# WASHINGTON TOWNSHIP POLICE PENSION PLAN FAYETTE COUNTY

FOR THE PERIOD

**JANUARY 1, 2006, TO DECEMBER 31, 2008** 



# WASHINGTON TOWNSHIP POLICE PENSION PLAN FAYETTE COUNTY

COMPLIANCE AUDIT REPORT

FOR THE PERIOD

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# **ABBREVIATION**

PMRS - Pennsylvania Municipal Retirement System

#### **BACKGROUND**

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system State aid and of every municipal pension plan and fund in which general municipal pension system State aid is deposited.

Pension plan aid is provided from a 2 percent foreign casualty insurance premium tax, a portion of the foreign fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Washington Township Police Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 15 - Pennsylvania Municipal Retirement Law, Act of February 1, 1974 (P.L. 34, No. 15), as amended, 53 P.S. § 881.101 et seq.

The Washington Township Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 04-05, adopted pursuant to Act 15. The plan is also affected by the provisions of collective bargaining agreements between the township and its police officers.



Board of Township Supervisors Washington Township Fayette County Belle Vernon, PA 15012

We have conducted a compliance audit of the Washington Township Police Pension Plan for the period January 1, 2006, to December 31, 2008. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. The Washington Township Police Pension Plan participates in the Pennsylvania Municipal Retirement System (PMRS), which is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating municipal pension plans. PMRS issues a separate Comprehensive Annual Financial Report, copies of which are available from the PMRS accounting office. PMRS's financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Township officials are responsible for establishing and maintaining an internal control structure to provide reasonable assurance that the Washington Township Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. To assist us in planning and performing our audit, we obtained an understanding of the township's internal control structure as it relates to the township's compliance with those requirements. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to the extent necessary to satisfy the audit objective.

The results of our tests indicated that, in all significant respects, the Washington Township Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following findings further discussed later in this report:

Finding No. 1 – Incorrect Data On Certification Form AG 385 Resulting In A Net Overpayment Of State Aid

Finding No. 2 – Undocumented Payroll Used For Vested Pension Benefit Calculation

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of Washington Township and, where appropriate, their responses have been included in the report.

June 2, 2009

JACK WAGNER Auditor General

#### WASHINGTON TOWNSHIP POLICE PENSION PLAN FINDINGS AND RECOMMENDATIONS

# <u>Finding No. 1 – Incorrect Data On Certification Form AG 385 Resulting In A Net Overpayment Of State Aid</u>

<u>Condition</u>: The township failed to certify \$3,792 of eligible police payroll and \$625 of eligible nonuniformed payroll in 2008 on Certification Form AG 385. In addition, the township certified 1 ineligible nonuniformed employee and overstated payroll by \$17,920 in 2007 on Certification Form AG 385.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year.

Furthermore, pursuant to the instructions that accompany Certification Form AG 385, the total payroll eligible to be certified should be Internal Revenue Service Form W-2 earnings pertaining to full-time positions.

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the accuracy of the data certified.

<u>Effect</u>: The data submitted on these certification forms is used, in part, to calculate the state aid due to the municipality for distribution to its pension plans. Because the township's state aid allocations were based on pension costs, the incorrect certification of pension data affected the township's state aid allocations, as identified below:

Year	Type Of Plan	Normal Cost	O	Payroll verstated derstated)	Ove	ate Aid rpayment erpayment)
2008	Police Nonuniformed	20.13839% 6.88449%	\$	(3,792) (625)	\$	(764) (43)
			2	2008 Total	\$	(807)
2007	Nonuniformed	7.78908%	\$	17,920	\$	1,396
		Net Overpayme	ent of	State Aid	\$	589

In addition, the township used the overpayment of state aid to pay the minimum municipal obligation (MMO) due to the nonuniformed pension plan; therefore, if the reimbursement to the Commonwealth is made from the nonuniformed pension plan, the plan's MMO will not be fully paid.

# WASHINGTON TOWNSHIP POLICE PENSION PLAN FINDINGS AND RECOMMENDATIONS

#### Finding No. 1 – (Continued)

<u>Recommendation</u>: We recommend that the net overpayment of state aid, in the amount of \$589, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 1205 Pittsburgh State Office Building, 300 Liberty Avenue, Pittsburgh, PA 15222. A copy of the interest calculation must be submitted along with the check.

We also recommend that, in the future, plan officials comply with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

In addition, if the reimbursement to the Commonwealth is made from the nonuniformed pension plan, we recommend that any resulting MMO deficiency be paid to the pension plan with interest, at a rate earned by the pension plan.

