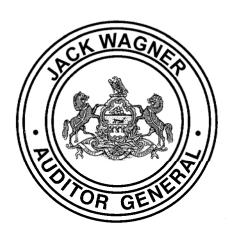
MATAMORAS BOROUGH POLICE PENSION PLAN PIKE COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2006, TO DECEMBER 31, 2007



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BACKGROUND

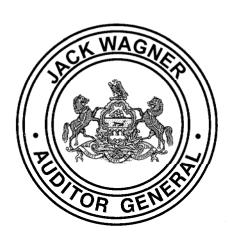
On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system State aid and of every municipal pension plan and fund in which general municipal pension system State aid is deposited.

Pension plan aid is provided from a 2 percent foreign casualty insurance premium tax, a portion of the foreign fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Matamoras Borough Police Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

- Act 147 Special Ad Hoc Municipal Police and Firefighter Postretirement Adjustment Act, Act of December 14, 1988 (P.L. 1192, No. 147), as amended, 53 P.S. § 896.101 et seq.
- Act 581 The Borough Code, Act of February 1, 1966 (P.L. 1656, No. 581), Article XI(f), Police Pension Fund in Boroughs Having a Police Force of Less Than Three Members, as amended, 53 P.S. § 46131 et seq.

The Matamoras Borough Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 168, as amended.



The Honorable Mayor and Borough Council Matamoras Borough Pike County Matamoras, PA 18336

We have conducted a compliance audit of the Matamoras Borough Police Pension Plan for the period January 1, 2006, to December 31, 2007. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States. Those standards require that we plan and perform our audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if municipal officials took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objectives identified above.

Borough officials are responsible for establishing and maintaining an internal control structure to provide reasonable assurance that the Matamoras Borough Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. To assist us in planning and performing our audit, we obtained an understanding of the borough's internal control structure as it relates to the borough's compliance with those requirements. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our tests indicated that, in all significant respects, the Matamoras Borough Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following findings further discussed later in this report:

Finding No. 1 – Noncompliance With Prior Audit Recommendation – Pension Benefit Provision Not Authorized By Plan's Governing Document

Finding No. 2 – Incorrect Data On Certification Form AG 490 Resulting In An Excess Reimbursement By The Commonwealth For Special 1989 Ad Hoc Adjustment

We also noted a matter that has been included in the following observation further discussed later in this report:

Observation – Failure To Prepare Required Notes To The Financial Statements

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Matamoras Borough and, where appropriate, their responses have been included in the report.

January 16, 2009

JACK WAGNER Auditor General

MATAMORAS BOROUGH POLICE PENSION PLAN STATUS OF PRIOR FINDINGS

Compliance With Prior Audit Recommendation

Matamoras Borough has complied with the prior audit recommendation concerning the following:

Incorrect Data On Certification Form AG 490 Resulting In Excess Reimbursements By The Commonwealth For Special 1989 Ad Hoc Adjustments

The borough returned \$1,995 to the Commonwealth for the excess reimbursements received.

Status Of Prior Audit Recommendation

• Failure To Prepare Required Notes To The Financial Statements

The status of the prior audit recommendation is addressed in the Observation discussed later in this report.

Noncompliance With Prior Audit Recommendation

Matamoras Borough has not complied with the prior audit recommendation concerning the following as further discussed in the Findings and Recommendations section of this report:

· Pension Benefit Provision Not Authorized By Plan's Governing Document

MATAMORAS BOROUGH POLICE PENSION PLAN FINDINGS AND RECOMMENDATIONS

<u>Finding No. 1 – Noncompliance With Prior Audit Recommendation – Pension Benefit Provision</u> Not Authorized By Plan's Governing Ordinance

<u>Condition</u>: As disclosed in our prior audit report, municipal officials granted a cost-of-living adjustment (COLA) to a retired plan member. The plan's governing document does not contain any provisions regarding the payment of a COLA to retired plan members.

Criteria: Section 1131 of Act 581 states:

Police Pension Fund. Where a police force of less than three members is being maintained, the borough may, unless there is a private organization or association constituting and managing an existing pension fund for the members of the police force in such borough, by ordinance, provide for the purchase of annuity contracts for the payment of pensions, or establish a police pension fund into which each member of the police force shall pay an equal and proportionate monthly charge to be withheld from the pay of such member. All pension funds established under the provisions of this section shall be under the direction of the borough council, or such committee as it may designate, and shall be applied under such regulations as the council may by ordinance prescribe for the benefit of such members of the police force as shall receive honorable discharge therefrom by reason of age or disability and the families of such as may be injured or killed in the service. Any allowances made to those who are retired by reason of disability or age shall be in conformity with a uniform scale.

<u>Cause</u>: Plan officials have failed to adopt adequate internal control procedures to ensure compliance with the prior audit recommendation.

