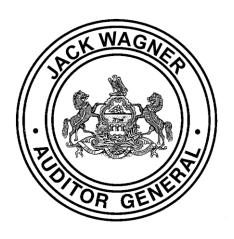
# COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN LEHIGH COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2008, TO DECEMBER 31, 2010



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#### **BACKGROUND**

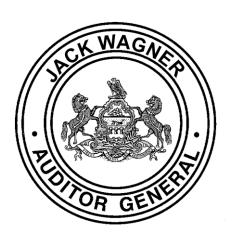
On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system State aid and of every municipal pension plan and fund in which general municipal pension system State aid is deposited.

Pension plan aid is provided from a 2 percent foreign casualty insurance premium tax, a portion of the foreign fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Coopersburg Borough Nonuniformed Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 581 - The Borough Code, Act of February 1, 1966 (P.L. 1656, No. 581), as amended, 53 P.S. § 46131 et seq.

The Coopersburg Borough Nonuniformed Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 450, as amended, adopted pursuant to Act 581.



The Honorable Mayor and Borough Council Coopersburg Borough Lehigh County Coopersburg, PA 18036

We have conducted a compliance audit of the Coopersburg Borough Nonuniformed Pension Plan for the period January 1, 2008, to December 31, 2010. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States. Those standards require that we plan and perform our audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if municipal officials took appropriate corrective action to address the finding contained in our prior audit report; and
- 2. To determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objectives identified above.

Borough officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Coopersburg Borough Nonuniformed Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. In conducting our audit, we obtained an understanding of the borough's internal controls as they relate to the borough's compliance with those requirements and that we considered to be significant within the context of our audit objectives, and assessed whether those significant controls were properly designed and implemented. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our tests indicated that, in all significant respects, the Coopersburg Borough Nonuniformed Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Noncompliance With Prior Audit Recommendation – Incorrect Data On Certification Form AG 385 Resulting In A Net Underpayment Of State Aid

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Coopersburg Borough and, where appropriate, their responses have been included in the report.

August 16, 2011

JACK WAGNER Auditor General

# COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN STATUS OF PRIOR FINDING

## Noncompliance With Prior Audit Recommendation

Coopersburg Borough has not complied with the prior audit recommendation concerning the following as further discussed in the Finding and Recommendation section of this report:

· Incorrect Data On Certification Form AG 385 Resulting In An Underpayment Of State Aid

#### COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

## <u>Finding - Noncompliance With Prior Audit Recommendation - Incorrect Data On Certification</u> <u>Form AG 385 Resulting In A Net Underpayment Of State Aid</u>

<u>Condition</u>: As disclosed in the prior audit report, the borough understated payroll in 2006 on Certification Form AG 385 resulting in an underpayment of state aid in the amount of \$1,596. This amount was subsequently reimbursed to the borough in February of 2009; however, the borough again failed to establish and implement adequate internal control procedures to ensure the accuracy of the data included on Certification Form AG 385 for the years 2009, 2010 and 2011.

The borough overstated police payroll by \$8,422 in 2009 on Certification Form AG 385. In addition, the borough failed to certify 1 police officer and understated police payroll by \$33,449 and understated nonuniformed payroll by \$9,178 in 2010 on Certification Form AG 385. Furthermore, the borough understated police payroll by \$7,389 and failed to certify 1 eligible nonuniformed employee and understated nonuniformed payroll by \$56,996 in 2011 on Certification Form AG 385.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), an employee who has been employed on a full-time basis for at least six consecutive months and has been participating in a pension plan during the certification year is eligible for certification.

In addition, pursuant to the instructions that accompany Certification Form AG 385, the total payroll eligible to be certified should be Internal Revenue Service Form W-2 earnings pertaining to full-time positions.

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the accuracy of the data certified to ensure compliance with the prior audit recommendation.

#### COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

#### Finding – (Continued)

<u>Effect</u>: The data submitted on these certification forms is used, in part, to calculate the state aid due to the municipality for distribution to its pension plans. Because the borough's state aid allocations were based on pension costs, the borough received a net underpayment of state aid in the amount of \$9,196 as illustrated below:

Year	State Aid Allocation		Corrected State Aid Allocation		State Aid Overpayment (Underpayment)	
2009	\$	18,134	\$	17,122	\$	1,012
2010		9,102		14,122		(5,020)
2011		13,547		18,735		(5,188)
Net Underpayment of State Aid				\$	(9,196)	

Although the borough will be reimbursed for the underpayment of state aid due to the borough's certification errors, the full amount of the 2010 and 2011 state aid allocations were not available to be deposited timely and therefore were not available to pay operating expenses or for investment.

<u>Recommendation</u>: We again recommend that plan officials establish adequate internal control procedures to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

Management's Response: Municipal officials agreed with the finding without exception.

## COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2005, is as follows:

	(1)	(2)	(3)	(4)	(5)	(6)
						Unfunded
			Unfunded			(Assets in
		Actuarial	(Assets in			Excess of)
		Accrued	Excess of)			Actuarial
	Actuarial	Liability	Actuarial			Accrued
Actuarial	Value of	(AAL) -	Accrued	Funded	Covered	Liability as a %
Valuation	Assets	Entry Age	Liability	Ratio	Payroll	of Payroll
Date	(a)	(b)	(b) - (a)	(a)/(b)	(c)	[(b-a)/(c)]
01-01-05	\$ 1,019,193	\$ 1,048,622	\$ 29,429	97.2%	\$ 244,370	12.0%
01-01-07	1,113,213	1,108,403	(4,810)	100.4%	302,902	(1.6%)
01-01-09	1,266,260	1,174,796	(91,464)	107.8%	255,863	(35.7%)

### COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. However, when assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

# COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

# SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2005	\$ 8,840	156.7%
2006	12,557	170.2%
2007	25,021	100.0%
2008	26,755	100.0%
2009	16,648	108.9%
2010	17,404	100.0%

## COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2009

Actuarial cost method Entry age normal

Amortization method N/A

Remaining amortization period N/A

Asset valuation method Fair value

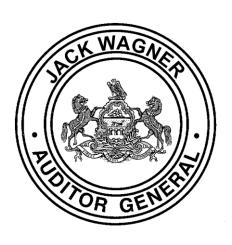
Actuarial assumptions:

Investment rate of return 6.0%, net of expenses

Projected salary increases \* 4.5%

\* Includes inflation at 3.0%

Cost-of-living adjustments 3.0%, where applicable



#### COOPERSBURG BOROUGH NONUNIFORMED PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Coopersburg Borough Nonuniformed Pension Plan Lehigh County 5 North Main Street Coopersburg, PA 18036

The Honorable Timothy Paashaus Mayor

Mr. Gary Hovis Council President

Ms. Dawn Kresge Borough Manager

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, Room 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.