



**CHESTER COUNTY** 

**COMPLIANCE AUDIT REPORT** 

FOR THE PERIOD

JANUARY 1, 2010 TO DECEMBER 31, 2012

# **COMMONWEALTH OF PENNSYLVANIA**

# **EUGENE A. DEPASQUALE - AUDITOR GENERAL**

# DEPARTMENT OF THE AUDITOR GENERAL





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EUGENE A. DEPASQUALE AUDITOR GENERAL

Board of Township Supervisors Easttown Township Chester County Devon, PA 19333

We have conducted a compliance audit of the Easttown Township Police Pension Plan for the period January 1, 2010 to December 31, 2012. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with the standards applicable to performance audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform our audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if municipal officials took appropriate corrective action to address the finding contained in our prior audit report; and
- 2. To determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objectives identified above. Our methodology addressed determinations about the following:

- Whether state aid was properly determined and deposited in accordance with Act 205 requirements.
- Whether employer contributions are determined and deposited in accordance with the plan's governing document and applicable laws and regulations.
- Whether employee contributions are required and, if so, are determined, deducted and deposited into the pension plan and are in accordance with the plan provisions and applicable laws and regulations.

- Whether benefit payments, if any, represent payments to all (and only) those entitled to receive them and are properly determined in accordance with applicable laws and regulations.
- Whether obligations for plan benefits are accurately determined in accordance with plan provisions and based on complete and accurate participant data; and whether actuarial valuation reports are prepared and submitted to the Public Employee Retirement Commission (PERC) in accordance with state law and selected information provided on these reports is accurate, complete and in accordance with plan provisions to ensure compliance for participation in the state aid program.
- Whether the special ad hoc postretirement adjustment granted to eligible pensioners is in accordance with applicable laws and regulations and whether the ad hoc reimbursement received by the municipality was treated in accordance with applicable laws and regulations.
- Whether benefit payments have only been made to living recipients, based on the Social Security numbers found in the pension records for retirees and beneficiaries.
- Whether Deferred Retirement Option Plan (DROP) participants' benefit payments are properly determined in accordance with the provisions of the DROP and any other applicable laws and regulations.

Easttown Township contracted with an independent certified public accounting firm for annual audits of its basic financial statements which are available at the township's offices. Those financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Township officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Easttown Township Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. In conducting our audit, we obtained an understanding of the township's internal controls as they relate to the township's compliance with those requirements and that we considered to be significant within the context of our audit objectives, and assessed whether those significant controls were properly designed and implemented. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and policies that are significant within the context of the audit objectives.

The results of our tests indicated that, in all significant respects, the Easttown Township Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Incorrect Data On Certification Form AG 64 Resulting In An Underpayment Of Reimbursement For The Special 2002 Ad Hoc Postretirement Adjustment

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Easttown Township and, where appropriate, their responses have been included in the report. We would like to thank township officials for the cooperation extended to us during the conduct of the audit.

Eugent: O-Pager

February 26, 2014

EUGENE A. DEPASQUALE Auditor General

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#### BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq.</u>). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system state aid and of every municipal pension plan and fund in which general municipal pension system state aid is deposited.

Annual state aid allocations are provided from a 2 percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Easttown Township Police Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

- Act 147 Special Ad Hoc Municipal Police and Firefighter Postretirement Adjustment Act, Act of December 14, 1988 (P.L. 1192, No. 147), as amended, 53 P.S. § 896.101 et seq.
- Act 600 Police Pension Fund Act, Act of May 29, 1956 (P.L. 1804, No. 600), as amended, 53 P.S. § 761 et seq.

The Easttown Township Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 121, as amended, adopted pursuant to Act 600. The plan is also affected by the provisions of collective bargaining agreements between the township and its police officers. The plan was established January 1, 1974. Active members are required to contribute 5 percent of compensation to the plan. As of December 31, 2012, the plan had 13 active members, no terminated members eligible for vested benefits in the future and 15 retirees receiving pension benefits from the plan.

## **BACKGROUND** – (Continued)

As of December 31, 2012, selected plan benefit provisions are as follows:

### **Eligibility Requirements:**

| Normal Retirement | Age 52 and 25 years of service |
|-------------------|--------------------------------|
| Early Retirement  | 20 years of service            |
| Vesting           | 100% after 12 years of service |

#### Retirement Benefit:

50% of final 36 months average salary.

