid is deposited.

Annual state aid allocations are provided from a 2 percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Honesdale Borough Non-Uniformed Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes.

The Honesdale Borough Non-Uniformed Pension Plan is a single-employer defined contribution pension plan locally controlled by the provisions of Resolution No. 07-12-93-01, as amended. The plan was established January 1, 1993. Active members are not required to contribute to the plan. The municipality is required to contribute \$3,000 per year per eligible participant, except participants who entered the plan year on a July 1 entry date, in which case the employer contribution for the year of entry would be \$1,500. As of December 31, 2012, the plan had 7 active members, no terminated members eligible for vested benefits in the future and no retirees receiving pension benefits.

HONESDALE BOROUGH NON-UNIFORMED PENSION PLAN STATUS OF PRIOR FINDING

Partial Compliance With Prior Audit Recommendation

Honesdale Borough has partially complied with the prior audit recommendation concerning the following:

· Failure To Fully Pay The Minimum Municipal Obligation Of The Plan

During the current audit period, the borough paid the 2009 minimum municipal obligation (MMO) balance due to the non-uniformed pension plan; however, the borough did not fully pay the MMO that was due to the non-uniformed pension plan for the year 2012 as further discussed in the Finding and Recommendation section of this report.

HONESDALE BOROUGH NON-UNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – Partial Compliance With Prior Audit Recommendation – Failure To Fully Pay</u> <u>The Minimum Municipal Obligation Of The Plan</u>

<u>Condition</u>: As disclosed in the prior audit report, plan officials did not fully pay the minimum municipal obligation (MMO) due to the non-uniformed pension plan for the year 2009, as required by Act 205. During the current audit period, the borough paid the 2009 MMO balance due; however, the municipality did not fully pay the MMO that was due to the non-uniformed pension plan for the year 2012, as required by Act 205. The municipality had an unpaid 2012 MMO balance of \$1,250.

<u>Criteria</u>: With regard to the MMO, Section 303(c) of Act 205 states, in part:

Annually, the chief administrative officer of the pension plan shall determine the minimum obligation of the municipality with respect to the pension plan for the following plan year.

Section 303(d) of Act 205 states, in part:

The minimum obligation of the municipality shall be payable to the pension plan from the revenue of the municipality.

Furthermore, Section 303(e) of Act 205 states:

Any amount of the minimum obligation of the municipality which remains unpaid as of December 31 of the year in which the minimum obligation is due shall be added to the minimum obligation of the municipality for the following year, with interest from January 1 of the year in which the minimum obligation was first due until the date the payment is paid. . . .

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the MMO was fully paid in accordance with Act 205 requirements and to ensure full compliance with the prior audit recommendation.

<u>Effect</u>: The failure to fully pay the MMO could result in the plan not having adequate resources to meet current and future benefit obligations to its members.

HONESDALE BOROUGH NON-UNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – (Continued)</u>

<u>Recommendation</u>: We recommend that the borough pay the MMO due to the non-uniformed pension plan for the year 2012, with interest, in accordance with Section 303(e) of Act 205. A copy of the interest calculation must be maintained by the borough for examination during our next audit of the plan.

We also recommend that in the future, plan officials establish adequate internal control procedures to ensure the plan's MMO is fully paid in accordance with Act 205 requirements.

Management's Response: Municipal officials agreed with the finding without exception.

Auditor's Conclusion: Compliance will be evaluated during our next audit of the plan.

HONESDALE BOROUGH NON-UNIFORMED PENSION PLAN SUMMARY OF DEPOSITED STATE AID AND EMPLOYER CONTRIBUTIONS

Year Ended December 31	State Aid	Employer Contributions
2007	\$ 24,436	\$ 6,533
2008	32,934	2,451
2009	27,000	None
2010	27,000	None
2011	24,000	None
2012	None	21,000

HONESDALE BOROUGH NON-UNIFORMED PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Honesdale Borough Non-Uniformed Pension Plan Wayne County 958 Main Street Honesdale, PA 18431

The Honorable Ed Langendoerfer Mayor

Mr. James L. Brennan, Jr. Council President

Mr. Scott J. Smith Chief Administrative Officer

This report is a matter of public record and is available online at www.auditorgen.state.pa.us. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: news@auditorgen.state.pa.us.