

LIMITED PROCEDURES ENGAGEMENT

Saxton Borough Non-Uniformed Pension Plan Bedford County, Pennsylvania For the Period January 1, 2014 to December 31, 2017

February 2019



Commonwealth of Pennsylvania
Department of the Auditor General

Eugene A. DePasquale • Auditor General



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EUGENE A. DePASQUALE
AUDITOR GENERAL

The Honorable Mayor and Borough Council
Saxton Borough
Bedford County
Saxton, PA 16678

We conducted a Limited Procedures Engagement (LPE) of the Saxton Borough Non-Uniformed Pension Plan for the period January 1, 2014 to December 31, 2017 to determine its compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. We also evaluated compliance with some requirements subsequent to that period when possible. The LPE was conducted pursuant to authority derived from Section 402(j) of the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.) but was not conducted in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. We believe that the evidence obtained provides a reasonable basis to support our LPE results.

Our LPE was limited to determining the following:

- Whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the engagement period.
- Whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- Whether the January 1, 2013, January 1, 2015 and January 1, 2017 actuarial valuation reports were prepared and submitted by March 31, 2014, 2016 and 2018, respectively, in accordance with Act 205 and whether selected information provided on these reports is accurate, complete, and in accordance with plan provisions to ensure compliance for participation in the state aid program by comparing selected information to supporting source documentation.


Based on the results of our procedures performed during our LPE, nothing came to our attention indicating that the Saxton Borough Non-Uniformed Pension Plan was not being administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our determination to perform a LPE for this engagement period does not preclude the Department from conducting an audit in accordance with *Government Auditing Standards* of the pension plan in subsequent periods. The borough should continue to maintain documentation related to this pension plan.

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Saxton Borough and, where appropriate, their responses have been included in this report. We would like to thank borough officials for the cooperation extended to us during the conduct of this LPE.

February 21, 2019


EUGENE A. DEPASQUALE
Auditor General

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SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
SUPPLEMENTARY INFORMATION
(UNAUDITED)

The supplementary information contained on Pages 1 through 3 reflects the implementation of GASB Statement No. 67, *Financial Reporting for Pension Plans*. The objective of this statement is to improve financial reporting by state and local governmental pension plans.

SCHEDULE OF CHANGES IN THE NET PENSION
LIABILITY AND RELATED RATIOS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2015

	<u>2014</u>	<u>2015</u>
Total Pension Liability		
Service cost	\$ 7,517	\$ 8,309
Interest	12,013	13,276
Difference between expected and actual experience	2,695	-
Changes of assumptions	-	(6,566)
Benefit payments, including refunds of member contributions	(94)	-
Net Change in Total Pension Liability	<u>22,131</u>	<u>15,019</u>
Total Pension Liability – Beginning	210,945	233,076
Total Pension Liability – Ending (a)	<u>\$ 233,076</u>	<u>\$ 248,095</u>
Plan Fiduciary Net Position		
Contributions – employer*	\$ 954	\$ 1,352
PMRS investment income	14,811	15,673
Market value investment income	(832)	(17,008)
Benefit payments, including refunds of member contributions	(94)	-
PMRS administrative expense	(60)	(60)
Additional administrative expense	(568)	(653)
Net Change in Plan Fiduciary Net Position	<u>14,211</u>	<u>(696)</u>
Plan Fiduciary Net Position – Beginning	266,545	280,756
Plan Fiduciary Net Position – Ending (b)	<u>\$ 280,756</u>	<u>\$ 280,060</u>
Net Pension Liability – Ending (a-b)	<u>\$ (47,680)</u>	<u>\$ (31,965)</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	120.46%	112.88%
Estimated Covered Employee Payroll	\$ 89,129	\$ 96,499
Net Pension Liability as a Percentage of Covered Employee Payroll	(53.50%)	(33.12%)

*2014 Employer contributions include administrative expenses and allocated insurance premiums paid from actuarial surplus.