<u>Effect</u>: The failure to formally adopt a provision for COLA benefits to retired plan members could result in inconsistent or improper benefit calculations and incorrect benefit payments from the pension plan.

<u>Recommendation</u>: We again recommend that municipal officials amend the plan's governing document to allow for the granting of a COLA. In the future, all COLA benefits should be formally approved by the borough council and included in Act 205 actuarial valuation reports.

Management's Response: Municipal officials agreed with the finding without exception.

MATAMORAS BOROUGH POLICE PENSION PLAN FINDINGS AND RECOMMENDATIONS

Finding No. 2 – Incorrect Data On Certification Form AG 490 Resulting In An Excess

Reimbursement By The Commonwealth For Special 1989 Ad Hoc

Adjustment

<u>Condition</u>: The borough certified an incorrect amount for the 1989 special ad hoc postretirement adjustment on the 2008 Certification Form AG 490.

<u>Criteria</u>: Pursuant to Act 147, a municipality should report only the amount of special ad hoc postretirement adjustments paid in the previous year to eligible retirees and/or their surviving spouses.

<u>Cause</u>: Plan officials improperly reported the amortization contribution requirement amount attributable to the 2002 special ad hoc municipal postretirement adjustment instead of the actual amount paid to the retiree for the 1989 special ad hoc postretirement adjustment.

<u>Effect</u>: Since the borough's reimbursement is determined based on the amount reported on Certification Form AG 490, the borough received an excess reimbursement in 2008, as illustrated below:

Reimbursement certified	\$ 1,821
Reimbursement due	 (900)
Excess reimbursement	\$ 921

Recommendation: We recommend that the total excess reimbursement, in the amount of \$921, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 1205 Pittsburgh State Office Building, 300 Liberty Avenue, Pittsburgh, PA 15222. A copy of the interest calculation must be submitted along with the check.

We also recommend that, in the future, plan officials comply with the instructions that accompany Certification Form AG 490 to assist them in accurately reporting the required pension data.

Management's Response: Municipal officials agreed with the finding without exception.

MATAMORAS BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially, except for distressed pension plans, for which annual reporting was required through January 1, 2003. The historical information, beginning as of January 1, 2003, is as follows:

	(1)	(2)	(3)	(4)	(5)	(6)
						Unfunded
			Unfunded			(Assets in
		Actuarial	(Assets in			Excess of)
		Accrued	Excess of)			Actuarial
	Actuarial	Liability	Actuarial			Accrued
Actuarial	Value of	(AAL) -	Accrued	Funded	Covered	Liability as a %
Valuation	Assets	Entry Age	Liability	Ratio	Payroll	of Payroll
Date	(a)	(b)	(b) - (a)	(a)/(b)	(c)	[(b-a)/(c)]
01-01-03	\$ 353,449	\$ 425,796	\$ 72,347	83.0%	\$ 76,640	94.4%
01-01-05	396,707	443,192	46,485	89.5%	76,573	60.7%
01-01-07	420,007	419,452	(555)	100.1%	77,744	(0.7%)

MATAMORAS BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. However, when assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

MATAMORAS BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2002	\$ 14,286	102.2%
2003	15,873	105.1%
2004	23,886	100.0%
2005	24,204	100.0%
2006	19,368	100.0%
2007	19,867	100.0%

MATAMORAS BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2007

Actuarial cost method Entry age normal

Amortization method N/A

Remaining amortization period N/A

Asset valuation method Fair value

Actuarial assumptions:

Investment rate of return 6.5%

Projected salary increases 5.0%

Includes inflation at Not disclosed

Cost-of-living adjustments None assumed

MATAMORAS BOROUGH POLICE PENSION PLAN OBSERVATION

Observation – Failure To Prepare Required Notes To The Financial Statements

Plan officials have not prepared required notes to the financial statements for the police pension plan for the years ended December 31, 2006 and 2007.

Financial reporting assists in fulfilling a municipality's duty to be publicly accountable and should enable users to assess accountability. Guidance for the form and content of annual financial statements and notes to the financial statements can be found in Governmental Accounting Standards Board Statements No. 25 (GASB 25), as amended by No. 50 (GASB 50), and No. 3 (GASB 3), as amended by No. 40 (GASB 40).

Plan officials should consider establishing and implementing procedures to ensure the preparation of annual financial statements, which include note disclosures required by GASB 25, as amended by GASB 50, and GASB 3, as amended by GASB 40, in accordance with accounting principles generally accepted in the United States of America.

MATAMORAS BOROUGH POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Matamoras Borough Police Pension Plan Pike County P.O. Box 207 Matamoras, PA 18336

The Honorable Richard V. Gassmann Mayor

Mr. Brian Seeber Council President

Mr. Gregory P. Myer, CPA Treasurer

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, Room 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.