#### Survivor Benefit:

| Before Retirement Eligibility | Refund of member contributions plus interest.   |
|-------------------------------|---|
| After Retirement Eligibility  | A monthly benefit equal to 50% of the pension the member was receiving or was entitled to receive on the day of the member's death. |

### Service Related Disability Benefit:

70% of the member's salary at the time the disability was incurred reduced to 50% of salary at normal retirement date, offset by any Worker's Compensation or other disability benefits to which the township has contributed.

### EASTTOWN TOWNSHIP POLICE PENSION PLAN STATUS OF PRIOR FINDING

# Compliance With Prior Audit Recommendation

Easttown Township has complied with the prior audit recommendation concerning the following:

### • Failure To Adopt Benefit Provisions Mandated By Act 30

The township adopted Resolution No. 10.03.11 which brought the plan's benefit structure into compliance with Act 600.

#### EASTTOWN TOWNSHIP POLICE PENSION PLAN FINDING AND RECOMMENDATION

#### <u>Finding – Incorrect Data On Certification Form AG 64 Resulting In An Underpayment Of</u> <u>Reimbursement For The Special 2002 Ad Hoc Postretirement Adjustment</u>

<u>Condition</u>: The township submitted incorrect data on the 2011 Certification Form AG 64 which resulted in an underpayment of reimbursement for the special ad hoc postretirement adjustment. In 2011, the amount stated as the amortization contribution requirement could not be reconciled to the supporting actuarial valuation report. Furthermore, the township failed to file its Certification Form AG 64 in 2010 and 2012.

Criteria: Section 502.1(a)(2) of Act 147 states, in part:

The determination of the reimbursable amount of the amortization contribution requirement attributable to the special ad hoc postretirement adjustment under Chapter 4 in any year shall be calculated as the amortization contribution requirement attributable to the special ad hoc postretirement adjustments under Chapter 4 and reflected in the determination of the financial requirements of the pension plan under Chapter 3 of the Municipal Pension Plan Funding Standard and Recovery Act for the immediate prior year less the product of that amortization contribution requirement multiplied by the ratio of the amount of general municipal pension system State aid allocated to the retirement system in the immediate prior year to the total amount of municipal contributions made to the retirement system from all sources other than employee contributions in the immediate prior year.

In addition, Section 502.1(b) of Act 147 states:

#### Limitation of eligibility -

(1) The Commonwealth shall not reimburse any municipality for a special ad hoc adjustment paid under Chapter 4 if the information required under section 901(a)(2) either was not certified to the Auditor General or was certified after April 1 of the year the certification was due.

(2) The Commonwealth shall not reimburse a municipality for the reimbursable amount of the amortization contribution requirement attributable to the special ad hoc postretirement adjustment under Chapter 4 if the municipality fails to submit a complete certification of the reimbursable amount of the amortization contribution requirement determined under subsection (a) to the Auditor General before April 1 of the year in which the reimbursement is payable.

#### EASTTOWN TOWNSHIP POLICE PENSION PLAN FINDING AND RECOMMENDATION

#### <u>Finding – (Continued)</u>

Consequently, the township is not eligible to receive an additional reimbursement due to their certification errors since all data must be certified accurately prior to April 1 of the year in which the reimbursement is payable.

<u>Cause</u>: Plan officials failed to comply with the instructions that accompany Certification Form AG 64. In addition, plan officials failed to establish adequate internal control procedures to ensure the accuracy of the data certified.

<u>Effect</u>: The data submitted on these certification forms is used to calculate the reimbursement due the township for ad hoc postretirement adjustments granted pursuant to Chapter 4 of Act 147. The effect of the incorrect certification of pension data on the township's reimbursements is identified below:

| Year | Re | imbursement<br>Claimed | Rei | mbursement<br>Due | bursement<br>erpayment |
|------|----|------------------------|-----|-------------------|------------------------|
| 2010 | \$ | -                      | \$  | 228               | \$<br>228              |
| 2011 | \$ | -                      | \$  | 225               | \$<br>225              |
| 2012 | \$ | -                      | \$  | 208               | \$<br>208              |
|      |    |                        |     | Total             | \$<br>661              |

Therefore, the total amount of the eligible reimbursements were not available to pay operating expenses or for investment.

