WALNUTPORT BOROUGH POLICE PENSION PLAN NORTHAMPTON COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

JANUARY 1, 2009, TO DECEMBER 31, 2011



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CONTENTS

	Page
Background	1
Letter from the Auditor General	3
Finding and Recommendation:	
Finding – Unauthorized Pension Benefit	5
Supplementary Information	7
Report Distribution List	11

BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system State aid and of every municipal pension plan and fund in which general municipal pension system State aid is deposited.

Pension plan aid is provided from a 2 percent foreign casualty insurance premium tax, a portion of the foreign fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Walnutport Borough Police Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 600 - Police Pension Fund Act, Act of May 29, 1956 (P.L. 1804, No. 600), as amended, 53 P.S. § 761 et seq.

The Walnutport Borough Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 2002-08, as amended, adopted pursuant to Act 600. The plan is also affected by the provisions of collective bargaining agreements between the borough and its police officers.



The Honorable Mayor and Borough Council Walnutport Borough Northampton County Walnutport, PA 18088

We have conducted a compliance audit of the Walnutport Borough Police Pension Plan for the period January 1, 2009, to December 31, 2011. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. Our audit was limited to the areas related to this objective.

Borough officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Walnutport Borough Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. In conducting our audit, we obtained an understanding of the borough's internal controls as they relate to the borough's compliance with those requirements and that we considered to be significant within the context of our audit objective, and assessed whether those significant controls were properly designed and implemented. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to the extent necessary to satisfy the audit objective.

The results of our tests indicated that, in all significant respects, the Walnutport Borough Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding - Unauthorized Pension Benefit

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Walnutport Borough and, where appropriate, their responses have been included in the report.

February 23, 2012

JACK WAGNER Auditor General

WALNUTPORT BOROUGH POLICE PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – Unauthorized Pension Benefit</u>

<u>Condition</u>: A member of the pension plan who entered the Deferred Retirement Option Plan (DROP) on June 1, 2010, at age 50 with 27 years of full-time service, had his pension benefit incorrectly determined because municipal officials included 2 years of part-time employment when calculating the member's service increment benefit. The member was granted a service increment benefit of \$400 per month, based on 4 years of service in excess of 25 years, but was only entitled to a service increment of \$200 per month based on 2 years of additional full-time service credit.

<u>Criteria</u>: Master Plan and Trust, adopted by Ordinance No. 2011-07, at Section 2.01, states, in part:

All persons employed as regular, <u>full-time</u> members of the police department of the Employer shall be eligible for participation herein and shall become Participants upon Commencement of Employment. (emphasis added)

Act 600, at Section 5(f), states, in part:

Any borough, town, township or regional police department may establish and pay length of service increments for years of service beyond twenty-five years for each completed year of service in excess of twenty-five years, not to exceed one hundred dollars (\$100) per month for each completed year of service in excess of twenty-five years up to a maximum of five hundred dollars (\$500) per month after five completed years of service in excess of twenty-five years. Such length of service increments may be paid in addition to other monthly pension or retirement allowances.

In addition, Section 1(a)(1) of Act 600, states, in part:

Each borough, town and township of this Commonwealth maintaining a police force of three or more <u>full-time</u> members and each regional police department shall, and all other boroughs, towns or townships may, establish, by ordinance or resolution, a police pension fund.... (emphasis added)

WALNUTPORT BOROUGH POLICE PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – (Continued)</u>

Furthermore, Section 5(h) of Act 600, states, in part:

The ordinance or resolution establishing the police pension fund may provide for a vested benefit provided that such would not impair the actuarial soundness of the pension fund. Under the provisions of such benefit, should a police officer, before completing superannuation retirement age and service requirements but after having completed twelve years of total service, for any reason cease to be employed as a <u>full-time</u> police officer by the municipality or regional police department in whose pension fund he has been a member, he shall be entitled to vest his retirement benefits by filing with the governing body within ninety days of the date he ceases to be a <u>full-time</u> police officer a written notice of his intention to vest. (emphasis added)

Therefore, since Act 600 makes repeated references to full-time service as a basis for receiving pension benefits and does not contain any references to part-time employment, giving credit for part-time service is not authorized.

<u>Effect</u>: The plan is paying pension benefits to a DROP retiree in excess of those authorized by the plan's governing document and Act 600. The retiree is receiving excess benefits of \$200 per month, which totaled approximately \$4,200 from the date of his enrollment in the DROP through the date of this audit report.

<u>Cause</u>: Municipal officials failed to establish adequate internal control procedures to ensure the pension benefit was properly determined in accordance with the plan's governing document and Act 600 provisions.

<u>Recommendation</u>: We recommend that municipal officials adjust the retiree's pension benefit prospectively to be in accordance with the provisions contained in the plan's governing document and Act 600 provisions.

Management's Response: Municipal officials agreed with the finding without exception.

WALNUTPORT BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially. The historical information, beginning as of January 1, 2007, is as follows:

	(1)	(2)	(3)	(4)	(5)	(6)
						Unfunded
			Unfunded			(Assets in
		Actuarial	(Assets in			Excess of)
		Accrued	Excess of)			Actuarial
	Actuarial	Liability	Actuarial			Accrued
Actuarial	Value of	(AAL) -	Accrued	Funded	Covered	Liability as a %
Valuation	Assets	Entry Age	Liability	Ratio	Payroll	of Payroll
Date	(a)	(b)	(b) - (a)	(a)/(b)	(c)	[(b-a)/(c)]
01-01-07	\$ 553,434	\$ 735,421	\$ 181,987	75.3%	\$ 179,391	101.4%
01-01-09	741,785	951,189	209,404	78.0%	205,324	102.0%
01-01-11	965,811	1,046,526	80,715	92.3%	106,187	76.0%

WALNUTPORT BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. However, when assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

WALNUTPORT BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2006	\$ 39,564	100.0%
2007	52,203	100.0%
2008	62,130	100.0%
2009	64,898	100.0%
2010	65,135	100.0%
2011	55,872	100.0%

WALNUTPORT BOROUGH POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2011

Amortization method Level dollar

Remaining amortization period 9 years

Asset valuation method Fair value

Actuarial assumptions:

Investment rate of return 7.0%

Projected salary increases 5.0%

Includes inflation at Not disclosed

Cost-of-living adjustments 3.0% per annum

WALNUTPORT BOROUGH POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Tom Corbett Governor Commonwealth of Pennsylvania

Walnutport Borough Police Pension Plan Northampton County 417 Lincoln Avenue Walnutport, PA 18088

The Honorable Henry Kline Mayor

Mr. Matthew Newhard Council President

Ms. Annette S. Lacko Secretary/Treasurer

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, Room 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.