# WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN

## MONTGOMERY COUNTY

## **COMPLIANCE AUDIT REPORT**

## FOR THE PERIOD

**JANUARY 1, 2006, TO DECEMBER 31, 2008** 



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#### BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 <u>et seq.</u>). The act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans. Section 402(j) of Act 205 specifically requires the Auditor General, as deemed necessary, to make an audit of every municipality which receives general municipal pension system State aid and of every municipal pension plan and fund in which general municipal pension system State aid is deposited.

Pension plan aid is provided from a 2 percent foreign casualty insurance premium tax, a portion of the foreign fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the West Pottsgrove Township Nonuniformed Pension Plan is also governed by implementing regulations adopted by the Public Employee Retirement Commission published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 15 - Pennsylvania Municipal Retirement Law, Act of February 1, 1974 (P.L. 34, No. 15), as amended, 53 P.S. § 881.101 et seq.

The West Pottsgrove Township Nonuniformed Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Ordinance No. 2003-4, adopted pursuant to Act 15.



Board of Township Commissioners West Pottsgrove Township Montgomery County Stowe, PA 19464

We have conducted a compliance audit of the West Pottsgrove Township Nonuniformed Pension Plan for the period January 1, 2006, to December 31, 2008. The audit was conducted pursuant to authority derived from Section 402(j) of Act 205 and in accordance with *Government Auditing Standards* applicable to performance audits issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. The West Pottsgrove Township Nonuniformed Pension Plan participates in the Pennsylvania Municipal Retirement System (PMRS), which is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating municipal pension plans. PMRS issues a separate Comprehensive Annual Financial Report, copies of which are available from the PMRS accounting office. PMRS's financial statements were not audited by us and, accordingly, we express no opinion or other form of assurance on them.

Township officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the West Pottsgrove Township Nonuniformed Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. In conducting our audit, we obtained an understanding of the township's internal controls as they relate to the township's compliance with those requirements and that we considered to be significant with the context of our audit objective, and assessed whether those significant controls were properly designed and implemented. Additionally, we tested transactions, assessed official actions, performed analytical procedures and interviewed selected officials to the extent necessary to satisfy the audit objective. The results of our tests indicated that, in all significant respects, the West Pottsgrove Township Nonuniformed Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment of State Aid

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of West Pottsgrove Township and, where appropriate, their responses have been included in the report.

June 16, 2009

JACK WAGNER Auditor General

#### WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

#### <u>Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment of State</u> Aid

<u>Condition</u>: The township certified an ineligible nonuniformed employee and overstated payroll by \$12,708 in 2007 on Certification Form AG 385.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year.

<u>Cause</u>: Plan officials were unaware of the applicable Act 205 guidelines for the certification of eligible employees.

<u>Effect</u>: The data submitted on this certification form is used, in part, to calculate the state aid due to the municipality for distribution to its pension plans. Since the township's state aid allocation was based on pension costs, the effect of the incorrect certification of pension data on the township's state aid allocation is identified below:

| Normal    |    | Payroll    |  | State Aid   |       |
|-----------|----|------------|--|-------------|-------|
| Cost      | (  | Overstated |  | Overpayment |       |
|           |    |            |  |             |       |
| 12.76141% | \$ | 12,708     |  | \$          | 1,622 |

In addition, since the township used the overpayment of state aid to pay the minimum municipal obligation due to the nonuniformed pension plan, if the reimbursement to the Commonwealth is made from the pension plan, the plan's MMO will not be fully paid.

<u>Recommendation</u>: We recommend that the total excess state aid, in the amount of \$1,622, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 1205 Pittsburgh State Office Building, 300 Liberty Avenue, Pittsburgh, PA 15222. A copy of the interest calculation must be submitted along with the check.

We also recommend that, in the future, plan officials comply with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

## WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN FINDING AND RECOMMENDATION

## Finding – (Continued)

In addition, if the reimbursement to the Commonwealth is made from nonuniformed pension plan funds, we recommend that any resulting MMO deficiency be paid to the pension plan with interest, at a rate earned by the pension plan.