Management's Response: Municipal officials agreed with the finding without exception.

#### Finding No. 2 – Undocumented Payroll Used For Vested Pension Benefit Calculation

<u>Condition</u>: The vested pension benefit calculation prepared for a plan member who terminated on May 1, 2005, was prepared using payroll amounts which do not agree with the township's payroll records for the member's final 36 months of employment.

Criteria: Section 9 of the plan agreement states:

After twelve (12) years of credited service, a member may vest by filing an application with the Board. Upon attainment of the superannuation age requirement found in Section 2 of this agreement, a basic benefit will be calculated in accordance with Section 3 of the agreement.

Section 4 of the Pension Plan Agreement with PMRS dated November 10, 2004, states, in part:

The final salary shall be the average annual compensation earned and paid during the member's final three (3) consecutive years of employment....

#### WASHINGTON TOWNSHIP POLICE PENSION PLAN FINDINGS AND RECOMMENDATIONS

#### Finding No. 2 – (Continued)

In addition, Section 3 of the plan agreement states:

For members hired prior to January 1, 2002, the basic annual benefit shall be equal to seventy percent (70%) of the member's final salary.

<u>Cause</u>: Plan officials failed to establish adequate internal control procedures to ensure the accuracy of the member's payroll information that was submitted to PMRS for the pension benefit determination.

Effect: Based on an estimate by this department, the current benefit calculation will provide for a \$155 per month overpayment to the retiree once benefits become payable on June 1, 2012.

<u>Recommendation</u>: We recommend that municipal officials review the pension benefit determination with PMRS and either obtain the necessary documentation to support the payroll figures used in the original benefit calculation or recalculate the pension benefit based on accurate payroll information based on the retired member's last 36 months of employment.

Management Response: Municipal officials agreed with the finding without exception.

### WASHINGTON TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially, except for distressed pension plans, for which annual reporting was required through January 1, 2003. The historical information, beginning as of January 1, 2003, is as follows:

	(1)	(2)	(3)	(4)	(5)	(6)
						Unfunded
			Unfunded			(Assets in
		Actuarial	(Assets in			Excess of)
		Accrued	Excess of)			Actuarial
	Actuarial	Liability	Actuarial			Accrued
Actuarial	Value of	(AAL) -	Accrued	Funded	Covered	Liability as a %
Valuation	Assets	Entry Age	Liability	Ratio	Payroll	of Payroll
Date	(a)	(b)	(b) - (a)	(a)/(b)	(c)	[(b-a)/(c)]
01-01-03	\$ 222,459	\$ 266,690	\$ 44,231	83.4%	\$ 94,431	46.8%
01-01-05	305,750	284,256	(21,494)	107.6%	97,101	(22.1%)
01-01-07	386,445	399,495	13,050	96.7%	106,945	12.2%

### WASHINGTON TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. However, when assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

## WASHINGTON TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

# SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

Year Ended December 31	Annual Required Contribution	Percentage Contributed
2003	\$ 22,407	108.1%
2004	21,246	107.1%
2005	19,477	100.4%
2006	18,576	100.0%
2007	16,233	110.1%
2008	16,190	100.0%

## WASHINGTON TOWNSHIP POLICE PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

Actuarial valuation date January 1, 2007

Amortization method Level dollar, closed

Remaining amortization period 15 years

Asset valuation method Fair value

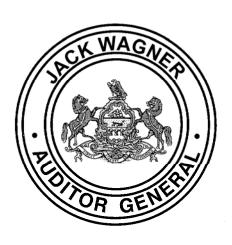
Actuarial assumptions:

Investment rate of return 6.0%, net of expenses

Projected salary increases \* 4.5%

\* Includes inflation at 3.0%

Cost-of-living adjustments 3.0%, where applicable



#### WASHINGTON TOWNSHIP POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

Washington Township Police Pension Plan Fayette County 1390 Fayette Avenue Belle Vernon, PA 15012

Mr. Charles E. Yusko Chairman, Board of Township Supervisors

Ms. Jamie Miller Vice-Chairperson, Board of Township Supervisors

Ms. Amy Naulty Secretary

Mr. Benjamin F. Mader Pennsylvania Municipal Retirement System

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, Room 318 Finance Building, Harrisburg, PA 17120. If you have any questions regarding this report or any other matter, you may contact the Department of the Auditor General by accessing our website at www.auditorgen.state.pa.us.