# NAZARETH BOROUGH POLICE PENSION PLAN

### NORTHAMPTON COUNTY

## **COMPLIANCE AUDIT REPORT**

# FOR THE PERIOD

**JANUARY 1, 2006, TO DECEMBER 31, 2008** 



### NAZARETH BOROUGH POLICE PENSION PLAN

## NORTHAMPTON COUNTY

## **COMPLIANCE AUDIT REPORT**

## FOR THE PERIOD

**JANUARY 1, 2006, TO DECEMBER 31, 2008** 

# CONTENTS

# Page

| Background                      | 1  |
|---------------------------------|----|
| Letter from the Auditor General | 3  |
| Status of Prior Findings        | 5  |
| Supplementary Information       | 6  |
| Observation                     | 10 |
| Report Distribution List        | 11 |

#### BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq.</u>). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system State aid and of every municipal pension plan and fund in which general municipal pension system State aid is deposited.

Pension plan aid is provided from a 2 percent foreign casualty insurance premium tax, a portion of the foreign fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Nazareth Borough Police Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 600 - Police Pension Fund Act, Act of May 29, 1956 (P.L. 1804, No. 600), as amended, 53 P.S. § 761 et seq.

The Nazareth Borough Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 719, as amended, adopted pursuant to Act 600. The plan is also affected by the provisions of collective bargaining agreements between the borough and its police officers.



The Honorable Mayor and Borough Council Nazareth Borough Northampton County Nazareth, PA 18064

We have conducted a compliance audit of the Nazareth Borough Police Pension Plan for the period January 1, 2006, to December 31, 2008. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States. Those standards require that we plan and perform our audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

The objectives of the audit were:

- 1. To determine if municipal officials took appropriate corrective action to address the findings contained in our prior audit report; and
- 2. To determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objectives identified above.

Borough officials are responsible for establishing and maintaining an internal control structure to provide reasonable assurance that the Nazareth Borough Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. To assist us in planning and performing our audit, we obtained an understanding of the borough's internal control structure as it relates to the borough's compliance with those requirements. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to the extent necessary to satisfy the audit objectives.

The results of our tests indicated that, in all significant respects, the Nazareth Borough Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. However, we did note a matter that has been included in the following observation further discussed later in this report:

Observation – Failure To Prepare Financial Statements

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Nazareth Borough and, where appropriate, their responses have been included in the report.

July 6, 2009

JACK WAGNER Auditor General

### NAZARETH BOROUGH POLICE PENSION PLAN STATUS OF PRIOR FINDINGS

### Compliance With Prior Audit Recommendations

Nazareth Borough has complied with the prior audit recommendations concerning the following:

• Pension Plan Not In Compliance With Act 600 Provisions

Borough officials adopted Ordinance No. 735, which brought the plan's survivor benefit provision into compliance with Act 600 provisions; and

• Failure To Adopt Benefit Provisions Mandated By Act 30 Of 2002

Borough officials adopted Ordinance No. 719 and Ordinance No. 735, which brought the police pension plan's benefit structure into compliance with Act 600, as amended by Act 30 of 2002.

### Status Of Prior Audit Recommendation

• Failure To Prepare Financial Statements

The status of the prior audit recommendation is addressed in the Observation discussed later in this report.

### NAZARETH BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially, except for distressed pension plans, for which annual reporting was required through January 1, 2003. The historical information, beginning as of January 1, 2003, is as follows:

|           | (1)          | (2)          | (3)            | (4)     | (5)        | (6)              |
|-----------|--------------|--------------|----------------|---------|------------|------------------|
|           |              |              |                |         |            | Unfunded         |
|           |              |              | Unfunded       |         |            | (Assets in       |
|           |              | Actuarial    | (Assets in     |         |            | Excess of)       |
|           |              | Accrued      | Excess of)     |         |            | Actuarial        |
|           | Actuarial    | Liability    | Actuarial      |         |            | Accrued          |
| Actuarial | Value of     | (AAL) -      | Accrued        | Funded  | Covered    | Liability as a % |
| Valuation | Assets       | Entry Age    | Liability      | Ratio   | Payroll    | of Payroll       |
| Date      | (a)          | (b)          | (b) - (a)      | (a)/(b) | (c)        | [(b-a)/(c)]      |
| 01-01-03  | \$ 3,398,739 | \$ 1,901,094 | \$ (1,497,645) | 178.8%  | \$ 190,098 | (787.8%)         |
| 01-01-05  | 3,977,775    | 2,049,893    | (1,927,882)    | 194.0%  | 277,129    | (695.7%)         |
| 01-01-07  | 4,255,719    | 2,103,438    | (2,152,281)    | 202.3%  | 311,741    | (690.4%)         |

#### NAZARETH BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. However, when assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

## NAZARETH BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

### SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

| Year Ended December 31 | Annual Required Contribution | Percentage Contributed |
|------------------------|------------------------------|------------------------|
| 2003                   | None                         | N/A                    |
| 2004                   | None                         | N/A                    |
| 2005                   | None                         | N/A                    |
| 2006                   | None                         | N/A                    |
| 2007                   | None                         | N/A                    |
| 2008                   | None                         | N/A                    |

### NAZARETH BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

| Actuarial valuation date      | January 1, 2007  |
|-------------------------------|------------------|
| Actuarial cost method         | Entry age normal |
| Amortization method           | N/A              |
| Remaining amortization period | N/A              |
| Asset valuation method        | Fair value       |
| Actuarial assumptions:        |                  |
| Investment rate of return     | 7.0%             |
| Projected salary increases    | 6.0%             |
| Includes inflation at         | Not disclosed    |
| Cost-of-living adjustments    | 4.0%             |

### NAZARETH BOROUGH POLICE PENSION PLAN OBSERVATION

#### **Observation – Failure To Prepare Financial Statements**

Plan officials have not prepared financial statements or required notes to the financial statements for the police pension plan for the years ended December 31, 2006, 2007 and 2008.

Financial reporting assists in fulfilling a municipality's duty to be publicly accountable and should enable users to assess accountability. Guidance for the form and content of annual financial statements and notes to the financial statements can be found in Governmental Accounting Standards Board Statements No. 25 (GASB 25), as amended by No. 50 (GASB 50), and No. 3 (GASB 3), as amended by No. 40 (GASB 40).

Plan officials should consider establishing and implementing procedures to ensure the preparation of annual financial statements, which include note disclosures required by GASB 25, as amended by GASB 50, and GASB 3, as amended by GASB 40, in accordance with accounting principles generally accepted in the United States of America.

### NAZARETH BOROUGH POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Nazareth Borough Police Pension Plan Northampton County 134 South Main Street Nazareth, PA 18064

| The Honorable Earl C. Keller | Mayor               |
|------------------------------|---------------------|
| Mr. Daniel Chiavaroli        | Council President   |
| Mr. Paul A. Kokolus          | Secretary/Treasurer |

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, Room 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.