<u>Recommendation</u>: We recommend that in the future, plan officials establish adequate internal control procedures, such as having at least 2 people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 64 to assist them in accurately reporting the required pension data.

Management's Response: Municipal officials agreed with the finding without exception.

#### EASTTOWN TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2007, is as follows:

|                                | (1)                       | (2)                         | (3)                               | (4)                        | (5)                       | (6)   |
|--------------------------------|---------------------------|-----------------------------|-----------------------------------|----------------------------|---------------------------|---|
|                                |                           | Actuarial                   | Unfunded<br>(Assets in            |                            |                           | Unfunded<br>(Assets in<br>Excess of)          |
|                                | Actuarial                 | Accrued<br>Liability        | Excess of)<br>Actuarial           |                            |                           | Actuarial<br>Accrued                          |
| Actuarial<br>Valuation<br>Date | Value of<br>Assets<br>(a) | (AAL) -<br>Entry Age<br>(b) | Accrued<br>Liability<br>(b) - (a) | Funded<br>Ratio<br>(a)/(b) | Covered<br>Payroll<br>(c) | Liability as a<br>% of Payroll<br>[(b-a)/(c)] |
| 01-01-07                       | \$ 5,613,729              | \$ 6,233,808                | \$ 620,079                        | 90.1%                      | \$ 742,955                | 83.5%   |
| 01-01-09                       | 5,342,473                 | 7,331,921                   | 1,989,448                         | 72.9%                      | 1,045,018                 | 190.4%  |
| 01-01-11                       | 5,223,326                 | 7,296,393                   | 2,073,067                         | 71.6%                      | 1,294,350                 | 160.2%  |

Note: The market value of the plan's assets at 01-01-07 has been adjusted to reflect the smoothing of gains and/or losses at 120 percent of market value. The market values of the plan's assets at 01-01-09 and 01-01-11 have been adjusted to reflect the smoothing of gains and/or losses at 130 percent of market value. These methods will lower contributions in years of less than expected returns and increase contributions in years of greater than expected returns. The net effect over long periods of time is to have less variance in contribution levels from year to year.

#### EASTTOWN TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. When assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

# EASTTOWN TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

# SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

| Year Ended December 31 | Annual Required Contribution | Percentage Contributed |
|------------------------|------------------------------|------------------------|
| 2007                   | \$ 190,970                   | 100.0%                 |
| 2008                   | 178,677                      | 100.0%                 |
| 2009                   | 195,720                      | 100.0%                 |
| 2010                   | 202,062                      | 100.0%                 |
| 2011                   | 360,780                      | 100.0%                 |
| 2012                   | 372,516                      | 100.0%                 |

### EASTTOWN TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

| Actuarial valuation date      | January 1, 2011   |
|-------------------------------|---|
| Actuarial cost method         | Entry age normal  |
| Amortization method           | Level dollar  |
| Remaining amortization period | 30 years  |
| Asset valuation method        | Plan assets are valued using the method described in Section 210 of Act 205, as amended, subject to a ceiling of 130% of the market value of assets.                      |
| Actuarial assumptions:        |   |
| Investment rate of return *   | 7.5%  |
| Projected salary increases *  | 5.0%  |
| Cost-of-living adjustments    | Reflects the cost-of-living change in<br>the preceding year based on one-half<br>of the increase in the CPI-U<br>Consumer Price Index of the U.S.<br>Department of Labor. |

\* Includes inflation at 3.0%

#### EASTTOWN TOWNSHIP POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Easttown Township Police Pension Plan Chester County P.O. Box 79 Devon, PA 19333

| Mr. James W. Oram, Jr. | Chairman, Board of Township Supervisors |
|------------------------|---|
| Mr. Dan Fox            | Township Manager                        |

This report is a matter of public record and is available online at <u>www.auditorgen.state.pa.us</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 231 Finance Building, Harrisburg, PA 17120; via email to: news@auditorgen.state.pa.us.