Management's Response: Municipal officials agreed with the finding without exception.

## WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

#### SCHEDULE OF FUNDING PROGRESS

Historical trend information about the plan is presented herewith as supplementary information. It is intended to help users assess the plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other state and local government retirement systems.

The actuarial information is required by Act 205 biennially, except for distressed pension plans, for which annual reporting was required through January 1, 2003. The historical information, beginning as of January 1, 2003, is as follows:

|           | (1)        | (2)        | (3)        | (4)     | (5)        | (6)              |
|-----------|------------|------------|------------|---------|------------|------------------|
|           |            |            |            |         |            | Unfunded         |
|           |            |            | Unfunded   |         |            | (Assets in       |
|           |            | Actuarial  | (Assets in |         |            | Excess of)       |
|           |            | Accrued    | Excess of) |         |            | Actuarial        |
|           | Actuarial  | Liability  | Actuarial  |         |            | Accrued          |
| Actuarial | Value of   | (AAL) -    | Accrued    | Funded  | Covered    | Liability as a % |
| Valuation | Assets     | Entry Age  | Liability  | Ratio   | Payroll    | of Payroll       |
| Date      | (a)        | (b)        | (b) - (a)  | (a)/(b) | (c)        | [(b-a)/(c)]      |
| 01-01-03  | \$ 441,884 | \$ 464,827 | \$ 22,943  | 95.1%   | \$ 198,974 | 11.5%            |
| 01-01-05  | 608,285    | 602,122    | (6,163)    | 101.0%  | 205,518    | (3.0%)           |
| 01-01-07  | 672,352    | 719,320    | 46,968     | 93.5%   | 235,326    | 20.0%            |

#### WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the actuarial accrued liability as a factor.

Analysis of the dollar amount of the actuarial value of assets, actuarial accrued liability, and unfunded (assets in excess of) actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (Column 4) provides one indication of the plan's funding status on a going-concern basis. Analysis of this percentage, over time, indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan.

Trends in unfunded (assets in excess of) actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded (assets in excess of) actuarial accrued liability as a percentage of annual covered payroll (Column 6) approximately adjusts for the effects of inflation and aids analysis of the plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, where there is an unfunded actuarial accrued liability, the smaller this percentage, the stronger the plan. However, when assets are in excess of the actuarial accrued liability, the higher the bracketed percentage, the stronger the plan.

## WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

## SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

| Year Ended December 31 | Annual Required Contribution | Percentage Contributed |
|------------------------|------------------------------|------------------------|
| 2003                   | \$ 31,400                    | 100.3%                 |
| 2004                   | 26,774                       | 100.0%                 |
| 2005                   | 20,945                       | 108.6%                 |
| 2006                   | 19,461                       | 195.7%                 |
| 2007                   | 25,788                       | 106.0%                 |
| 2008                   | 30,174                       | 100.0%                 |

## WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN SUPPLEMENTARY INFORMATION NOTES TO SUPPLEMENTARY SCHEDULES (UNAUDITED)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

| Actuarial valuation date      | January 1, 2007        |
|-------------------------------|------------------------|
| Actuarial cost method         | Entry age normal       |
| Amortization method           | Level dollar           |
| Remaining amortization period | 11 years               |
| Asset valuation method        | Fair value             |
| Actuarial assumptions:        |                        |
| Investment rate of return     | 6.0%, net of expenses  |
| Projected salary increases *  | 4.5%                   |
| * Includes inflation at       | 3.0%                   |
| Cost-of-living adjustments    | 3.0%, where applicable |

#### WEST POTTSGROVE TOWNSHIP NONUNIFORMED PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

#### The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania

#### West Pottsgrove Township Nonuniformed Pension Plan Montgomery County 980 Grosstown Road Stowe, PA 19464

| Ms. Diana Gulotta       | President, Board of Township Commissioners |
|-------------------------|--------------------------------------------|
| Mr. Edward M. Whetstone | Township Manager                           |
| Mr. Benjamin F. Mader   | Pennsylvania Municipal Retirement System   |

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