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
SUPPLEMENTARY INFORMATION
(UNAUDITED)

SCHEDULE OF CHANGES IN THE NET PENSION
LIABILITY AND RELATED RATIOS
FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2017

	<u>2016</u>	<u>2017</u>
Total Pension Liability		
Service cost	\$ 7,654	\$ 8,601
Interest	14,066	15,156
Difference between expected and actual experience	3,341	-
Changes of assumptions	6,938	-
Net Change in Total Pension Liability	<u>31,999</u>	<u>23,757</u>
Total Pension Liability – Beginning	<u>248,095</u>	<u>280,094</u>
Total Pension Liability – Ending (a)	<u><u>\$ 280,094</u></u>	<u><u>\$ 303,851</u></u>
 Plan Fiduciary Net Position		
Contributions – employer*	\$ 3,202	\$ 6,416
PMRS investment income	16,627	16,906
Market value investment income	6,433	37,243
PMRS administrative expense	(60)	(60)
Additional administrative expense	(815)	(778)
Net Change in Plan Fiduciary Net Position	<u>25,387</u>	<u>59,727</u>
Plan Fiduciary Net Position – Beginning	<u>280,060</u>	<u>305,447</u>
Plan Fiduciary Net Position – Ending (b)	<u><u>\$ 305,447</u></u>	<u><u>\$ 365,174</u></u>
 Net Pension Liability – Ending (a-b)	<u><u>\$ (25,353)</u></u>	<u><u>\$ (61,323)</u></u>
 Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	109.05%	120.18%
 Estimated Covered Employee Payroll	\$ 96,877	\$ 102,727
 Net Pension Liability as a Percentage of Covered Employee Payroll	(26.17%)	(59.70%)

* Although the GASB 68 Report as of December 31, 2017, discloses that there is an unpaid MMO balance of \$3,181 as of December 31, 2017, the 2017 MMO of \$3,181 was fully paid by the borough on October 11, 2017 as disclosed on the 2017 PMRS Summary of Municipal Reserve Account Statements.

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
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 (UNAUDITED)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the borough as of December 31, 2014 and 2015, calculated using the discount rate of 5.5%, as well as what the borough's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1% Decrease (4.5%)	Current Discount Rate (5.5%)	1% Increase (6.5%)
Net Pension Liability – 12/31/14	\$ (22,059)	\$ (47,680)	\$ (70,182)
Net Pension Liability – 12/31/15	\$ (4,640)	\$ (31,965)	\$ (55,877)

In addition, the following presents the net pension liability of the borough as of December 31, 2016 and 2017, calculated using the discount rate of 5.25%, as well as what the borough's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1% Decrease (4.25%)	Current Discount Rate (5.25%)	1% Increase (6.25%)
Net Pension Liability – 12/31/16	\$ 4,771	\$ (25,353)	\$ (51,803)
Net Pension Liability – 12/31/17	\$ (28,644)	\$ (61,323)	\$ (90,016)

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
 SUPPLEMENTARY INFORMATION
 (UNAUDITED)

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan’s funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2013, is as follows:

	(1)	(2)	(3)	(4)
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded (Assets in Excess of) Actuarial Accrued Liability (b) - (a)	Funded Ratio (a)/(b)
01-01-13	\$ 255,252	\$ 192,734	\$ (62,518)	132.4%
01-01-15	284,769	233,076	(51,693)	122.2%
01-01-17	321,421	280,094	(41,327)	114.8%

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
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(UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
SUPPLEMENTARY INFORMATION
(UNAUDITED)

SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER
AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2012	\$ 2,596	100.0%
2013	None	N/A
2014	None	N/A
2015	1,290	104.8%
2016	1,897	168.8%
2017	3,181	102.3%

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
 SUPPLEMENTARY INFORMATION
 NOTES TO SUPPLEMENTARY SCHEDULES
 (UNAUDITED)

The information presented in the supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Amortization method	N/A
Remaining amortization period	N/A
Asset valuation method	The Actuarial Value of Assets equals the plan's member, municipal, DROP (if applicable) reserve accounts plus the retiree actuarial liability. This asset smoothing is based on the unique legislative structure of PMRS and the administrative rules adopted by the PMRS Board in conjunction with Pennsylvania Municipal Retirement Law, all of which are subject to comply with the Actuarial Standards of Practice No. 44, Selection and Use of Asset Valuation Methods when defining the actuarial Value of Assets.
Actuarial assumptions:	
Investment rate of return	5.25%, compounded annually, net of investment and administration expenses
Salary scale	Total rate (including inflation) (e.g. age 25 – 7.05%; age 35 – 4.55%; age 45 – 3.97%; age 55 – 3.44%; age 65 – 2.80%)
Cost-of-living adjustments	2.8% per year, subject to plan limitations

SAXTON BOROUGH NON-UNIFORMED PENSION PLAN
REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom W. Wolf
Governor
Commonwealth of Pennsylvania

The Honorable Alan Smith
Mayor

Mr. Lester Meck
Council President

Ms. Jamie L. Foster
Office Manager

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.